

**State of Alaska  
FY2006 Governor's Operating Budget**

**Department of Health and Social Services  
Bethel Youth Facility  
Component Budget Summary**

## Component: Bethel Youth Facility

### Contribution to Department's Mission

The Bethel Youth Facility exists to provide co-ed juvenile short-term secure detention and court-ordered institutional treatment services for Southwest Alaska. These services are provided in a manner consistent with the Division of Juvenile Justice mission to address juvenile crime by promoting accountability, public safety and skill development.

### Core Services

The Bethel Youth Facility provides its services through two separate, secure living units, both of which are accredited through the American Correctional Association:

1. A Detention Unit with a design capacity of eight residents. This unit houses and offers services to alleged and adjudicated offenders who are either involved in the court process or awaiting other placement. Staff working in the Detention Unit are responsible for scheduling and monitoring all resident activity; ensuring compliance with court orders; maintaining the secure custody of residents in a safe environment for residents and staff; and providing programs and activities designed to promote social and moral growth and acceptance of responsibility by the residents. All Detention residents attend year-round schooling as well as participating in the behavior management system, recreational opportunities, and other programs both of a general nature and specific to their individual needs. Additional professional services including medical, dental, psychiatric/psychological, and substance abuse assessment are available on a referral basis.
2. A Treatment Unit with a design capacity of eleven residents. This unit houses and offers rehabilitative services to adjudicated offenders who have been institutionalized by the Court. Treatment Unit staff serve functions similar to Detention Unit staff, with an additional responsibility for serving as treatment team members for an assigned caseload of residents; monitoring and reporting on resident progress in established treatment goals; facilitating more in-depth and long-term treatment groups, assignments and activities; and working with residents, families, and communities to prepare the resident for release.

The population of the facility is largely Alaska Native, particularly Yup'ik Eskimo. This population comes to the facility from a wide geographic area including Southcentral communities as well as Barrow, Nome, Kotzebue, Fairbanks, and the Yukon-Kuskokwim Delta. During FY '04, residents were housed for a wide range of offenses, including adjudications for murder charges. A significant number of residents have Fetal Alcohol Spectrum Disorders (FASD) and other mental health needs. A significant decrease in the number of admissions to the Bethel Youth Facility (from 258 in FY 03 to 172 in FY 04) was attributed in large part to the adoption of statute and policy changes that ended the admission of youths solely for protective custody purposes (such as for mental health needs or drug and alcohol impairment). In preparation for these changes, Bethel Youth Facility staff worked closely with community partners to ensure that youths who would formerly have been housed at the facility received appropriate services elsewhere in the community.

The staff at the Bethel Youth Facility strive to provide correctional programs that offer community protection; hold youthful offenders accountable for their behavior; create opportunities for offenders to develop skills and experience success; and structure opportunities for offenders to begin to repair the harm they have caused their victims and communities. Additionally, BYF staff seek to understand and respect the cultural backgrounds of the youth in their care, and remain sensitive to the cultural nuances that affect interactions with residents, families and communities. The staff work closely with a number of local service agencies to support the development of resources for youth and families in communities throughout the Yukon-Kuskokwim Delta. These include the Yukon Kuskokwim Health Corporation, Bethel Community Services, Yukon Kuskokwim Correctional Center, Tundra Swan Inhalant Abuse Treatment Center, Bethel Recovery Resource Center, Bethel Superior Court, and Orutsararmiut Native Council. BYF facility staff also work cooperatively with the DJJ Bethel Juvenile Probation office.

### FY2006 Resources Allocated to Achieve Results

<b>FY2006 Component Budget: \$2,838,400</b>	<b>Personnel:</b>	
	Full time	27
	Part time	0
	<b>Total</b>	<b>27</b>

## Key Component Challenges

FY 04 saw decreases in BYFs detention and treatment populations compared with the year before. The Detention Unit, with a design capacity of 8 residents, had an average population of 10.17 in FY 04, a 22% decrease from the FY 03 population. The average length of stay for these youth was 16.4 days, which was a slight increase over the year before. BYFs Treatment Unit, with a design capacity of 11 residents, had an average population of 10.15, which was a slight decrease from the year before. Length of stay for residents decreased from 16.4 months in FY 03 to 15.99 months in FY 04. In spite of the declines in average population, the facility continued to operate at an average of 25% above design capacity throughout FY 04.

The lack of adequate space for staff continues to pose a significant challenge for the facility staff and the juvenile probation officers who work there. Probation Officers are required to share offices or to sit at the reception desk. Visiting contracted service providers must use offices of facility staff (compromising the ability of both workers to perform their duties), and the maintenance worker for the facility remains without a work place. Other visitors, such as attorneys and clinicians must frequently see their clients in the Detention time-out room. A full-time mental health clinician who will be added to facility staff in FY 05 will have no identified workspace.

Facility maintenance continues to be an increasing concern due to both normal wear and tear and the destructiveness of the resident population in a secure facility. As the facility enters its fifteenth year of operation, the need for repairs and renovations is increasing. The telephone system continues to rely on a central switchboard operation that requires the facility clerk and probation social services associate to spend an inordinate amount of time fielding and directing phone calls. The facility awaits security upgrades that are crucial to providing a safe and secure work environment for probation and administrative staff, as there is currently unimpeded access to those areas of the facility during business hours. The lift station, which is currently housed beneath a classroom, needs to be relocated and renovated, as their servicing has become so frequent that the work regularly disrupts classes. Much of the furniture in the facility dates back to the facility's opening, and also needs to be replaced or repaired.

