

State of Alaska FY2002 Governor's Operating Budget

Department of Health and Social Services
Alcohol Safety Action Program (ASAP)
Component

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Component Mission

The mission of the Division of Alcoholism and Drug Abuse is to promote the health and well-being of Alaskans by preventing and treating the abuse of alcohol, other drugs and inhalants.

Component Services Provided

The Alcohol Safety Action Program (ASAP) as a direct service provider in the Anchorage area, and as the oversight office for the Division's statewide ASAP grant programs, facilitates entry of all misdemeanor defendants ordered by the court into substance abuse education and/or treatment, monitors court requirements, and provides data regarding those defendants. In its grants management role the ASAP provides training to qualify administrators for ASAP grant programs throughout the state, and provides quality control and monitoring functions on all State approved ASAP programs.

Component Goals and Strategies

Distribute useful and effective information to targeted populations. Promote the benefits of substance abuse treatment, recovery, and sober lifestyle. Advocate for positive change through legal and regulatory initiatives. Expand awareness of substance abuse issues for allied health professionals, educators and other helping agents. Identify people with problems as early as possible and refer them for appropriate services. Address the substance abuse education and/or treatment needs of persons in the criminal justice system.

Key Component Issues for FY2001 – 2002

During FY 2002, the Division intends to concentrate on the "high-risk" ASAP client. This is the group of clients who comprise 30-35% of the client population, but utilize an enormous amount of services throughout the system. Since a number of these clients are repeat DWI offenders, it is being recommended that intensive monitoring and other strategies be employed to deal effectively with this population. This will result in a reorganization of the Anchorage ASAP office, including an extensive review of caseloads and administrative functions of the agency.

Additionally, the Division will continue with the ongoing expansion of the ASAP case management system to other locations outside of Anchorage, Fairbanks, Juneau and Mat-Su. This will ensure that there is a consistent and standardized process for screening, classification, referral and monitoring of all cases ordered to the ASAP system, regardless of the physical location.

The Division intends to develop information regarding client, or case costs for the direct services provided by the Anchorage ASAP as well as our grantee sites. This information is intended to address issues raised during the last Legislative Session regarding the efficiency of state operations vs. private providers.

Major Component Accomplishments for FY2000

During FY2000 this component provided quality assurance activities, technical assistance, grant monitoring, planning and policy development, and data collection for direct services in the Anchorage area as well as the other 8 Alcohol Safety Action Program (ASAP) grantees. In addition to the direct services in Anchorage this component was responsible for successfully, administering, and overseeing 8 grant programs totaling \$533.9. Grants awards ranged in value from \$24.2 to \$106.0.

During FY 2000, the Division responded to an audit of the cash management, accounts receivable and collection processes. This resulted in the Division changing the client billing system to the Quickbooks Pro 99 format, as well as implementing policies and procedures to assure that the requirements of the Alaska Administrative Code and Administrative Manual were being met on a consistent basis. At the end of the fiscal year, the new client billing system was in full operation, along with the revised policies and procedures.

As a result of the Division's formal adoption of outcome indicators in FY1999 and the shift to outcome based funding decisions a significant accomplishment of the past fiscal year has been the work and movement towards outcome based funding decisions. Although a significant amount of work is needed to successfully complete this evolution a framework has been developed. Without the work of this component, and its staff the Division would not be able to continue towards our goal of "Alaskans living free from the negative consequences of alcohol and other drug use".

Statutory and Regulatory Authority

AS 28.35.030 Miscellaneous Provisions
AS 47.30.470-500 Mental Health
AS 47.37 Uniform Alcoholism & Intoxication Treatment Act
7 AAC 29 Uniform Alcoholism & Intoxication Treatment Act
7 AAC 78 Grant Programs

Key Performance Measures for FY2002

Measure: Track the total number of new convictions and reduce the number of repeat convictions in state district and superior courts on charges of driving while intoxicated (DWI). (SB281)
(Revised from Legislature's FY2001 version.)

Current Status:

Felony DWI cases showed a slight decrease since 1997. For 1997 and 1998 convictions were 322 and 326 respectively. Convictions for 1999 were 317.

Benchmark:

227 DUI convictions in 1996.

Background and Strategies:

Driving while under the influence of alcohol (DWI) is one of the strongest indicators of the negative consequences associated with alcohol misuse. DWI data for 1998 show that 45.2 percent of all automobile accident fatalities had alcohol or drugs as the major contributing factor. Driving while under the influence of alcohol impacts lives, not only in accidents, injuries, and deaths, but also in family suffering, employment problems, and social functioning.

DWI conviction data are collected and maintained by the State of Alaska Court System. Felony DWI data are included as a separate conviction category in regularly published reports. Misdemeanor DWI conviction data, however, are included with other misdemeanor traffic violations. To improve the measurement of this indicator misdemeanor DUI data should be collected as a separate category.

