

State of Alaska FY2013 Governor's Operating Budget

Department of Public Safety Alaska State Troopers Results Delivery Unit Budget Summary

Alaska State Troopers Results Delivery Unit

Contribution to Department's Mission

Preserve public peace; protect life, property, and wildlife resources.

Core Services

- Criminal and traffic enforcement patrols and investigations.
- Search and Rescue (SAR).
- Prisoner transport.
- Support rural law enforcement entities.
- Public education in safety and injury prevention.
- Wildlife enforcement patrols and investigations.

Results at a Glance

(Additional performance information is available on the web at <http://omb.alaska.gov/results>.)

End Result A: Protect lives.

Target #1: 10% reduction of deaths due to criminal acts compared to the previous 3-year average
 Status #1: Homicides in Alaska State Trooper (AST) jurisdiction, or investigated by AST, increased by seven in FY2011

Target #2: 10% reduction of deaths as a result of motor vehicle accidents (MVA) compared to the previous 3-year average

Status #2: In CY2010, there were 42 motor vehicle accident (MVA) fatalities in the area of Alaska State Trooper jurisdiction, 8 more than in CY2009

Target #3: 10% reduction in recreational boating accidents with deaths

Status #3: There was an 8.3% decrease in recreational boating accidents with deaths, going from 12 fatalities in CY2009 to 11 fatalities in CY2010

Strategy A1: Create deterrence through 100% homicide solve rate.

Target #1: 100% homicide solve rate

Status #1: Homicide solve rate in AST jurisdiction and where AST assumed investigative responsibility in FY2011 was 94%

Strategy A2: Reduce the incidence of victimization of women and children by sexual offenders.

Target #1: 70% of sexual assault / sexual abuse cases referred annually are accepted for prosecution

Status #1: 44% of sexual assault/sexual abuse cases referred in FY2011 were accepted for prosecution, compared to 41% in FY2010

Strategy A3: Enhanced driving under the influence (DUI) detection and apprehension.

Target #1: 10% reduction of driving under the influence (DUI) fatalities in the Alaska State Trooper patrol area compared to previous 3-year average

Status #1: There were 12 driving under the influence (DUI) fatalities in the Alaska State Trooper patrol area in CY2010 and 21 in CY2009. Data for this target first became available in CY2007; thus a comparison to the target was not possible until this reporting period (CY2010). This comparison shows a 14% decrease in the number of DUI fatalities compared to the previous 3-year average.

Strategy A4: Improve alcohol and drug investigations and interdictions.

Target #1: 70% of misdemeanor and felony alcohol crimes referred annually are accepted for prosecution

Status #1: 36% of misdemeanor and felony alcohol crimes referred in FY2011 were accepted for prosecution, compared to 31% in FY2010

Target #2: 70% of felony illicit drug cases referred annually are accepted for prosecution

Status #2: 69% of felony illicit drug cases referred in FY2011 were accepted for prosecution, the same

percentage as in FY2010

Strategy A5: Enhance recreational boating safety patrols.

Target #1: 10% increase in boating safety contacts over the previous 2-year average

Status #1: 11,813 contacts in FY2011 is a 21% increase over the previous 2-year average of 9,739 boating safety contacts

Target #2: 10% increase in hours spent conducting public education appearances over the previous 2-year average

Status #2: There was a 41% decrease over the previous 2-year average in boating safety education hours in FY2011, down to 172 hours compared to 400

End Result B: Protect property.

Target #1: 3% reduction in burglaries reported in Alaska State Trooper jurisdiction

Status #1: There was a 6% increase in burglaries reported in Alaska State Trooper jurisdiction in CY2010

Strategy B1: Improve property crimes investigations.

Target #1: 70% of property crimes referred annually are accepted for prosecution

Status #1: 62% of property crimes referred in FY2011 were accepted for prosecution, compared to 63% in FY2010

End Result C: Preserve public peace.

Target #1: Public compliance with laws as indicated by a 5% reduction in reported crime index offenses compared to the previous 3-year average for Alaska State Trooper jurisdiction

Status #1: Public compliance with laws as measured by the reported crime index offenses in Alaska State Trooper jurisdiction increased by 17% in CY2010

Strategy C1: Community oriented policing and law enforcement patrols.

Target #1: Increase by 5% over previous year the number of crime index offenses closed by arrest in relation to the number reported

Status #1: The number of crime index offenses closed by arrest in relation to number reported improved from 23% to 26% in CY2009 and from 26% to 30% in CY2010

End Result D: Protect wildlife resources.

