

# **State of Alaska FY2002 Governor's Operating Budget**

Department of Public Safety  
Batterers Intervention Program  
BRU/Component

## **Component: Batterers Intervention Program**

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### **Component Mission**

To provide for the planning and coordination of services to perpetrators of domestic violence.

### **Component Services Provided**

Statutory duties of the Council include:

1. Develop, implement, maintain, and monitor domestic violence programs
2. Coordinate services provided by state agencies and community groups dealing with domestic violence, and provide technical assistance to those agencies and groups
3. Develop and implement a standardized data collection system on domestic violence
4. Conduct public hearings and studies on issues relating to domestic violence
5. Receive and dispense state money and award grants and contracts from appropriations for the purpose to qualified local community entities for domestic violence programs
6. Oversee and audit domestic violence programs that receive these funds
7. Provide fiscal and technical assistance to domestic violence programs
8. Adopt regulations to carry out the purposes of AS 18.66 and to protect the health, safety, well being, and privacy of persons receiving services financed with grants and contracts under that chapter
9. Consult with the Alaska Police Standards Council and other police training programs in the state to develop training programs regarding domestic violence for police, correction, probation and parole officers.
10. Consult with public employers, the Alaska Supreme Court, school districts and prosecuting authorities to provide continuing education courses in domestic violence to employees.

### **Component Goals and Strategies**

- 1) HOLD BATTERERS ACCOUNTABLE FOR THEIR ACTIONS AND DECREASE THEIR CRIMINAL ACTIVITY.
  - a) Provide community-based batterers' intervention program services to offenders.
  - b) Continue to approve and monitor batterers' intervention programs in partnership with the Department of Corrections.
  - c) Establish clear measures for effectiveness of batterers' intervention programs by determining outcome measures and developing on-going research tools.
  - d) Increase the understanding of how batterers' intervention programs fit into the process of breaking the cycle of violence through interdisciplinary training.
  - e) Monitor batterers' compliance to court orders.
  - f) Develop strategies to ensure a continuum of offender sanctions.
- 2) THROUGH A COMMON VISION, CREATE A STRONG NETWORK AMONG INDIVIDUALS WORKING TO ASSIST VICTIMS OF DOMESTIC VIOLENCE AND SEXUAL ASSAULT AND MAINTAIN A COORDINATED COMMUNITY RESPONSE IN HOLDING OFFENDERS ACCOUNTABLE FOR THEIR BEHAVIOR.
  - a) Improve the criminal justice response to offender accountability by promoting more uniform sentencing requirements, supervising offenders on probation, and expediting the response to the violation of a court order or probation.
  - b) Work with offender programs to explore all available resources for funding to make offender programs financially self-supporting.

3) DEVELOP AND IMPLEMENT A COMPREHENSIVE EDUCATIONAL PREVENTION EFFORT ABOUT DOMESTIC VIOLENCE AND SEXUAL ASSAULT, WHICH MOVES PEOPLE TOWARD A COMMON PHILOSOPHY OF ZERO TOLERANCE.

- a) Increase public awareness and knowledge of the extent of domestic violence and sexual assault and its consequences for victims, perpetrators, and communities.
- b) Educate the public that violence is unacceptable, and offenders will be held accountable for their behavior.

Funds appropriated for this program are administered by the Council on Domestic Violence and Sexual Assault.

### **Key Component Issues for FY2001 – 2002**

Requiring batterers to attend intervention programming as a condition of probation or as a consequence of committing the crime of domestic violence is becoming an integral part of many community's responses to domestic violence. While these programs have been developed to affect change, it must be understood that they cannot be expected to deter domestic violence in isolation. A strong coordinated criminal justice response is also needed. The combined impact of arrest, incarceration and adjudication may send as strong, or stronger, message to batterers' about their responsibility for their abusive behavior as batterers' intervention programs can. A unified and comprehensive effort is thought to be the most effective. Having victim advocates to monitor victim safety and to assist victims as their case progresses through the criminal justice system, cooperation between the courts, probation and batterers' intervention programs, strong and effective legislation and developing philosophically sound programs that work with batterers' is all a part of this system response required to effectively impact the rate of domestic violence.

