

State of Alaska
FY2005 Governor's Operating Budget

Department of Public Safety
Council on Domestic Violence and Sexual Assault
Results Delivery Unit Budget Summary

Contents

| | |
|------------------------------------------------------------------------------------|----------|
| Council on Domestic Violence and Sexual Assault Results Delivery Unit | 3 |
| End Results..... | 3 |
| Strategies to Achieve Results..... | 3 |
| RDU Financial Summary by Component..... | 10 |
| Summary of RDU Budget Changes by Component..... | 11 |
| From FY2004 Authorized to FY2005 Governor..... | 11 |

Council on Domestic Violence and Sexual Assault Results Delivery Unit

Contribution to Department's Mission

To provide emergency shelter and support to victims of domestic violence, sexual assault, and other violent crimes, and to work toward longer term solutions to the root causes of such violent crimes. To reduce the causes and incidence and to alleviate the effects of domestic violence and sexual assault.

Core Services

See individual components for services provided.

| End Results | Strategies to Achieve Results |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p>(1) Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target:</u> 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes. <u>Measure:</u> Number of victims of domestic violence, sexual assault, or other violent crimes served.</p> <p><u>Target:</u> 5% increase in coordinated training/educational workshops. <u>Measure:</u> Number of training/educational workshops.</p> <p>(2) Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target:</u> 5% reduction in domestic violence, sexual assault, and other violent crimes. <u>Measure:</u> Number of incidents reported to law enforcement.</p> | <p>(1) Fund programs.</p> <p><u>Target:</u> Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes. <u>Measure:</u> Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.</p> <p>(2) Fund intervention and prevention programs.</p> <p><u>Target:</u> Provide technical assistance. <u>Measure:</u> Number of incidents as reported statewide by Uniform Crime Reporting and for trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).</p> |

Major Activities to Advance Strategies

- | | |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ul style="list-style-type: none"> • Conduct state RFP process, allocate funds, support legislative efforts, write federal RFP • Conduct onsite audits, hold telephonic meetings, provide written materials • Maintain database, conduct data audits, provide query reports • Participate in the planning, coordinating, and implementation of workshops | <ul style="list-style-type: none"> • Conduct needs assessments, evaluate effectiveness of projects • Conduct state RFP process, allocate funds, support legislative efforts, write federal RFP • Conduct onsite audits, hold telephonic meetings, provide written materials • Analyze data reports |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

FY2005 Resources Allocated to Achieve Results

Personnel:

FY2005 Resources Allocated to Achieve Results

| | | |
|--------------------------------------------------|--------------|----------|
| FY2005 Results Delivery Unit Budget: \$9,295,600 | Full time | 8 |
| | Part time | 0 |
| | Total | 8 |

Performance Measure Detail

(1) Result: Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.

Target: 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes.

Measure: Number of victims of domestic violence, sexual assault, or other violent crimes served.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

Target: 5% increase in coordinated training/educational workshops.

Measure: Number of training/educational workshops.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(2) Result: Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.

Target: 5% reduction in domestic violence, sexual assault, and other violent crimes.

Measure: Number of incidents reported to law enforcement.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(1) Strategy: Fund programs.

Target: Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes.

Measure: Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(2) Strategy: Fund intervention and prevention programs.

Target: Provide technical assistance.

Measure: Number of incidents as reported statewide by Uniform Crime Reporting and for trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).

Analysis of results and challenges: New measure. Data will be added as it becomes available.

Key RDU Challenges

Alaska has been recognized for the breadth and depth of its Omnibus Domestic Violence Bill, passed in 1996. The bill improved access, relief, and enforcement of protection orders; addressed accountability for batterers in the form of

enhanced penalties, firearms restrictions, mandatory jail time, and development of batterers programs; protected child custody rights for abused women; required training for police and court personnel; and increased victim safety by requiring notification of any change of status for an inmate.

The Alaska State Troopers, local police departments, and the Department of Law have strong intervention-based protocols for responding to crimes against women. The legislature has passed legislation that emphasizes the criminal nature of these offenses. Alaska has many positive responses and systems in place to address these crimes. Domestic violence and sexual assault community-based programs exist throughout Alaska.