Target #1: 5% reduction in wildlife violations as a percentage of total contacts

Status #1: The number of wildlife violations as a percentage of total contacts remained steady in FY2011, compared to FY2010

Strategy D1: Enhance proactive wildlife patrols and investigations through increased field presence.

Target #1: 5% increase in number of resource users checked in field over the previous 2-year average

Status #1: The number of resource user contacts checked in the field increased by 18% in FY2011 compared to the previous 2-year average

Major Activities to Advance Strategies	
• Strategic deployment of personnel in the Alaska Bureau of Investigation (ABI)	• Provide boater safety training to Village Public Safety Officers (VPSOs) and Alaska State Troopers
• Sexual Assault Response Team (SART) training	• Increase inspections
• Domestic violence and driving under the influence (DUI) training for Alaska Wildlife Troopers	• Strategic location of personnel
• Traffic enforcement	• Property investigation training
• DUI enforcement team and dedicated DUI patrols	• Enhanced communications between jurisdictions
• Report writing and investigation in-service	• Burglary suppression unit
• Coordination with outside domestic violence-related agencies and support groups	• Patrol high crime areas
• Domestic violence supervisory case review with	• Intelligence Unit linking
	• E-pawn records
	• Directed patrols

Major Activities to Advance Strategies	
<ul style="list-style-type: none"> • district attorney coordination • Provide search and rescue management training • Avalanche awareness programs • Hunter safety education • Boating safety education • Personal Locator Beacon (PLB) program • Crime Stoppers • Drug Abuse Resistance Education (DARE) programs • Strategic location of Alaska Bureau of Alcohol and Drug Enforcement (ABADE) investigators • Alcoholic Beverage Control (ABC) training • Alcohol Rewards program • Coordination of ABC investigations 	<ul style="list-style-type: none"> • Community Oriented Policing (COP) training • Quality village visits • Public appearances • Aircraft patrols • Vessel patrols • Targeted patrols • Wildlife enforcement training • Covert hunting investigations

Key RDU Challenges

CORE POLICE SERVICES - As Alaska's population continues to grow, requests for services have increased. Alcohol and drug involvement in crime remains a significant challenge. Technological changes and sophistication allow new criminal exploitations of the populace, including identity theft, child pornography and online child sexual exploitation, and computer fraud schemes. Terroristic threats to infrastructure require greater patrols, more response planning, and more efforts aimed toward public reassurance. Proactive enforcement such as highway traffic patrols, burglary suppression, and community policing have been forced to a lower priority and are seldom accomplished. The Alaska State Troopers (AST) technology base lags far behind other police and public service organizations in all these areas.

RECRUITMENT – Recruitment and retention continue to be significant challenges for the Alaska State Troopers and law enforcement agencies nation-wide. Although the recruitment unit has been successful attracting applicants, attracting *quality* applicants is especially challenging when competing with other agencies in and out of Alaska. The requirement that troopers be willing to transfer to rural locations where housing and amenities are limited creates recruiting challenges not faced by any other police agencies in the state. The starting wage for trooper recruits is significantly less than for a new Anchorage Police Department officer.

WILDLIFE ENFORCEMENT COVERAGE – The Alaska Wildlife Troopers (AWT) conduct enforcement operations in the most challenging geographic expanse in the country. It is a significant challenge under the best of conditions to successfully protect the state's fish and wildlife resources. AWT continues to operate at a minimally acceptable enforcement level. Many areas of the state are not patrolled or are only occasionally patrolled. Only with the support of the marine enforcement section and its fleet of sixteen vessels ranging from 25' to 156', and the aircraft section with its compliment of patrol aircraft, can the AWT core mission be effectively administered. Having the skilled personnel and providing the proper training to conduct these unique patrols is increasingly more challenging. The majority of new trooper applicants for the division require extensive training in the nuances of Alaska resource enforcement.

COURT SECURITY – While the number of court services officers (CSOs) located around the state has been increased in recent years, the number is still marginally adequate to properly handle increased court security concerns, transport prisoners, and serve domestic violence protective orders, stalking, and other court writs in a timely manner. Reported threats against judges, a statistic that has not previously been captured, is becoming more common. Additionally, AST is being asked to provide security at court events such as the Annual Judicial Conference and Supreme Court Live events. Supreme Court Live is an event where the state supreme court hears oral arguments on actual cases at a high school. Depending on the venue and the number of students attending the event, providing security for the event and screening of the students and public requires twelve to twenty officers. The number of prisoner transports is increasing each year. Over the last several fiscal years, the number of prisoner moves has increased three to eight percent in total. In real numbers, this represents a change from 57,883 transports in FY2005 to 62,036 transports in FY2011.

