# State of Alaska FY2010 Governor's Operating Budget

Department of Administration Alaska Oil and Gas Conservation Commission RDU/Component Budget Summary

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(There is only one component in this RDU. To reduce duplicate information, we did not print a separate RDU section.)

# **Contribution to Department's Mission**

To protect the public interest in oil and gas resources and underground sources of drinking water.

# **Core Services**

- Approve and monitor plans for reservoir development and enhanced oil recovery.
- Issue pooling rules and conservation orders.
- Adjudicate permit applications for drilling, completion, and remedial well operations which includes evaluation and adjudication of proposed designs for drilling, well control, casing, cementing and other well completion operations.
- Monitor and enforce well spacing rules, production rates, injection well patterns, gas/oil/water ratios, and pressure maintenance efforts.
- Order the unitized management and operation of underground reservoirs of oil and gas when necessary to
  ensure greater ultimate recovery.
- Evaluate and regulate gas flaring for waste determinations.
- Administer Alaska's Underground Injection Control (UIC) program and the annular waste disposal program.
- Inspect drill rigs and wells to insure compliance with AOGCC regulations.
- Witness safety valve, mechanical integrity, blowout preventer and diverter tests.
- Witness meter-proving, calibration, and oil quality tests.
- Collect and maintain all oil and gas well history files and well log records.
- Collect and maintain all oil and gas production records.
- Provide information to the public and other governmental agencies.
- Provide technical analysis to other state agencies.
- Approve plans for underground storage of natural gas.

End Result	Strategies to Achieve End Result
A: Ensure safe, efficient recovery and prevent physical waste of Alaska's oil and gas resources.	A1: Ensure safety of well drilling and control equipment.
Target #1: Witness at least 40% of all safety valve systems (SVS) tests. Status #1: FY2008, 43% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.	Target #1:Witness at least 40% of all safety valvesystems (SVS) tests.Status #1:FY2008, 43% of blowout preventionequipment tests were witnessed by AOGCC. The testsare performed over a three year period.
Target #2:Witness at least 15% of blowout prevention equipment (BOPE) tests.Status #2:FY2008, 21% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.	Target #2: Witness at least 15% of blowout prevention equipment (BOPE) tests. Status #2: FY2008, 21% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.
	Target #3:Witness at least 20% of diverter tests.Status #3:FY2008, 35% of diverter tests werewitnessed by AOGCC. The tests are performed over athree year period.
	A2: Minimize waste due to unnecessary flaring and venting of produced gas.
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	Target #1:Less than 0.5% loss of total gas productionthrough flaring and venting.Status #1:FY2008, 0.19% loss of total gas productionthough flaring and venting with an average loss of0.197% over the past three years.
	A3: Expeditiously adjudicate all permit applications while ensuring compliance with regulations and orders.
	Target #1: Comprehensively review and adjudicate drilling permit applications in less than 10 working days. <u>Status #1:</u> FY2008, 199 drilling permit applications were reveiwed and adjudicated in an average of 12.9 working days. The average adjudication time for FY08 was severely impacted by incomplete or problem applications submitted by operators.
	Target #2: Comprehensively review and adjudicate sundry applications in less than 10 working days. Status #2: FY2008, 377 sundry applications were reviewed and adjudicated in an average of 5.5 working days.
	A4: Ensure greater ultimate recovery.
	Target #1: Guide development of Alaska's oil and gas pools. Status #1: In FY2008, 116 orders and approvals were issued for Alaska's oil and gas pools, a 13.73% increase over FY2007.
	Target #2: Evaluate development and depletion of 20% of Alaska's oil and gas pools per reporting period. Status #2: FY2008, 38% of active and exploratory pools were evaluated.
End Result	Strategies to Achieve End Result
B: Protect Alaska's underground fresh water.	B1: Ensure safe underground injection and annular waste disposal.
Target #1: Witness at least 50% of all mechanical integrity tests (MIT's) performed on existing Class II wells. Status #1: FY2008, 78% of tests performed on existing Class II wells were witnessed by AOGCC and 93.2% of	Target #1: Witness at least 50% of all mechanical integrity tests (MIT's) performed on existing Class II wells. Status #1: FY2008, 78% of tests performed on existing
those wells passed.	Class II wells were witnessed by AOGCC and 93.2% of those wells passed.
<u>Target #2:</u> Zero incidents that result in contamination of sub-surface water due to oil and gas activities. <u>Status #2:</u> FY2008, zero incidents occurred consistent with the past three years.	Target #2: Zero incidents that result in contamination of sub-surface water due to oil and gas activities. Status #2: FY2008, zero incidents occurred consistent with the past three years.

