

State of Alaska FY2005 Governor's Operating Budget

Department of Public Safety Batterers Intervention Program Component Budget Summary

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Component: Batterers Intervention Program

Contribution to Department's Mission

To provide for the planning and coordination of services to perpetrators of domestic violence.

Core Services

- (1) Develop, implement, maintain, and monitor community-based batterers' intervention programs;
- (2) Develop and implement a standardized data collection system for state-approved batterers' intervention programs;
- (3) Receive and dispense state money by awarding grants and contracts to qualified local community entities for batterers' intervention programs;
- (4) Oversee and audit all state-approved batterers' intervention programs; and
- (5) Provide fiscal and technical assistance to batterers' intervention programs.

FY2005 Resources Allocated to Achieve Results

FY2005 Component Budget: \$200,000		Personnel:
		Full time
		Part time
		Total

Key Component Challenges

Requiring batterers to attend intervention programming as a condition of probation or as a consequence of committing the crime of domestic violence is becoming an integral part of many community responses to domestic violence. These programs have been developed to affect change and break the cycle of violence; however, they cannot deter domestic violence in isolation. A strong coordinated criminal justice response is needed. The combined impact of arrest, incarceration, and adjudication must hold batterers accountable for their abusive behavior.

Batterers' intervention programs are part of a coordinated community response to end violence. Many organizations have roles to this end. Victim advocates monitor victim safety, assess lethality, and assist victims in navigating through the criminal justice system. Judges sentence perpetrators and order them to attend batterers' intervention programs as part of conditions of release. Strong and effective legislation and philosophically sound programs that work with batterers are also important to effectively impact the rate of domestic violence.

Batterers use violence to demonstrate power and achieve control over their victims. Certain factors are associated with battering: low self-esteem, a history of childhood abuse, narcissistic personalities, lack of value of women, sense of male privilege, and exposure to male role models who have shown hostile attitudes toward women. To change these long-held patterns, men must acknowledge the destructive nature of their present behavior and accept responsibility for their actions. To best support change, each community must hold the batterer fully accountable for his use of violence and demonstrate that there are consequences for continued acts of abuse. One important step in achieving this goal is to require perpetrators to attend batterers' intervention programs, where trained facilitators – knowledgeable about the dynamics of domestic violence and the methods of manipulation batterers use – can both hold batterers accountable for

their actions and teach them appropriate relationship skills. This provides a clear message that battering is not acceptable, that there are consequences to this behavior, and that there are alternative ways of behaving that are not violent.

Alaska is on its way to providing a strong community response to battering throughout the state. Victim services programs, batterers' intervention programs, court personnel, prosecutors, and police departments are coordinating efforts to build effective intervention strategies for communities. Through the joint efforts of the Council on Domestic Violence and Sexual Assault ("council") and Department of Corrections, there are fourteen active state-approved community batterers' intervention programs. The council reviews all submissions for compliance with regulations, provides technical assistance to programs as needed, and monitors programs for on-going compliance. These programs vary in approach although the primary goals of victim safety and batterers' accountability are paramount. These programs work with the local community, court system, probation, victim services, and police departments to coordinate services to be provided as well as to monitor and coordinate the batterers' compliance and success within the program. Last fiscal year, there were 598 batterers admitted to community-based batterers' intervention programs throughout the state. These numbers represent one full fiscal year of data and only include batterers admitted to council funded programs. There are several non-council funded programs that do not submit data to the database.

This is an important beginning to increasing community responses to battering. But there are many things left to accomplish. To provide a more effective approach to domestic violence there needs to be:

- Increased number of batterers' intervention programs to provide service statewide;
- Research and evaluation of the effectiveness of programs;
- Stronger support from court systems with consequences for non-compliance; and
- Increased understanding of the issue of domestic violence and the limitations of batterers' intervention programs.

Significant Changes in Results to be Delivered in FY2005

No significant change in current level of services is anticipated.

Major Component Accomplishments in 2003

BATTERERS' INTERVENTION PROGRAMS

598 offenders participated in council funded community-based batterers' intervention programs.

