

# **State of Alaska FY2012 Governor's Operating Budget**

## **Department of Public Safety Alaska State Troopers Results Delivery Unit Budget Summary**

## Alaska State Troopers Results Delivery Unit

### Contribution to Department's Mission

Preserve public peace; protect life, property, and wildlife resources.

### Core Services

- Criminal and traffic enforcement patrols and investigations.
- Search and Rescue (SAR).
- Prisoner transport.
- Support rural law enforcement entities.
- Public education in safety and injury prevention.
- Wildlife enforcement patrols and investigations.

### Results at a Glance

(Additional performance information is available on the web at <http://omb.alaska.gov/results>.)

#### END RESULT A: Protect lives.

- Homicides in Alaska State Trooper jurisdiction increased by one in FY2010
- In CY2009, there were 34 motor vehicle accident (MVA) fatalities in area of Alaska State Trooper jurisdiction, 12 fewer than in CY2008. Data source changed in CY2007 and will not be comparable to previous average until CY2010
- There was a 14% decrease in recreational boating accidents with deaths, going from 14 fatalities in CY2008 to 12 fatalities in CY2009

#### Status of Strategies to Achieve End Result

- Homicide solve rate in Alaska State Trooper jurisdiction in FY2010 was 91%
- 41% of sexual assault/sexual abuse cases referred in FY2010 were accepted for prosecution compared to 38% in FY2009
- There were 21 driving under the influence (DUI) fatalities in the Alaska State Trooper patrol area in CY2009 and 16 in CY2008. Data for this target of a 10% decline compared to the prior 3-year average first became available in CY2007; thus a comparison to the target is not possible till CY2010
- 31% of misdemeanor and felony alcohol crimes referred in FY2010 were accepted for prosecution compared to 32% in FY2009
- 69% of felony illicit drug cases referred in FY2010 were accepted for prosecution compared to 67% in FY2009
- 10,317 contacts in FY2010 is a 19% increase over the previous 2-year average of 8,678 boating safety contacts
- There was a 246% increase over the previous 2-year average in boating safety education hours in FY2010, up to 400 hours compared to 187

#### END RESULT B: Protect property.

- There was a 17% decrease in burglaries reported in Alaska State Trooper jurisdiction in CY2008 and a 10% decrease in CY2009

#### Status of Strategies to Achieve End Result

- 63% of property crimes referred in FY2010 were accepted for prosecution compared to 58% in FY2009

#### END RESULT C: Preserve public peace.

- Public compliance with laws as measured by the reported crime index offenses in Alaska State Trooper jurisdiction increased by 5% in CY2008 and by 3% in CY2009

#### Status of Strategies to Achieve End Result

- The number of crime index offenses closed by arrest in relation to number reported improved from 29% to 36% in CY2008 and from 36% to 37% in CY2009

**END RESULT D: Protect wildlife resources.**

- The number of wildlife violations as a percentage of total contacts decreased by 35% in FY2010 compared to FY2009

**Status of Strategies to Achieve End Result**

- The number of resource user contacts checked in the field increased by 35% in FY2010 compared to the previous 2-year average

<b>Major Activities to Advance Strategies</b>	
• Strategic deployment of personnel in ABI	• Provide boater safety training to Village Public Safety Officers (VPSOs) and Alaska State Troopers
• Sexual Assault Response Team (SART) training	• Increase inspections
• Domestic violence and Driving under the Influence (DUI) training for Alaska Wildlife Troopers	• Strategic location of personnel
• Traffic enforcement	• Property investigation training
• DUI enforcement team and dedicated DUI patrols	• Enhanced communications between jurisdictions
• Report writing and investigation in-service	• Burglary suppression unit
• Coordination with outside domestic violence-related agencies and support groups	• Patrol high crime areas
• Domestic violence supervisory case review with district attorney coordination	• Intelligence Unit linking
• Provide search and rescue management training	• E-pawn records
• Avalanche awareness programs	• Directed patrols
• Hunter safety education	• Community Oriented Policing (COP) training
• Boating safety education	• Quality village visits
• Personal Locator Beacon (PLB) program	• Public appearances
• Crime Stoppers	• Aircraft patrols
• Drug Abuse Resistance Education (DARE) programs	• Vessel patrols
• Strategic location of Alaska Bureau of Alcohol and Drug Enforcement (ABADE) investigators	• Targeted patrols
• Alcoholic Beverage Control (ABC) training	• Wildlife enforcement training
• Alcohol Rewards program	• Covert hunting investigations
• Coordination of ABC investigations	

