State of Alaska FY2011 Governor's Operating Budget

Department of Environmental Conservation

Department of Environmental Conservation

Mission

Protect human health and the environment.

Core Services

- Develop and enforce standards for protection of the environment.
- Provide controls and enforcement for the prevention and abatement of pollution to the environment.
- Provide controls and enforcement to protect citizens from unsafe sanitary practices.

Prioritization of Agency Programs

(Statutory Reference AS 37.07.050(a)(13))

	CURRENT CAPACITY							
PRIORITY PROGRAMS	GF	FED	OTH	TOTAL	PFT	PPT	NP	% GF
1 Protecting Human Health	10,394.8	10,640.9	10,856.2	31,891.9	242	0	6	54.7%
2 Protecting the Environment	8,599.5	10,856.7	22,660.7	42,116.9	290	2	1	45.3%
FY2010 MANAGEMENT PLAN	18,994.3	21,497.6	33,516.9	74,008.8	532	2	7	100.0%

Rationale: As part of preparing the FY 2011 agency budget request, each division director was instructed to prioritize his or her program and submit the results to the Commissioner's Office. The Commissioner formed a group of senior management staff to review the divisions' priorities and convert them into departmental priorities. Program priorities were listed using the department's performance results for protecting the environment and protecting Alaskans from unsafe sanitary practices as the primary ranking criteria.

Priority Programs - Key Performance Indicators

(Additional performance information is available on the web at http://omb.alaska.gov/results.)

Protecting Human Health

- 116,223 tests were performed by the Environmental Health Laboratory in FY 2009, an increase of 42% from the previous year.
- 30% of permitted retail food establishments were inspected in FY 2009, down 5% from the previous year.
- Approximately 79% of inspected permitted retail food establishments were found during inspection to have staff meeting food safety training and certification requirements, up 5% from the previous year.
- Due to the increasing cost of addressing rural sanitation health related deficiencies (such as homes without running water and flush toilets, untreated drinking water, or leaking water and sewer mains) and an ongoing decline of federal funding available to address these deficiencies, the number of health related deficiencies we can address each year is declining. Instead of a 2.5% average annual increase in the percentage of health related sanitation deficiencies being funded, the opposite trend is occurring. Rural Alaska is experiencing a 3.5% average annual decrease.
- The operator certification program has seen a 12% increase in three years for the number of regulated systems that comply with water supply system operator certification requirements.

Protecting the Environment

- 50% of polluted waterbodies had active stewardship, protection and restoration activities in FY 2009, an 11% increase from the previous year.
- 63% of the State's polluted land and waterbodies have been restored for public use as of the end of FY 2009, a 4.4% increase from FY 2007.
- Less than 4% of the total volume of oil spilled in FY 2009 was from regulated facilities and vessels with approved contingency plans, meeting the program's goal of having no more than 10%.
- Over 99% of new oil and hazardous substance spills in FY 2009 were cleaned up or are in monitoring status, a level maintained for five years in a row.
- While 100% of Class I and Class II municipal solid waste facilities within Alaska have the required authorization from the State to operate, only 27% of Class III facilities have been authorized. The Class III level has declined from 31% in FY 2005, showing a significant area of need for increased compliance assistance.

Major Activities to Advance Strategies

- Develop and implement protective standards.
- · Provide statewide support systems and information management.
- Provide assurances of safe sanitary conditions.
- Respond to, contain, and cleanup incidents of pollution to the environment.
- Provide effective and efficient permit and inspection programs.
- Enforce compliance fairly and consistently statewide.

Key Department Challenges

Challenges in Protecting Human Health

- Optimize Alaska's food and seafood safety system and improve food inspection rates to provide for greater public
 confidence in the safety of food provided to consumers.
- Address the health threat posed by airborne particulates in both urban and rural settings.
- Obtain primacy for additional federal safe drinking water rules from the EPA.
- Monitor food processing methods to prevent food borne illness.
- Address declines in federal funding for construction of water and sewerage infrastructure in villages.

