

State of Alaska FY2007 Governor's Operating Budget

Department of Public Safety Alaska Bureau of Investigation Component Budget Summary

Component: Alaska Bureau of Investigation**Contribution to Department's Mission**

Preserve public peace, protect life, property, and resources.

Core Services

The Alaska Bureau of Investigation (ABI) component is comprised of the Computer and Financial Crimes Unit, the Child Abuse Investigations Unit, the Wildlife Investigations Unit, the Missing Persons Unit, and the Regional Investigation Units in Fairbanks, Mat-Su, Soldotna, and Anchorage. The purpose of these units is to develop and deploy expertise necessary to effectively investigate serious crimes including homicide, sexual assault, criminal use of computers, wildlife crimes, property crimes, and child physical and sexual abuse. While units are distributed across the state, ABI acts as an integrated body, with investigators assigned to cases regardless of where they normally report to work. This approach leverages the expertise that may exist in one location to enhance investigations anywhere. These units provide the following services:

- Assist federal, state, and local criminal justice agencies requiring specialized investigators and/or techniques.
- Investigate suspicious unattended deaths and homicides.
- Investigate serious felony assaults.
- Document and disseminate information regarding homicides.
- Investigate sexual assault and child exploitation.
- Investigate burglary and other complex property crimes.
- Investigate serious wildlife offenses including illegal guiding.
- Maintain state and national databases that document homicides and missing persons.

COMPUTER AND FINANCIAL CRIMES UNIT (C&FCU):

The Computer and Financial Crimes Unit routinely conducts investigations in conjunction with the Department of Law's Office of Special Prosecutions and Appeals and district attorneys' offices throughout the state, and with various federal agencies such as the IRS, FBI, the U.S. Postal Service, the U.S. Secret Service, and U.S. Attorney's Office. The use of computers to perpetrate, foster, and conceal criminal conduct has become a reality. In addition to online activity, the Computer and Financial Crimes Unit has the capacity to forensically analyze computers to document the possession and/or distribution of child pornography. The Computer and Financial Crimes Unit applies high technology in its forensic analysis of electronic evidence seized from computers and other data storage devices. The unit also investigates high-value financial crimes, regardless of whether they were computer-facilitated.

REGIONAL UNITS:

The Fairbanks, Mat-Su, Soldotna, and Anchorage Units are responsible for the investigation of homicides, sexual assaults, and other serious crimes against person(s) statewide. In addition, units in Fairbanks, Mat-Su, and Soldotna each have dedicated property crimes investigators who focus on solving complex cases involving organized groups and high value losses. In the Mat-Su region, a specialized Child Abuse Investigation Unit handles nearly all serious crimes against children and has been shown highly effective in the coordination and resolution of these crimes. These units are the backbone of the Alaska Bureau of Investigation, handling calls for assistance from nearly every law enforcement entity within Alaska in addition to the investigative efforts initiated by the team members themselves.

The Regional Units also:

- Provide individuals trained to serve as crisis negotiators.
- Provide personnel to staff the Special Emergency Reaction Teams (S.E.R.T.) in Fairbanks, Southcentral, and Soldotna.
- Coordinate the availability of polygraph examiners to assist state troopers and other Alaska law enforcement agencies in conducting criminal specific examinations, as well as conducting pre-employment examinations for DPS applicants.

WILDLIFE INVESTIGATIONS UNIT:

The Wildlife Investigations Unit (WIU) is responsible for investigation of complex or high value commercial fishery crimes, and for large scale or ongoing hunting and guiding violations. WIU primarily assists the Alaska Bureau of Wildlife Enforcement (ABWE) by taking over cases, or by providing expertise and sophisticated equipment to ABWE troopers.

MISSING PERSONS SECTION:

The Missing Persons Section is a sub-section of the Anchorage Unit that tracks the disappearance of juveniles and adults. This unit also manages several computer-assisted programs that aid in the centralization of missing person's clearinghouse information and serve as a repository for information regarding unidentified human remains.