**Key RDU Challenges**

**CORE POLICE SERVICES** - As Alaska's population continues to grow, requests for services have increased. Alcohol and drug involvement in crime remains a significant challenge. Technological changes and sophistication allow new criminal exploitations of the populace, including identity theft, child pornography and online child sexual exploitation, and computer fraud schemes. Terroristic threats to infrastructure require greater patrols, more response planning, and more efforts aimed toward public reassurance. Proactive enforcement such as highway traffic patrols, burglary suppression, and community policing have been forced to a lower priority and are seldom accomplished. AST's technology base lags far behind other police and public service organizations in all these areas.

**RECRUITMENT** – Recruitment and retention continue to be significant challenges for the Alaska State Troopers and law enforcement agencies nation-wide. Although the recruitment unit has been successful attracting applicants, attracting *quality* applicants is especially challenging when competing with other agencies in and out of Alaska. The requirement that troopers be willing to transfer to rural locations where housing and amenities are limited creates recruiting challenges not faced by any other police agencies in the state. The starting wage for trooper recruits is significantly less than for a new Anchorage Police Department officer.

**WILDLIFE ENFORCEMENT COVERAGE** – The Alaska Wildlife Troopers (AWT) conduct enforcement operations in the most challenging geographic expanse in the country. It is a significant challenge under the best of conditions to successfully protect the state's fish and wildlife resources. AWT continues to operate at a minimally acceptable enforcement level. Many areas of the state are not patrolled or are only occasionally patrolled. Only with the support of the marine enforcement section and its fleet of sixteen vessels ranging from 25' to 156', and the aircraft section with its compliment of patrol aircraft, can the AWT core mission be effectively administered. Having the skilled

personnel and providing the proper training to conduct these unique patrols is increasingly more challenging. The majority of new trooper applicants for the division require extensive training in the nuances of Alaska resource enforcement.

**COURT SECURITY** – While the number of court services officers (CSOs) located around the state has been increased in recent years, the number is still marginally adequate to properly handle increased court security concerns, transport prisoners, and serve domestic violence protective orders, stalking, and other court writs in a timely manner. Reported threats against judges, a statistic that has not previously been captured, is becoming more common. Additionally, AST is being asked to provide security at court events such as the annual Judicial Conference and Supreme Court Live events. Supreme Court Live is an event where the state supreme court hears oral arguments on actual cases at a high school. Depending on the venue and the number of students attending the event, providing security for the event and screening of the students and public requires twelve to twenty officers. The number of prisoner transports is increasing each year. Over the last several fiscal years alone, the number of prisoner moves has increased three to eight percent in total. In real numbers, this represents a change from 57,883 transports in FY2005 to 63,099\* transports in FY2010.

**RAPE AND DOMESTIC VIOLENCE** – Alaska's rate of forcible rape is 2.5 times the national average. Rates of domestic violence are among the highest in the nation. The rates of victimization of Alaska Native women and children, particularly in rural Alaska, are even greater. Small communities and villages present specific and difficult challenges to these investigations.

**TERRORISM AND WEAPONS OF MASS DESTRUCTION** – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage Federal Bureau of Investigation office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. A position is devoted to serve as the department's liaison with the Department of Military and Veteran Affairs, Division of Homeland Security and Emergency Management. There are no Alaska State Trooper posts along almost 400 miles of the Trans-Alaska Pipeline (from Prudhoe Bay to Fairbanks). There is a one-trooper Alaska Wildlife Trooper post in Coldfoot.