Crimes of domestic violence and sexual assault are unacceptable, yet the crime rate against women in the United States continues to be significantly higher than in other countries. In the United States a woman is beaten every 15 seconds, and every 2 minutes a rape occurs. Nationwide, more than one million abused women each year seek medical assistance for injuries caused by abuse. Medical expenses from domestic violence total at least \$5 to \$10 billion annually.

Crimes of domestic violence and sexual assault are even greater in Alaska. In 2001, sixteen Alaskans died as a result of violence in the family. Domestic violence affects Alaskans of every ethnic, economic, religious, cultural, and geographical group. According to the Institute of Social and Economic Research, women in Alaska face a much higher risk of homicide than women nationwide. Non-Native Alaskan women are killed 1.5 times more often than the average for women in the United States. Native women are killed 4.5 times more often.

Domestic violence is one of the primary indicators of child abuse, with half of perpetrators who beat their wives also admit beating their children. The Office of Children's Services reports more than 17,000 cases of child abuse and neglect in FY2001 alone. Reports of suspected and adjudicated child sexual abuse for 2001 totaled 1,870 cases. Recent studies indicate that one in three children in Alaska will experience sexual abuse in some form by the age of 18.

Since 1993, Alaska has had the dubious distinction of being number one in the nation for the highest rate of reported rapes per capita. The Rape Prevention Education Council estimates that only one third of all sexual assaults are reported to authorities. In FY2003, there were 574 cases of child and adult sexual assaults reported to Alaska State Troopers. Using these estimates, it means that the actual number of sexual assaults was more than 1,722 in Alaska.

Experts estimate that between 3.3 and 10 million children nationwide witness domestic violence each year. An estimated 87 percent of children in homes with domestic violence witness the abuse. During FY2003, 1,893 minors joined their mothers in receiving services from the domestic violence and sexual assault intervention agencies in Alaska.

The most effective way to impact the crimes of violence against women is to have a strong societal and criminal justice response that holds offenders accountable for their actions.

Problems still remain in effect impacting the crimes of domestic violence and sexual assault. Much more needs to be done. Alaska needs to:

- provide more resources for shelters, transitional housing, and victim services including services to children;
- coordinate community responses to domestic violence and sexual assault;
- pay much greater attention to how domestic violence affects children; and
- hold offenders accountable for their violence.

Significant Changes in Results to be Delivered in FY2005

The Council on Domestic Violence and Sexual Assault, like other state agencies, is facing a budget decrease for FY2005. The council will lose an estimated \$648,000 to \$1,100,000 in federal funds, which will greatly impact the ability of the 21 council-funded programs to provide services to victims of domestic violence and sexual assault. In anticipation of this shortfall, the council is currently looking at cost-cutting measures to increase efficiency while attempting to lessen the impact of these cuts on shelter programs.

Major RDU Accomplishments in 2003

- Aiding Women in Abuse & Rape Emergencies (AWARE) – Juneau

AWARE initiated a new project this quarter through a Rural Domestic Violence and Child Victimization Grant (RDVCV). First quarter outcomes from this project, which primarily involves a dedicated outreach advocate to the Office of Children Services, indicate a strong acceptance and utilization of the project by OCS caseworkers and clients.

- Alaska Family Resource Center (AFRC) – Palmer

With the funding from the RDVCV grant, AFRC is able to focus on outreach efforts to the rural communities through intensive networking, safe home development, participation in community events, development, and presentation of resource information and prevention activities, safe shelter access, and legal advocacy services.

In addition to our goal of developing safe homes and protocols in the under served, remote areas of the Valley, we will better ensure that the communities know how and where they can find help for victims. By developing a strong and vital link between the Domestic Violence/Sexual Assault Program at AFRC and the people, community members are becoming involved and informed. They are becoming the advocates within their own towns and villages, equipped with the tools to access appropriate resources for themselves, their friends, and their families.