The Missing Persons Unit also manages the statutorily required Alaska Homicide Registry and coordinates with the FBI's Violent Criminal Apprehension Program (VICAP).

FY2007 Resources Allocated to Achieve Results		
FY2007 Component Budget: \$5,413,300	Personnel:	
	Full time	45
	Part time	0
	Total	45

Key Component Challenges

The Alaska Bureau of Investigation is challenged by the vast number of locations to which it must respond, and further challenged by the evolution of forensic investigative techniques. While ABI primarily supports AST units, it also provides assistance to local police departments across the state. Travel to those locations can be time consuming, and investigations are more difficult, the farther investigators are from sources of additional expertise. Responses to distant crime scenes are facilitated by use of state aircraft during responses. Technical issues are somewhat resolved by using digital photography and audio recordings which can be transmitted via Internet and examined by additional investigators who are hundreds of miles away.

Maintenance of professional expertise is hampered by the fact that investigators are fully engaged with casework all of the time. Any periods spend at training result in a backlog that investigators face when they return. Furthermore, most of the sophisticated training provided by larger police agencies or vendors is provided at out-of-state locations. ABI has embarked on a program to train skilled instructors to take over this training load. The expectation is that as senior investigators develop expertise through experience or sophisticated training, they pass it along to more junior investigators, or to peers who will benefit from cross training in multiple disciplines.

Significant Changes in Results to be Delivered in FY2007

In FY2005, the Alaska State Troopers received a federal grant for Crime Scene Examination Enhancement. The grant is for \$221,000 to be implemented over a three-year period. The grant will allow the Alaska Bureau of Investigation to:

- Increase from zero to at least five ABI investigators qualified as multi-discipline crime scene experts.
- Provide state of the art forensic computer examination equipment to each investigator qualified to conduct forensic computer examinations.
- Provide comprehensive crime scene investigation equipment to each ABI unit and to provide state of the art personal crime scene equipment to each ABI investigator.
- Provide entry and mid-level crime scene investigation training to select uniformed members of the Alaska State Troopers and to select members of municipal police departments.
- Develop court designated experts within ABI in (at least) the following disciplines: 1) crime scene

reconstruction; 2) blood evidence analysis; 3) latent fingerprint and other impressions; 4) computerized scene mapping and 3-D presentations; 5) digital still and video photography.

- Conduct joint training with members of the Alaska State Scientific Crime Detection Laboratory to enhance laboratory technicians' skills and to provide hands-on training for ABI investigators.
- Provide each ABI unit with tents, heaters, and related equipment, so that crime scenes may be processed regardless of weather conditions.
- Equip each ABI unit with high quality surveillance and electronic eavesdropping equipment.
- Provide selected ABI investigators with highly sophisticated interview and interrogation training that supports crime scene investigations.

Major Component Accomplishments in 2005

The nationwide clearance rate for homicides is 62.4 percent as cited in the U.S. Department of Justice's 2003 Uniform Crime Report. ABI and the other state trooper detachments have (combined) the following homicide clearance rates by fiscal year. (Note: The following statistics are based on fiscal year as opposed to the calendar year statistics presented in the Investing for Results section.)

FY1999	23 homicides with 21 resolved or 91 percent clearance.
FY2000	14 homicides with 13 resolved or 93 percent clearance.
FY2001	13 homicides with 13 resolved or 100 percent clearance.
FY2002	14 homicides with 13 resolved or 93 percent clearance.
FY2003	10 homicides with 9 resolved or 90 percent clearance.
FY2004	15 homicides with 14 resolved or 93 percent clearance.
FY2005	12 homicides with 12 resolved or 100 percent clearance.

In addition, ABI provided direct support to three homicide investigations in Petersburg, Napaskiak, and Alakanuk, which led to rapid case resolution. Defendants have either been arrested or are pending indictment in these cases. The Alaska Bureau of Investigation provides expertise, consultation, and technical support to all Detachments and municipal agencies as requested.

