

State of Alaska FY2010 Governor's Operating Budget

Department of Natural Resources Large Project Permitting Component Budget Summary

Component: Large Project Permitting

Contribution to Department's Mission

The Office of Project Management and Permitting (OPMP) implements the Large Project Permitting (LPP) component by protecting and advancing State and public interests concerning major resource developments, federal land use initiatives, and other policy initiatives to enhance and protect the State's economy, quality of life, and natural resource values.

Core Services

- Coordinate State review and permitting for large complex resource development projects, which include hard rock and coal mining projects, oil and gas projects, and transportation projects.
- Coordinate State participation in ANILCA implementation issues to ensure the State of Alaska's multiple departmental interests, authorities, and jurisdictions are properly recognized in federal decision making. Participation also ensures that the 100 million acres of federal Conservation System Units are managed consistent with Congressional intent to protect tourism and resource development opportunities and maintain opportunities for traditional activities and access.
- Coordinate State participation in federal land use planning efforts that lay the groundwork for successful resource development, wise stewardship of state resources, and continued opportunities for access, and public uses such as recreation, hunting and fishing. Coordinated multi-agency planning ensures that multiple departmental interests, authorities and jurisdictions are properly recognized in adopted federal land management strategies.

End Result	Strategies to Achieve End Result
<p>A: Facilitate responsible resource development through project management, review, stewardship, and permitting services; and ensure major federal land use initiatives protect state interests.</p> <p><u>Target #1:</u> 100% of large resource development projects are reviewed, coordinated, and shepherded through the state review and permitting system by knowledgeable and experienced project managers. <u>Status #1:</u> Currently, every applicable project has a project manager assigned to it.</p>	<p>A1: Assign project managers to manage state agency and local government representatives in identifying permitting requirements, baseline information needs, establishing timelines, and minimizing duplication of process.</p> <p><u>Target #1:</u> Research and identify project manager candidates and agency (state and local) personnel for large for large projects. <u>Status #1:</u> Currently, the Office of Project Management and Permitting (OPMP) has seven project managers assigned to permit reviews and project coordination.</p> <p>A2: Establish agreements with federal and state agencies to cooperatively assign personnel and resources to coordinate and ensure prompt and thorough project reviews.</p> <p><u>Target #1:</u> Negotiate and sign Memorandums of Understanding (MOU's) for all large resource development projects with applicable state and federal agencies. <u>Status #1:</u> OPMP currently has signed 18 MOU's with project applicants and operators. In addition, OPMP has completed over 100 reimbursable services agreements with state regulatory agencies to ensure all permitting</p>

	<p>costs for these agencies can be reimbursed by the project applicants.</p> <p>A3: Secure funding and support to continue State participation in the review of trans-boundary projects located in Canada.</p> <p><u>Target #1:</u> Negotiate and sign Memorandums of Understanding (MOU's) and Reimbureable Service Agreements (RSA's) with other state or federal agencies to secure funding to review and comment on trans-boundary projects.</p> <p><u>Status #1:</u> Currently the Office of Project Management and Permitting (OPMP) has one MOU with a project applicant for the Alaska component of a transboundary mining project. OPMP also has a funding agreement in place through FY09 for federal funds administered by Department of Fish & Game (ADFG) and has applied for similar funding that would continue through FY2011. OPMP has RSA's with all appropriate state agencies to conduct the permitting review of this project and other transboundary projects. Thorough permitting review of these projects is critical for the protection of Alaskan water quality and fisheries resources.</p>
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Major Activities to Advance Strategies	
<ul style="list-style-type: none"> • Manage grants programs and individual grants • Recruit and hire qualified Office of Project Management and Permitting (OPMP) staff • Facilitate improved day-to-day coordination and communication among state and federal resource agencies • Assign project managers as resource development projects are proposed • Identify information required from resource developers to initiate the State permitting process • Establish permitting timelines for projects 	<ul style="list-style-type: none"> • Coordinate state agency activities to expedite project review and permitting • Present information at public and industry forums to improve understanding of resource projects • Work to integrate and simplify federal and state permitting processes • Eliminate duplication of information requirements and permit stipulations • Advocate for appropriate Alaska National Interest Lands ConservatiANILCA implementation that protects state interests and ensures statutory compliance • Advocate for federal policies that accommodate access, tourism, and responsible resource development and state management needs and responsibilities