- Advocates for Victims of Violence (AVV) – Valdez

AVV has several very popular groups for local youth. Teen Talk has a following of about 30 kids, 15 to 20 of whom show up each week to discuss whatever topics interest them. AVV provides a snack and an adult to facilitate the conversation, which may be lively, somber, light, or heavy. This group is meant to help teenagers learn to make good decisions, based on group discussion. Strong Girls is a group for girls from age six to twelve. AVV provides a snack, a chance to discuss anything that may be on the minds of the participants, a short lesson, and a craft. This is meant to heighten girls' self-esteem and to help them become sensitive to the needs and feelings of others (through the lessons). Two villages have expressed interest in adapting these groups for their young people. One, Chitina, began Teen Talk with three teens, and grew to six. Strong Girls became "Golden Eagles," and the participants, who numbered 6 at first, and now number 25, range in age from 3 to 15, with both boys and girls in attendance.

We strongly encourage villages to provide groups for their young people, to encourage discussing topics relevant to them, to provide an arena where they can develop behaviors appropriate to their culture, and where an adult gives each child encouragement and praise. AVV provides snacks or snack money where needed, and we provide art supplies as needed. Of course we do not have a limitless source of funding for the food and crafts, but most villages have told us that they have funding. We pay the group leaders a stipend and provide encouragement and support in whatever way they request.

In September, the Rural Victim Services Coordinator provided training for victim service agencies in Anchorage. Sexual exploitation of Native women, both in the village and in the city was discussed. The purpose of the training was to provide information about the continuum of sexual abuse/exploitation so that service providers can meet the needs of clients who can sometimes seem to be too troubled to help.

The biggest successes have come from village-initiated or village-run projects; inclusion of and respect for teens; collaborating with other agencies; seeking funding for non-traditional services (language line, temporary pet placement, hotel accommodations for people who don't qualify for shelter, etc.); and having an advocate become familiar with the people of the villages we serve.

- Safe & Fear-Free Environment (SAFE) - Dillingham

SAFE has several projects aimed at preventing domestic violence and sexual assault. The Aurora Project is a comprehensive outreach, education, and awareness program with a focus on capacity building for staff, volunteers, village and community leaders, and collaborative efforts among agencies to enhance victim safety and to strengthen our response to domestic violence and sexual assault. A grant from the Alaska Native Justice Center allowed SAFE to hire a half-time rural victim advocate to provide direct advocacy and support services to victims of crimes and to initiate an outreach and education program focusing on the rights of crime victims.

- Seaview Community Services (SCS) - Seward

SCS gave two presentations (one for lay people, another for professionals) at the Rural Health Providers Conference addressing Village Response to Domestic Violence. They also had an information booth at the conference with information on incest, and had seven requests from rural villages for their Incest Prevention Curriculum. SCS's Prevention Team had a booth at the community health fair with information on domestic violence prevention and response.

- Sitkans Against Family Violence (SAFV) – Sitka

SAFV has seen an increase in disclosures of domestic violence thanks to a committed relationship with SEARHC that involves training, posters, and brochures in the hospital, Health Cares About Domestic Violence Day activities, the domestic violence task force, and continued screening of patients for domestic violence.

- South Peninsula Women's Service (SPWS) – Homer

SPWS' rural advocate is co-facilitating, with the facilitator of the batterer's intervention program, an anger management class for women court-ordered to attend because they have been charged with assault – and other women who want to attend. SPWS has been working with a group of itinerant providers who work in domestic violence and mental health and operate in conjunction with village providers to ensure that the needs of victims, perpetrators, families, and the community at large are considered. The chief in Port Graham has worked hard to become educated on sexual assault, domestic violence, and batterers so that his council and community can work effectively with victims of domestic violence and child sexual abuse.

The itinerant and local village providers in these areas (Homer, Port Graham, Seldovia, and Nanwalek) get together for quarterly meetings to discuss recent and upcoming workshops, training, issues/problems, and any other community events to coordinate our services. We all do lots of collaboration, e.g. for teen workshops or prevention or just fun topics like cooking or art projects. The public health nurse often puts on parenting classes or teen health nights in coordination with mental health workers, SPWS, and local village elders so we get to share and learn about what's worked in the past and how it fits in with traditional values.

