

# **State of Alaska FY2002 Governor's Operating Budget**

Department of Natural Resources  
State Historic Preservation Program  
Component

## **Component: State Historic Preservation Program**

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### **Component Mission**

The Division of Parks and Outdoor Recreation provides outdoor recreation opportunities and conserves and interprets natural, cultural, and historic resources for the use, enjoyment, and welfare of the people.

### **Component Services Provided**

As the State of Alaska's historic preservation agency, the Office of History and Archaeology oversees statewide programs to identify, document, protect and restore sites and buildings, and to educate Alaskans and visitors about the state's heritage resources. The Office of History and Archaeology and the Alaska Historical Commission provide policy and program advice to the Commissioner, Governor and Legislature concerning history and prehistory, historic sites and buildings, and geographic names. The Office administers the national historic preservation program, as set forth in the National Historic Preservation Act, in Alaska and serves as State liaison to federal agencies, representing the State's interests in protecting its heritage resources. The national programs include historic preservation planning, survey, nomination to the National Register of Historic Places, public education and training, investment tax credits, project reviews, maintenance of statewide inventory, and local government assistance through its Certified Local Government program. To carry out these programs, the Office of History and Archaeology seeks partnerships with local governments, Native organizations, historical societies, non-profit organizations, private owners, and federal and state agencies.

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### **Component Goals and Strategies**

To administer a statewide program to identify, document, protect and restore sites and buildings, and to educate Alaskans and visitors about the state's heritage resources.

- I. Review and comment on proposed state and federally assisted projects for impacts to historic properties.
  - J. Review approximately 2500 projects to determine whether or not historic properties may be impacted and provide comments to agencies.
  - K. Consult with federal agencies and/or their delegated representatives through the Section 106 process on impacts of federal undertakings on historic properties.
  - L. Participate in developing Memorandum of Agreements for mitigation of adverse effects to historic properties.
  - M. Participate in developing Programmatic Agreements with federal agencies to streamline Section 106 review.
- II. Provide high quality archaeological and historic research services to state agencies and other governmental entities.

- A. Conduct research services and produce reports meeting state and federal professional standards, documenting findings of research and surveys.
  - B. Provide technical assistance to heritage tourism and interpretive programs.
- III. Administer federal historic preservation program and provide technical assistance to property owners and land managers for identification and protection of historic and archaeological resources.
- A. Provide grants to local governments for historic preservation planning, education, and historic property and archaeological site survey, evaluation and nomination to the National Register of Historic Places.
  - B. Provide information and technical assistance on the federal investment tax credit program and review tax credit applications for certification.
  - C. Provide technical assistance to heritage tourism and interpretive programs.
  - D. Provide information, technical assistance and consultation on standards for appropriate treatments for archaeological sites and historic buildings, sites, objects and landscapes to government agencies and private historic property owners concerned with historical integrity and adaptive reuse issues.
  - E. Assist property owners listing historic properties in the National Register of Historic Places.
- IV. Assist development of new preservation programs and strengthen existing programs in local communities.
- A. Certify interested local governments whose historic preservation programs qualify for the state's Certified Local Government Historic Preservation Program.
  - B. Provide training and program development assistance through workshops, individualized assistance, and grants.
- V. Coordinate and plan special initiatives and projects in cooperation with other agencies.
- W. Serve as co-chair of the Alaska Gold Rush Centennial and the Nike Site Summit task forces.
- X. Administer Gold Rush programs and activities, including grant, interpretive, and outreach programs.
- VI. Maintain the Alaska Heritage Resources Survey and provide information to private and public sectors for use in developing strategies for protecting cultural resources.
- A. Add a minimum of 500 new sites per year and make information available to qualified users.
  - B. Maintain a database of survey and inventory report information.
  - C. Provide comment on cultural resource management policy and issues in state, federal and industry planning documents.
- VII. Contribute to public education by publishing a newsletter and supporting activities associated with Archaeology Week, Preservation Week, and History Day.
- A. Publish four Heritage newsletters per year.
  - B. Promote and support activities associated with Archaeology Month, Historic Preservation Week, and History Day.
- VIII. Administer the state's geographic names program, including preparing proposals to name physical features in Alaska for consideration by the Alaska Historical Commission and submitting results to the U.S. Board of Geographic Names.
- A. Prepare informational materials for the program and respond to inquiries from the public.
  - B. Prepare geographic names proposal packages for review by the Alaska Historical Commission, the state review board, and submit completed actions to the U.S. Board of Geographic Names.