REGULATION OF PROGRAMS FOR REHABILITATION OF PERPETRATORS OF DOMESTIC VIOLENCE

Under the Domestic Violence Prevention and Victim Protection Act of 1996, community-based batterers' intervention programs must meet the Department of Corrections' regulations prior to receiving court referrals of offenders. The Department of Corrections, in collaboration with the council, drafted and approved regulations for programs providing intervention services to perpetrators of domestic violence. The council provides continued technical assistance and training to programs that are operating or seeking to operate batterers' programs.

VICTIM INFORMATION AND NOTIFICATION EVERYDAY (VINE)

In fulfilling its obligation under the Domestic Violence Act, the Department of Corrections implemented the VINE system, a computer program that provides victims of crime continuous access to vital inmate information over the phone. By calling the VINE telephone number, crime victims can determine the current custody status of a person who victimized them. Victims can also register with VINE to be automatically notified of the release, transfer, or escape of a specific inmate.

CENTRAL REGISTRY OF PROTECTIVE ORDERS

To improve victim safety by tracking protective orders, the Department of Public Safety developed and is maintaining a central registry of protective orders issued by or filed with the court, including out of state protective orders. The registry was implemented in the existing Alaska Public Safety Information Network (APSIN), which provides 24-hour, seven day a week availability. The registry includes emergency, *ex parte*, and long-term protection orders, and historical data for all three types of orders. Alaska is also a participant in the federal Protection Order File contained in the FBI's National Crime Information Center (NCIC).

Prosecutors now have access to information about current and past civil orders that provides the offender's history with

current and former partners. The information is essential to courts when determining conditions of release (pretrial and post conviction) in order to coordinate effective protection mechanisms for victims and their family members. Probation and parole officers also access this information to improve their ability to monitor offenders and increase victim safety.

Statutory and Regulatory Authority

- (1) Child Protection and Training (AS 47.17.022)
 - (2) Child Protection- Duties of department in domestic violence cases (AS 47.17.035)
 - (3) Claims- Presentation of claims required (2 AAC 25.010)
 - (4) Conflict of Interest- Report of financial and business interests (AS 39.50.020)
 - (5) Council on Domestic Violence and Sexual Assault (13 AAC 90.010-190)
 - (6) Department of Corrections- Duties of the department (AS 44.28.020)
 - (7) Domestic Violence and Sexual Assault (AS 18.66.010-990)
 - (8) Domestic Violence Training (AS 18.65.510)
 - (9) Grant Administration- Audit requirements (2 AAC 45.010)
 - (10) Grant Programs (13 ACC 95.010-900)
 - (11) Health and Safety Education- Curriculum (AS 14.30.360)
 - (12) Permanent Fund- Public Notice (AS 43.23.028)
 - (13) Sentencing and Probation-day fines (AS 12.55.036)
- Termination of state boards and commissions (AS 44.66.010)

Contact Information

Contact: Denise E. Henderson, Executive Director, CDVSA

Phone: (907) 465-5504

Fax: (907) 465-3627

E-mail: denise_henderson@dps.state.ak.us

Batterers Intervention Program Component Financial Summary			
	<i>All dollars shown in thousands</i>		
	FY2003 Actuals	FY2004 Authorized	FY2005 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	0.0	0.0	0.0
73000 Contractual	0.0	0.0	0.0
74000 Supplies	0.0	0.0	0.0
75000 Equipment	0.0	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	320.0	200.0	200.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	320.0	200.0	200.0
Funding Sources:			
1004 General Fund Receipts	120.0	0.0	200.0
1171 PF Dividend Appropriations in lieu of Dividends to Criminals	200.0	200.0	0.0
Funding Totals	320.0	200.0	200.0

Estimated Revenue Collections				
Description	Master Revenue Account	FY2003 Actuals	FY2004 Authorized	FY2005 Governor
Unrestricted Revenues				
Permanent Fund Dividend Fund	51160	200.0	200.0	0.0
Unrestricted Total		200.0	200.0	0.0
Restricted Revenues				
None.		0.0	0.0	0.0
Restricted Total		0.0	0.0	0.0
Total Estimated Revenues		200.0	200.0	0.0

**Summary of Component Budget Changes
From FY2004 Authorized to FY2005 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2004 Authorized	0.0	0.0	200.0	200.0
Adjustments which will continue current level of service:				
-Replace PFD Crim with General Fund	200.0	0.0	-200.0	0.0
FY2005 Governor	200.0	0.0	0.0	200.0