

State of Alaska FY2004 Governor's Operating Budget

Department of Military and Veterans Affairs Local Emergency Planning Committee BRU/Component Budget Summary

BRU/Component: Local Emergency Planning Committee

(There is only one component in this BRU. To reduce duplicate information, we did not print a separate BRU section.)

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Component Mission

Provide funding assistance to Local Emergency Planning Committees established by the State Emergency Response Commission.

Component Services Provided

The Division of Emergency Services provides funding and technical assistance to Local Emergency Planning Committees (LEPCs) who are responsible for planning, training and exercising for oil and hazardous substance releases and managing community right to know activities regarding oil and hazardous materials within their jurisdictions. In addition, some general fund assistance is provided to LEPCs to address all-hazards other than oil and hazardous substance releases, such as earthquake, tsunami, and terrorism.

LEPCs accomplish these services through the use of volunteers from specified professions who meet regularly to achieve their mission. The following communities have active LEPCs for FY2003:

Matanuska Susitna Borough
Kenai Peninsula Borough
Anchorage
Aleutians East Borough
Greater Ketchikan
Sitka
Petersburg Wrangell
Northern Southeast
Bristol Bay Borough
Kodiak Island Borough
Aleutians Pribilofs
Fairbanks Area
Copper River
Denali Borough
Nome
Northwest Arctic
Delta Greely
Yukon Koyukuk LEPC
Northslope Borough - Farthest North LEPC
Capital City/City and Borough of Juneau

Component Goals and Strategies

COMPONENT GOALS:

- Plan for and train to responds to oil and hazardous substance releases.
- Exercise the hazardous substance annex for local emergency operations plan.
- Update and maintain the emergency operations plans.
- Manage the community right to know activities outlined in the 1986 EPCRA Act and in AS 26.23.071-077.

Key Component Issues for FY2003 – 2004

Performance review:

The Division of Emergency Services (DES) will continue to work with the Oil and Hazardous Substance Release Prevention and Response Fund manager to refine outcomes for Local Emergency Planning Committees (LEPCs) which support the identified outcomes to the State Emergency Response Commission (SERC).

Process review:

DES will work with the SERC Finance Committee, the Oil and Hazardous Substance Release Prevention and Response Fund (aka 470 funds) manager, and the LEPC Association to review LEPC grant funding criteria, grant application, grant awards and the LEPC reporting process. Changes in the process will be made as necessary to achieve the identified outcomes for all LEPCs and improve the coordination between all parties.

Funding issues:

Major funding for the Local Emergency Planning Committees (LEPC) is primarily based upon 3% of the balance of the Oil and Hazardous Substance Release Prevention and Response Fund (aka 470 funds). The fund manager has indicated that there will be a reduction in the level of 470 funds for FY 2004. Money in the fund must only be used to plan or respond to an oil or hazardous chemical release. The State Emergency Response Commission (SERC) and LEPCs are all hazard tasked (i.e. earthquake, tsunami, terrorism, etc.). LEPCs are responsible for all-hazards planning and response. To date, little money has been available specifically for all-hazards planning.

Major Component Accomplishments in 2002

ALEUTIANS EAST LEPC

The LEPC goals are to maintain current membership, conduct quarterly local meetings, participate in the quarterly LEPC/SERC conferences, and provide timely quarterly financial and activity reports to DES.

ALEUTIANS PROBILOF LEPC

The LEPC successfully worked with other agencies on preparedness issues and performed a hazardous analysis and risk assessment for the response plan. Meetings were held with representatives from Adak, Atka, St. George, St. Paul and Unalaska on subject matters concerning earthquakes, tsunamis, volcanoes and other hazards. The City of Unalaska purchased LEPC computers and community representatives were given the necessary operational training to include the capability of sending and receiving e-mails within the First Class e-mail system. The City of Unalaska continues to work with the American Signal Company to upgrade the emergency warning siren system. The community leaders are in the process of turning the city of Unalaska into a "Tsunami Ready Community" and are taking the necessary steps to incorporate the local clinic and school into the Emergency Operations Plan. The Chadax Corp. (local spill company) and DEC are working very closely on their near shore response equipment package and conducting their annual maintenance check.