FY2010 Rese	ources Allocated	I to Achieve Results
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	Personnel:	
FY2010 Component Budget: \$5,641,500	Full time	28
	Part time	0
	Total	28

## Performance

# A: Result - Ensure safe, efficient recovery and prevent physical waste of Alaska's oil and gas resources.

Target #1: Witness at least 40% of all safety valve systems (SVS) tests.

**Status #1:** FY2008, 43% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.

#### SVS TESTS (% Witnessed by AOGCC)

Fiscal	Total SVS Tests	%AOGCC Witnesses	% Components
rear			Passed
FY 2008	4810	43%	96.9%
FY 2007	4622	46%	96.1%
FY 2006	4660	46%	96.1%

Methodology: Data source, AOGCC inspections data.

**Target #2:** Witness at least 15% of blowout prevention equipment (BOPE) tests. **Status #2:** FY2008, 21% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.

#### BOPE TESTS (% Witnessed by AOGCC)

Fiscal Year	Total BOPE Tests	%AOGCC Witnesses	% Components Passed
FY 2008	731	21%	97.8%
FY 2007	607	19%	97.9%
FY 2006	532	20%	97.7%

Methodology: Data source, AOGCC inspections data.

### A1: Strategy - Ensure safety of well drilling and control equipment.

Target #1: Witness at least 40% of all safety valve systems (SVS) tests.

**Status #1:** FY2008, 43% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.

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SVS TESTS (% Witnessed by AOGCC)					
Fiscal	Total SVS Tests	%AOGCC Witnesses	% Components		
Year			Passed		
FY 2008	4810	43%	96.9%		
FY 2007	4622	46%	96.1%		
FY 2006	4660	46%	96.1%		

Methodology: Data source, AOGCC inspections data.

#### Target #2: Witness at least 15% of blowout prevention equipment (BOPE) tests.

**Status #2:** FY2008, 21% of blowout prevention equipment tests were witnessed by AOGCC. The tests are performed over a three year period.

#### BOPE TESTS (% Witnessed by AOGCC)

Fiscal Year	Total BOPE Tests	%AOGCC Witnesses	% Components Passed
FY 2008	731	21%	97.8%
FY 2007	607	19%	97.9%
FY 2006	532	20%	97.7%

Methodology: Data source, AOGCC inspections data.

#### Target #3: Witness at least 20% of diverter tests.

**Status #3:** FY2008, 35% of diverter tests were witnessed by AOGCC. The tests are performed over a three year period.

#### DIVERTER TESTS (% Witnessed by AOGCC)

Fiscal Year	Total Wells Tested	% Witnessed	% components passed
FY 2008	54	35%	98.1%
FY 2007	62	30%	98.3%
FY 2006	62	35%	99.4%

Methodology: Data source, AOGCC inspections data.

A2: Strategy - Minimize waste due to unnecessary flaring and venting of produced gas.

Target #1: Less than 0.5% loss of total gas production through flaring and venting.

**Status #1:** FY2008, 0.19% loss of total gas production though flaring and venting with an average loss of 0.197% over the past three years.

#### % GAS PRODUCTION LOST THROUGH FLARING / VENTING

Fiscal Year	Gas Lost (MCF)	Gas Produced (MCF)	Number of Incidents	% Lost
FY 2008	6,717,403	3,494,287,293	676	0.19%
FY 2007	6,717,403	3,201,028,118	677	0.21%
FY 2006	6,834,613	3,599,899,501	716	0.19%

Methodology: Data source, AOGCC production database and flaring/venting incident log.