Studies show that batterers use violence to demonstrate power and achieve control. Certain factors are associated with battering: low self-esteem, a history of childhood abuse, narcissistic personalities, lack of value of women, sense of male privilege, and exposure to male role models who have shown hostile attitudes toward women. To change these long-held patterns, men must acknowledge the destructive nature of their present behavior and accept responsibility for their actions. To best support change, the batterer must be held fully accountable for his use of violence by a community that establishes and enforces consequences for continued acts of abuse. One important step in achieving this goal is to provide batterers' intervention programs as a portion of the corrections response to batterers. This provides a clear message that battering is not acceptable, that there are consequences to this behavior and that there are alternative ways of behaving that are not violent.

Alaska is on its way to providing a strong community response to battering throughout the state. Victim services programs; batterers' intervention programs, court personnel, prosecutors, and police departments are coordinating efforts to build effective intervention strategies for communities. Through the joint efforts of the Council and Department of Corrections, there have been a total of fifteen batterers' intervention programs approved. The Council reviews all submissions for compliance with regulations, provides technical assistance to programs as needed and monitors programs for on-going compliance. These programs vary in approach although the primary goals of victim safety and batterers accountability are paramount. These programs work with the local community court system, probation, victim services, and police departments to coordinated services to be provided as well as to monitor and coordinate the batterers' compliance and success within the program. Last fiscal year, there were 3,434 batterers admitted to community-based batterers' intervention programs in throughout the state.

This is an important beginning to increasing community responses to battering but there are many things left to accomplish. To provide a more effective approach to domestic violence there needs to be:

- Increased number of batterers' intervention programs
- Research and evaluation of effectiveness of programs
- Stronger support from court systems with consequences for non-compliance
- Increased understanding of the issue of domestic violence and the limitations of batterers' intervention programs

### **Major Component Accomplishments for FY2000**

#### **BATTERERS' INTERVENTION PROGRAMS**

##### **Community-based Batterers' Intervention Program**

3,434 Offenders participated in community-based batterers' intervention programs

#### REGULATION OF PROGRAMS FOR REHABILITATION OF PERPETRATORS OF DOMESTIC VIOLENCE

Under the Domestic Violence Prevention and Victim Protection Act of 1996, community-based batterers' intervention programs must meet the Department of Corrections' regulations prior to receiving court referrals of offenders. The Department of Corrections, in collaboration with the Council on Domestic Violence and Sexual Assault (the Council), drafted and approved regulations of programs providing intervention services to perpetrators of domestic violence. The Council provides continued technical assistance and training to programs which are operating or seeking to operate batterers' programs.

#### VICTIM INFORMATION AND NOTIFICATION EVERYDAY (VINE)

In fulfilling its obligation under the Domestic Violence Act, the Department of Corrections implemented the VINE system, a computer program, which provides victims of crime continuous access to vital inmate information over the phone. By calling the VINE telephone number, a crime victim can determine the current custody status of the person(s) who victimized them. Victims can also register with the VINE program to be automatically notified of the release, transfer or escape of a specific inmate.

#### CENTRAL REGISTRY OF PROTECTIVE ORDERS

To improve victim safety by tracking protective orders, the Department of Public Safety developed and is maintaining a central registry of protective orders issued by or filed with the court, including out of state protective orders. The registry was implemented in the existing Alaska Public Safety Information Network (APSIN) which provides 24-hour, seven days a week availability. The registry includes emergency, ex parte and protection orders and historical data for all three order types is retained. Alaska is also a participant in the federal Protection Order File contained in the FBI's National Crime Information Center (NCIC).

Police agencies throughout the state, with APSIN access, are entering protection order information into the system. As of November 6, 2000, there were 4 emergency orders, 222 ex parte orders and 739 protective orders entered into APSIN. Of these, 548 protection orders and 2 ex parte orders are also entered into the national database maintained by the FBI.

