

State of Alaska FY2003 Governor's Operating Budget

Department of Health and Social Services Probation Services Component Budget Summary

Component: Probation Services

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Component Mission

The mission of the Division of Juvenile Justice is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Proposed change:

The mission of the Division of Juvenile Justice is to protect the public, hold juvenile offenders accountable for restoration of victims and communities, and assist juveniles to develop appropriate competencies.

Component Services Provided

Probation Services includes a wide range of front line probation services, administrative program support and state level management and oversight functions. These services are broken down by service category.

Direct probation services

Probation officers assume a number of functions and responsibilities. The first task is to make a detention determination to authorize or deny a police officer's request to detain a juvenile following an arrest. Once a police investigation is received, the probation officer makes a determination if there is sufficient probable cause evidence against the youth to take further action. Once jurisdiction has been established, the probation officer meets with the youth, their family and the victim or victims involved in the case to decide if the matter can be handled informally through a community diversion plan or if the matter requires formal court intervention. If the matter is processed through a community diversion plan, the probation officer provides informal supervision to the youth until the diversion activity has been satisfactorily completed and the harm to the victim and community has been satisfactorily repaired. If the matter requires formal court action, the probation officer (in most offices around the state) prepares and files a delinquency petition with the court. The probation officer also meets with the victim and provides information to them about their rights and opportunities to participate in the juvenile justice process. The probation officer also offers direct support services to victims as well as a variety of referral references to those impacted by juvenile crime. If the juvenile is adjudicated delinquent, the probation officer then conducts a predisposition investigation and provides recommendations to the court as to the appropriate disposition in the case. The probation officer assists the victim in providing information to the court during the disposition hearing. If the court places the juvenile on probation, the probation officer then supervises the offender under the terms of an individual case plan and specific conditions of probation as ordered by the court. If the court orders the juvenile into a juvenile institution, the probation officer assists the youth facility staff in developing and implementing an institutional and victim service treatment plan. Once institutionalized youth complete treatment and return to the community, the probation officer assists the juvenile in making a successful reentry into the community. Probation officers work closely with individuals and community groups who develop and implement accountability support services in support of the Division's mission.

Administrative Program Support

Positions in this service unit provide a variety of clerical and information technology support services to professional staff. This service unit processes accounts payable, client service expenses, client and staff travel, and help maintain PROBER, the Division's current juvenile offense history and service activity information data base.

State level management

This service unit consists of state level personnel responsible for administration of federal grant programs, statewide policy development and implementation, coordinated service delivery between field probation and the youth facilities and statewide staff training and development. This unit is responsible for the development of a new automated offender database known as the Juvenile Offender Management Information System (JOMIS). This unit also performs all state level administrative functions including preparation and administration of the agency operating and capital budgets, coordination with the Commissioner, other Departments, other Divisions within the Department, the Governor, and Legislature in the review and development of public law and policy related to the administration of juvenile justice.

Component Goals and Strategies

The following are the goals for the Division of Juvenile Justice.

To provide serious, violent, and chronic juvenile offenders with secure sanctions to hold them accountable for their offenses, protect the public, and provide a structured treatment environment that is consistent with nationally recognized standards.

To protect the community from delinquency, to hold offenders accountable to repair the harm committed against victims and communities, and to equip juvenile offenders with the competencies necessary to live productively and responsibly in the community.

To ensure that the Division meets the needs of juvenile offenders, victims and communities through the provision of a range of community-based programs serving both urban and rural Alaska. To promote offender accountability by strengthening the juvenile justice system through partnering with other juvenile justice agencies. To promote quality programs that effectively meet the stated need.

Key Component Issues for FY2002 – 2003

Increase in felony referrals

While delinquency referrals have dropped slightly between FY 2000 and FY 2001, the number of felony referrals has increased. The percentage of felony referrals as part of the total offenses referred to the Division increased from 28% in FY 2000 to 30% in FY 2001. The number and percentages of felony assaults and felony property crimes dropped between FY 2000 and FY 2001; however the number and percentage of felony drug offenses increased 15% from 281 in FY 2000 to 323 in FY 2001.