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A3: Strategy - Expeditiously adjudicate all permit applications while ensuring compliance with regulations and orders.

**Target #1:** Comprehensively review and adjudicate drilling permit applications in less than 10 working days. **Status #1:** FY2008, 199 drilling permit applications were reveiwed and adjudicated in an average of 12.9 working days. The average adjudication time for FY08 was severely impacted by incomplete or problem applications submitted by operators.

AVERAGE ADCODIOR HOIT ON DRIEEINO I ERMITO (MOIN Days)			
Fiscal	Received	Adjudicated	Avg. Adjudication
Year			
FY 2008	209	199	12.9 work days*
FY 2007	199	188	6.4 work days
FY 2006	212	203	6.3 work days

## AVERAGE ADJUDICATION FOR DRILLING PERMITS (Work Days)

Methodology: Data Source, AOGCC drilling permit application log (10-401 log)

\*Methodology: Average adjudication is the number of working days (excluding weekend days and holidays) between the date each application was received and the date the corresponding permit was approved. The average adjudication time for FY08 was severely impacted by incomplete or problem applications submitted by BLM/USGS and several other operators.

**Target #2:** Comprehensively review and adjudicate sundry applications in less than 10 working days. **Status #2:** FY2008, 377 sundry applications were reviewed and adjudicated in an average of 5.5 working days.

### AVERAGE ADJUDICATION FOR SUNDRY APPLICATIONS (Work Days)

Fiscal Year	Received	Adjudicated	Avg. Adjudication
FY 2008	393	378	5.6 work days
FY 2007	411	384	5.2 work days
FY 2006	501	505	3.8 work days

Methodology: Data Source, AOGCC sundry application log (10-403 log)

\*Methodology: Average adjudication is the number of working days (excluding weekend days and holidays) between the date each application was received and the date the corresponding sundry was approved.

#### A4: Strategy - Ensure greater ultimate recovery.

Target #1: Guide development of Alaska's oil and gas pools.

Status #1: In FY2008, 116 orders and approvals were issued for Alaska's oil and gas pools, a 13.73% increase over FY2007.

#### NUMBER OF ORDERS / APPROVALS ISSUED

Fiscal Year	Orders & Approvals
FY 2008	116
FY 2007	102
FY 2006	106

Methodology: Data Source, AOGCC "read" drive, count of orders and approvals published during FY08.

**Target #2:** Evaluate development and depletion of 20% of Alaska's oil and gas pools per reporting period. **Status #2:** FY2008, 38% of active and exploratory pools were evaluated.

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% OF OIL AND GAS POOLS EVALUATED			
Fiscal	Actv & Exploratory P	% Evaluated	
Year			
FY 2008	116	38%*	
FY 2007	115	43%*	
FY 2006	102	68%	

Methodology: Data Source, AOGCC reservoir engineering senior staff.

Methodology: Counts of individual active and exploratory pools evaluated by senior staff engineers.

\*Ten exploratory pools were reviewed in FY 2008 and seven exploratory pools were reviewed during FY 2007.

#### B: Result - Protect Alaska's underground fresh water.

**Target #1:** Witness at least 50% of all mechanical integrity tests (MIT's) performed on existing Class II wells. **Status #1:** FY2008, 78% of tests performed on existing Class II wells were witnessed by AOGCC and 93.2% of those wells passed.

#### MECHANICAL INTEGRITY TESTS (% Witnessed by AOGCC)

Number of Tests	% Witnessed	% Tests Passed
429	78%	93.2%
514	75%	91.4%
521	66%	91.0%
	Number of Tests           429           514           521	Number of Tests         % Witnessed           429         78%           514         75%           521         66%

Methodology: Data Source, AOGCC inspections data.

**Target #2:** Zero incidents that result in contamination of sub-surface water due to oil and gas activities. **Status #2:** FY2008, zero incidents occurred consistent with the past three years.

Year	Target	Number of Incidents
2008	0	0
2007	0	0
2006	0	0

Methodology: Data Source, AOGCC senior engineering staff.

B1: Strategy - Ensure safe underground injection and annular waste disposal.