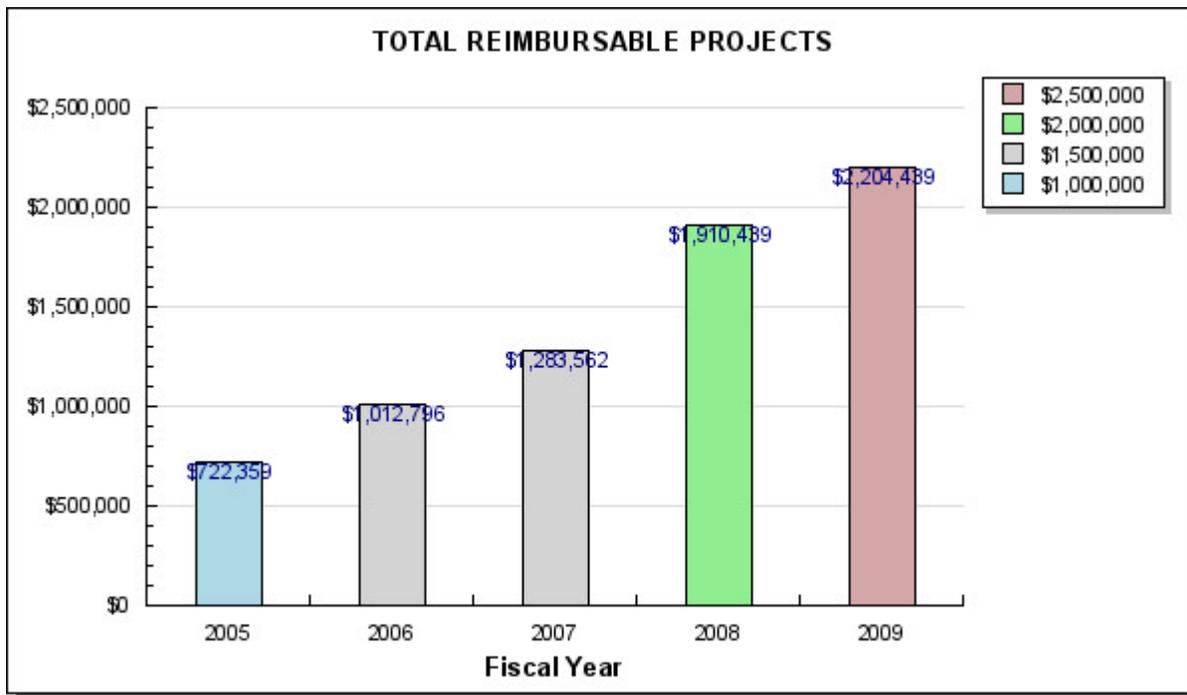
FY2010 Resources Allocated to Achieve Results							
FY2010 Component Budget: \$3,031,900	<p>Personnel:</p> <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 80%;">Full time</td> <td style="text-align: right;">13</td> </tr> <tr> <td>Part time</td> <td style="text-align: right;">0</td> </tr> <tr> <td>Total</td> <td style="text-align: right; border-top: 1px solid black;">13</td> </tr> </table>	Full time	13	Part time	0	Total	13
Full time	13						
Part time	0						
Total	13						

Performance

A: Result - Facilitate responsible resource development through project management, review, stewardship, and permitting services; and ensure major federal land use initiatives protect state interests.

Target #1: 100% of large resource development projects are reviewed, coordinated, and shepherded through the state review and permitting system by knowledgeable and experienced project managers.