## **Significant Changes in Results to be Delivered in FY2012**

Significant resources are being focused on investigation of major criminal activity, investigation of illegal drug and alcohol activity, and better addressing the needs of rural communities and their surrounding areas throughout Alaska.

### Alaska Wildlife Troopers:

The Division of Alaska Wildlife Troopers predicts similar service delivery as that in FY2011. AWT will continue to concentrate the majority of its resources on the enforcement of commercial enterprises and the protection of wild resources.

In FY2012, the division will host resource law enforcement training that covers the nuances of this type of enforcement work. This training is meant to benefit both the new applicants into the division as well as seasoned veterans of all resource agencies that operate within the state. This training typically covers recent changes in wildlife law, environmental law, wildlife evidence, and operations.

The division will continue its focus on education of the public, both young and old. In recent years, the division has increased its time spent on education over 200 percent, spending 400 hours on such activities in FY2010.

### Alaska State Troopers:

During FY2012, AST anticipates largely similar service delivery as compared to FY2011. AST is continuing to aggressively pursue technologies that will enable it to conduct its duties more efficiently. The division is also expanding a program that will increase the number of mobile data computers in patrol vehicles. This effort, coupled with implementation of an electronic records management system acquired in FY2010, will facilitate the rapid transmittal of police reports, traffic citations, and similar documents to district attorneys, the court system, Department of Transportation and Public Facilities, and the Division of Motor Vehicles (DMV). Ultimately, these combined programs will reduce the amount of "double entry" currently taking place as troopers, AST clerical personnel, the

courts, district attorneys' offices, and DMV each key the records into their own systems. These upgrades will take substantial staff time to develop policies and rules of use. They will also require extensive training efforts during the implementation stages. AST will continue its active support of the Governor's strategic plan to end the epidemic of sexual assault and domestic violence by providing enhanced training to increase understanding and recognition of these crimes in order to improve services to victims in rural Alaska, and to promote the reporting of these crimes.

## Major RDU Accomplishments in 2010

Public Safety Services – In FY2010, the Alaska State Troopers (AST) and Alaska Wildlife Troopers (AWT) accomplished the following:

- Handled more than 133,401 offenses in AST jurisdiction;
- Responded to more than 4,137 motor vehicle collisions;
- Responded to 357 search and rescue efforts;
- Investigated over 4,725 drug and alcohol importation related crimes;
- Solved 91 percent of the homicides that occurred within AST jurisdiction;
- Served or closed over 8,302 warrants;
- Served or closed over 20,459 writs; and
- Performed 2,289 hours on boating safety enforcement, contacting nearly 10,375 boaters, and issuing 839 warnings and 238 citations.

Major Investigative Cases – AST investigated eleven murders that occurred within AST jurisdiction during FY2010, solving ten for a 91 percent clearance rate. In addition, the unit added 2,520 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Domestic Violence Investigation Training – With the use of grant funds from the Office on Violence Against Women (OVW), AST has provided domestic violence and sex crimes investigation training to troopers, municipal law enforcement officers, Village Public Safety Officers (VPSO) and Village Police Officers (VPO), as well as medical providers, victim advocates, and prosecutors. This training consists of in-service training, academy level training, and advanced or specialized training. AST continues their commitment to bringing training and equipment to rural Alaska, municipal police departments, and to the division's detachments. AST purchased equipment for C Detachment troopers to enhance crime scene documentation. In addition, AST in coordination with the crime lab, provided training on the equipment purchased and crime scene processing and documentation. AST also purchased equipment for the Alaska Bureau of Investigation (ABI) as well as municipal police departments. AST worked collaboratively with the Department of Law and Crime Lab to develop a new sexual assault evidence collection kit including a revised forensic medical history form. The new kits are available, at no cost, to all law enforcement agencies across the state.