Challenges in Protecting the Environment

- Work with the Alaska Climate Change Sub-Cabinet to develop a climate change strategy.
- Evaluate and improve policies that apply to development of Alaska's outer continental shelf.
- Work with federal agencies to assure a viable and protective mine permitting framework.
- Prioritize and clean up state-owned and state-lead contaminated properties.
- Address diffuse, non-point sources of water pollution.

Significant Changes in Results to be Delivered in FY2011

DEC will continue to protect human health and the environment in FY 2011 by making improvements in areas of need.

Major Department Accomplishments in 2009

The department was successful in working on major state policy issues such as:

Major Accomplishments in Protecting Human Health:

Air Quality

DEC worked with Juneau officials to curtail wood smoke pollutants and thereby avoid a federal "non-attainment" designation and the potential for sanctions.

Food Safety

In FY 2009, the Department detained approximately 1,236,249 pounds of unsafe seafood and retail food as a result of inspections, testing, and recalls including locally produced smoked salmon contaminated with Listeria. DEC participated in 30 food recall events to remove unsafe food from stores and to advise the public of unsafe products that may have been purchased previously. Additionally, DEC issued 11 press releases advising consumers about recalls involving unsafe products that had been found in Alaska stores. These products were removed from store shelves. Advisories were issued for products which weren't recalled such as potentially adulterated pet food and warnings against eating untested shellfish which may be contaminated with paralytic shellfish poisoning. DEC investigated seven cases of food borne illness, including a major Campylobacteriosis outbreak in Southcentral Alaska involving 63 confirmed illnesses, which were traced back to green peas grown in Palmer, Alaska, and worked with the Alaskan cheese manufactures to resolve a major contamination problem that resulted in manufacturing modifications.

Permitting

The department continued its commitment to strengthen permit programs. In FY 2009 DEC:

- Issued13,380 food worker cards as of September 2009.
- Issued 7 major air construction permits; 6 more than FY 2008.
- Issued 147 minor air construction permits; 122 more than FY 2008.
- Issued 8 administrative amendments for new industrial stationary sources and modifications to existing sources.

Major Accomplishments in Protecting the Environment:

Climate Change

The Climate Change Sub-Cabinet created advisory and technical groups which analyzed a wide range of mitigation options, adaptation strategies, and research needs. Over one hundred Alaskans served on the various advisory and technical committees which provided recommendations to the Sub-cabinet. The Sub-Cabinet is now in the process of reviewing these recommended options in light of state agency missions, other complementary efforts, newly promulgated regulations, and potential legislation.

NPDES Primacy

EPA approved DEC to implement the Alaska Pollutant Discharge Elimination System program in lieu of EPA on October 31, 2008. The Program authority is transitioning from EPA to DEC over three years, Phase I began October 31, 2008 with the state taking responsibility for seafood processing, log transfer facility, and domestic wastewater dischargers.

Environmental Quality Gains

Over 99% of new oil and hazardous substance spills in FY 2009 were cleaned up or placed in low-risk in monitoring status. 181 contaminated sites were restored for reuse. Approximately 50% of polluted water bodies had active stewardship, protection and restoration activities. 67% of environmental crimes that took place in FY 2009 were successfully investigated and resolved within the same fiscal year.

Permitting

The department continued its commitment to strengthen environmental permitting. In FY 2009 DEC:

- Issued 5 Clean Water Act Section 401 certifications, for 100% of the EPA-issued NPDES individual permits.
- Issued 13 authorizations to discharge wastewater under EPA general permits.
- Issued 86 authorizations to discharge under state APDES general permits.
- Issued 46 authorizations to discharge wastewater under state-issued general permits.
- Issued 80 Clean Water Act certifications of Army Corps of Engineers wetland fill permits.

Cruise Ship / Ocean Ranger Program

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During the 2008 cruise ship season, DEC implemented a full Ocean Ranger Program and had presence on approximately 88% of voyages while a ship was in Alaska waters. The other vessel voyages were covered using in-port inspections. DEC monitored opacity (visible air emissions) for 31 large cruise ships; took follow-up enforcement actions for 10 violations; monitored large cruise ship wastewater discharges; issued Notices of Violation for 45 pollutant exceedances that occurred on 12 ships; and monitored and recorded vessel positions while in Alaska waters.