Status #1: Currently, every applicable project has a project manager assigned to it.



Analysis of results and challenges: Every large resource development project has a project manager or coordinator assigned to it. Although the Office of Project Management and Permitting (OPMP) does not (and cannot) control the amount of resource development that is proposed in the State, it can respond to proposals and offer project management services to promote the responsible development of the State's resources. As can be seen by the graph, the number of large resource development projects that OPMP is coordinating is increasing. This is a reflection of the superior service that OPMP offers in project management, review, stewardship, and permitting services. Similarly significant and indicative of the success and value of the OPMP services is the amount of funding resource development applicants are providing to OPMP to manage their projects. In FY06, OPMP secured \$1.0 million in funding to manage projects. In FY07, OPMP secured \$1.3 million in funding to manage projects. In FY08, OPMP secured \$1.9 million, and in FY09, OPMP secured \$2.2 million. Trend-wise, these data indicate that OPMP continues to consistently deliver a high level of project management services, and is embraced by the industry and state agencies as promoting responsible resource development through superior project management.

Such project management success can be seen in the recent final permitting for the Pogo Mine, the Kensington Mine, the Fort Knox Mine expansion, and the Rock Creek Mine.

A1: Strategy - Assign project managers to manage state agency and local government representatives in identifying permitting requirements, baseline information needs, establishing timelines, and minimizing duplication of process.

Target #1: Research and identify project manager candidates and agency (state and local) personnel for large for large projects.

Status #1: Currently, the Office of Project Management and Permitting (OPMP) has seven project managers assigned to permit reviews and project coordination.

Number of Project Managers/Coordinators by Fiscal Year

Fiscal Year	Project Managers
FY 2009	7
FY 2008	8
FY 2007	7
FY 2006	7
FY 2005	6

Analysis of results and challenges: Listed below are the projects that large project team members are assigned, involved with, and/or that include a permitting aspect that OPMP coordinates:

Large Mining Projects: Donlin Creek with Barrick Gold Corp.; Red Dog Mine (including the Aqalluk Expansion) with Teck Cominco AK, Inc.; Greens Creek Mine with Kennicott Greens Creek Mining Co.; Pogo Gold Mine with Teck-Pogo, Inc.; Ft. Knox and True North gold mines with Fairbanks Gold Mining, Inc.; Pebble Copper Gold with Northern Dynasty Mines Inc. and Anglo American, Inc.; Rock Creek Gold Mine with Alaska Gold Co.; Kensington Gold Mine with Coeur Alaska; Chuitna Coal Project with PacRim Coal, LP; Niblack Project with Niblack Mining Corporation; Canadian Mine Project Reviews (Tulsequah Chief Mine, Galore Creek Mine, Schaft Creek Mine, and Premier-Westin Mine cleanup Project) with Dept. of Fish and Game.

Large Projects and Planning: Resource Road Development Projects with Dept. of Transportation and Public Facilities; Alaska Railroad Northern Rail Extension Project; Knik Arm Crossing Project; Liberty Oil Field Development and Production Project; East NPR-A with Bureau of Land Management; King Cove Land Exchange Negotiations; Point MacKenzie Railroad Spur; Shell Offshore Exploration Program; Ring of Fire, East Alaska, Kobuk-Seward, Bay Area, and White Mountain Resource Management Plans/EIS with Bureau of Land Management.

ANILCA: Alaska National Interest Lands Conservation Act (ANILCA) implementation by the National Park Service, US Fish and Wildlife Service, US Forest Service, and Bureau of Land Management. Includes efforts to influence a continuing stream of ANILCA plans, policies, and regulations.

A2: Strategy - Establish agreements with federal and state agencies to cooperatively assign personnel and resources to coordinate and ensure prompt and thorough project reviews.

Target #1: Negotiate and sign Memorandums of Understanding (MOU's) for all large resource development projects with applicable state and federal agencies.