Illegal Drug and Alcohol Enforcement – The Illegal Drug and Alcohol Enforcement federal grant positions greatly enhanced the readiness of the department's overall methamphetamine eradication efforts. In addition, overtime funds in the grant allowed investigators to actively pursue leads related to drug and illegal alcohol activities, which has helped to increase investigative seizures. Troopers continue to take the lead role in the coordinated effort to investigate and enforce laws concerning drug and alcohol crimes. Interdiction efforts to stem the flow of alcohol to western Alaska have met with continued success. The Alaska Bureau of Alcohol and Drug Enforcement (ABADE), with the U.S. Postal Service (USPS), continued to see success with the USPS cross-deputize program of ABADE investigators as postal inspectors started in FY2007. Due to funding shortfalls, ABADE removed the investigator assigned with the Bureau of Alcohol, Tobacco, and Firearms to assist with the "Project Safe Neighborhoods" (PSN) federal initiative. The success of this program is unquestioned. While assigned to PSN, this position was responsible for reviewing cases involving federal firearm violations to increase the number of quality cases submitted to the U.S. Attorney's Office for prosecution. In FY2008, over 30 cases were referred. This position continued to provide training and tools for field personnel to use in determining if firearms related cases qualify for federal prosecution under PSN, and training in the evidential requirements necessary for federal prosecution. A number of these successful prosecutions have originated in rural Alaska and have resulted in the jailing of individuals like the one who had been described as being a long time "village terrorist". The use of strong federal gun laws has removed several violators who had intimidated communities for years. Villages that were bereft of hope have entered a new era. Through the efforts of this investigator, this program has proven to be so successful that the investigator was nominated for a national award. It is our hope that through additional federal funding this program will be expanded into Project Safe

Village. We believe with the addition of investigators focused on the removing violent offenders from rural Alaska that Alaska's villages will be safer for all residents.

The Bristol Bay Commercial Salmon Fishery, the largest commercial salmon fishery in the world, had at its peak, 1,474 registered commercial fishing boats, and over 900 registered commercial set net sites operating in various fishing districts within Bristol Bay. Twenty-one troopers and 18 civilian personnel participated during enforcement activities from June 15 through July 21, 2010 in various areas surrounding Bristol Bay. The *P/V Stimson* and *P/V Woldstad* participated supporting six patrol skiffs, as well as serving as a base of operations for enforcement and search and rescue operations throughout Bristol Bay. Five fixed wing aircraft and two helicopters were used to provide air support for enforcement and search and rescue operations. Additionally, AWT conducted joint operations with the United States Coast Guard (USCG) in support of fishing vessel boating safety enforcement with AWT providing at sea logistics support to USCG boarding teams. The following summary enforcement actions occurred during the program:

- Commercial Fish – 92 percent observed compliance: 2,785 contacts, 220 criminal citations, and 372 warnings.
- Sport Fish – 97 percent observed compliance: 1,081 contacts, 22 citations, and 30 warnings.
- Boating Safety – 98 percent observed compliance: 272 contacts, 15 citations, and 22 warnings.

Rural Enforcement – State troopers provided the following contacts and support for rural enforcement officers: 4,361 Village Public Safety Officer (VPSO) visits statewide, which is an increase of 1,022 visits from last fiscal year. In the spring of 2010, the troopers in C Detachment teamed up with the U.S. Marshal Service in a five-day sweep of rural Alaska focused on sex offender registration compliance. Along with personnel, aviation assets from both agencies were used to access several villages in rural Alaska resulting in numerous sex offenders being placed into registration compliance, warrant arrests, community policing opportunities, and public awareness of this new law enforcement relationship within rural Alaska. This collaborating of law enforcement provides for some additional support for troopers working in this region and will be expanded in 2011 and 2012.