- Standing Together Against Rape (STAR) – Anchorage

Earlier this year, STAR had the opportunity to travel to an isolated, rural community in Alaska with very limited resources. A STAR advocate and educator were available to help cope with recent adolescent sexual assaults. This is a community without religious leaders or law enforcement officials in the village. The parish priest lives hundreds of miles away and the Village Public Safety Officer and state trooper are at least 100 miles away. The only medical professional is a health aide. The school is staffed with only two teachers, and one serves the dual role of teacher and principal. Concerned community members called the STAR crisis line in regards to a number of sexual assaults in their school. They were seeking support from STAR on how to cope with this crisis that was affecting the lives of so many in their community. Sexual violence obviously affects the victim, but family, friends, and classmates are violated as well. STAR staff traveled to this community twice to provide on-site support and educational services. Advocate staff has continued to provide support services via phone on a regular basis.

With the support of GCI and ACS, a sticker with STAR's crisis line number has been put on pay phones across the state. Many of the pay phones have also been programmed to dial the crisis line when "STAR" (7827) is entered.

STAR has hosted two statewide Sexual Assault Prevention Conferences. These conferences attracted many participants from around the state. The conferences provided an opportunity for learning and networking, as well as a venue for discussion on issues unique to Alaska. Our next conference is being planned for January 2005.

CRISIS INTERVENTION SERVICES – FY2003

The council continued funding for 21 domestic violence and sexual assault agencies that provided:

| | |
|--------|-------------------------------------------------------------------|
| 58,594 | Nights of safety in shelters and safe homes |
| 10,299 | Emergency and other transports of victims |
| 11,273 | Crisis intervention services to victims and their children |
| 9,134 | Crisis calls to 24-hour toll-free lines in 18 Alaskan communities |
| 9,909 | Safety checks and follow-up services |

| | |
|---------|-----------------------------------------------------------------------|
| 4,001 | Protective order and court accompaniments |
| 134,909 | Individual and group counseling services |
| 21,090 | Advocacy services to medical, law enforcement, courts, other agencies |
| 7,120 | Legal advocacy services |
| 11,533 | Childcare services |

PREVENTION EDUCATION

Council-funded programs continued domestic violence and sexual assault prevention activities aimed at youth aged 11 to 19 years old, including peer group counseling programs, youth-generated community education programs, and youth retreats to learn about domestic violence and sexual assault. Additionally, the council distributed a teen education video to 52 school districts throughout Alaska. In conjunction with Standing Together Against Rape, the council aired two video public service announcements statewide during April for Sexual Assault Awareness Month.

VICTIM INFORMATION AND NOTIFICATION EVERYDAY (VINE)

In fulfilling its obligation under the Domestic Violence Act, the Department of Corrections implemented and continues to maintain the VINE system, a computer program, which provides victims of crime continuous access to vital inmate information over the phone. By calling the VINE telephone number, crime victims can determine the current custody status of the person who victimized them. Victims can also register with the VINE program to be automatically notified of the release, transfer, or escape of the inmate. The council provided staffing for technical assistance calls. The service is available to victims of all violent crimes.

CENTRAL REGISTRY OF PROTECTIVE ORDERS

To improve victim safety by tracking protective orders, the Department of Public Safety developed and is maintaining a central registry of protective orders issued by or filed with the court, including out of state protective orders. The registry was implemented in the existing Alaska Public Safety Information Network (APSIN) which provides 24-hour, seven day a week availability. The registry includes emergency, *ex parte*, and long-term protective orders, as well as historical data for all three types of orders. Alaska is also a participant in the federal Protection Order File contained in the FBI's National Crime Information Center (NCIC).

Prosecutors now have access to information about current and past civil orders that provides the offender's history with current and former partners. The information is essential to courts when determining conditions of release (pretrial and post conviction) in order to coordinate effective protection mechanisms for victims and their family members. Probation and parole officers also access this information to improve their ability to monitor offenders and increase victim safety.

COMMUNITY COLLABORATIONS

As the lead agency for the Violence Against Women Act STOP Project, the STOP planning committee, comprised of the CDVSA council and some CDVSA staff, developed a collaborative statewide effort with law enforcement, prosecution, courts, victim advocates, and service providers, and achieved the following:

Victim Services: Continued the Legal Advocacy Project, which provided training and legal consultation to victim advocates, provided legal representation to immigrant battered women, provided a pro bono attorney program, increased access to translators in the court system, and developed a legal information and referral hotline for victims. Other projects included the development and statewide distribution of a training video and manual entitled "Safety Planning for Children," and development and statewide distribution of Sexual Assault Response Guidelines for Service Providers Manual.