Status #1: OPMP currently has signed 18 MOU's with project applicants and operators. In addition, OPMP has completed over 100 reimbursable services agreements with state regulatory agencies to ensure all permitting costs for these agencies can be reimbursed by the project applicants.

Analysis of results and challenges: To date, all MOU's have been signed with resource development companies.

A3: Strategy - Secure funding and support to continue State participation in the review of trans-boundary projects located in Canada.

Target #1: Negotiate and sign Memorandums of Understanding (MOU's) and Reimbursable Service Agreements (RSA's) with other state or federal agencies to secure funding to review and comment on trans-boundary projects.

Status #1: Currently the Office of Project Management and Permitting (OPMP) has one MOU with a project applicant for the Alaska component of a transboundary mining project. OPMP also has a funding agreement in place through FY09 for federal funds administered by Department of Fish & Game (ADFG) and has applied for similar funding that would continue through FY2011. OPMP has RSA's with all appropriate state agencies to conduct the permitting review of this project and other transboundary projects. Thorough permitting review of these projects is critical for the protection of Alaskan water quality and fisheries resources.

Analysis of results and challenges: RSA's have been signed with the Dept. of Fish and Game, DNR/Office of Habitat Management and Permitting, DNR/Division of Mining Land and Water, and the Department of Law, and interagency teams are currently monitoring and reviewing permitting progress for the Tulsequah Chief Mine, the Galore Creek Mine, the Schaft Creek Mine, and the Premier-Westin Mine cleanup project.

Key Component Challenges

The establishment of the Large Project Permitting (LPP) component within Office of Project Management and Permitting (OPMP) has expanded the Department of Natural Resources (DNR's) role and participation in development of natural resources and federal land use planning. As new development projects and federal planning exercises move forward, OPMP will be required to ensure that the designated Large Project Coordinator positions are staffed with qualified individuals in order to efficiently and expeditiously manage the State's involvement with implementation of the National Environmental Policy Act (NEPA); state/federal permitting processes; and federal plans, policies, and regulatory actions.

Large Project Permitting is experiencing a high demand for state involvement in Alaska National Interest Lands Conservation Act (ANILCA) issues, including new ANILCA initiatives from the US Forest Service. The National Park Service is maintaining its commitment to partially funding the assistant ANILCA Coordinator, although at declining annual levels; and both DNR and the Alaska Department of Fish and Game (ADF&G) lost federal funding from the US Fish and Wildlife Service (USFWS) in December 2005. The increased ANILCA activity and lost USFWS funding place greater demands on OPMP's efforts to influence the development of land use plans and policies needed to ensure public access and uses and state management activities on federal land in Alaska.

Significant Changes in Results to be Delivered in FY2010

1. An agreement for Point Thomson project coordination was entered into between the Department of Natural Resources and Exxon Mobil on September 23, 2002, and FY03 authorization was granted by Legislative Budget and Audit (LB&A) on RPL #10-3-4044 (approved October 3, 2002). This project has been put on indefinite hold by Exxon/Mobil.
2. Initially, the Bureau of Land Management (BLM) invited the State to partner with them in a cooperating agency relationship on the "Ring of Fire" and East Alaska Resource Management Plans. Planning efforts have since expanded to include the Kobuk Seward Peninsula and Bristol Bay. BLM provides support for a State Project Coordinator position through an Interagency Personnel Agreement. This position is the State's lead contact for all BLM Resource Management Plans and coordinates the participation of all state agencies in BLM planning efforts. Responsibilities include continued close coordination with BLM planners and state agency program managers, the development of coordinated, consolidated state comments on draft and final documents, and participation in technical planning meetings. Resource Management Plans will establish long-term multiple-use management strategies for four distinct planning areas:
 - Ring of Fire planning area: 1.3 million acres in Southeast Alaska, Southcentral Alaska, the Alaskan Peninsula and the Aleutian Islands (currently being amended);
 - East Alaska planning area: 7.6 million acres in the Copper River Basin and Bering Glacier Areas (currently being amended);