ANCHORAGE LEPC

The LEPC participated in a meeting with FEMA Director Joe Allbaugh regarding Hillside wildfire issues and the firewise program. On September 19, 2001 LEPC leadership held a WMD teleconference with Senator Stevens, the Governor and DES regarding federal funds for Anchorage Municipality (OEM/EOC, AFD, APD, and DHSS) regarding equipment, supplies, and training. The Anchorage LEPC took an active role in the public outreach at the Alaska State Fair in Palmer. On 9/11/01 MOA activated its EOC in response to the terrorist attacks and remained open until midnight on 9/14/01. The Anchorage LEPC had a conference with federal and state officials regarding the grant request for WMD preparedness equipment. They also continue to attend MMRS meetings regarding biohazard response development. The Anchorage LEPC members attended more than 32 meeting/training opportunities to discuss Emergency Management issues. On November 5th, a no-notice full activation ammonia spill exercise was conducted. A follow-up meeting was held to discuss the lessons learned from the exercise. LEPC sent 4 representatives to the April SERC/LEPC and Emergency Managers Conference. The Anchorage LEPC signed contracts with ERI to update the Comprehensive Emergency Management Plan, and with Marine Research & Environmental Services to update the Cook Inlet hazards analysis.

BRISTOL BAY BOROUGH LEPC

The LEPC published a Hazardous Materials/Emergency Preparedness Awareness full size community advertisement page in the Bristol Bay Telephone Coop Directory. This page highlights actions to be taken in the event of a HAZMAT release or petroleum spill. The advertisement also focuses in on the Community's Right-to-Know Program. The LEPC has begun a comprehensive negotiation process designed to update the Borough's risk assessment and hazard

analysis. LEPC representatives attended: LEPC/SERC quarterly conferences and quarterly LEPC meetings. Worked with the school's principle and superintendent, a NEA representative, AST and the local police department to discuss school emergency plans and procedures. The LEPC is currently working to identify a public evacuation shelter for Borough residents. They are also researching ICS training and in the planning phase to develop annual tabletop exercises.

CAPITAL CITY LEPC

LEPC Chair attended the quarterly SERC meetings and LEPC members attended the SERC/LEPC and Emergency Managers Conferences. LEPC participated in a bio-terrorism workshop and co-sponsored WMD training in March. Participants from local, state and federal agencies attended the four-day course and three LEPC members took part in the team building exercises following the course. LEPC plans to complete the tsunami related special project and release an RFP for a HAZMAT annex to the EOP and select a contractor to complete the project. They also plan to continue work on the resource section of the EOP and solicit members to fill the vacant facility owner and media seats. A contract was signed with Sundex Corp. to convert aerial photography into digital orthophotos for tsunami mapping and locating HAZMAT related areas. Another contract was signed with R&M Engineering to purchase rights for color aerial photography and the coastline component of the borough. LEPC members held a teleconference with Anchorage and Fairbanks to discuss the formation of a level A team.

COPPER RIVER LEPC

LEPC attended the SERC/LEPC and the Emergency Management Conference. The CRLEPC signed a contract with Nutaaq (Bruce Culver) for the development of a comprehensive area emergency plan. Mr. Culver met with representatives from all available emergency service organizations and appropriate local organizations to interview and gather needed data for the area emergency plan and inventory. The LEPC is in the process of planning a tabletop exercise, HAZMAT for first responders, first responders training, damage assessment, and incident command training. DES has received a draft copy of the Copper River Mitigation and Response Plan and is in the review process.

DELTA GREELY LEPC

LEPC had a representative at the quarterly LEPC/SERC meetings and the LEPC Coordinator attended IEMC/All Hazards Class at EMI. They assisted operating a community service booth at the Tanana Valley Fair to increase awareness to emergency preparedness. Members attended a training symposium on disaster planning and how to conduct/evaluate disaster drills co-sponsored by FLEPC & Williams Alaska Petroleum. LEPC members attended a 3-day class provided by the Delta Fire Department, however the tabletop exercise was cancelled at the last minute by the trainer due to an early fire season. They have agreed to schedule another two-day training event followed by a tabletop exercise for next year.