State Trooper / Aircraft Pilot Training Program – This program continues to be an unqualified success. Funding was first appropriated in FY2006 to expand the Department of Public Safety's aircraft operator training program to aid in recruitment and retention efforts. The original concept was to fill the department's critical need for trooper pilots to provide the most efficient and effective response to criminal activity and search and rescue in Alaska's rural areas. The primary focus continues to be on selecting seasoned troopers who have no flight experience for attendance at ground school and flight training and to ultimately qualify as state pilots. This program also targets troopers that may have some flight skills and experience, but need additional training and flight time to become proficient in flying state aircraft.

Recruitment – The recruitment unit has effectively spent funds for advertising and the unit's "hands on recruitment approach" with potential applicants resulted in 27 recruits and six laterally hired troopers reporting to the academy in Sitka in FY2010. The recruitment unit has been extremely active with job fairs, advertising, follow-up with potential applicants, and keeping the recruitment website current and active. During FY2010 and continuing in FY2011, AST will implement some recruitment initiatives that will engage all levels of commissioned troopers to be actively involved in one-on-one recruitment efforts. This will include giving recruitment presentations in an expanded number of venues, including increased recruitment with the military, rural Alaska, and colleges and universities.

Special Events – During the past year, all detachments have conducted several special patrol activities. Those activities include: highway construction zone patrols for the Department of Transportation and Public Facilities; Knik River Public Use Area patrol for the Department of Natural Resources; an extensive seatbelt enforcement program; increased patrols for the Talkeetna and Anderson Bluegrass Festivals, the Arctic Man snow machine races near Paxson, Seward's Mt. Marathon foot race, Girdwood's Forest Fair, and the Alaska State Fair in Palmer; high school graduation parties in the major cities; traffic enforcement while fire fighters worked on the forest fires along the Alaska Highway; and a multi-agency spring bear hunting enforcement program throughout southeast Alaska.

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**Alaska State Troopers  
RDU Financial Summary by Component**

*All dollars shown in thousands*

	FY2010 Actuals				FY2011 Management Plan				FY2012 Governor			
	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds
<b>Formula Expenditures</b> None.												
<b>Non-Formula Expenditures</b>												
Special Projects	773.8	4,431.8	1,399.3	6,604.9	1,417.8	7,708.6	2,739.9	11,866.3	1,420.8	7,730.9	2,655.6	11,807.3
AK ST Troopers	358.3	0.0	0.0	358.3	375.6	0.0	0.0	375.6	386.2	0.0	0.0	386.2
Director's Office												
AK Bureau of Judicial Svcs	8,571.5	0.0	0.0	8,571.5	9,388.8	0.0	0.0	9,388.8	9,609.1	0.0	0.0	9,609.1
Prisoner Transportation	2,629.1	70.0	0.0	2,699.1	2,534.2	70.0	0.0	2,604.2	2,534.2	70.0	0.0	2,604.2
Search and Rescue	420.4	0.0	0.0	420.4	577.9	0.0	0.0	577.9	577.9	0.0	0.0	577.9
Rural Trooper Housing	1,500.0	831.8	0.0	2,331.8	2,708.3	0.0	0.0	2,708.3	2,680.1	0.0	0.0	2,680.1
Narcotics Task Force	1,722.9	0.0	2,172.0	3,894.9	2,308.0	0.0	8,275.7	10,583.7	2,319.0	0.0	3,072.8	5,391.8
AST Detachments	50,881.9	724.0	0.0	51,605.9	51,757.0	503.6	0.0	52,260.6	52,884.4	507.5	0.0	53,391.9
Alaska Bureau of Investigation	5,122.4	0.0	0.0	5,122.4	6,068.7	0.0	0.0	6,068.7	6,452.0	0.0	0.0	6,452.0
AK Bureau of Alcohol and Drug	3,597.6	0.0	0.0	3,597.6	3,940.5	0.0	0.0	3,940.5	3,964.7	0.0	0.0	3,964.7
Alaska Wildlife Troopers	17,361.9	1,137.6	0.0	18,499.5	17,705.2	1,443.9	0.0	19,149.1	17,718.1	1,516.7	0.0	19,234.8
AK W-life Troopers	4,305.6	910.4	0.0	5,216.0	4,435.5	1,020.0	0.0	5,455.5	4,456.4	1,020.0	0.0	5,476.4
Aircraft Sect												
AK W-life Troopers	3,244.3	34.9	0.0	3,279.2	3,065.0	0.0	0.0	3,065.0	3,188.4	42.5	0.0	3,230.9
Marine Enforc												
AK W-life Troopers	373.5	0.0	0.0	373.5	377.0	0.0	0.0	377.0	388.8	0.0	0.0	388.8
Director's Of												



