

# **State of Alaska FY2008 Governor's Operating Budget**

## **Department of Public Safety Alaska State Trooper Detachments Component Budget Summary**

## Component: Alaska State Trooper Detachments

### Contribution to Department's Mission

Preserve public peace, protect life, property, and resources.

### Core Services

The Division of Alaska State Troopers (AST) provides primary public safety services to most of the geographic area of the state, and limited service in all areas of the state including those served by a local law enforcement entity.

AST has five distinct geographical regions, known as detachments. "A" Detachment covers Southeast Alaska with the headquarters located in Ketchikan and posts in Haines, Juneau, Klawock, and Petersburg. "B" Detachment encompasses Southcentral Alaska with headquarters located in Palmer and posts in Mat-Su West, Glennallen, and Talkeetna. "C" Detachment covers Western Alaska and the Aleutian Chain with headquarters located in Anchorage and posts in Aniak, Bethel, Dillingham, Emmonak, Iliamna, King Salmon, Kodiak, Kotzebue, McGrath, Nome, St. Mary's, and Unalakleet. "D" Detachment covers Northern Alaska with headquarters in Fairbanks and posts in Cantwell, Delta Junction, Galena, Healy, Nenana, Northway, and Tok. "E" Detachment covers the Kenai Peninsula with headquarters in Soldotna and posts in Cooper Landing, Girdwood, Anchor Point, Ninilchik, and Seward.

While many municipalities across the state have elected to provide local police service, AST is the only agency in the state statutorily mandated to provide police services. Those services include:

Criminal law enforcement and investigation – AST responds to all levels of criminal law violations reported to them or discovered by them. The occurrences are investigated and presented to the Department of Law for prosecution when sufficient evidence is documented to identify persons responsible. AST investigates criminal violations at all levels of complexity, from the simplest vandalism to the most complex homicides; fraud cases; and complex drug and alcohol investigations. To provide those services, state troopers must maintain expertise in all aspects of criminal investigation. AST investigators often provide service to municipalities with a local police department who have limited resources or expertise in some areas of criminal investigation.

Traffic law enforcement and investigation – AST provides active traffic law enforcement and traffic collision investigation throughout many parts of the state, including all major state highways, as well as in rural areas. In addition to providing these services in the primary areas of responsibility, state troopers provide technical crash investigation expertise and support to many local law enforcement agencies across the state. Traffic law enforcement includes enforcement of traditional motor vehicle laws as well as aircraft, watercraft, snow-machine, and off-road recreational vehicle laws.

Search and rescue – AST is the only agency in the state statutorily mandated to provide search and rescue operations for lost, missing, and deceased persons. Unlike criminal and traffic law enforcement, and investigations where AST provides some technical expertise and support to areas with local police departments, search and rescue services are the responsibility of the Department of Public Safety regardless of location. In this particular area, the roles are somewhat reversed. AST receives some assistance from local agencies, but is responsible for the function even in municipalities. Search and rescue services include response to rescue situations, conducting search operations, coordinating various agencies and private persons involved in search efforts, funding aircraft for search missions, providing logistical support and technical expertise in the various aspects of search and rescue such as search management and planning, resource utilization, and the training of volunteer resources.

Court services – As with the search and rescue function, AST is statutorily mandated to provide service to the Alaska Court System throughout the state. Court services include courtroom and court facility security, transporting and guarding prisoners, serving the numerous and varying types of court process, and carrying out the general needs of the courts. The major courts in the state are served by a combination of state troopers and court services officers while state troopers alone serve the other areas. Some local police agencies provide limited court services that generally do not include process service.

### FY2008 Resources Allocated to Achieve Results

<b>FY2008 Component Budget: \$53,204,900</b>	<b>Personnel:</b>	
	Full time	345
	Part time	0
	<b>Total</b>	<b>345</b>

### Key Component Challenges

**CORE POLICE SERVICES** - As Alaska's population continues to grow, requests for services have increased. Alcohol and drug involvement in crime remains a significant challenge.