- Bay Area planning area: 3.6 million acres of BLM administered land in the Bristol Bay and Goodnews Bay areas.
 - Eastern Interior planning area: 8 million acres of BLM administered land located east of Fairbanks.
3. The Colville River Industrial Road project was shelved in late 2004. The LPP RSA with DOT&PF was refunded shortly after receipt of the \$3.2 million FY2005 Supplemental-Governor allocation to DNR to establish a road/pipeline corridor on the Eastern North Slope (Bullen Pt. Project.)
The DNR Commissioner's Office, through the OPMP/LPP component, assigned a project manager to:
- Work with the department of Transportation and Public facilities (DOT&PF) to secure a contractor to provide engineering, surveying, geotechnical, hydrological, and environmental services required for permitting the projects.
 - Establish and fund a state project team to work on permitting issues
 - Develop pipeline ROW lease applications for oil and gas lines. DNR has committed to funding 20% of the contractor costs, while DOT&PF will cover the remainder. The estimated project dates for expenditure of the \$3.2 million supplemental are from March 1, 2005 to June 30, 2007. DNR sought and was granted a legislative extension for expenditures through 2010.
4. Large Project Permitting (LPP) expects to receive permit applications in late calendar year 2009 or first half of 2010 for the Pebble Project, a potential Copper-Gold-Molybdenum mine near Lake Iliamna. In FY2010, LPP expects to be fully engaged in coordinating state permitting activity and participation in the National Environmental Protection Act (NEPA) process for this project. The Pebble Project could employ over 1000 workers, and is currently estimated to contain a resource of approximately 74 billion pounds of copper, 87 million ounces of gold, and 4 billion pounds of Molybdenum.
5. LPP expects to receive permit applications in FY2009 for the Donlin Creek Project, a potential Gold mine southwest of McGrath. In FY2010, LPP expects to be fully engaged in coordinating state permitting activity and participation in the NEPA process for this project. The Donlin Creek Project could employ over 300 workers, and currently contains a resource estimated at 29 million ounces of gold. In FY2010 and 2011, LPP expects to be fully engaged in coordinating state permitting activity and participation in the NEPA process for this project.
6. The Alaska Rail Road and U.S. Army is funding an LPP team member to move forward with review and permitting for the development of rail access to the Tanana Flats Training Area, Fort Wainwright, Delta, and Fort Greely, and development of rail access from the Willow/Houston area to Point MacKenzie.
7. LPP expects to continue permit coordination and NEPA review of the Chuitna Coal Project in FY2010. The Chuitna Coal Project, located across Cook Inlet from Kenai, could produce from 3 to 10 million tons of coal for export annually.

Major Component Accomplishments in 2008

1. Coordination of state review team participation in the Bureau of Land Management (BLM) Northeast NPR-A Supplemental Leasing Plan Final Environmental Impact Statement for the National Petroleum Reserve Alaska.
2. Coordination of state review team participation in BLM's Colville River Management Plan within the National Petroleum Reserve-Alaska.
3. Assist the Knik Arm Bridge and Toll Authority with permitting and pre-application efforts for construction of a bridge across Knik Arm connecting the Municipality of Anchorage and the Mat-Su Borough.
4. Coordination of state review team participation to review and comment on the preliminary Environmental Impact Statement prepared by the Surface Transportation Board for the Alaska Railroad Northern Rail Extension Project.
5. Management of the Department of Natural Resources (DNR) contract with the University of Alaska to design and implement hydrology research to support current and future interest in oil and gas development associated with the Bullen Point industrial road project.
6. Continuing discussions with the US Fish and Wildlife Service (USFWS) to seek a land exchange in Izembek National Wildlife Refuge for the purpose of constructing an all-season road from King Cove to Cold Bay.
7. Coordinated a series of public workshops throughout the state on the large mine permitting process. These workshops educated the public on the mine permitting process, and the environmental aspects of mine

