

State of Alaska FY2004 Governor's Operating Budget

Department of Natural Resources Office of Alaska Coastal Zone Management Component Budget Summary

Component: Office of Alaska Coastal Zone Management

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Component Mission

Resolve resource development and permitting issues, with an emphasis on Alaska's coastal zone, by providing access to information, technical expertise and federal funding.

Component Services Provided

- Operation of the Alaska Coastal Management Program.
- Federal funding and technical expertise for coastal communities and resource agencies.
- One-stop resource permit coordination services.
- Efficient conflict resolution.
- A voice for state and coastal communities in decisions on federal permitting activities.
- The State's liaison to federal agencies conducting activities under ANILCA, Outer Continental Shelf, and other federal laws that significantly affect the state.
- Coordinate the development of a State position on resource development topics and issues.
- Coordinate agency participation and public involvement in the Alaska Coastal Clean Water Plan (CZMA Sec. 6217) and the Alaska's Clean Water Actions interagency effort.
- Implement the Coastal Impact Assistance Program (CIAP).
- Coordinate the consistency review of oil and gas exploration and development projects.

Component Goals and Strategies

Ensure the level of service is maintained prior to and after the effective date (April 15, 2003) of Executive Order 106 that transfers the Division of Governmental Coordination to the Department of Natural Resources. This program will be established as a separate budget component titled the "Office of Alaska Coastal Zone Management" in DNR.

Proposed ACMP legislation (slated for introduction to the 23rd Legislature) designed to streamline the process will modify the goals, strategies, and required services to implement the Alaska Coastal Management Program.

Streamline and coordinate permit reviews for development projects proposed in Alaska's coastal zone.

- Complete project reviews within 6 AAC 50 regulated timeframes.
- Coordinate the review of oil and gas projects to streamline the consistency review process and coordinate with agency permitting processes.
- Provide opportunity for local government and general public participation in state consistency and permit review decisions as per 6 AAC 50.
- Achieve balanced and documented state decisions, which recognize the full range of state interests.
- Provide an interagency conflict resolution mechanism, which produces a unified state position for transmittal to the applicant and other interested parties.
- Develop and deliver an effective consistency review training program for ACMP participants.
- Respond to requests for assistance and information from developers, resource agencies and coastal communities.
- Maintain a project tracking system which enables final decisions to be issued in a timely manner.
- Complete Memorandums of Understanding with federal and state agencies to develop specific consistency review procedures.

Upgrade community-based coastal planning and development programs.

- Improve coordination and planning in Alaska's coastal area through CIAP projects including a statewide information system, a statewide resource inventory, as well as regional planning in the unorganized borough or special areas within the coastal zone.

- Provide federal funding to implement the ACMP to coastal districts and to state agencies.
- Coordinate the development and approval of district coastal management program amendments to address emerging coastal issues, strengthen local implementation and clarify enforceable policies.
- Construct a district coastal management model to support coastal district program development.
- Present a comprehensive package of coastal management training, information and technical assistance to local governments and state/federal agency staff.
- Coordinate state agency and coastal district participation in the implementation of the Alaska Coastal Clean Water Plan (Sec. 6217).
- Convene one statewide coastal conference, two district workshops, ACMP working group meetings, and coastal issue teleconferences as needed, to maintain frequent communication with ACMP participants, improve program implementation and inform participants of important issues.

Provide liaison to federal land and resource agencies to ensure that state interests are protected in federal decision making under the Coastal Management Program, the Alaska National Interest Lands Conservation Act, National Forest management, federal oil and gas development, and other federal programs.

- Ensure maximum involvement of state resource agencies in collectively addressing a wide variety of federal issues.
- Consolidate multiple state agency concerns so that the state speaks clearly with one voice.
- Respond to Forest Service, National Park Service, U.S. Fish and Wildlife Service, Bureau of Land Management, Office of Coastal Management, and other major federal agency initiatives such as environmental impact documents, policies, and regulations to ensure that they are sensitive to Alaska's needs and respect state ACMP jurisdictional authorities.
- Ensure that the special provisions of the Alaska National Interest Lands Conservation Act are maintained and appropriately implemented.
- Facilitate improved day-to-day coordination and communication among state and federal resource agencies.
- Where major federal-state issues remain, seek resolution through the most appropriate means, including advocacy, negotiation, mediation and support to the Department of Law.
- Assist, as needed, with Alaska's Washington D.C. office in their review of federal land and resource legislation to ensure that Alaska's interests are protected.
- Prepare annual federal grant application and work program for period July 1, 2003 - December 31, 2004, and comply with performance and fiscal reporting requirements.
- Represent the State of Alaska in the Coastal America Alaska Regional Implementation Team

Increase capacity to effectively participate in the management of Alaska's coastal resources and address emerging coastal issues.