**RECRUITMENT** – One of the most significant challenges is the recruitment and retention of qualified employees. The competition for a limited pool of qualified law enforcement applicants has become a challenge for law enforcement agencies across the nation. The division unveiled a new advertising campaign that focused on the Alaska State Troopers core values of loyalty, integrity, and courage. Innovations by the recruitment section have increased applications by those who meet minimum qualifications from 2,271 in FY2005 to 3,996 in FY2006. A factor in this increase was the introduction of unrestricted nationwide recruiting that raised out of state applications to 62 percent in FY2006 from just 30 percent in FY2005.

**COURT SECURITY** – While the number of court services officers (CSOs) located around the state has been increased in recent years, the number is still marginally adequate to properly handle increased court security concerns, move prisoners, and serve court writs. The number of prisoner moves is steadily increasing each year. Over the last three fiscal years alone, the number of prisoner moves has increased approximately 4 percent in FY2004, 7.2 percent in FY 2005, and 6.9 percent in FY2006. The early numbers for the first quarter of FY2007 indicate it may go as high as 7 percent this year, which would be an overall increase of 25 percent in just four years. In real numbers, this would be a change from 55,839 moves to approximately 69,000 moves. This, coupled with any increase in writ services, ex partes, etc., will significantly exacerbate existing work force shortages.

**RAPE AND DOMESTIC VIOLENCE** – Alaska's rates of forcible rape is 2.5 times the national average. Rates of domestic violence are among the highest in the nation.

**TERRORISM AND WEAPONS OF MASS DESTRUCTION** – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage Federal Bureau of Investigation (FBI) office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. AST has devoted and a position to serve as the department's liaison with the Division of Military and Veteran Affairs, Office of Homeland Security.

**SPECIAL EVENTS** – The detachments are proactively addressing a variety of special events without additional resources. These events include various music events, community and state fairs, backcountry sporting events, the Northern Edge joint military exercise, and the Arctic Man snow machine event. Crowd control and responding to crowd-related problems at these events creates a significant burden on law enforcement personnel.

### Significant Changes in Results to be Delivered in FY2008

During FY2008, AST anticipates largely similar service delivery, compared to FY2006. AST does anticipate an increase in driving under the influence of alcohol and/or drugs (DUI) enforcement activity when the Fairbanks-based DUI team comes on board during the second half of FY2007. The sergeant and two troopers will work primarily in the Fairbanks area, but will be available to cover special events like the Arctic Man snow machine races and similar events statewide. The unit will complement existing efforts by patrol troopers at Fairbanks Post.

### Major Component Accomplishments in 2006

Public Safety Services – In FY2006, the Alaska State Troopers (AST) accomplished the following:

- Handled more than 127,000 offenses in AST jurisdiction;
- Responded to more than 4,400 motor vehicle collisions;
- Performed over 64,057 transports of prisoners;
- Responded to 766 search and rescue efforts;
- Investigated over 3,617 drug and alcohol importation related crimes;
- Solved 86 percent of the homicides that occurred within AST jurisdiction;
- Served or closed over 9,625 warrants; and
- Served or closed over 32,426 writs.

Major Investigative Cases – AST investigated eight murders that occurred within AST jurisdiction during FY2006 solving seven for an 86 percent clearance rate. In addition, the unit added 3,149 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Illegal Drug and Alcohol Enforcement – Troopers continue to take the lead role in the coordinated effort to investigate and enforce laws concerning drug and alcohol crimes. Interdiction efforts to stem the flow of alcohol to western Alaska have met with continued success. The Alaska Bureau of Alcohol and Drug Enforcement (ABADE) is working with the U.S. Postal Service to cross-deputize ABADE investigators as postal inspectors.

