

**State of Alaska  
FY2003 Governor's Operating Budget**

**Department of Health and Social Services  
Bethel Youth Facility  
Component Budget Summary**

## Component: Bethel Youth Facility

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### Component Mission

The mission of the Division of Juvenile Justice is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Proposed change:

The mission of the Division of Juvenile Justice is to protect the public, hold juvenile offenders accountable for restoration of victims and communities, and assist juveniles to develop appropriate competencies.

### Component Services Provided

The Bethel Youth Facility consists of an eight-bed Detention Unit and an eleven-bed Treatment Unit. The Detention Unit houses and offers services to alleged and adjudicated offenders who are either involved in the court process or awaiting other placement. The Treatment Unit houses and makes available rehabilitative services to adjudicated offenders who have been institutionalized by the Court. Since August 1990, both components have been accredited by the American Correctional Association. Both Units are co-ed, although no females have been classified to the Treatment Unit during this fiscal year. Our population is largely Alaska Native, particularly Yup'ik Eskimo, and comes to the facility from a wide geographical area including Southcentral communities as well as Barrow, Nome, Kotzebue, Fairbanks and the Yukon-Kuskokwim Delta. Residents of the Bethel Youth Facility continue to represent a broad range of offenses, but recent years have seen a disturbing number of violent and high-profile offenses. At the time of this writing, two of the eleven youth on our Treatment Unit (18%) were adjudicated for murder charges.

**Detention Services:** BYF's Detention Unit, with a design capacity of 8 residents, had an average population of 11.81 juveniles during FY01 (148% of capacity). The Detention Unit is staffed with a Unit Leader and nine Youth Counselor I/II/III positions. Unit staff are responsible for scheduling and monitoring all resident activity, ensuring compliance with court orders, maintaining the secure custody of residents and a safe environment for residents and staff, and providing programs and activities designed to promote social and moral growth and acceptance of responsibility by the residents. All Detention residents attend year-round schooling as well as participating in the behavior management system, recreational opportunities, and other programs both of a general nature and specific to their individual needs. Additional professional services including medical, dental, psychiatric/psychological and substance abuse assessment are available on a referral basis. The staffing level of BYF's Detention Unit increased by 1 Youth Counselor I/II in FY01, the first change since the Unit became operational in October 1987.

**Treatment/Training School Services:** BYF's Treatment Unit has a design capacity of 11 residents, and had an average population of 9.66 residents in FY01 (88% of capacity). The Treatment Unit is staffed with a Unit Leader and nine YC I/II/III positions. Treatment Unit staff serve functions similar to those of Detention staff, with additional responsibility for functioning as treatment team members for an assigned caseload of residents, monitoring and reporting on resident progress in established treatment goals, more in-depth and long-term treatment groups, assignments and activities, and working with residents, families and communities to prepare the resident for release. The YC I/II approved for this fiscal year will allow Unit staff to expand restorative justice program components such as community work service, victim offender mediation and the completion of court-ordered restitution. The Aftercare Probation Officer for the Bethel Youth Facility will be jointly supervised by managers, facility and probation, and will work extensively with institutionalized youth, treatment teams, families, and communities to provide transition and aftercare services for youth leaving institutional placement.

### Component Goals and Strategies

The following are the goals for the Division of Juvenile Justice.

To provide serious, violent, and chronic juvenile offenders with secure sanctions to hold them accountable for their offenses, protect the public, and provide a structured treatment environment that is consistent with nationally recognized standards.

To protect the community from delinquency, to hold offenders accountable to repair the harm committed against victims and communities, and to equip juvenile offenders with the competencies necessary to live productively and responsibly in the community.

To ensure that the Division meets the needs of juvenile offenders, victims and communities through the provision of a range of community-based programs serving both urban and rural Alaska. To promote offender accountability by strengthening the juvenile justice system through partnering with other juvenile justice agencies. To promote quality programs that effectively meet the stated need.

### **Key Component Issues for FY2002 – 2003**

Although the extent of overcrowding in Detention has decreased in FY2001, the continuing above- capacity population count places a strain on all aspects of facility operation, including staff and resident safety. Increases in resident population necessitate higher staffing levels to adequately supervise, treat, provide court and medical escorts, etc. The facility budget is also strained due to increased costs in all areas including food, clothing, utilities, medical care, facility maintenance, and staffing.

Facility maintenance continues to be an increasing concern due to both normal wear and tear and the destructiveness of the resident population. As the facility enters its fifteenth year of operation, the need for repairs and renovations is increasing.

Security enhancements for the Bethel Youth Facility are overdue. It is anticipated that a contract will be awarded in FY02 for modifications to the building to eliminate the current unimpeded access of the public to the administrative and probation offices.

Space is also a significant concern. In addition to the limited living area for residents, office space is inadequate for the facility staff and the increasing number of juvenile probation officers. Staff are already sharing offices, and options are being explored for office space outside of the facility.

Facility staff are faced with increasing expectations in the areas of community involvement and responsiveness, resident aftercare services, and enhancing restorative aspects of resident programs. Additionally, a high number of Fetal Alcohol Syndrome/Effects and other mental health residents needing intense supervision continue to reside at the facility.