Contact Information

Administrative

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Department Budget Summary by RDU

All dollars shown in thousands

		FY2009	Actuals		FY2	010 Mana	gement P	lan		FY2011 C	Sovernor	
	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds
Formula Expenditures None.												
Non-Formula Expenditures												
Administration	2,929.5	1,803.2	4,727.7	9,460.4	2,766.8	1,911.8	3,036.7	7,715.3	2,771.9	1,918.1	3,037.6	7,727.6
DEC Bldgs Maint & Operations	617.9	0.0	46.9	664.8	545.6	0.0	0.7	546.3	507.8	0.0	0.0	507.8
Environmental Health	6,342.3	4,431.8	3,041.6	13,815.7	6,515.8	6,156.6	2,885.8	15,558.2	7,077.9	6,456.6	3,038.8	16,573.3
Air Quality	1,633.0	1,261.6	4,175.9	7,070.5	1,697.6	1,759.6	6,064.5	9,521.7	1,849.7	1,759.6	6,064.5	9,673.8
Spill Prevention and Response	335.0	3,165.3	13,219.0	16,719.3	638.9	3,980.7	12,904.1	17,523.7	638.9	3,980.7	12,906.2	17,525.8
Water	6,669.8	6,798.3	7,035.2	20,503.3	6,829.6	7,688.9	8,625.1	23,143.6	6,868.7	8,042.1	8,627.6	23,538.4
Totals	18,527.5	17,460.2	32,246.3	68,234.0	18,994.3	21,497.6	33,516.9	74,008.8	19,714.9	22,157.1	33,674.7	75,546.7

Funding Source Summary All dollars in thousands									
Funding Sources	FY2009 Actuals	FY2010 Management Plan	FY2011 Governor						
1002 Federal Receipts	17,460.2	21,497.6	22,157.1						
1003 General Fund Match	3,976.6	4,014.6	4,352.2						
1004 General Fund Receipts	13,086.3	13,353.6	13,736.6						
1005 General Fund/Program Receipts	1,464.6	1,626.1	1,626.1						
1007 Inter-Agency Receipts	3,698.5	1,567.1	1,566.4						
1018 Exxon Valdez Oil Spill Settlement	8.6	96.9	96.9						
1052 Oil/Hazardous Response Fund	13,900.7	14,094.9	14,097.9						
1061 Capital Improvement Project Receipts	3,073.7	4,105.7	4,108.1						
1075 Alaska Clean Water Loan Fund		67.3	67.4						
1093 Clean Air Protection Fund	2,862.0	4,264.0	4,264.0						
1108 Statutory Designated Program Receipts	56.7	225.3	225.3						
1156 Receipt Supported Services	3,610.9	3,874.9	4,027.9						
1166 Commercial Passenger Vessel Environmental Compliance Fund	1,091.3	1,179.7	1,179.7						
1205 Berth Fees for the Ocean Ranger Program	3,943.9	4,041.1	4,041.1						
Totals	68,234.0	74,008.8	75,546.7						

Po	osition Summary	
Funding Sources	FY2010 Management Plan	FY2011 Governor
Permanent Full Time	532	538
Permanent Part Time	2	2
Non Permanent	7	7
Totals	541	547

FY2011 Capital Budget Request									
Project Title	General Funds	Federal Funds	Other Funds	Total Funds					
Village Safe Water and Wastewater Infrastructure Projects	9,500,000	38,500,000	500,000	48,500,000					
Municipal Water, Sewage, and Solid Waste Facilities Grants (AS 46.03.030)	23,189,396	0	0	23,189,396					
Statewide Contaminated Sites Cleanup	1,000,000	0	2,000,000	3,000,000					
Environmental Monitoring and Assessment of Surface Waters (EMAP)	0	450,000	0	450,000					
Environmental Health Lab Deferred Maintenance	200,000	0	0	200,000					
Department Total	33,889,396	38,950,000	2,500,000	75,339,396					

This is an appropriation level summary only. For allocations and the full project details see the capital budget.