## Significant Changes in Results to be Delivered in FY2006

The facility will be integrating the data collection and submission requirements of the Performance-based Standards (PbS) quality assurance program into everyday practice in FY 05. While staff recognize that participation in this program is a positive step in improving services and living conditions at BYF, they also note that the work required to meet these requirements will place extra demands on their time, especially given that BYFs superintendent also is coordinating implementation of this program for all youth facilities statewide.

Other goals for the coming year are to identify and implement strategies that will allow youths to develop and strengthen their cultural traditions and values and to work with juvenile probation to implement and support electronic monitoring as an alternative to detention.

## Major Component Accomplishments in 2004

Treatment unit programs were modified during this year to provide increased opportunities for serious offenders to have access to the community to better conduct community work service activities and better prepare for reintegration into community life. By changing the eligibility criteria for participation in community work service and providing appropriate supervision, serious offenders were able to participate in off-site activities without compromising public safety. The facility also was able to use federal funds designated for serious offenders to increase substance abuse and mental health services for youth in treatment. These funds have been used to provide psychological evaluation and consultation

services and substance abuse evaluations and group counseling for serious offenders.

Detention unit staff increased the quantity and quality of groups provided to detained youths this year. Programs aimed at enhancing skills and improving educational success of youths were the focus of these groups; staff participated in identifying these needs and developing the curricula. The total number of groups offered increased from 66 in FY 03 to 146 in FY 04.

Staff participated in a wide range of training events to promote professional development and enhance our ability to meet the needs of residents. Facility staff participated in an average of 73 hours of training over the course of the year.

Two longtime maintenance needs were addressed this year, when old furniture in the treatment day room and lift station pumps beneath the facility floor were replaced.

### Statutory and Regulatory Authority

AS 47.05 Administration of Welfare, Social Services and Institutions  
AS 47.10 Children in Need of Aid  
AS 47.12 Delinquent Minors  
AS 47.14 Juvenile Institutions  
AS 47.15 Uniform Interstate Compact on Juveniles  
AS 47.17 Child Protection  
AS 47.18 Programs and Services Related to Adolescents  
AS 47.21 Adventure Based Education  
AS 47.37 Uniform Alcoholism and Intoxication Treatment Act  
7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities  
7 AAC 54 Administration

### Contact Information

**Contact:** Janet Clarke, Assistant Commissioner  
**Phone:** (907) 465-1630  
**Fax:** (907) 465-2499  
**E-mail:** Janet\_Clarke@health.state.ak.us

**Bethel Youth Facility  
Component Financial Summary**

*All dollars shown in thousands*

	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	2,119.8	2,417.8	2,494.5
72000 Travel	3.0	6.5	6.5
73000 Services	211.5	197.0	204.1
74000 Commodities	107.1	100.0	100.0
75000 Capital Outlay	11.1	3.3	3.3
77000 Grants, Benefits	39.0	30.0	30.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>2,491.5</b>	<b>2,754.6</b>	<b>2,838.4</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	16.5	76.2	76.2
1004 General Fund Receipts	2,381.8	2,576.0	2,659.4
1007 Inter-Agency Receipts	39.6	48.3	48.3
1037 General Fund / Mental Health	53.6	54.1	54.5
<b>Funding Totals</b>	<b>2,491.5</b>	<b>2,754.6</b>	<b>2,838.4</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
<b>Unrestricted Revenues</b>				
None.		0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>				
Federal Receipts	51010	16.5	76.2	76.2
Interagency Receipts	51015	39.6	48.3	48.3
<b>Restricted Total</b>		<b>56.1</b>	<b>124.5</b>	<b>124.5</b>
<b>Total Estimated Revenues</b>		<b>56.1</b>	<b>124.5</b>	<b>124.5</b>

**Summary of Component Budget Changes  
From FY2005 Management Plan to FY2006 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2005 Management Plan</b>	<b>2,630.1</b>	<b>76.2</b>	<b>48.3</b>	<b>2,754.6</b>
<b>Adjustments which will continue current level of service:</b>				
-FY 05 Bargaining Unit Contract Terms: GGU	15.8	0.0	0.0	15.8
-FY06 Cost Increases for Bargaining Units and Non-Covered Employees	60.9	0.0	0.0	60.9
<b>Proposed budget increases:</b>				
-Assistance for Increased Fuel Costs	7.1	0.0	0.0	7.1
<b>FY2006 Governor</b>	<b>2,713.9</b>	<b>76.2</b>	<b>48.3</b>	<b>2,838.4</b>

**Bethel Youth Facility  
Personal Services Information**

Authorized Positions		Personal Services Costs		
<u>FY2005</u>				
<u>Management</u>		<u>FY2006</u>		
<u>Plan</u>		<u>Governor</u>		
Full-time	27	27	Annual Salaries	1,696,579
Part-time	0	0	COLA	28,796
Nonpermanent	1	1	Premium Pay	0
			Annual Benefits	811,985
			<i>Less 2.50% Vacancy Factor</i>	(63,434)
			Lump Sum Premium Pay	103,400
<b>Totals</b>	<b>28</b>	<b>28</b>	<b>Total Personal Services</b>	<b>2,577,326</b>

**Position Classification Summary**

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk III	0	0	0	1	1
Juvenile Justice Officer I	0	0	0	1	1
Juvenile Justice Officer II	0	0	0	15	15
Juvenile Justice Officer III	0	0	0	4	4
Juvenile Justice Supt I	0	0	0	1	1
Juvenile Justice Unit Supv	0	0	0	2	2
Juvenile Prob Officer II	0	0	0	1	1
Maint Gen Journey	0	0	0	1	1
Mntl Hlth Clinician II	0	0	0	1	1
Nurse II	0	0	0	1	1
<b>Totals</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>28</b>	<b>28</b>