- Participate with other coastal states in responding to federal legislative initiatives regarding state authorities to influence federal decisions on coastal development.
- Participate in state and national workshops and forums that address coastal issues.
- Participate in and represent Alaska's interest in NOAA's development of national performance measures for the coastal states' coastal management programs.
- Develop and implement an Office of Alaska Coastal Zone Management information technology system that will facilitate management of Alaska's coastal resources and delivery of information about local, state and national coastal issues.
- Develop a news / information collection and distribution system with email, web, fax and print components.
- Maintain two web sites: one for the Alaska Coastal Management Program (<http://www.alaskacoast.state.ak.us/>), and one for the Office of Alaska Coastal Zone Management (<http://www.dgc.alaska.gov/>).
- Continue education and training of ACMP participants to increase their capacity to effectively participate in the management of Alaska's coastal resources.
- Provide coastal management education to Alaska students and teachers in partnership with Coastal America, Alaska Sea Grant, the Kachemak Bay Research Reserve and others.
- Work on regulations to implement Ch 44, SLA 2002 (SB 371) regarding general permits in consistency reviews and to add a definition of "citizen of the coastal district" to 6 AAC 50 regulations.
- Apply for and receive federal grants to accomplish specific projects.

Key Component Issues for FY2003 – 2004

- Congress appropriated \$150 million for Coastal Impact Assistance (CIAP) to oil-producing states, including

Alaska. Alaska's portion is \$12.2 million and by law 35% of these funds will be distributed directly to boroughs and coastal resource service areas. Authority has been granted by the Legislative Budget and Audit committee for the conversion of this appropriation from an operating budget item to a capital project.

- The Competitive Grants Program under CIAP provides grants to coastal resource districts, state and local government agencies, tribal governments and organizations, non-profit organizations, individuals, private industry and other interested parties. 56 projects have been selected and legislative authorization to disburse the grants is effective January 1, 2003.
- The federal FY2002 Appropriations bill (H.R. 2500, H. Rpt. 107-278) authorized funding for coastal states to participate in the coastal nonpoint source control program. The office reasonably anticipates receiving approximately \$450,000 additional federal funds in state FY2004 for Alaska's participation under the Alaska Coastal Clean Water Plan.
- Revisions to 6 AAC 50 consistency regulations were completed and went into effect January 21, 2003; in response to the regulation implementation additional guidance and refinement needs have been identified for further action.
- The Office of Alaska Coastal Zone Management plays a critical role in coordinating the review of oil and gas projects. Secure funding of the project review coordinator position will enable the office to continue timely review and approval of projects that provide an important state revenue source.
- Up to date coastal plans are essential for managing the coastal issues of today, however over half of the more than 30 coastal district plans are outdated. District program regulations, which govern plan development and approval have been revised and streamlined. In FY2003 federal dollars were provided to eight districts for update of their coastal district plans and in FY2004 another eight will be funded.
- In the implementation of the Alaska Coastal Management Program, this office has a key role in finding creative ways to make the process understandable for Alaskans who are involved with program. This pivotal role retains the office as the point of contact for multiple governmental processes that are required for coastal zone projects.
- With the support of federal funding, the office is developing communication and planning resources to assist and involve Alaskans. Public outreach and education include a web-based information resource, creation of a monthly e-news product, a statewide coastal conference, development and delivery of the Alaska Coastal Management Training Program, and several print products.
- Criteria used during consistency reviews to evaluate projects proposed within Alaska's Coastal Zone were promulgated in 1978. The office has determined that a wholesale revision of these 6 AAC 80 standards is not necessary at this time, but has started another effort to improve implementation of one of the most used standards, 6 AAC 80.140 Air, Land, and Water Quality. Specifically, this office and the Department of Environmental Conservation (DEC) are working to create a MOA outlining the process by which ACMP reviews and air permit reviews would be coordinated, resulting in predictable review schedules and smoother coordination between the two agencies.
- The current database this office uses to track ACMP project consistency reviews, grants to agencies and coastal districts, and store information on district plans and policies is inadequate. Connection speeds are slow and information is difficult to extract, making it hard to provide accurate and timely information to agencies and the public. Development of a new database application that will support an integrated information system including the web, a geographic information system and a document management system has begun.

Major Component Accomplishments in 2002

- Coordinated approximately 261 multi-permit coastal project reviews and provided additional review assistance on 607 coastal projects.
- Secured \$2,910,000 in federal funds for FY2003 coastal management.
- Secured \$12 million in federal funds to administer and implement the Coastal Impact Assistance Program.
- Provided state response to all Outer Continental Shelf and ANILCA Conservation System Unit activities.
- Sat on the Technical Steering Committee for the MMS-funded Coastal Marine Institute at the University of Alaska.
- Served as a liaison to the Arctic Council's Protection of the Arctic Marine Environment (PAME) Working Group.
- Continued to upgrade Internet access to the Alaska Coastal Management Program and permitting review information. Initiated an online public notice system. (<http://www.alaskacoast.state.ak.us/>)
- Worked with the Alaska Coastal Management Program Working Group, coastal resource districts, interested participants and the Department of Law to develop draft 6 AAC 50 regulations for Coastal Policy Council approval.
- Facilitated the development of and agreement on the Situk River Management Plan, signed by multiple state and federal agencies, the Yakutat Tlingit Tribe, and the City and Borough of Yakutat.