DENALI BOROUGH LEPC

LEPC Coordinator attended a Hazmat Exposition in Las Vegas Nevada and attended a statewide HAZMAT meeting in Fairbanks. LEPC members attended the SERC/LEPC and Emergency Management Conference. On March 19th the LEPC held a meeting with its primary purpose to conduct an orientation session on the ICS section of the plan. LEPC membership completed and approved the SFY03 LEPC application. The LEPC entered into a contract with TAS Engineering and Environmental Science for the Hazard Analysis and continues to work on the Hazard Analysis & Risk Reduction Project. On May 18th the state HAZMAT Team conducted an 8-hour training session in Healy.

FAIRBANKS AREA LEPC

LEPC held Tier II work session for the creation of a database to track Tier II reports and drafted a newsletter to target the Tier II reporting companies. Hired new LEPC coordinator to fill the vacant position and sent new coordinator to Alaska West for HAZMAT training. LEPC members attended a training symposium on disaster planning and how to conduct/evaluate disaster drills co-sponsored by FLEPC & Williams Alaska Petroleum. During their quarterly meeting their main focus was centered on discussing and planning future plans/project scheduling and budget goals. FFD formatted 2 more computers for LEPC and completed their first basic MS ACCESS 2000 computer class (program used for the Tier II reports). Hazard Analysis revealed a need to revise the HAZMAT annex to EOP. In addition, the LEPC attended the April SERC/LEPC and Emergency Management Conference, attended a 3-day Hazardous Transportation Materials class, and participated in the HAZMAT team drill in Healy and the Airport MCI drill.

FARTHEST NORTH LEPC

The Farthest North LEPC held a disaster drill meeting in August. LEPC traveled to Point Lay, Point Hope, and Atkasuk for continuing development of LEPC extension to villages.

GREATER KETCHIKAN LEPC

LEPC attended LEPC & SERC Meetings throughout the year and attended the April SERC/LEPC and Emergency Managers Conference. The Greater Ketchikan LEPC has ex-official members from the USFS, USCG, AK PHS, and AST on the committee. The LEPC will work with these individuals on natural hazard emergency planning and oil/hazard subsistence planning issues. Continued to take and process TIER II forms and answer questions that the public may have regarding the CRTK information. They will continue orientation exercises for the section chiefs and coordinate with the USCG to participate in an oil spill exercise. The hazard analysis was approved to send to the Borough Assembly and/or the cities within the Borough. The EOP was updated to give the Incident Commander the authority to activate the EOC instead of the Borough Manager. The Ketchikan LEPC worked with the USFS, USCG, Alaska PHS and AST on LEPC issues involving action packets that were prepared for participants in the upcoming training and exercises. These packets provide the participants with job descriptions and necessary ICS forms.

KENAI PENINSULA LEPC

The LEPC participated in the Kenai Lake fire critique. The EOM was intensely involved in flooding with safety over-flights of Snow Glacier Dam, accompanied by NWS RFC experts. Incident specific plans were reviewed in Seward and the E 911 system was installed at the AST dispatch. In addition, the Emergency Management Weather line was installed at the 911-dispatch center. The OEM and LEPC set up and manned a community service booth at the Ninilchik Fair. A Critical Incident Plan is being developed between OEM and the KPBSD and the LEPC is working with other agencies on preparedness issues. LEPC is addressing issues with Emergency Food & Sheltering and Crisis Counseling, conducting Critical Incident Debriefing meetings, and sponsoring a seminar about improving preparedness and first responses in emergency management. The LEPC has worked with the American Red Cross, SOA Division of Forestry, Central Peninsula General Hospital and the Central Peninsula Counseling Services on numerous projects including the oil and hazardous substance project. The draft animal annex has been prepared and is currently being reviewed. The Tsunami-Ready signing was held in Seward and the National Weather Service radio network in Ninilchik is almost complete allowing reception from Soldotna to Homer. LEPC members attended the SERC/LEPC and the Emergency Managers Conference and in addition they also conducted monthly siren test and provide training opportunities i.e. How to Conduct an Effective Meeting, Spruce Bark Beetle/GIS, WMD, EOC training and a Volunteer Management Training Seminar. The KPB conducted routine testing and training for the Emergency Management System and their employees.