### **Key Component Issues for FY2001 – 2002**

#### Key Component Issues for FY2001-2002

The Office of History and Archaeology 's responsibility with the federal Section 106 process expanded substantially with the new Advisory Council on Historic Preservation regulations (36CFR800) that went into effect in 1999. Under the Section 106 process, federal agencies must consult with the State Historic Preservation Office on all undertakings that may effect historic properties. The new regulations enable the State Historic Preservation Office to conclude the process with the federal agency without the involvement of the Advisory Council. The changes place a heavy burden on the state. During the second year under the new regulations, focus will be on bringing the federal agencies into compliance and continued staff training.

A doubling of the federal Historic Preservation Fund allocation for the State Historic Preservation Program provides an opportunity to meet statewide historic preservation needs in the private and public sector. The Office of History and

Archaeology will work with the Alaska Historical Commission and seek public input on how best to invest historic preservation grant monies in preserving, protecting and interpreting our heritage resources.

### Major Component Accomplishments for FY2000

Major Component Accomplishments for FY 2000

1. Reviewed over 2100 projects for impacts to historic properties. 21 Memorandum of Agreements signed.
2. Nine historic preservation grants awarded as part of mitigation agreement for a Fairbanks road project.
3. Conducted Section 106 training with Advisory Council on Historic Preservation.
4. Produced eight cultural resource survey reports: four full survey reports and four short reports.
5. Evaluated 218 properties for eligibility to the National Register for Historic Places; 151 determined eligible.
6. Tax incentive workshops held in Anchorage, Fairbanks and Juneau.
7. Eight properties listed on the National Register of Historic Places.
8. Twenty Certified Local Government grants active in FY2000, twelve of which were completed.
9. Gold Rush Task Force: Fifteen grants completed, three extended. Fifteen interpretive signs for Central Region and two for the Alaska Marine Highway vessel are underway.
10. Nike Site Summit Task Force established in partnership with the Army
11. Alaska Heritage Resource Survey: 428 new sites entered, 525 sites updated.
12. Added 400 survey reports to database.
13. U.S. Board of Geographic Names took action on 16 Alaskan proposals submitted by the Alaska Historical Commission.

### Statutory and Regulatory Authority

AS41.35  
AS44.37  
P. L. 96-515

### Key Performance Measures for FY2002

**Measure: The % of identified historic properties entered on the state inventory and the % of sites nominated for the Nat'l Register of Historic Places that are eligible and listed on the nat'l registry**  
*(Developed jointly with Legislature in FY2000.)*

**Current Status:**

(Performance Measure could not be stated exactly as SB 281 due to size limitations for the field in the Alaska Budget System.)

With current staff the percentage is expected to be at 65%.

**Benchmark:**

Identify: 1,000 new sites reported

Document: 400 new sites entered into inventory, 350 site entries updated

Evaluate: 200 properties for historic significance

**Background and Strategies:**

Identifying, evaluating and documenting historic sites and buildings provides information on historic significance, which is used to protect sites potentially impacted by development or to identify opportunities for heritage tourism development. These activities are an integral part of the national historic preservation program the Office of History and Archaeology administers.

**Measure: Encourage investment in historic properties through grants, tax credits, partnerships, and information services.**

*(Not yet addressed by Legislature.)*

**Current Status:**

On track

**Benchmark:**

Grants: \$500,000 for rehabilitation of historic properties and for acquiring new information on historic and archaeological properties

Tax credits: Make information widely available and anticipate \$500,000 spent by owners in rehabilitation of 2 historic buildings used for commercial purposes

Partnerships: \$500,000 for historic preservation development programs

Information services: \$50,000

**Background and Strategies:**

Identifying, evaluating and documenting historic sites and buildings provides information on historic significance, which is used to protect sites potentially impacted by development or to identify opportunities for heritage tourism development. These activities are an integral part of the national historic preservation program the Office of History and Archaeology administers.

**Measure: Protection of historic resources consistent with historic preservation policy with minimum impact on economic development.**

*(Not yet addressed by Legislature.)*

**Current Status:**

On track.

**Benchmark:**

Review 2,500 development projects for impacts to historic and archaeological resources; work with 25 state and federal agencies to comply with federal and state historic preservation laws.