- development, production and closure. The workshops involved staff from multiple state and federal agencies.
8. Coordinated State interagency efforts on the Pogo Mine to oversee operation of the mine, and conduct an environmental audit.
9. Coordinated efforts to address various regulatory issues regarding permitting and construction of the proposed addition of a heap leach facility at Fort Knox Mine.
10. At the invitation of the US Forest Service and Green's Creek Silver Mine, the LPP participated in the environmental audit of the Greens Creek Mine.
11. Coordinated interagency efforts at the Red Dog Zinc Mine to address the need for a solid waste permit, reclamation plan approval, estimation of a reclamation and closure bond, and the NEPA process for SEIS to address both the extension of mining to the nearby Aqalluk deposit and a modified National Pollutant Discharge Elimination System (NPDES) permit renewal.
12. Coordinated preliminary interagency pre-permitting efforts for the Donlin Creek Project including discussions with federal agencies (EPA and USACE). LPP expects to receive the permit applications for this mine in late FY2009, and will start coordinating the state agency review of these permit applications.
13. Coordinated preliminary interagency pre-permitting efforts for the Pebble Copper Gold Project, including discussions with Federal agencies (Environmental Protection Agency[EPA], United States Army Corps of Engineers [USACE], Fish and Wildlife Service [USFWS], National Marine Fisheries Service [NMFS], and National Park Service [NPS]).
14. Coordinated interagency permitting efforts for the Rock Creek Gold Project, including discussions with Federal agencies (EPA, USACE, and USFWS). LPP received permit applications in FY2006.
15. Coordinated state and federal participation in the NEPA process for an environmental assessment and state permits for the proposed paste tailings disposal alternative for the Kensington Gold Project.
16. Participated on interdisciplinary teams developing alternative management strategies for BLM managed lands in the Bristol Bay and Kobuk-Seward planning areas, working to achieve consistency with existing state management strategies for adjacent state lands and state selected lands.
17. Coordinated State review, prepared and submitted consolidated State comments on the prepublication drafts of the BLM Kobuk-Seward Proposed Resource Management Plan/Final EIS and Bay Area Proposed Resource Management Plan/Final EIS.
18. Coordinated the Governor's Consistency Review of the Kobuk-Seward and Bay Area Proposed Resource Management Plans and Final Environmental Impact Statements.
19. Coordinated the development of state scoping comments for the Eastern Interior Resource Management Plan/EIS.
20. Designed a process for the Forest Service to use to ensure that their District Access and Travel Management Plans are consistent with ANILCA subsistence access provisions.
21. Worked with the US Fish and Wildlife Service to update their baseline refuge management policies.
22. Coordinated State review, prepared and submitted consolidated State comments on the public and prepublication drafts of the Kenai National Wildlife Refuge Comprehensive Conservation Plan.
23. Protected access for commercial fishing set net sites in the Dry Bay area of Glacier Bay National Preserve.
24. Continued discussions with Canadian officials to coordinate State agency input to the Tulsequah Chief Mine Project the Galore Creek Mine Project, the Schaft Creek Project, and the Kerr-Sulphurets-Mitchell Project, located in British Columbia near the Alaskan Border.
25. Coordinated with federal agencies in permitting of operations located on federal lands such as Greens Creek Mine and Kensington Mine Project.
26. Coordinated the permitting process for the proposed Air Cushion Barge transportation plan via the Taku River for the Tulsequah Chief Mine project in British Columbia near Juneau.
27. Assist the Alaska Railroad and U.S. Army with the development of surface access to the Tanana Flats Training Area, Fort Wainwright, Delta, and Fort Greely.
28. Assist the Knik Arm Bridge and Toll Authority and the Federal Highway Administration with permitting and development of an Environmental Impact Statement for construction of a bridge across Knik Arm connecting the Municipality of Anchorage and the Mat-Su Borough.
29. Assisted in the effort to reconstitute the Citizen's Advisory Commission on Federal Areas.
30. Coordinated the successful implementation of five federal grants focused on securing protection for a large inholding within Wood-Tikchik State Park.
31. Coordinated state agency involvement in participation as a cooperating agency in the 2008 amendment to the Tongass Land Management Plan.
32. Led an effort by state and federal agencies to develop a statewide digital base map for Alaska (the Statewide Digital Mapping Initiative).
33. Coordinated a state-agency working group to start developing guidelines how to better address the impacts to

human health from resource development projects.