Rural Challenges

The Division's ability to effectively respond to less serious offenses in rural communities continues to be a challenge. Probation resources in rural communities are dedicated to responding to serious offenses, which results in slow or ineffective responses to low-level felonies such as ATV or snow machine thefts and many misdemeanor offenses.

Increased Workloads

Efforts to provide victim services as required by law and a growing number of requests from communities for help in developing additional community-based intervention and response programs continues to put pressure on the probation services resources of the Division. The number of community-based accountability programs has increased throughout Alaska as local individuals and programs have stepped forward to take an active role in the juvenile justice process. Probation services have had to respond to the demand for increased training for Division staff in community justice practices. Probation services have also offered technical assistance to local groups in support of the active and successful partnerships that are addressing the issues of juvenile crime. Schools are partnering with the Division to provide meeting and office space to allow probation staff to provide school-based services. These partnerships are proving to be effective intervention and prevention strategies but are time-and resource-intensive. Limited probation resources keep the Division from having a more active and visible presence in the schools.

Mental Health Needs of Youth

There has been an increase in the number of special needs offenders entering the system including juvenile offenders with mental health issues, FAS/FAE, and significant substance abuse issues. In FY 2000 approximately 38% of DJJ clients surveyed had a DSM IV diagnosis. That number increased to 42% in the FY 2001 survey. Probation officers have had to provide enhanced services to meet the needs of these offender populations.

More Facilities Increase Probation Needs

As more facilities are being brought on line, there is an increased need for probation services to help facilitate successful community reintegration as youth are discharged from facility placements.

Database Management

The Division will complete development of the Juvenile Offender Management Information System (JOMIS), a client-

centered information database by June 30, 2002.

Major Component Accomplishments in 2001

The Division Field Probation Policy Manual and many juvenile probation position descriptions were revised to reflect the restorative justice mission and values codified in Alaska's delinquency statutes in 1998.

Policies were implemented to provide victims with easy access into the delinquency system through the use of victim impact statements and increased victim support services by agency staff and an increased number of grantees receiving funds through the Division.

Probation Officers in Schools programs were initiated in Ketchikan, Sitka, Mat-Su, and Bethel and were continued in Fairbanks, Anchorage and Valdez.

A sex offender treatment plan was successfully initiated in the Norton Sound Region involving a collaboration between the Division, a number of villages in the region, a contract itinerant therapist, local law enforcement, different Native associations and the Nome Youth Facility. The collaboration has been successful and has helped provide sufficient protections to the community while allowing offenders to be treated in their home communities.

The Alaska Native Intern program was expanded to provide intern placements in Sitka, Bethel, Juneau, Fairbanks and Nome. This program has provided university interns with opportunities to obtain on-the-job probation experience while earning credits towards their degrees. One previous intern was subsequently hired into a probation position with the agency.

A probation position in the Fairbanks office was reassigned to provide supervision and coordination services to youth diagnosed with severe emotional disturbance disorder and other mental health concerns. This concentrated and specialized case load has led to a more coordinated effort to effectively provide these youth with mental health services while reducing the incidence of new offenses and probation violations among this offender population.

The Division has increased services to victims of juvenile crime by initiating victim impact classes, establishing victim service advocate and volunteer coordinator services.

A special offender supervision agreement was implemented between Anchorage probation and the Anchorage Police to provide increased consistency, accountability and monitoring of juvenile offenders in Anchorage.

Statutory and Regulatory Authority

AS 09.35 Execution
AS 11.81 General Provisions
AS 12.25 Arrests and Citations
AS 12.35 Search and Seizures
AS 25.27 Child Support Enforcement Agency
AS 47.05 Administration of Welfare, Social Services and Institutions
AS 47.10 Children in Need in Aid
AS 47.12 Delinquent Minors
AS 47.14 Juvenile Institutions
AS 47.15 Uniform Interstate Compact on Juveniles
AS 47.17 Child Protection
AS 47.18 Programs and Services Related to Adolescents
AS 47.21 Adventure Based Education
AS 47.37 Uniform Alcoholism and Intoxication Treatment Act
7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities
7 AAC 53 Social Services
7 AAC 54 Administration
Alaska Delinquency Rules
Alaska Rules of Civil Procedure