KODIAK LEPC

The updated edition of the Kodiak Area Emergency Preparedness Guide was presented and distributed to each household. LEPC's final draft of the tsunami inundation mapping study should be printed and distributed. The Emergency Services Council met and adopted the WMD annex. Kodiak Island LEPC worked with other agencies on planning and preparedness issues because of the September 11th incident and Kodiak's EOP has been added to the City's web site. Kodiak PD and Borough staff received ICS training from the USCG. The LEPC conducted a weeklong class about Incident Management and Unified Command. The City of Kodiak (on behalf of the Kodiak Island Borough) entered into a contract with Golder & Assoc. for the purpose of evaluating the seismic hazard of their community's bulk fuel storage facilities. The Kodiak Island Borough LEPC, through the contractor worked specifically with USCG, EFA and DEC in the development of this special project. Kodiak Island Borough LEPC participated in the BP Prince William Sound spill drill.

MATANUSKA SUSITNA LEPC

The Mat-Su Borough activated the interagency response team on 9-11-01 to handle perceived and real local threats. The LEPC reviewed the terrorism annex in light of the 9-11-01 tragedy and the resource manual to make improvement recommendations. In addition, the AK Railroad requested the LEPC to review their spill contingency plan and make comments. LEPC conducted ICS training for emergency services staff and completed the planning phase for an upcoming exercise. The Mat-Su LEPC Public Awareness Committee attended a Health Fair on 3/9/02. The Mat-Su school district has reviewed and updated their response plan because of a fire at Tanaina Elementary School. A new weather station has been installed and the public can access it on the weather channel 162 to 164. The hospital has adopted the ICS system for incident management. The hospital emergency task force completed a tabletop exercise and is committed to participate in the borough exercise program. The Mat Su Borough entered into a contract with Pinkston Enterprises to formulate and administer a HAZMAT exercise and a tabletop exercise. Agencies that participated; City of Wasilla, Wasilla Police Dept., Valley Hospital, Suburban Propane, KSKA Radio, DOT&PF, Division of Forestry, American Red Cross, Anchorage Fire Dept., DEC, and the Mat Su EMS and Fire Department. LEPC members attended the Emergency Managers Conference and assist DES with the Palmer State Fair community service booth and operate "Quake Cottage", DES public earthquake educational awareness program.

NOME LEPC

LEPC attended APCO conference in Salt Lake City for E-911 enhancement for the City of Nome. DES conducted a new LEPC orientation briefing and sponsored an ICS 100 training course taught by DES for local agencies educating approximately 40 students. LEPC primary focus is to establish the LEPC by-laws and elect officials, work on updating

the Nome area EOP and update the list of reporting facilities for the Nome area EOP. The Nome LEPC held an informal meeting and discussed the status of the Nome EAS and the possibility of a region wide village inclusion into the LEPC plus they reviewed the SFY03 Nome LEPC grant proposal.

NORTHERN SOUTHEAST LEPC

The NSE LEPC worked with the City of Skagway department heads, city manager and city council to coordinate the review of the City of Skagway's EOP. In addition, they also worked with local police and fire departments, AK RR, Petro Fuel, and the general public on the EOP review. The NSE LEPC plans to officially reorganize and hold their meetings via teleconference. The LEPC is addressing their by-laws and adopting them for the NSE LEPC. They also plan to develop a system to collect TIER II reports and MSDS information from businesses in the district. DES conducted a special session at the Emergency Managers Conference for the LEPC Coordinator and staff with emphasis on gaining additional grant funds, reports, required documentation, and ways to gain more community participation and support. LEPC organized a meeting with all NSE communities to address Mitigation Plans requirements to start the mitigation planning process.

NORTHWEST ARCTIC LEPC

The LEPC members attended the FEMA All-Hazards Training, Preparedness and Response Training, and Disaster Drill Training. They have received and filed the TIER II reports and reviewed the DEC local response agreement. During the 9/11 incident, LEPC members traveled to Anchorage to observe DES operations and to participate in daily conferences using the incident as a valuable training event. The Northwest Arctic Borough LEPC now has five sub-committees: a Hazards Analysis/Capability Assessment (HA/CA), Training, Finance, Community Awareness and Plan Review. LEPC sponsored Hazmat Awareness and ICS training conducted by FEMA and Mr. Hammond from FEMA Region X reported on the Comprehensive Hazardous Materials Emergency Response Capability Assessment Program. A multi-agency drill was held with participants including: AK Airlines, DOT&PF, Crowley Marine, Kotzebue Police Dept., Kotzebue Fire Dept., Maniilaq Emergency Services, Maniilaq Health Center and Kotzebue Public Works Department. The City of Kotzebue secured a backup 40KW generator to be used to power the Police Dept., the jail and City Hall and LEPC purchased VHF radio equipment, fire extinguishers and float coats for various villages.