- Worked with the Minerals Management Service (MMS) to identify coastal consistency issues that would be resolved in a Memorandum of Understanding between the State of Alaska and the MMS.
- Worked with DEC to create and update memoranda of understanding on how to implement the Air, Land and Water Quality standard. MOUs will be used to better define the details of the relationship between DEC and the ACMP in order to improve the way the Air, Land and Water Quality standard is used in project reviews.
- Organized and facilitated two federal consistency workshops.
- Coordinated the development of ranking criteria for waterbodies in Alaska that would be prioritized for funding and actions for stewardship, monitoring, data collection, or recovery.
- Completed and distributed Guidebook 6, "Implementation: Putting a district coastal management program to work". Developed a CD ROM with searchable PDF files for every ACMP Guidebook published to date.
- Completed training and outreach for communities in North Slope Borough, Nome, Northwest Arctic Borough, Aleutians West Coastal Resource Service Area and to the Alaska Chapter of the American Planners Association, and Coastal Policy Council public members.
- Hosted the annual ACMP statewide conference in Juneau, and coastal district workshops in Sitka and Anchorage.
- The Coastal Policy Council adopted ACMP Geographic Information System Protocols for the ACMP.
- Helped plan, produce and present at several outreach events including the National Science Ocean Bowl, the first annual Alaska Student Ocean Conference, Seaweeek, and a symposium on Alaska's oceans and watersheds.
- The Office of Alaska Coastal Zone Management is working with the Kachemak Bay National Estuarine Research Reserve to design an Alaska Coastal Training Program for coastal decision-makers.
- Provided tutorial sessions at the statewide and NW district conferences on our ACMP Guidebook Reference Collection on CD-ROM: A compilation of Guidebooks 1, 2, 3, 4, and 6 in searchable Adobe Acrobat files.
- Completed user needs analysis and software requirement specifications for a new information system. Acquired significant federal funding to build the system in conjunction with DNR.

Statutory and Regulatory Authority

AS 44.19.145 & 155, AS 44.19.162 & 166, AS 46.40
6 AAC 50, 80, & 85
P.L. 101-508, P.L. 96.487

Office of Alaska Coastal Zone Management
Component Financial Summary

All dollars in thousands

	FY2002 Actuals	FY2003 Authorized	FY2004 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	1,985.7
72000 Travel	0.0	0.0	143.1
73000 Contractual	0.0	0.0	1,681.5
74000 Supplies	0.0	0.0	34.0
75000 Equipment	0.0	0.0	16.7
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	0.0	0.0	1,316.3
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	0.0	0.0	5,177.3
Funding Sources:			
1002 Federal Receipts	0.0	0.0	3,674.9
1003 General Fund Match	0.0	0.0	961.6
1004 General Fund Receipts	0.0	0.0	101.9
1061 Capital Improvement Project Receipts	0.0	0.0	438.9
Funding Totals	0.0	0.0	5,177.3

Office of Alaska Coastal Zone Management

Proposed Changes in Levels of Service for FY2004

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Summary of Component Budget Changes

From FY2003 Authorized to FY2004 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2003 Authorized	0.0	0.0	0.0	0.0
Adjustments which will continue current level of service:				
-Executive Order 106 - Transfer from Office of the Governor	1,063.5	3,224.9	4.2	4,292.6
Proposed budget increases:				
-Increase CIP authorization to fund the Coastal Impact Assistance Program positions	0.0	0.0	434.7	434.7
-Increase federal authorization for the Alaska Coastal Clean Water Plan	0.0	450.0	0.0	450.0
FY2004 Governor	1,063.5	3,674.9	438.9	5,177.3

Office of Alaska Coastal Zone Management

Personal Services Information

	Authorized Positions		Personal Services Costs	
	<u>FY2003</u> <u>Authorized</u>	<u>FY2004</u> <u>Governor</u>		
Full-time	0	28	Annual Salaries	1,605,021
Part-time	0	0	Premium Pay	0
Nonpermanent	0	1	Annual Benefits	526,260
			<i>Less 6.83% Vacancy Factor</i>	(145,581)
			Lump Sum Premium Pay	0
Totals	0	29	Total Personal Services	1,985,700

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk III	0	0	1	0	1
Administrative Coordinator	0	0	1	0	1
Administrative Officer	0	0	1	0	1
Coastal Prgm Info Officer	0	0	1	0	1
Coastal Program Assistant	0	0	1	0	1
Coastal Program Coordinator	0	0	1	0	1
Coastal Program Supervisor	0	0	1	0	1
Dist Program Coordinator III	1	0	2	0	3
Division Director	0	0	1	0	1
Information Sys Project Mgr	0	0	1	0	1
Information Systems Analyst	0	0	1	0	1
Project Analyst	0	0	3	0	3
Project Analysts	1	0	0	0	1
Project Review Assistant	1	0	1	0	2
Project Review Coordinator	5	0	2	0	7
Project Review Supervisor	0	0	1	0	1
Research Analyst	0	0	1	0	1
Web Data Specialist	0	0	1	0	1
Totals	8	0	21	0	29