RAPE AND DOMESTIC VIOLENCE – Alaska's rate of forcible rape is 2.5 times the national average. Rates of

domestic violence are among the highest in the nation. The rates of victimization of Alaska Native women and children, particularly in rural Alaska, are even greater. Small communities and villages present specific and difficult challenges to these investigations.

TERRORISM AND WEAPONS OF MASS DESTRUCTION – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage Federal Bureau of Investigation office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. A position is devoted to serve as the department's liaison with the Department of Military and Veteran Affairs, Division of Homeland Security and Emergency Management. There are no Alaska State Trooper posts along almost 400 miles of the Trans-Alaska Pipeline (from Prudhoe Bay to Fairbanks). There is a one-trooper Alaska Wildlife Trooper post in Coldfoot.

Significant Changes in Results to be Delivered in FY2013

Significant resources are being focused on investigation of major criminal activity, investigation of illegal drug and alcohol activity, and better addressing the needs of rural communities and their surrounding areas throughout Alaska.

Alaska Wildlife Troopers:

The Division of Alaska Wildlife Troopers predicts similar service delivery as that in FY2011. AWT will continue to concentrate the majority of its resources on the enforcement of commercial enterprises and the protection of wild resources.

In FY2012, the division will host resource law enforcement training that covers the nuances of this type of enforcement work. This training is meant to benefit both the new applicants into the division as well as seasoned veterans of all resource agencies that operate within the state. This training typically covers recent changes in wildlife law, environmental law, wildlife evidence, and operations.

The division will continue its focus on education of the public, both young and old. In recent years, the division has increased its time spent on education over 200 percent, spending 400 hours on such activities in FY2010.

Alaska State Troopers:

During FY2012, AST anticipates largely similar service delivery as compared to FY2011. AST is continuing to aggressively pursue technologies that will enable it to conduct its duties more efficiently. The division is also expanding a program that will increase the number of mobile data computers in patrol vehicles. This effort, coupled with implementation of an electronic records management system acquired in FY2010, will facilitate the rapid transmittal of police reports, traffic citations, and similar documents to district attorneys, the court system, Department of Transportation and Public Facilities, and the Division of Motor Vehicles (DMV). Ultimately, these combined programs will reduce the amount of "double entry" currently taking place as troopers, AST clerical personnel, the courts, district attorneys' offices, and DMV each key the records into their own systems. These upgrades will take substantial staff time to develop policies and rules of use. They will also require extensive training efforts during the implementation stages. AST will continue its active support of the Governor's strategic plan to end the epidemic of sexual assault and domestic violence by providing enhanced training to increase understanding and recognition of these crimes in order to improve services to victims in rural Alaska, and to promote the reporting of these crimes.

Major RDU Accomplishments in 2011

Public Safety Services – In FY2011, the Alaska State Troopers (AST) and Alaska Wildlife Troopers (AWT) accomplished the following:

- Handled more than 139,637 offenses in AST jurisdiction;
- Responded to more than 4,436 motor vehicle collisions;
- Responded to 384 search and rescue efforts;
- Investigated over 5,484 drug and alcohol importation related crimes;
- Solved 94 percent of the homicides that occurred within AST jurisdiction;

- Served or closed over 9,589 warrants;
- Served or closed over 22,958 writs; and
- Performed 2,298 hours on boating safety enforcement, contacting nearly 15,629 boaters, and issuing 1,063 warnings and 635 citations.

Major Investigative Cases – AST investigated eighteen murders that occurred within AST jurisdiction during FY2011, solving ten for a 94 percent clearance rate. In addition, the unit added approximately 2,500 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Domestic Violence and Sex Crimes Investigation Training – With the use of federal STOP grant funds from the Office on Violence Against Women (OVW) received through the Council on Domestic Violence and Sexual Assault, AST provided required and supplementary training to troopers, municipal law enforcement officers, Village Public Safety Officers (VPSO), Village Police Officers (VPO), and correctional, probation, and parole officers on the laws relating to crimes involving domestic violence and sexual offenses and the investigation and management of these types of cases. This training consists of academy-level training, in-service training, and advanced or specialized training. AST also provided a five-day sexual assault response team training to law enforcement, medical providers, victim advocates, and prosecutors in Kodiak, AK. AST continues their commitment to bringing training and equipment to law enforcement throughout Alaska to enhance investigations and crime scene documentation in cases of domestic violence and sexual offenses. Supplementary training in interview and interrogation techniques was provided to approximately 25 troopers and Village Public Safety Officers in Bethel, AK. Equipment was purchased for AST's Technical Crimes Unit to allow for enhanced collection and recovery of evidentiary information from cell phones including sent and received calls, text messages, and sound, images, and video. Additional sexual assault evidence collection kits were purchased. These kits are provided to all law enforcement agencies across the state at no cost.