**Target #1:** Witness at least 50% of all mechanical integrity tests (MIT's) performed on existing Class II wells. **Status #1:** FY2008, 78% of tests performed on existing Class II wells were witnessed by AOGCC and 93.2% of those wells passed.

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MECHANICAL INTEGRITY TESTS (% Witnessed by AOGCC)			
Fiscal	Number of Tests	% Witnessed	% Tests Passed
	100	700/	00.00/
FY 2008	429	/8%	93.2%
FY 2007	514	75%	91.4%
FY 2006	521	66%	91.0%

Methodology: Data Source, AOGCC inspections data.

**Target #2:** Zero incidents that result in contamination of sub-surface water due to oil and gas activities. **Status #2:** FY2008, zero incidents occurred consistent with the past three years.

Year	Target	Number of Incidents
2008	0	0
2007	0	0
2006	0	0

Methodology: Data Source, AOGCC senior engineering staff.

# **Key Component Challenges**

- Oversee expanded statewide exploration and development, including the National Petroleum Reserve-Alaska (NPR-A), Alaska Peninsula and exploration licensing areas that are outside the traditional producing areas of the North Slope and Cook Inlet.
- Continue to be pro-active to protect Alaska's underground sources of fresh water through robust administration of the State's Underground Injection Control (UIC) program.
- Conduct major studies to determine conservation issues associated with potential large-scale gas sales from the Pt. Thomson reservoirs.
- Evaluate and respond to changing conditions in mature oil fields to make certain operations are conducted in a safe and skillful manner in accordance with good oil field engineering practices and work to ensure greater ultimate recovery of oil and gas.
- Evaluate and respond to the need for a revised regulatory scheme to safely oversee new development of nonconventional, shallow and gas storage resources.
- Continue to update and improve the Commission's audit inspection and compliance capability.
- Continue to develop electronic data storage and retrieval capability for improved information access, management and e-commerce.
- Hire a qualified Petroleum Engineer

# Significant Changes in Results to be Delivered in FY2010

- Modify Subsurface Safety Valve regulations.
- Modify Annular Disposal regulations.
- Continue to simplify, standardize and consolidate Rules in Commission Orders, to make rules consistent from field to field.
- Continue to develop Commission Rules and Regulations to include coal bed methane, shale gas, and other emerging, non-conventional reservoirs.

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- Complete initial studies to determine the potential impacts of major gas sales upon ultimate hydrocarbon recovery from the Pt. Thomson reservoir, and define reservoir depletion plan requirements needed to support allowable gas off-take rates.
- Work with EPA and ADEC to establish functional requirements for wells involved in disposal injection service and seek primacy for Class I wells. This effort will lead to minimizing duplication of industry reporting and compliance burdens through the development of clear guidance for what fluids can be disposed in Class I and Class II disposal wells.
- AOGCC is the chief repository for Alaska's subsurface oil and gas-related information. Our internal regulatory processes rely heavily on this information. We intend to continue streamlining our internal handling of data, and to continue to improve public and industry access to non-confidential well and production data.
- Revise more AOGCC regulations (20 AAC 25) to eliminate inconsistencies, updated references, and clarified intent.
- Conduct a comprehensive review of all natural gas produced in Alaska, which is flared, vented or otherwise not put to beneficial use. Determine whether existing AOGCC regulations and reporting practices are adequate to prevent waste.
- Assist DNR with construction of a new Geologic Materials Center (GMC).
- Orphaned Wells Study began statewide study to identify, evaluate, prioritize and eventually remediate all orphaned wells within the State.
- Continue to evaluate ways to increase the AOGCC's efficiency and reduce costs.

## Major Component Accomplishments in 2008

- Prudhoe Evaluation completed a geologic and engineering evaluation of Prudhoe field in order to properly understand this important and undeveloped resource.
- Completed a comprehensive revision to the Alaska Oil and Gas Conservation Act (31.05)
- Continued to oversee and administer the Federal UIC program in Alaska.
- Completed major enforcement actions and numerous incident investigations.
- Revised some of the AOGCC regulations (20 AAC 25) to eliminate inconsistencies, updated references, and clarified intent.
- Continued to evaluate and issue approvals for a large number of sub-surface oil and gas operations in an efficient and timely manner.
- Continued converting AOGCC's public well history files and oil and gas information into digital form and maximizing the amount of public information available through the Internet. This has streamlined our internal handling of data and is reshaping our permitting processes.

