

# **State of Alaska FY2003 Governor's Operating Budget**

## **Department of Health and Social Services Fairbanks Youth Facility Component Budget Summary**

## **Component: Fairbanks Youth Facility**

**Contact: Janet Clarke, Director, Administrative Services**

**Tel:** (907) 465-1630 **Fax:** (907) 465-2499 **E-mail:** Janet\_Clarke@health.state.ak.us

### **Component Mission**

The mission of the Division of Juvenile Justice is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Proposed change:

The mission of the Division of Juvenile Justice is to protect the public, hold juvenile offenders accountable for restoration of victims and communities, and assist juveniles to develop appropriate competencies.

### **Component Services Provided**

The Fairbanks Youth Facility consists of a twenty bed Detention Unit and a twenty bed Treatment Unit. The Detention Unit houses and offers services to alleged and adjudicated offenders who are either involved in the court process or awaiting other placement. The Treatment Unit houses and makes available rehabilitative services to adjudicated offenders who have been institutionalized by the Court. Since November 1986, both components have been accredited by the American Correctional Association. The Fairbanks Youth Facility is the second largest Alaskan juvenile correctional facility and serves the Northern Region of Alaska, which is the largest geographical area in the State.

**Detention Services:** FYF's Detention Unit has 20-resident design capacity. Detention Unit staff are responsible for scheduling and monitoring all resident activity, ensuring compliance with court orders, maintaining the secure custody of residents and a safe environment for residents and staff, and providing programs and activities designed to promote social and moral growth and acceptance of responsibility by the residents. All Detention residents attend year-round schooling as well as participating in the behavior management system, recreational opportunities, and other programs both of a general nature and specific to their individual needs. Additional professional services including medical, dental, psychiatric/psychological and substance abuse assessment are available on a referral basis.

**Treatment/Training School Services:** FYF's 20-bed Treatment Unit was created by the consolidation of an 8-bed and a 12-bed unit in 1991. Prior to this time the two units operated separately, providing different treatment services to two distinct offender populations. Without the ability to internally classify youth, the Treatment Unit program and staff must provide services to an extremely diverse offender population presenting a multitude of both developmental issues and clinical services demands. Treatment Unit staff serve functions similar to those of Detention staff, with additional responsibility for functioning as treatment team members for an assigned caseload of residents, monitoring and reporting on resident progress in established treatment goals, more in-depth and long-term treatment groups, assignments and activities, and working with residents, families and communities to prepare the resident for release. Unit staff have undertaken an aftercare services program, and have been enhancing restorative justice program components such as community work service and an increased awareness of victims' rights and concerns.

### **Component Goals and Strategies**

The following are the goals for the Division of Juvenile Justice.

To provide serious, violent, and chronic juvenile offenders with secure sanctions to hold them accountable for their offenses, protect the public, and provide a structured treatment environment that is consistent with nationally recognized standards.

To protect the community from delinquency, to hold offenders accountable to repair the harm committed against victims and communities, and to equip juvenile offenders with the competencies necessary to live productively and responsibly in the community.

To ensure that the Division meets the needs of juvenile offenders, victims and communities through the provision of a range of community-based programs serving both urban and rural Alaska. To promote offender accountability by strengthening the juvenile justice system through partnering with other juvenile justice agencies. To promote quality programs that effectively meet the stated need.

### **Key Component Issues for FY2002 – 2003**

The significant increase in mental health and Fetal Alcohol Syndrome/Fetal Alcohol Effect residents in the facility is a continuing strain on all aspects of facility operation, including staff and resident safety. Increases in a resident population with special needs necessitates higher staffing levels to adequately supervise, treat, provide court and medical escorts, etc. The facility budget is also strained due to increased costs in personal services, contractual services, and commodities, as well as needing to work one-on-one with a difficult-to-manage population.

Lack of adequate space continues to pose significant problems for the facility. The Restorative Justice mission requires much more networking and collaboration with other agencies as well as citizens of the community. Facilitating a meeting with community partners is often difficult due to the absence of appropriate space within the facility. Additionally, office space for nursing and maintenance remains inadequate.

The consolidation of the 12 bed and eight-bed unit in 1991 created a poorly configured twenty bed Treatment Unit lacking adequate dayroom space. The L-shaped unit is inadequately lighted, difficult to supervise, and does not have a private individual/family counseling area.

Facility maintenance is also an increasing concern due to both normal wear and tear and the destructiveness of the resident population. As the facility enters its twenty-first year of operation, the need for repairs and renovations is increasing.

Facility staff are faced with increasing expectations in the areas of community involvement and responsiveness, resident aftercare services, and enhancing restorative justice aspects of resident programs. This places a tremendous challenge on staff due to minimum staffing levels needed in the facility coupled with supervision needs in the community.

### **Major Component Accomplishments in 2001**

Fairbanks Youth Facility remains an accredited facility. Efforts are in progress to obtain re-accreditation with the American Correctional Association during the next accreditation cycle.