**Alaska State Troopers  
RDU Financial Summary by Component**

*All dollars shown in thousands*

	FY2010 Actuals				FY2011 Management Plan				FY2012 Governor			
	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds
AK Wildlife Troopers Investigati	948.1	0.0	0.0	948.1	1,078.1	0.0	0.0	1,078.1	1,130.6	0.0	0.0	1,130.6
<b>Totals</b>	<b>101,811.3</b>	<b>8,140.5</b>	<b>3,571.3</b>	<b>113,523.1</b>	<b>107,737.6</b>	<b>10,746.1</b>	<b>11,015.6</b>	<b>129,499.3</b>	<b>109,710.7</b>	<b>10,887.6</b>	<b>5,728.4</b>	<b>126,326.7</b>

**Alaska State Troopers**  
**Summary of RDU Budget Changes by Component**  
**From FY2011 Management Plan to FY2012 Governor**

*All dollars shown in thousands*

	<u>Unrestricted</u> <u>Gen (UGF)</u>	<u>Designated</u> <u>Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal</u> <u>Funds</u>	<u>Total Funds</u>
<b>FY2011 Management Plan</b>	<b>106,695.9</b>	<b>1,041.7</b>	<b>10,746.1</b>	<b>11,015.6</b>	<b>129,499.3</b>
<b>Adjustments which will continue current level of service:</b>					
-Special Projects	-1,267.0	0.0	22.3	-84.3	-1,329.0
-AK ST Troopers Director's Office	10.6	0.0	0.0	0.0	10.6
-AK Bureau of Judicial Svcs	217.4	2.9	0.0	0.0	220.3
-Rural Trooper Housing	-28.2	0.0	0.0	0.0	-28.2
-Narcotics Task Force	-1,382.2	0.0	0.0	-5,202.9	-6,585.1
-AST Detachments	55.7	0.0	3.9	0.0	59.6
-Alaska Bureau of Investigation	23.7	0.0	0.0	0.0	23.7
-AK Bureau of Alcohol and Drug	24.2	0.0	0.0	0.0	24.2
-Alaska Wildlife Troopers	12.9	0.0	72.8	0.0	85.7
-AK W-life Troopers Aircraft Sect	20.9	0.0	0.0	0.0	20.9
-AK W-life Troopers Marine Enforc	123.4	0.0	0.0	0.0	123.4
-AK W-life Troopers Director's Of	11.8	0.0	0.0	0.0	11.8
-AK Wildlife Troopers Investigati	52.5	0.0	0.0	0.0	52.5
<b>Proposed budget increases:</b>					
-Special Projects	1,270.0	0.0	0.0	0.0	1,270.0
-Narcotics Task Force	1,393.2	0.0	0.0	0.0	1,393.2
-AST Detachments	1,056.3	15.4	0.0	0.0	1,071.7
-Alaska Bureau of Investigation	359.6	0.0	0.0	0.0	359.6
-AK W-life Troopers Marine Enforc	0.0	0.0	42.5	0.0	42.5
<b>FY2012 Governor</b>	<b>108,650.7</b>	<b>1,060.0</b>	<b>10,887.6</b>	<b>5,728.4</b>	<b>126,326.7</b>