## **Statutory and Regulatory Authority**

- AS 31.05 Alaska Oil and Gas Conservation Act
- 20 AAC 25 Alaska Oil and Gas Conservation Commission

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**Contact Information** 

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Alaska Oil ar	d Gas Conservation Co	ommission	
0011		All	dollars shown in thousands
	FY2008 Actuals	FY2009	FY2010 Governor
	N	lanagement Plan	
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	3,332.5	3,608.9	3,684.8
72000 Travel	156.0	187.2	195.2
73000 Services	1,249.4	2,893.6	1,585.8
74000 Commodities	65.8	33.7	110.7
75000 Capital Outlay	0.0	59.6	65.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	4,803.7	6,783.0	5,641.5
Funding Sources:			
1002 Federal Receipts	127.2	133.7	134.5
1004 General Fund Receipts	368.0	1,450.6	0.0
1162 Alaska Oil & Gas Conservation	4,308.5	5,198.7	5,507.0
Commission Rcpts			
Funding Totals	4,803.7	6,783.0	5,641.5

Estimated Revenue Collections				
Description	Master Revenue Account	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Unrestricted Revenues				
Unrestricted Fund	68515	490.4	0.0	0.0
Unrestricted Total		490.4	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	127.2	133.7	134.5
Oil & Gas Conservation Commission Rcpts	51079	4,797.5	5,198.7	5,507.0
Restricted Total		4,924.7	5,332.4	5,641.5
Total Estimated Revenues		5.415.1	5.332.4	5.641.5

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	Summai	y of Component Budget Changes	
From	<b>FY2009</b>	Management Plan to FY2010 Governor	

All dollars shown in thousands				
	General Funds	Federal Funds	Other Funds	Total Funds
FY2009 Management Plan	1,450.6	133.7	5,198.7	6,783.0
Adjustments which will continue current level of service: -FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	0.0	0.8	75.1	75.9
Proposed budget decreases: -ADN 02-09-0026, AOGCC Gasline Project, Sec 20(a), Ch3, FSSLA 2005, P106, L21, lapse 6/30/09	-1,450.6	0.0	0.0	-1,450.6
Proposed budget increases: -Operational Cost Increases	0.0	0.0	233.2	233.2
FY2010 Governor	0.0	134.5	5,507.0	5,641.5

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	Alaska Oil and Gas Conservation Commission Personal Services Information			
	Authorized Positions		Personal Services	Costs
	FY2009			
	Management	FY2010		
	Plan	Governor	Annual Salaries	2,539,359
Full-time	28	28	COLA	49,840
Part-time	0	0	Premium Pay	0
Nonpermanent	0	0	Annual Benefits	1,146,959
			Less 3.65% Vacancy Factor	(136,358)
			Lump Sum Premium Pay	85,000
Totals	28	28	Total Personal Services	3,684,800

Position Classification Summary					
Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant I	1	0	0	0	1
Administrative Clerk II	1	0	0	0	1
Administrative Clerk III	1	0	0	0	1
Administrative Officer II	1	0	0	0	1
Analyst/Programmer III	1	0	0	0	1
Analyst/Programmer IV	1	0	0	0	1
Commissioner, Oil and Gas Comm	3	0	0	0	3
Executive Secretary II	1	0	0	0	1
Natural Resource Tech II	1	0	0	0	1
Petroleum Geologist Asst	1	0	0	0	1
Petroleum Inspector	3	0	0	3	6
Senior Petroleum Engineer	3	0	0	0	3
Senior Petroleum Geologist	2	0	0	0	2
Senior Reservoir Engineer	2	0	0	0	2
Special Assistant To Comm I	1	0	0	0	1
Statistical Technician II	2	0	0	0	2
Totals	25	0	0	3	28

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