During the 2005-2006 school year, 56 D.A.R.E. officers from 16 police agencies taught D.A.R.E. curricula to approximately 4,800 students in 58 elementary, middle, and high schools throughout the state. During October 2005, a two-day in-service was held to provide ongoing training for D.A.R.E. officers. In February 2006, 17 new D.A.R.E. officers graduated from the two-week D.A.R.E. Officer Training. The D.A.R.E. program continues to grow, reaching 4 percent of Alaskan students and is in 30 percent of Alaska's school districts. There was a 30 percent increase in D.A.R.E. officers statewide, a 25 percent increase in D.A.R.E. police agencies, and a 22 percent increase in communities that have adopted the D.A.R.E. program.

Domestic Violence Investigation Training – With the use of grant funds from the Office on Violence Against Women (OVW), AST has provided domestic violence and sex crimes investigation training to troopers, municipal law enforcement officers, VPSOs and VPOs, as well as medical providers, victim advocates, and prosecutors. This training consists of in-service training, academy level training, and advanced or specialized training. Examples of topics covered at advanced level training included stalking, elder abuse, interviewing persons with disabilities, and Crawford issues (cases in which the victim fails to appear at trial). AST continues their commitment to bringing training and equipment to rural Alaska and municipal police departments. Examples of this include AST sponsored Sexual Assault Response Team (SART) training courses in Bethel, Fairbanks, and Seward. Municipal police departments received digital cameras for use in domestic violence and sex crime investigations. AST continued their on-going collaborative research project with the University of Alaska, Anchorage's Justice Center. The project is a trend analysis of all AST CY2003 and CY2004 sexual assault and sexual abuse of minor cases, and has successfully moved to the second stage. Data entry on cases was completed and a data analysis will begin shortly. The Justice Center, with assistance from AST, applied for and was awarded a grant from the National Institute of Justice. This has allowed AST to extend the research project to include both domestic violence and stalking cases.

Facilities – During FY2006, troopers moved into 20 new leased housing units in Bethel. These units will increase retention of seasoned troopers who are assigned to Bethel Post, and assist in recruitment of individuals who might have concerns about housing quality and availability in Western Alaska. AST moved into a new office in Glennallen, and into the new Mat-Su West trooper post. The Mat-Su West facility provides relief for the highly cramped conditions at the current Palmer Post without replacing it, and will enable troopers to more evenly cover both sides of the Mat-Su Valley.

In-Service Training – During FY2006, troopers and court service officers attended the first part of a planned two-year training cycle. This in-service cycle is being taught exclusively at the DPS Training Academy, and capitalizes on the state of the art facilities there. Troopers and court service officers have used the academy's judgmental force simulator, which places trainees in challenging, highly realistic confrontations, and forces them to make time pressured use of force decisions. Using the academy as the training location also leverages the skills and expertise that are resident among the staff and permits higher levels of instructor to student interaction.

Rural Enforcement – State troopers provided the following contacts and support for rural enforcement officers: 1,287 Village Public Safety Officer (VPSO) visits, 1,546 Village Police Officer (VPO) visits/contacts (VPOs are employed by some rural villages), and 1,047 hours of training.

State Trooper / Aircraft Pilot Training Program - Funding was appropriated in FY2006 to expand the Department of Public Safety's aircraft operator training program to aid in recruitment and retention efforts. This original concept is designed to fill the department's critical need for trooper pilots to provide the most efficient and effective response to criminal activity and search and rescue in Alaska's rural areas. The primary focus is on selecting established troopers with no flight experience to attend necessary ground school and flight training and become certified state pilots. This program also targets troopers that may have some flight skills and experience, but need additional training and flight time to become proficient in flying state aircraft. This new program has been implemented, and the aircraft section plans to continue training new trooper pilots during FY2007 and FY2008.

Recruitment – The recruitment unit unveiled a new advertising campaign that focused on the Alaska State Troopers core values of loyalty, integrity, and courage. A new website was designed and implemented using a dynamic flash presentation highlighting the uniqueness of the agency. A high-definition television commercial was developed based on the same theme. Significant advertising time was purchased during the 2006 Winter Olympics. Recruiting posters were created and distributed, reinforcing the loyalty, integrity, and courage motto throughout Alaska. The results of this campaign have been dramatic, yielding near record numbers of state trooper recruit applicants.