Prosecutors now have access to information about current and past civil orders which provides the history of the offender with current and former partners. The information is essential to courts when determining conditions of release (pretrial and post conviction) in order to coordinate effective protection mechanisms for victims and their family members. Probation and parole officers also access this information to improve their ability to monitor offenders and increase victim safety.

#### COMMUNITY COLLABORATIONS

As the lead agency for the Violence Against Women Act STOP Project, the Council developed a collaborative statewide effort with law enforcement, prosecution, courts, victim advocates and service providers, and achieved the following:

**Victim Services:** Continued the Legal Advocacy Project which provided training and legal consultation to victim advocates, continued implementation of a pro-bono program for victims, increased access to translators in the court system.

**Prosecution:** Statewide conference for prosecutors and paralegals on domestic violence, sexual assault and stalking. Paralegal Coordinator to mentor and train paralegals in assisting domestic violence and sexual assault clients and purchase of audio-visual equipment for use at trial.

**Law Enforcement:** Continue statewide training of officers on the issues of domestic violence, sexual assault and stalking, expand training to address interviewing child witnesses of domestic violence, provide funding for sexual assault response trainings and continued training on the changes in federal, state and local laws.

**Judicial:** Training of judges, magistrates and other court personnel on domestic violence dynamics and stalking, and development of interpreter's referral line.

### **Statutory and Regulatory Authority**

- 1) Child Protection and Training (AS 47.17.022)
- 2) Child Protection- Duties of department in domestic violence cases (AS 47.17.035)
- 3) Claims- Presentation of claims required (2 AAC 25.010)
- 4) Conflict of Interest- Report of financial and business interests (AS 39.50.020)
- 5) Council on Domestic Violence and Sexual Assault (13 AAC 90.010-190)
- 6) Department of Corrections- Duties of the department (AS44.28.020)
- 7) Domestic Violence and Sexual Assault (AS 18.66.010-990)
- 8) Domestic Violence Training (AS 18.65.510)
- 9) Grant Administration- Audit requirements (2 AAC 45.010)
- 10) Grant Programs (13 ACC 95.010-900)
- 11) Health and Safety Education- Curriculum (AS 14.30.360)
- 12) Permanent Fund- Public Notice (AS 43.23.028)
- 13) Sentencing and Probation-day fines (AS 12.55.036)
- 14) Termination of state boards and commissions (AS 44.66.010)

**Batterers Intervention Program**  
**Component Financial Summary**

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	0.0	0.0	0.0
73000 Contractual	0.0	0.0	0.0
74000 Supplies	0.0	0.0	0.0
75000 Equipment	0.0	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	320.0	320.0	320.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>320.0</b>	<b>320.0</b>	<b>320.0</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	120.0	0.0	0.0
1004 General Fund Receipts	0.0	120.0	120.0
1050 Permanent Fund Dividend Fund	200.0	200.0	200.0
<b>Funding Totals</b>	<b>320.0</b>	<b>320.0</b>	<b>320.0</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
<b>Unrestricted Revenues</b>						
None.		0.0	0.0	0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	120.0	0.0	0.0	0.0	0.0
Permanent Fund Dividend Fund	51160	200.0	200.0	200.0	200.0	200.0
<b>Restricted Total</b>		<b>320.0</b>	<b>200.0</b>	<b>200.0</b>	<b>200.0</b>	<b>200.0</b>
<b>Total Estimated Revenues</b>		<b>320.0</b>	<b>200.0</b>	<b>200.0</b>	<b>200.0</b>	<b>200.0</b>

**Batterers Intervention Program**

**Proposed Changes in Levels of Service for FY2002**

The current level of service will be maintained without significant changes.

**Summary of Component Budget Changes**

**From FY2001 Authorized to FY2002 Governor**

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2001 Authorized</b>	120.0	0.0	200.0	320.0
<b>FY2002 Governor</b>	120.0	0.0	200.0	320.0