Summary of Department Budget Changes by RDU From FY2010 Management Plan to FY2011 Governor All dollars shown in thousands **General Funds Federal Funds** Other Funds **Total Funds FY2010 Management Plan** 18,994.3 21,497.6 33,516.9 74,008.8 Adjustments which will continue current level of service: 5.1 -Administration 6.3 0.9 12.3 -DEC Bldgs Maint & Operations -37.8 0.0 0.0 -37.8 -Environmental Health 2.1 0.0 0.0 2.1 -Air Quality 2.1 0.0 0.0 2.1 -Spill Prevention and Response 0.0 0.0 2.1 2.1 -Water 2.5 1.6 0.7 4.8 Proposed budget decreases: -DEC Bldgs Maint & Operations 0.0 0.0 -0.7 -0.7 Proposed budget increases: -Environmental Health 560.0 300.0 153.0 1,013.0 -Air Quality 0.0 150.0 150.0 0.0 -Water 390.0 37.5 352.5 0.0 FY2011 Governor 75,546.7 19,714.9 22,157.1 33,674.7

Department Totals - Operating Budget Department of Environmental Conservation

Description	FY2009 Actuals	FY2010 Conference Committee	FY2010 Authorized	FY2010 Management Plan	FY2011 Governor	FY2010 Manageme FY2011	nt Plan vs Governor
Department Totals	68,234.0	73,982.9	74,008.8	74,008.8	75,546.7	1,537.9	2.1%
Objects of Expenditure:							
71000 Personal Services 72000 Travel	44,233.9 1,895.0		48,071.8 2,049.2	47,871.8 2,049.2	48,540.5 2,080.9	668.7 31.7	1.4%
73000 Travel 73000 Services	18,353.0		19,812.8	20,012.8	20,562.8	550.0	2.7%
74000 Commodities	1,153.4		1,437.6	1,439.1	1,476.6	37.5	2.6%
75000 Capital Outlay	233.0		203.0	201.5	201.5	0.0	0.0%
77000 Grants, Benefits	2,365.7		2,434.4	2,434.4	2,684.4	250.0	10.3%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Funding Source:							
1002 Fed Rcpts	17,460.2		21,497.6	21,497.6	22,157.1	659.5	3.1%
1003 G/F Match	3,976.6		4,014.6	4,014.6	4,352.2	337.6	8.4%
1004 Gen Fund	13,086.3		13,353.6	13,353.6	13,736.6	383.0	2.9%
1005 GF/Prgm	1,464.6		1,626.1	1,626.1	1,626.1	0.0	0.0%
1007 I/A Rcpts 1018 EVOSS	3,698.5 8.6	1,567.1 96.9	1,567.1 96.9	1,567.1 96.9	1,566.4 96.9	-0.7 0.0	0.0% 0.0%
1016 EVOSS 1052 Oil/Haz Fd	13,900.7	14.096.3	14,094.9	14,094.9	14,097.9	3.0	0.0%
1061 CIP Ropts	3,073.7	4.106.7	4,105.7	4,105.7	4.108.1	2.4	0.0%
1075 Clean Wtr	0.0		67.3	67.3	67.4	0.1	0.1%
1093 Clean Air	2,862.0		4,264.0	4,264.0	4,264.0	0.0	0.0%
1108 Stat Desig	56.7	225.3	225.3	225.3	225.3	0.0	0.0%
1156 Rcpt Svcs	3,610.9		3,874.9	3,874.9	4,027.9	153.0	3.9%
1166 Vessel Com	1,091.3	1,179.7	1,179.7	1,179.7	1,179.7	0.0	0.0%
1205 Ocn Rngr	3,943.9	4,041.1	4,041.1	4,041.1	4,041.1	0.0	0.0%
Totals:							
General Funds	18,527.5		18,994.3	18,994.3	19,714.9	720.6	3.8%
Federal Funds	17,460.2		21,497.6	21,497.6	22,157.1	659.5 157.8	3.1% 0.5%
Other Funds	32,246.3	33,519.3	33,516.9	33,516.9	33,674.7	157.8	0.5%
Positions:	504	500	500	500	500	2	4.40/
Permanent Full Time Permanent Part Time	531 1	532 1	532	532	538	6 0	1.1% 0.0%
Non Permanent	5	-	5	2 7	2 7	0	0.0%
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Component Summary General Funds Only Department of Environmental Conservation