There are many variables that have an impact on a reduction in the number of DWI convictions, including enforcement efforts and prosecutor case loads. However, we know that reductions in DWI also correlate with successful prevention efforts, particularly in terms of public awareness of the consequences of DWI. Other strategies used by the Division include but are not limited to: distribution of useful and effective information to targeted populations; Identification of people with problems as early as possible and referral for appropriate services; improvement of interdisciplinary coordination and collaboration at local, regional and statewide levels.

Measure: Reduce the number of state criminal convictions on alcohol or drug-related charges.
(Not yet addressed by Legislature.)

Current Status:

Drug & alcohol related misdemeanor offenses increased from 2,404 in FY97, to 3,067 in FY98 and decreased to 2531 in FY99. Felony offenses increased from 791 in FY97 to 836 in FY98 and decreased to 809 in FY99.

Benchmark:

FY93, misdemeanor convictions totaled 2,317. Felony convictions totaled 478.

Background and Strategies:

Convictions for drug and alcohol-related offenses, like DWI convictions, offer a clear picture of the negative consequences of use of alcohol and other drugs. Between FY93 and FY97, felony convictions increased from 478 to 791. Misdemeanor convictions have increased from 2,317 to 3,067. The small decrease in convictions recorded in FY98 may be an indicator that statewide efforts to reduce charges are finding results.

There are a number of factors that impact this indicator including local and statewide enforcement, changes in laws, and prosecution. A reduction in the number of alcohol and other drug related charges can be attributed to early intervention and appropriate, timely treatment for offenders. Other strategies used by the Division include but are not limited to: support community-based processes that build partnerships and provide more effective prevention and treatment services; identify people with problems as early as possible and refer them for appropriate services; develop sufficient resources to meet community needs for appropriate levels of treatment for adults, youth and special populations; and addressing the treatment needs of persons in the criminal justice system.

Status of FY2001 Performance Measures

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> Reduce the number of convictions in state district and superior courts on charges of driving while under the influence (DUI) of alcohol Reduce the number of state criminal convictions on alcohol or drug-related charges. 			X		

Alcohol Safety Action Program (ASAP)**Component Financial Summary***All dollars in thousands*

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	467.2	502.5	944.1
72000 Travel	10.7	8.7	13.7
73000 Contractual	38.5	37.4	37.4
74000 Supplies	15.3	15.0	37.8
75000 Equipment	0.0	8.9	60.5
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	533.9	533.9	1,448.9
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	1,065.6	1,106.4	2,542.4
Funding Sources:			
1004 General Fund Receipts	941.2	954.8	2,394.1
1005 General Fund/Program Receipts	124.4	146.4	148.3
1053 Investment Loss Trust Fund	0.0	5.2	0.0
Funding Totals	1,065.6	1,106.4	2,542.4

Estimated Revenue Collections

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
General Fund Program Receipts	51060	124.4	146.4	124.4	148.3	146.4
Restricted Total		124.4	146.4	124.4	148.3	146.4
Total Estimated Revenues		124.4	146.4	124.4	148.3	146.4

Alcohol Safety Action Program (ASAP)

Proposed Changes in Levels of Service for FY2002

The Division is requesting the following increment: an increment of \$1,429.6 GF for stabilization and restoration of the adult ASAP program and establish Juvenile program.

Summary of Component Budget Changes

From FY2001 Authorized to FY2002 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2001 Authorized	1,106.4	0.0	0.0	1,106.4
Adjustments which will continue current level of service:				
-Year 2 Labor Costs - Net Change from FY2001	6.4	0.0	0.0	6.4
Proposed budget increases:				
-Stabilization & Restoration of Alcohol Safety Action Program (ASAP)	1,366.1	0.0	0.0	1,366.1
-Underage Drinking, Establish Juvenile ASAP assessment and referral services	63.5	0.0	0.0	63.5
FY2002 Governor	2,542.4	0.0	0.0	2,542.4

Alcohol Safety Action Program (ASAP)**Personal Services Information**

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	10	19	Annual Salaries	693,478
Part-time	0	0	COLA	8,772
Nonpermanent	0	0	Premium Pay	5,089
			Annual Benefits	269,954
			<i>Less 3.40% Vacancy Factor</i>	(33,193)
			Lump Sum Premium Pay	0
Totals	10	19	Total Personal Services	944,100

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
A.P.O. II, ASAP	6	0	0	0	6
Accounting Clerk I	1	0	0	0	1
Administrative Clerk II	2	0	0	0	2
Administrative Clerk III	2	0	0	0	2
Adult Probation Off III	2	0	0	0	2
Juvenile Prob Officer II	1	0	0	0	1
Social Svcs Assoc I	2	0	0	0	2
Social Svcs Assoc III	2	0	0	0	2
Social Svcs Prog Coord	1	0	0	0	1
Totals	19	0	0	0	19