Prosecution: Conducted a statewide conference for prosecutors and victim-witness paralegals on "Working to End Terror in Our Alaska Homes" that included topics on appellate decisions, issues in the investigation, preparation and prosecution of domestic violence cases, and working with immigrant victims of crimes. STOP funds provided a victim-witness paralegal coordinator to mentor and train victim-witness paralegals in assisting domestic violence and sexual assault clients and reprinted victims' rights brochures with updated information.

Law Enforcement: Continued statewide training of law enforcement officers on the dynamics of domestic violence, sexual assault, and stalking; expanded training to dispatchers on responding to domestic violence calls; provided funding for sexual assault response trainings; and reprinted information booklets for victims of domestic violence.

Judicial: Trained judges, magistrates, and other court personnel on domestic violence dynamics, continued providing telephonic interpreter services, and improved security at courts. Other federal grants have allowed the court system to increase coordination and collaboration among judges on domestic violence cases and to design and implement enhancements to the court system case management system.

Rural Outreach Model: Provided grants to 13 domestic violence programs across Alaska to, design, create and enhance innovative outreach programs for rural victims of domestic violence.

Coordinated Community Councils: The council funded projects to conduct a community safety audit, to develop a criminal and civil action database, and to initiate a court watch program.

| Contact Information |
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| <p>Contact: Denise E Henderson, Executive Director, CDVSA Phone: (907) 465-4356 Fax: (907) 465-3627 E-mail: denise_henderson@dps.state.ak.us</p> |

**Council on Domestic Violence and Sexual Assault
RDU Financial Summary by Component**

All dollars shown in thousands

| | FY2003 Actuals | | | | FY2004 Authorized | | | | FY2005 Governor | | | |
|---------------------------------|----------------|----------------|----------------|----------------|-------------------|----------------|----------------|----------------|-----------------|----------------|----------------|----------------|
| | General Funds | Federal Funds | Other Funds | Total Funds | General Funds | Federal Funds | Other Funds | Total Funds | General Funds | Federal Funds | Other Funds | Total Funds |
| Formula Expenditures | | | | | | | | | | | | |
| None. | | | | | | | | | | | | |
| Non-Formula Expenditures | | | | | | | | | | | | |
| Domestic Viol/Sexual Assault | 338.9 | 2,966.5 | 5,771.5 | 9,076.9 | 0.0 | 4,960.6 | 4,774.2 | 9,734.8 | 351.8 | 4,315.7 | 4,428.1 | 9,095.6 |
| Batterers Intervention Program | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 200.0 | 200.0 | 200.0 | 0.0 | 0.0 | 200.0 |
| Totals | 338.9 | 2,966.5 | 5,771.5 | 9,076.9 | 0.0 | 4,960.6 | 4,974.2 | 9,934.8 | 551.8 | 4,315.7 | 4,428.1 | 9,295.6 |

**Council on Domestic Violence and Sexual Assault
Summary of RDU Budget Changes by Component
From FY2004 Authorized to FY2005 Governor**

All dollars shown in thousands

| | <u>General Funds</u> | <u>Federal Funds</u> | <u>Other Funds</u> | <u>Total Funds</u> |
|----------------------------------------------------------------------|----------------------|----------------------|--------------------|--------------------|
| FY2004 Authorized | 0.0 | 4,960.6 | 4,974.2 | 9,934.8 |
| Adjustments which will continue current level of service: | | | | |
| -Domestic Viol/Sexual Assault | 351.8 | 3.1 | -335.5 | 19.4 |
| -Batterers Intervention Program | 200.0 | 0.0 | -200.0 | 0.0 |
| Proposed budget decreases: | | | | |
| -Domestic Viol/Sexual Assault | 0.0 | -648.0 | -10.6 | -658.6 |
| FY2005 Governor | 551.8 | 4,315.7 | 4,428.1 | 9,295.6 |