Statutory and Regulatory Authority

AS 27
AS 38
11 AAC

Contact Information
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Large Project Permitting Component Financial Summary

All dollars shown in thousands

	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	794.4	1,431.5	1,458.9
72000 Travel	44.5	64.0	64.0
73000 Services	1,081.5	3,126.4	1,498.6
74000 Commodities	36.5	10.4	10.4
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	1,956.9	4,632.3	3,031.9
Funding Sources:			
1002 Federal Receipts	96.8	508.5	312.0
1004 General Fund Receipts	367.3	1,427.8	0.0
1007 Inter-Agency Receipts	31.0	131.3	120.3
1055 Inter-agency/Oil & Hazardous Waste	0.0	0.0	11.5
1061 Capital Improvement Project Receipts	41.6	36.4	36.8
1108 Statutory Designated Program Receipts	941.9	2,009.0	2,023.2
1153 State Land Disposal Income Fund	478.3	519.3	528.1
Funding Totals	1,956.9	4,632.3	3,031.9

Estimated Revenue Collections

Description	Master Revenue Account	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	96.8	508.5	312.0
Interagency Receipts	51015	31.0	131.3	120.3
Statutory Designated Program Receipts	51063	941.9	2,009.0	2,023.2
Capital Improvement Project Receipts	51200	41.6	36.4	36.8
Interagency Recs./Oil & Hazardous Waste	51395	0.0	0.0	11.5
State Land Disposal Income Fund	51434	478.3	519.3	528.1
Restricted Total		1,589.6	3,204.5	3,031.9
Total Estimated Revenues		1,589.6	3,204.5	3,031.9

**Summary of Component Budget Changes
From FY2009 Management Plan to FY2010 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2009 Management Plan	1,427.8	508.5	2,696.0	4,632.3
Adjustments which will continue current level of service:				
-Reverse one-time item Bullen Pt. Rd. ROW Multi-year approp Sec7(d)(1), CH6, SLA2005, P11 L9 lapse date 06/30/10	-627.8	0.0	0.0	-627.8
-Reverse one-time item Bullen Pt. Rd. ROW Multi-year approp Sec20(d)(1), CH3, FSSLA2005, P107, L10 lapse date 06/30/10	-800.0	0.0	0.0	-800.0
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	0.0	3.5	23.9	27.4
Proposed budget decreases:				
-Decrease Federal Receipts authorization	0.0	-200.0	0.0	-200.0
FY2010 Governor	0.0	312.0	2,719.9	3,031.9

**Large Project Permitting
Personal Services Information**

Authorized Positions			Personal Services Costs	
	FY2009 Management Plan	FY2010 Governor		
Full-time	13	13	Annual Salaries	977,277
Part-time	0	0	COLA	39,223
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	477,789
			<i>Less 2.37% Vacancy Factor</i>	<i>(35,389)</i>
			Lump Sum Premium Pay	0
Totals	13	13	Total Personal Services	1,458,900

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant I	1	0	0	0	1
Administrative Officer I	1	0	0	0	1
Anilca Coordinator	1	0	0	0	1
Division Director	1	0	0	0	1
Exec Dir North Slope Science	1	0	0	0	1
Large Mine Project Manager	1	0	0	0	1
Large Project Coordinator	3	1	1	0	5
Natural Resource Spec III	2	0	0	0	2
Totals	11	1	1	0	13