Special Events – During the past year, all detachments have conducted several special patrol activities. Those activities include: construction zone patrols for the Department of Transportation and Public Facilities; Big Lake boat patrols with the U.S. Coast Guard; an extensive seatbelt enforcement program; increased patrols for the Talkeetna and Anderson Bluegrass Festivals, the Arctic Man snow machine races near Paxson, Seward's Mt. Marathon foot race, Girdwood's Forest Fair, and the Palmer State Fair; high school graduation parties in the major cities; traffic enforcement while fire fighters worked on the forest fires along the Alaska Highway; and a multi-agency spring bear hunting enforcement program throughout southeast Alaska.

## **Statutory and Regulatory Authority**

DPS-Powers and duties of department (AS 44.41.020)  
State Troopers (AS 18.65.010 - AS 18.65.110)  
Police Protection (AS 18.65.010 - AS 18.65.790)  
Law enforcement duties (AS 18.65.010 - AS 18.65.086)  
Controlled Substances (AS 11.71.010 - AS 11.71.900)  
Judicial Services (AS 22.20.100 - AS 22.20.140)  
Prisoner Transportation (AS 33.30.071 and AS 33.30.081)  
Search & Rescue (AS 18.60.120 - AS 18.60.175)  
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))  
VPSO Program (AS 18.65.670)  
VPSO Regulations (13 AAC 96.010-900)  
Concealed Handgun Permits (AS 18.65.700)  
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)  
Sex Offender Registration (AS 12.63.010 - AS 12.63.100)  
Central Registry of Sex Offenders (AS 18.65.087)  
Department to assist other agencies (AS 18.65.090)  
Document and disseminate information regarding homicides (AS 44.41.040)  
Document and investigate missing persons (AS 18.65.610)  
Investigate fires resulting from crimes (AS 18.70.030)  
Investigate sexual assault and child exploitation (AS 18.65.086)  
DUI Forfeiture Requirements (AS 28.35.036-.037)  
DPS DNA collection and registration requirements (AS 44.41.035)  
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)  
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)  
Aeronautics (AS 02)  
Criminal (AS 11)  
Environment (AS 46)  
Fish & Game (AS 16)  
Fish & Game (5 AAC)

Guide/Outfitting (12 AAC)  
Guide/Outfitting (AS 08)  
Health & Safety (AS 18)  
Limited Entry (20 AAC)  
State Government (AS 44)  
Training (13 AAC 85)  
Training (AS 44.41.020(a))

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### Alaska State Trooper Detachments Component Financial Summary

*All dollars shown in thousands*

	FY2006 Actuals	FY2007 Management Plan	FY2008 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	31,745.5	35,328.4	41,109.7
72000 Travel	1,574.3	1,887.2	1,887.2
73000 Services	9,372.6	9,561.7	9,256.1
74000 Commodities	919.7	926.4	827.2
75000 Capital Outlay	618.9	205.4	124.7
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>44,231.0</b>	<b>47,909.1</b>	<b>53,204.9</b>
<b>Funding Sources:</b>			
1004 General Fund Receipts	43,314.3	47,032.0	52,568.1
1007 Inter-Agency Receipts	262.2	481.2	219.9
1055 Inter-agency/Oil & Hazardous Waste	49.0	49.0	49.0
1061 Capital Improvement Project Receipts	605.5	346.9	367.9
<b>Funding Totals</b>	<b>44,231.0</b>	<b>47,909.1</b>	<b>53,204.9</b>

### Estimated Revenue Collections

Description	Master Revenue Account	FY2006 Actuals	FY2007 Management Plan	FY2008 Governor
<b>Unrestricted Revenues</b>				
None.		0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>				
Interagency Receipts	51015	262.2	481.2	219.9
Capital Improvement Project Receipts	51200	605.5	346.9	367.9
Interagency Recs./Oil & Hazardous Waste	51395	49.0	49.0	49.0
<b>Restricted Total</b>		<b>916.7</b>	<b>877.1</b>	<b>636.8</b>
<b>Total Estimated Revenues</b>		<b>916.7</b>	<b>877.1</b>	<b>636.8</b>