PETERSBURG WRANGELL LEPC

LEPC members attended quarterly LEPC and SERC meetings, reviewed the budget and funding for the SFY03, and proposed conducting ICS training in the spring of 2003. The Petersburg staff participated in a joint tabletop exercise with DES. A funding meeting with the Petersburg and Wrangell staff was conducted with DES attending telephonically. The subject was how best to handle funds disbursement between the two cities. A mutual agreement was established. The Petersburg/ Wrangell LEPC entered into a contract for secretary services. Computers were purchased for the secretaries to use for LEPC support and communications.

SITKA LEPC

LEPC attended the Emergency Management Conference, attended all the quarterly SERC/LEPC meetings and attended a workshop on disaster evaluation and planning. LEPC did a presentation to the assembly about the Emergency Operations Plan and has planned a tabletop exercise and community wide disaster drill to test the EOP, local resources, and communications systems. The Sitka LEPC held an oil response meeting with DEC reviewing their oil spill response plans for the Sitka area and other sites in the Southeast area. The LEPC coordinated with DES staff to include Port Alexander in the Sitka LEPC. The Sitka LEPC amended their EOP to include sections on Attacks and WMD issues.

YUKON-KOYUKUK LEPC

LEPC attended the SERC/LEPC meetings and the Emergency Management Conference. LEPC held meetings with Troopers and VPSO Administrators to discuss revisions of the core plan for HAZMAT/SAR/& CERT annexes and training. Priorities were established relating to safety, accountability, and environmental issues. LEPC is working on a plan with outlying communities to included coordinating with YK school district for Internet capabilities and sending outreach manuals. The LEPC worked with the EPA on the CEPPO project and is working with agencies on submitting their Tier II reports. They have established strong contacts in the village communities and plan to write flood plans with these communities during SFY03. In addition, LEPC formalized its plans to visit the communities of Minto & Manley during SFY03 to assist in the start of their planning efforts.

Statutory and Regulatory Authority

AS 26.23.071 Alaska State Emergency Response Commission

AS 26.23.073 Emergency planning districts and committees
AS 46.08 Oil and Hazardous Substance Releases
AS 43.55.201 Conservation surcharge on oil - surcharge levied
AS 43.55.300 Additional conservation surcharge on oil - surcharge levied

Local Emergency Planning Committee
Component Financial Summary

All dollars in thousands

	FY2002 Actuals	FY2003 Authorized	FY2004 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	0.0	0.0	0.0
73000 Contractual	0.0	0.0	0.0
74000 Supplies	0.0	0.0	0.0
75000 Equipment	0.0	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	493.2	493.2	409.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	493.2	493.2	409.0
Funding Sources:			
1004 General Fund Receipts	19.8	69.8	69.8
1053 Investment Loss Trust Fund	50.0	0.0	0.0
1055 Inter-agency/Oil & Hazardous Waste	423.4	423.4	339.2
Funding Totals	493.2	493.2	409.0

Local Emergency Planning Committee

Proposed Changes in Levels of Service for FY2004

- The Oil & Hazardous Spill Response Fund provides funding to support Local Emergency Planning Committees (LEPCs) in planning for hazardous materials spill responses and "Community Right to Know" activities, and for them to provide support to local jurisdictions in developing all hazard response plans and activities to prepare their population for all hazard events. This funding is being reduced to the amount available from the fund, and results in a \$(84.2) reduction to the funding provided to the LEPCs.

Summary of Component Budget Changes

From FY2003 Authorized to FY2004 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2003 Authorized	69.8	0.0	423.4	493.2
Proposed budget decreases:				
-Oil and Hazardous Spill Plan	0.0	0.0	-84.2	-84.2
FY2004 Governor	69.8	0.0	339.2	409.0