The Fairbanks Youth Facility made considerable progress in expanding and enhancing the volunteer and internship program. Volunteers and interns have provided residents with religious services, recreational opportunities, group counseling, and increased opportunities to participate in community activities including community work service projects. Residents are required to log 40 hours of community work service as part of their treatment plan. The Facility continues to maintain a very productive partnership with the Fairbanks Community Food Bank. Vegetables are grown in a garden during the summer months and the harvest is donated to the Food Bank by the residents. This program not only provides the residents with a skill, it serves as a "badge of honor" as only the most trusted residents get to work in the garden.

The Fairbanks Youth Facility made significant strides in the re-integration component of our program. Community Connections, a faith-based volunteer group, has partnered with the Fairbanks Youth Facility and has been instrumental in assisting youth with job interview skills and job placement. The job placement aspect has been a meaningful experience for the residents as one of the volunteers has secured a couple of positions for residents with the Bureau of Land Management. Providing the residents with substantial employment as opposed to your "run of the mill" fast food restaurant will undoubtedly prove to be a strong incentive for post-incarceration success.

### **Statutory and Regulatory Authority**

AS 47.05 Administration of Welfare, Social Services and Institutions

AS 47.10 Children in Need in Aid  
AS 47.12 Delinquent Minors  
AS 47.14 Juvenile Institutions  
AS 47.15 Uniform Interstate Compact on Juveniles  
AS 47.17 Child Protection  
AS 47.18 Programs and Services Related to Adolescents  
AS 47.21 Adventure Based Education  
AS 47.37 Uniform Alcoholism and Intoxication Treatment Act  
7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities  
7 AAC 54 Administration

**Fairbanks Youth Facility**  
**Component Financial Summary**

All dollars in thousands

Non-Formula Program:	FY2001 Actuals	FY2002 Authorized	FY2003 Governor
<b>Component Expenditures:</b>			
71000 Personal Services	2,333.3	2,262.6	2,337.2
72000 Travel	7.6	10.5	10.5
73000 Contractual	301.8	247.0	251.5
74000 Supplies	262.3	295.1	295.1
75000 Equipment	15.8	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	92.1	70.0	70.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>3,012.9</b>	<b>2,885.2</b>	<b>2,964.3</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	40.5	46.2	47.7
1004 General Fund Receipts	2,801.0	2,682.3	2,757.9
1007 Inter-Agency Receipts	75.5	76.8	76.8
1037 General Fund / Mental Health	80.2	79.9	81.9
1053 Investment Loss Trust Fund	13.7	0.0	0.0
1108 Statutory Designated Program Receipts	2.0	0.0	0.0
<b>Funding Totals</b>	<b>3,012.9</b>	<b>2,885.2</b>	<b>2,964.3</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2001 Actuals	FY2002 Authorized	FY2002 Cash Estimate	FY2003 Governor	FY2004 Forecast
<b>Unrestricted Revenues</b>						
None.		0.0	0.0	0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	40.5	46.2	46.2	47.7	50.0
Interagency Receipts	51015	75.5	76.8	76.8	76.8	80.0
Statutory Designated Program Receipts	51063	2.0	0.0	0.0	0.0	0.0
<b>Restricted Total</b>		<b>118.0</b>	<b>123.0</b>	<b>123.0</b>	<b>124.5</b>	<b>130.0</b>
<b>Total Estimated Revenues</b>		<b>118.0</b>	<b>123.0</b>	<b>123.0</b>	<b>124.5</b>	<b>130.0</b>

**Fairbanks Youth Facility**  
**Proposed Changes in Levels of Service for FY2003**

No service changes.

**Summary of Component Budget Changes**  
**From FY2002 Authorized to FY2003 Governor**

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2002 Authorized</b>	2,762.2	46.2	76.8	2,885.2
<b>Adjustments which will continue current level of service:</b>				
-Year 3 Labor Costs - Net Change from FY2002	73.1	1.5	0.0	74.6
<b>Proposed budget increases:</b>				
-Increased Fuel Costs	4.5	0.0	0.0	4.5
<b>FY2003 Governor</b>	<b>2,839.8</b>	<b>47.7</b>	<b>76.8</b>	<b>2,964.3</b>

**Fairbanks Youth Facility  
Personal Services Information**

	Authorized Positions		Personal Services Costs	
	<u>FY2002</u> <u>Authorized</u>	<u>FY2003</u> <u>Governor</u>		
Full-time	37	37	Annual Salaries	1,634,046
Part-time	1	1	COLA	37,088
Nonpermanent	0	0	Premium Pay	43,972
			Annual Benefits	622,133
			<i>Less 0.00% Vacancy Factor</i>	(0)
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>38</b>	<b>38</b>	<b>Total Personal Services</b>	<b>2,337,239</b>

**Position Classification Summary**

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant	0	1	0	0	1
Administrative Clerk III	0	1	0	0	1
Administrative Manager II	0	1	0	0	1
Maint Spec Bfc Jrny II/Lead	0	1	0	0	1
Mntl Hlth Clinician I	0	1	0	0	1
Nurse II	0	2	0	0	2
Unit Leader	0	2	0	0	2
Youth Center Supt II	0	1	0	0	1
Youth Counselor I	0	7	0	0	7
Youth Counselor II	0	16	0	0	16
Youth Counselor III	0	5	0	0	5
<b>Totals</b>	<b>0</b>	<b>38</b>	<b>0</b>	<b>0</b>	<b>38</b>