Alaska Rules of Criminal Procedure

Probation Services
Component Financial Summary

All dollars in thousands

Non-Formula Program:	FY2001 Actuals	FY2002 Authorized	FY2003 Governor
Component Expenditures:			
71000 Personal Services	6,677.6	6,921.4	7,970.2
72000 Travel	339.9	140.7	165.7
73000 Contractual	838.5	632.6	597.4
74000 Supplies	115.0	65.8	67.8
75000 Equipment	196.9	41.3	76.3
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	130.3	140.0	140.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	8,298.2	7,941.8	9,017.4
Funding Sources:			
1002 Federal Receipts	541.5	518.5	883.7
1004 General Fund Receipts	7,437.5	7,015.3	7,717.1
1053 Investment Loss Trust Fund	39.1	0.0	0.0
1108 Statutory Designated Program Receipts	280.1	408.0	416.6
Funding Totals	8,298.2	7,941.8	9,017.4

Estimated Revenue Collections

Description	Master Revenue Account	FY2001 Actuals	FY2002 Authorized	FY2002 Cash Estimate	FY2003 Governor	FY2004 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
Federal Receipts	51010	541.5	518.5	883.7	883.7	883.7
Statutory Designated Program Receipts	51063	280.1	408.0	408.0	416.6	416.6
Restricted Total		821.6	926.5	1,291.7	1,300.3	1,300.3
Total Estimated Revenues		821.6	926.5	1,291.7	1,300.3	1,300.3

Probation Services

Proposed Changes in Levels of Service for FY2003

The Division intends to move forward to implement a two-year plan to increase field probation resources in support of restorative juvenile justice services throughout Alaska. Demands to provide more services to victims, increased interest from communities wanting to develop and implement juvenile justice partnerships, and the need to enhance the juvenile justice service continuum in rural Alaska will require the Division to begin implementation of a restorative justice strategic plan.

Summary of Component Budget Changes

From FY2002 Authorized to FY2003 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2002 Authorized	7,015.3	518.5	408.0	7,941.8
Adjustments which will continue current level of service:				
-Year 3 Labor Costs - Net Change from FY2002	200.0	23.7	8.6	232.3
-Transfer funding for JOMIS and federal programs from Delinquency Prevention ADN 0620002	0.0	341.5	0.0	341.5
Proposed budget increases:				
-Increased Fuel Costs	1.8	0.0	0.0	1.8
-Child Protection: Juvenile Accountability and Community Protection	500.0	0.0	0.0	500.0
FY2003 Governor	7,717.1	883.7	416.6	9,017.4

Probation Services

Personal Services Information

	Authorized Positions		Personal Services Costs	
	<u>FY2002</u> <u>Authorized</u>	<u>FY2003</u> <u>Governor</u>		
Full-time	116	130	Annual Salaries	6,162,810
Part-time	0	0	COLA	141,663
Nonpermanent	0	0	Premium Pay	30,814
			Annual Benefits	2,234,814
			<i>Less 7.00% Vacancy Factor</i>	<i>(599,907)</i>
			Lump Sum Premium Pay	0
Totals	116	130	Total Personal Services	7,970,194

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk I	1	0	0	0	1
Administrative Assistant	0	0	1	0	1
Administrative Clerk II	6	3	1	1	11
Administrative Clerk III	1	0	1	0	2
Administrative Manager IV	0	0	1	0	1
Analyst/Programmer IV	0	0	1	0	1
Assoc Coordinator	0	0	1	0	1
Division Director	0	0	1	0	1
Grants Administrator II	0	0	1	0	1
Juvenile Prob Officer I	0	3	3	3	9
Juvenile Prob Officer II	23	8	2	23	56
Juvenile Prob Officer III	2	2	4	10	18
Juvenile Prob Officer IV	2	2	4	0	8
Micro/Network Spec I	0	0	1	0	1
Micro/Network Tech II	1	1	1	0	3
Mntl Hlth Clinician III	0	1	0	0	1
Research Analyst III	0	0	1	0	1
Social Services Associate I	0	0	0	2	2
Social Services Associate II	0	1	0	6	7
Social Services Prog. Admin.	1	0	1	0	2
Social Svcs Prog Coord	0	0	1	0	1
Social Svcs Prog Officer	1	0	0	0	1
Totals	38	21	26	45	130