Recruitment for recent youth counselor vacancies has resulted in few qualified applicants, particularly qualified local and Alaska Native applicants. Efforts will need to be made to educate potential applicants about the nature of and requirements for the youth counselor position, and to broaden the applicant pool for future vacancies.

### **Major Component Accomplishments in 2001**

Funding for mental health services has allowed Bethel Youth Facility to better meet the needs of our residents through individual counseling with a trained mental health clinician, staff training, and a formalized suicide risk assessment process. These funds have also allowed for aftercare services for a targeted mental health population.

Securing funding for an additional Youth Counselor I/II on the Treatment Unit and for an Aftercare Probation Officer was a major accomplishment, and will allow facility staff to make available aftercare services to all residents. These additional positions will make it feasible for staff to spend time in the community with residents to provide victim reparations, transition planning, skills building, completion of community service and vocational training, and increase the capacity of the community to provide local services for residents being released from the facility. It is anticipated that these positions will also favorably impact the rate of recidivism experienced by youth leaving institutional placement.

## **Statutory and Regulatory Authority**

AS 47.05 Administration of Welfare, Social Services and Institutions  
AS 47.10 Children in Need of Aid  
AS 47.12 Delinquent Minors  
AS 47.14 Juvenile Institutions  
AS 47.15 Uniform Interstate Compact on Juveniles  
AS 47.17 Child Protection  
AS 47.18 Programs and Services Related to Adolescents  
AS 47.21 Adventure Based Education  
AS 47.37 Uniform Alcoholism and Intoxication Treatment Act  
7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities  
7 AAC 54 Administration

**Bethel Youth Facility**  
**Component Financial Summary**

All dollars in thousands

Non-Formula Program:	FY2001 Actuals	FY2002 Authorized	FY2003 Governor
<b>Component Expenditures:</b>			
71000 Personal Services	1,767.0	1,820.0	1,951.8
72000 Travel	13.6	10.6	10.6
73000 Contractual	181.1	160.0	160.0
74000 Supplies	108.1	153.4	153.4
75000 Equipment	7.7	0.7	0.7
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	73.9	29.8	29.8
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>2,151.4</b>	<b>2,174.5</b>	<b>2,306.3</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	0.0	0.0	76.2
1004 General Fund Receipts	2,051.3	2,076.2	2,130.9
1007 Inter-Agency Receipts	38.6	48.3	48.3
1037 General Fund / Mental Health	50.0	50.0	50.9
1053 Investment Loss Trust Fund	11.5	0.0	0.0
<b>Funding Totals</b>	<b>2,151.4</b>	<b>2,174.5</b>	<b>2,306.3</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2001 Actuals	FY2002 Authorized	FY2002 Cash Estimate	FY2003 Governor	FY2004 Forecast
<b>Unrestricted Revenues</b>						
None.		0.0	0.0	0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	0.0	0.0	40.0	76.2	80.0
Interagency Receipts	51015	38.6	48.3	48.3	48.3	50.0
<b>Restricted Total</b>		<b>38.6</b>	<b>48.3</b>	<b>88.3</b>	<b>124.5</b>	<b>130.0</b>
<b>Total Estimated Revenues</b>		<b>38.6</b>	<b>48.3</b>	<b>88.3</b>	<b>124.5</b>	<b>130.0</b>

## Bethel Youth Facility

## Proposed Changes in Levels of Service for FY2003

No service changes.

**Summary of Component Budget Changes**  
**From FY2002 Authorized to FY2003 Governor**

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2002 Authorized</b>	2,126.2	0.0	48.3	2,174.5
<b>Adjustments which will continue current level of service:</b>				
-Year 3 Labor Costs - Net Change from FY2002	55.6	2.2	0.0	57.8
-Transfer funding for JPO position from Delinquency Prevention ADN 0620002	0.0	74.0	0.0	74.0
<b>FY2003 Governor</b>	<b>2,181.8</b>	<b>76.2</b>	<b>48.3</b>	<b>2,306.3</b>

## Bethel Youth Facility

## Personal Services Information

	Authorized Positions		Personal Services Costs	
	<u>FY2002</u> <u>Authorized</u>	<u>FY2003</u> <u>Governor</u>		
Full-time	23	24	Annual Salaries	1,399,742
Part-time	1	1	COLA	33,256
Nonpermanent	0	0	Premium Pay	43,717
			Annual Benefits	475,090
			<i>Less 0.00% Vacancy Factor</i>	(0)
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>24</b>	<b>25</b>	<b>Total Personal Services</b>	<b>1,951,805</b>

## Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk III	0	0	0	1	1
Juvenile Prob Officer II	0	0	0	1	1
Maint Gen Journey	0	0	0	1	1
Nurse II	0	0	0	1	1
Unit Leader	0	0	0	2	2
Youth Center Supt I	0	0	0	1	1
Youth Counselor I	0	0	0	2	2
Youth Counselor II	0	0	0	12	12
Youth Counselor III	0	0	0	4	4
<b>Totals</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>25</b>	<b>25</b>