In FY2005, the Missing Persons section added 2,970 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

The WIU conducted an undercover operation in Southeast Alaska that resulted in two non-resident big game guides plus two non-resident hunters being arrested for illegal guiding and multiple hunting violations. The WIU also assisted ABWE troopers in Dutch Harbor with the investigation of a commercial crab fishing vessel that illegally fished the pots of a separate vessel that had recently sunk, killing five crew members. In addition, the WIU conducted multiple sport fishing guide investigations and provided expertise and assistance to ABWE programs.

With the addition of new investigators in FY2005, The Alaska Bureau of Investigation has fully staffed property crimes investigation positions in Palmer, Fairbanks, and Soldotna.

Statutory and Regulatory Authority

DPS - Powers and duties of department (AS 44.41.020)
 State Troopers (AS 18.65.010 - AS 18.65.110)
 Police Protection (AS 18.65.010 - AS 18.65.790)
 Law enforcement duties (AS 18.65.010 - AS 18.65.086)
 Controlled Substances (AS 11.71.010 - AS 11.71.900)
 Judicial Services (AS 22.20.100 - AS 22.20.140)
 Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
 Search & Rescue (AS 18.60.120 - AS 18.60.175)
 Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
 VPSO Program (AS 18.65.670)
 VPSO Regulations (13 AAC 96.010-900)
 Concealed Handgun Permits (AS 18.65.700)
 Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
 Sex Offender Registration (AS 12.63.010 - AS 12.63.100)

Central Registry of Sex Offenders (AS 18.65.087)
Department to assist other agencies (AS 18.65.090)
Document and disseminate information regarding homicides (AS 44.41.040)
Document and investigate missing persons (AS 18.65.610)
Investigate fires resulting from crimes (AS 18.70.030)
Investigate sexual assault and child exploitation (AS 18.65.086)
Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)

Contact Information
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**Alaska Bureau of Investigation
Component Financial Summary**

All dollars shown in thousands

	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	3,587.8	4,120.4	4,437.6
72000 Travel	145.2	152.9	152.9
73000 Services	607.8	742.7	742.7
74000 Commodities	62.0	78.4	78.4
75000 Capital Outlay	163.6	1.7	1.7
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	4,566.4	5,096.1	5,413.3
Funding Sources:			
1004 General Fund Receipts	4,566.4	5,096.1	5,413.3
Funding Totals	4,566.4	5,096.1	5,413.3

**Summary of Component Budget Changes
From FY2006 Management Plan to FY2007 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2006 Management Plan	5,096.1	0.0	0.0	5,096.1
Adjustments which will continue current level of service:				
-FY 07 Wage Increases for Bargaining Units and Non-Covered Employees	110.0	0.0	0.0	110.0
-FY 07 Health Insurance Cost Increases for Bargaining Units and Non-Covered Employees	7.7	0.0	0.0	7.7
-FY 07 Retirement Systems Cost Increase	144.7	0.0	0.0	144.7
Proposed budget increases:				
-State Trooper Supervisory Unit Pay Adjustment	14.0	0.0	0.0	14.0
-Risk Management Self-Insurance Funding Increase	40.8	0.0	0.0	40.8
FY2007 Governor	5,413.3	0.0	0.0	5,413.3

**Alaska Bureau of Investigation
Personal Services Information**

Authorized Positions		Personal Services Costs		
	<u>FY2006</u> <u>Management</u> <u>Plan</u>	<u>FY2007</u> <u>Governor</u>		
Full-time	45	45	Annual Salaries	2,529,871
Part-time	0	0	COLA	115,149
Nonpermanent	0	0	Premium Pay	392,998
			Annual Benefits	1,591,980
			<i>Less 4.16% Vacancy Factor</i>	(192,398)
			Lump Sum Premium Pay	0
Totals	45	45	Total Personal Services	4,437,600

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk II	2	1	0	2	5
Administrative Clerk III	3	0	0	0	3
Administrative Supervisor	1	0	0	0	1
Captain, AK State Troopers	1	0	0	0	1
Lieutenant, AK State Troopers	1	0	0	0	1
Sergeant PS	3	1	0	2	6
State Trooper	8	7	0	13	28
Totals	19	9	0	17	45