**Background and Strategies:**

Consultation early in a project's development or planning phase provides the greatest benefit and least impact on development projects. Accurate, complete information on historic properties is critical to effective and efficient project reviews. Changes in the federal Section 106 process expands the responsibilities of the SHPO office but also provides streamlining opportunities.

**Status of FY2001 Performance Measures**

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> <li>The percentage of identified historic properties entered on the statewide inventory and the percentage of sites nominated for the National Register of Historic Places that are determined eligible ....</li> </ul>		X			
<ul style="list-style-type: none"> <li>Encourage investment in historic properties through grants, tax credits, partnerships, and information services.</li> </ul>		X			
<ul style="list-style-type: none"> <li>Protection of historic resources consistent with historic preservation policy with minimum impact on economic development.</li> </ul>	X				

**State Historic Preservation Program**  
**Component Financial Summary**

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	942.1	890.0	938.8
72000 Travel	23.0	88.5	88.5
73000 Contractual	52.5	268.4	268.4
74000 Supplies	23.2	35.3	35.3
75000 Equipment	0.6	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>1,041.4</b>	<b>1,282.2</b>	<b>1,331.0</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	81.7	336.0	336.5
1003 General Fund Match	282.4	284.1	289.3
1007 Inter-Agency Receipts	102.1	218.5	215.6
1053 Investment Loss Trust Fund	0.0	5.0	0.0
1055 Inter-agency/Oil & Hazardous Waste	0.0	14.8	14.8
1061 Capital Improvement Project Receipts	575.2	423.8	474.8
<b>Funding Totals</b>	<b>1,041.4</b>	<b>1,282.2</b>	<b>1,331.0</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
<b>Unrestricted Revenues</b>						
Unrestricted Fund	68515	12.1	5.0	5.0	5.0	10.0
<b>Unrestricted Total</b>		<b>12.1</b>	<b>5.0</b>	<b>5.0</b>	<b>5.0</b>	<b>10.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	81.7	336.0	336.0	336.5	336.5
Interagency Receipts	51015	102.1	218.5	218.5	215.6	215.6
Capital Improvement Project Receipts	51200	575.2	423.8	423.8	474.8	500.0
Interagency Recs./Oil & Hazardous Waste	51395	0.0	14.8	14.8	14.8	14.8
<b>Restricted Total</b>		<b>759.0</b>	<b>993.1</b>	<b>993.1</b>	<b>1,041.7</b>	<b>1,066.9</b>
<b>Total Estimated Revenues</b>		<b>771.1</b>	<b>998.1</b>	<b>998.1</b>	<b>1,046.7</b>	<b>1,076.9</b>

**State Historic Preservation Program**

**Proposed Changes in Levels of Service for FY2002**

The level of National Historic Preservation grants will increase from \$640.0/year to \$1,250,000 which is great for the State and the communities. The service level within the operating budget will change by \$50.0 CIP receipts to accomodate the increased federal funding and to provide the required match.

**Summary of Component Budget Changes**

**From FY2001 Authorized to FY2002 Governor**

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2001 Authorized</b>	<b>289.1</b>	<b>336.0</b>	<b>657.1</b>	<b>1,282.2</b>
<b>Adjustments which will continue current level of service:</b>				
-Year 2 Labor Costs - Net Change from FY2001	0.2	0.5	-1.9	-1.2
<b>Proposed budget increases:</b>				
-Personal Services Funding from the Federally Funded Historic Preservation Fund Grant CIP	0.0	0.0	50.0	50.0
<b>FY2002 Governor</b>	<b>289.3</b>	<b>336.5</b>	<b>705.2</b>	<b>1,331.0</b>

## State Historic Preservation Program

## Personal Services Information

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	13	13	Annual Salaries	712,349
Part-time	3	3	COLA	8,851
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	256,557
			<i>Less 3.98% Vacancy Factor</i>	<i>(38,957)</i>
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>16</b>	<b>16</b>	<b>Total Personal Services</b>	<b>938,800</b>

## Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk III	1	0	0	0	1
Archaeologist I	4	0	0	0	4
Archaeologist II	3	0	0	0	3
Archaeologist III	1	0	0	0	1
Chf Off Of Hist & Archaeology	1	0	0	0	1
Historian I	2	0	0	0	2
Historian II	1	0	0	0	1
Historian III	1	0	0	0	1
Natural Resource Tech I	2	0	0	0	2
<b>Totals</b>	<b>16</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>16</b>