Results Delivery Unit/ Component	FY2009 Actuals	FY2010 Conference Committee	FY2010 Authorized	FY2010 Management Plan	FY2011 Governor	FY2010 Managemer FY2011	nt Plan vs <u>Governor</u>
Administration							
Office of the Commissioner	598.7	423.1	423.1	423.1	427.8	4.7	1.1%
Administrative Services	708.1	721.0	721.0	721.0	721.4	0.4	0.1%
State Support Services	1,622.7	1,622.7	1,622.7	1,622.7	1,622.7	0.0	0.0%
RDU Totals:	2,929.5	2,766.8	2,766.8	2,766.8	2,771.9	5.1	0.2%
DEC Buildings Maintenance and Operations							
DEC Bldgs Maint & Operations	617.9	510.9	545.6	545.6	507.8	-37.8	-6.9%
RDU Totals:	617.9	510.9	545.6	545.6	507.8	-37.8	-6.9%
Environmental Health							
Environmental Health Director	399.5	335.5	335.5	335.5	336.9	1.4	0.4%
Food Safety & Sanitation	1,353.1	1,521.3	1,521.3	1,621.3	1,622.0	0.7	0.0%
Laboratory Services	1,794.0	1,496.8	1,496.8	1,496.8	1,756.8	260.0	17.4%
Drinking Water	1,815.2	1,863.7	1,863.7	1,863.7	2,163.7	300.0	16.1%
Solid Waste Management	980.5	1,298.5	1,298.5	1,198.5	1,198.5	0.0	0.0%
RDU Totals:	6,342.3	6,515.8	6,515.8	6,515.8	7,077.9	562.1	8.6%
Air Quality							
Air Quality Director	252.9	257.3	257.3	257.3	259.4	2.1	0.8%
Air Quality	1,380.1	1,440.3	1,440.3	1,440.3	1,590.3	150.0	10.4%
RDU Totals:	1,633.0	1,697.6	1,697.6	1,697.6	1,849.7	152.1	9.0%
Spill Prevention and Response							
Contaminated Sites Program	319.3	623.2	623.2	0.0	0.0	0.0	0.0%
Industry Prep. & Pipeline Op.	15.7	15.7	15.7	638.9	638.9	0.0	0.0%
RDU Totals:	335.0	638.9	638.9	638.9	638.9	0.0	0.0%
Water							
Water Quality	5,475.3	5,728.2	5,728.2	5,728.2	5,729.8	1.6	0.0%
Facility Construction	1,194.5	1,104.1	1,101.4	1,101.4	1,138.9	37.5	3.4%
RDU Totals:	6,669.8	6,832.3	6,829.6	6,829.6	6,868.7	39.1	0.6%
General Funds:	18,527.5	18,962.3	18,994.3	18,994.3	19,714.9	720.6	3.8%
Federal Funds:	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds:	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Total Funds:	18,527.5	18,962.3	18,994.3	18,994.3	19,714.9	720.6	3.8%

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Component Summary All Funds Department of Environmental Conservation