**Summary of Component Budget Changes  
From FY2007 Management Plan to FY2008 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2007 Management Plan</b>	<b>47,032.0</b>	<b>0.0</b>	<b>877.1</b>	<b>47,909.1</b>
<b>Adjustments which will continue current level of service:</b>				
-Transfer State Trooper PCN 12-1069 from Anchorage Judicial Services	112.9	0.0	0.0	112.9
-Transfer Funds to ABWE for Increased Personal Services Costs	-175.0	0.0	0.0	-175.0
-Redistribute Interagency Receipt Authority	0.0	0.0	-275.0	-275.0
-Delete One-time Costs from CSO positions added in FY2007	-109.6	0.0	0.0	-109.6
-Ch36 SLA 2006 (SB54) Protective Order For Sexual Assault/Abuse - Delete One-time Costs	-10.0	0.0	0.0	-10.0
-Ch51 SLA 2006 Additional Judges / Judges' Salaries - delete one-time costs	-90.9	0.0	0.0	-90.9
-FY 08 Wage and Health Insurance Increases for Troopers and Airport Security	746.0	0.0	2.9	748.9
-FY 08 Health Insurance Increases for Exempt Employees	0.1	0.0	0.0	0.1
-Fund Source Adjustment for Retirement Systems Increases	6.1	0.0	-6.1	0.0
<b>Proposed budget increases:</b>				
-FY 08 Retirement Systems Rate Increases	5,056.5	0.0	37.9	5,094.4
<b>FY2008 Governor</b>	<b>52,568.1</b>	<b>0.0</b>	<b>636.8</b>	<b>53,204.9</b>



### Alaska State Trooper Detachments Personal Services Information

Authorized Positions		Personal Services Costs	
	<u>FY2007</u> <u>Management</u> <u>Plan</u>	<u>FY2008</u> <u>Governor</u>	
Full-time	344	345	Annual Salaries 20,408,913
Part-time	0	0	COLA 862,953
Nonpermanent	1	1	Premium Pay 3,649,509
			Annual Benefits 18,093,610
			Less 6.75% Vacancy Factor (2,905,285)
			Lump Sum Premium Pay 1,000,000
<b>Totals</b>	<b>345</b>	<b>346</b>	<b>Total Personal Services 41,109,700</b>

### Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk I	1	0	0	0	1
Administrative Assistant	1	1	0	1	3
Administrative Clerk II	5	5	1	17	28
Administrative Clerk III	1	3	0	14	18
Administrative Manager I	1	0	0	0	1
Administrative Supervisor	1	0	0	2	3
Captain, AK State Troopers	3	1	0	3	7
Comm Center Supvr, PS	1	1	0	0	2
Corporal PS	1	0	0	4	5
Court Services Officer	0	9	3	14	26
Criminal Justice Technician I	2	0	0	0	2
Emergency Management Spec II	1	0	0	0	1
Enviro Services Journey II	0	2	0	0	2
Information Officer II	1	0	0	0	1
Lieutenant, AK State Troopers	6	2	0	5	13
Mail Svcs Courier	1	0	0	0	1
Maint Gen Journey	0	1	0	0	1
Major, AK State Troopers	2	0	0	0	2
Procurement Spec I	1	0	0	0	1
Publications Spec II	1	0	0	0	1
Radio Dispatcher I	0	0	0	1	1
Radio Dispatcher II	0	12	0	16	28
Radio Dispatcher III	0	3	1	3	7
Sergeant PS	1	6	1	24	32
State Trooper	7	26	4	120	157
Visual Info Spec	2	0	0	0	2
<b>Totals</b>	<b>40</b>	<b>72</b>	<b>10</b>	<b>224</b>	<b>346</b>