Results Delivery Unit/ Component	FY2009 Actuals	FY2010 Conference Committee	FY2010 Authorized	FY2010 Management Plan	FY2011 Governor	FY2010 Managemer FY2011	nt Plan vs Governor
						-	
Administration							
Office of the Commissioner	1,040.6		1,002.3	1,002.3	1,012.7	10.4	1.0%
Administrative Services	6,466.5	4,742.9	4,742.9	4,742.9	4,744.8	1.9	0.0%
State Support Services	1,953.3	1,970.1	1,970.1	1,970.1	1,970.1	0.0	0.0%
RDU Totals:	9,460.4	7,715.3	7,715.3	7,715.3	7,727.6	12.3	0.2%
DEC Buildings Maintenance and	,	,	·	•	,		
Operations							
DEC Bldgs Maint & Operations	664.8	511.6	546.3	546.3	507.8	-38.5	-7.0%
RDU Totals:	664.8	511.6	546.3	546.3	507.8	-38.5	-7.0%
Environmental Health	******						
Environmental Health Director	399.5	335.5	335.5	335.5	336.9	1.4	0.4%
Food Safety & Sanitation	3,785.1	3,967.9	3,967.9	3,967.9	3,968.6	0.7	0.0%
Laboratory Services	2,714.3		3,068.3	3,068.3	3,328.3	260.0	8.5%
Drinking Water	5,113.3	6.113.2	6.113.2	6,113.2	6.713.2	600.0	9.8%
Solid Waste Management	1,803.5		2.073.3	2,073.3	2.226.3	153.0	7.4%
RDU Totals:	13,815.7	15,558.2	15,558.2	15,558.2	16,573.3	1,015.1	6.5%
Air Quality	13,013.7	15,556.2	15,556.2	15,556.2	10,575.5	1,015.1	0.5%
	252.9	257.3	257.3	257.3	259.4	2.1	0.8%
Air Quality Director					9.414.4	150.0	1.6%
Air Quality	6,817.6		9,264.4	9,264.4	- 7		
RDU Totals:	7,070.5	9,521.7	9,521.7	9,521.7	9,673.8	152.1	1.6%
Spill Prevention and Response	077.0	207.7	007.7	207.7	000.0	0.4	0.00/
Spill Prev. & Resp. Director	277.8	267.7	267.7	267.7	269.8	2.1	0.8%
Contaminated Sites Program	6,893.4		7,274.3	7,209.3	7,209.3	0.0	0.0%
Industry Prep. & Pipeline Op.	4,599.1	4,471.0	4,471.0	4,536.0	4,536.0	0.0	0.0%
Prevention and Emerg. Response	3,764.1	4,041.6	4,040.2	4,040.2	4,040.2	0.0	0.0%
Response Fund Administration	1,184.9	1,470.5	1,470.5	1,470.5	1,470.5	0.0	0.0%
RDU Totals:	16,719.3	17,525.1	17,523.7	17,523.7	17,525.8	2.1	0.0%
Water							
Water Quality	14,715.8	15,925.8	15,925.8	15,925.8	15,927.4	1.6	0.0%
Facility Construction	5,787.5	7,225.2	7,217.8	7,217.8	7,611.0	393.2	5.4%
RDU Totals:	20,503.3	23,151.0	23,143.6	23,143.6	23,538.4	394.8	1.7%
General Funds:	18,527.5	18,962.3	18,994.3	18,994.3	19,714.9	720.6	3.8%
Federal Funds:	17,460.2	21,501.3	21,497.6	21,497.6	22,157.1	659.5	3.1%
Other Funds:	32,246.3	33,519.3	33,516.9	33,516.9	33,674.7	157.8	0.5%
Total Funds:	68,234.0	73,982.9	74,008.8	74,008.8	75,546.7	1,537.9	2.1%
Dannan and Full T	504	500	500	500	500	2	4 404
Permanent Full Time:	531	532	532	532	538	6	1.1%
Permanent Part Time:	1	1	1	2	2	0	0.0%
Non Permanent:	5	5	5	7	7	0	0.0%
Total Positions:	537	538	538	541	547	6	1.1%

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Restricted Revenue Summary by Component Department of Environmental Conservation

51015 Interagency Receipts Only

Scenario: FY2011 Governor (7749)

Department of Environmental Consuration Totals:	Master Revenue Account	Sub Revenue Account	Component	Total
51015 Interagency Receipts 59020 Administration Motor Vehicles 147.7	Department of Environmental Conserv	vation Totals:		1.566.4
51015 Interagency Receipts 59020 Administration 50105 Interagency Receipts 59060 Health & Social Svcs Epidemiology 5.0			Statewide	
\$1015 Interagency Receipts	51015 Interagency Receipts			
51015 Interagency Receipts 59000 Commrc & Econome Dev Corp, Bus & Prof Licensing 5.0	51015 Interagency Receipts			
51015 Interagency Receipts 59100 Natural Resources Fire Suppression Activity 2.0				
51015 Interagency Receipts 59100 Natural Resources Fire Suppression Activity 2.0				
51015 Interagency Receipts 59100 Natural Resources Large Project Permitting 308.7				
51015 Interagency Receipts 5910 Natural Resources Pipeline Coordinator 279.9				
51015 Interagency Receipts				
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