During the 2010-2011 school year, 71 Drug Abuse Resistance Education (D.A.R.E.) officers from 22 police agencies taught D.A.R.E. curricula to 2,943 students in 53 elementary, middle, and high schools throughout the state. During September 2010, 13 new D.A.R.E. officers graduated from the two-week D.A.R.E. Officer Training. During February 2011, a two-day in-service was held to provide ongoing training for D.A.R.E. officers. Eighteen certified D.A.R.E. officers and 24 police and school personnel attended the in-service, receiving enhanced training on a variety of topics that the D.A.R.E. officer, police and school personnel deal with such as youth violence, youth drug use and relationship violence. This year saw the implementation of Pre/Post testing for Elementary and Middle School students. Twenty-nine of the 71 D.A.R.E. Officers statewide obtained Pre and Post test scores from their students. There was a 92% increase in correct answers for elementary students and a 73% increase of correct answers for Middle school students.

The Bristol Bay Commercial Salmon Fishery, the largest commercial salmon fishery in the world, had at its peak 1,435 registered commercial fishing boats with 1,875 permit holders and over 1,000 registered commercial set net sites operating in various fishing districts within Bristol Bay. Twenty one troopers and 21 civilian personnel participated during enforcement activities from June 15 through July 21, 2011, in various areas surrounding Bristol Bay. The *P/V Stimson* and *P/V Woldstad* participated supporting six patrol skiffs, as well as serving as a base of operations for enforcement and search and rescue operations throughout Bristol Bay. Four fixed wing aircraft and a helicopter were used to provide air support for enforcement and search and rescue operations. Additionally, AWT conducted joint operations with the USCG in support of fishing vessel safety enforcement with AWT providing at sea logistics support to United States Coast Guard (USCG) boarding teams. The following summary enforcement actions occurred during the program:

- **Commercial Fish**—2,965 resource user contacts, which resulted in a total of 213 warnings and 231 citations
- **Sport Fish**—1,528 resource user contacts, which resulted in a total of 76 warnings and 64 citations
- **Boating Safety**—447 resource user contacts, which resulted in a total of 18 warnings and 25 citations

State Trooper / Aircraft Pilot Training Program – This program continues to be an unqualified success. Funding was first appropriated in FY2006 to expand the Department of Public Safety's aircraft operator training program to aid in recruitment and retention efforts. The original concept was to fill the department's critical need for trooper pilots to provide the most efficient and effective response to criminal activity and search and rescue in Alaska's rural areas. The primary focus continues to be on selecting seasoned troopers who have no flight experience for attendance at ground school and flight training and to ultimately qualify as state pilots. This program also targets troopers that may have some flight skills and experience, but need additional training and flight time to become proficient in flying state aircraft.

Recruitment – The recruitment unit has effectively spent funds for advertising and the unit’s “hands on recruitment approach” with potential applicants resulted in 20 recruits reporting to the academy in Sitka in FY2011. The recruitment unit has been extremely active with job fairs, advertising, follow-up with potential applicants, and keeping the recruitment website current and active. During FY2011 and continuing in FY2012, AST will implement some recruitment initiatives that will engage all levels of commissioned troopers to be actively involved in one-on-one recruitment efforts. This will include giving recruitment presentations in an expanded number of venues, including increased recruitment with the military, rural Alaska, and colleges and universities.

Special Events – During the past year, all detachments have conducted several special patrol activities. Those activities included: Knik River public use area patrol for the Department of Natural Resources; and extensive seatbelt and DUI enforcement. Increased patrols were also put in place for the Valley Polar Plunge, the Iron Dog start, the Iditarod restart, the Valdez Extreme Ski Competition, the Arctic Man snow machine races near Paxson, Memorial Day events, Seward’s Mt. Marathon foot race, the Deltana Fair, the Anderson Blue Grass, the Talkeetna Blue Grass, the Tanana Valley Fair, the Girdwood’s Forest Fair, the Ninilchik Fair and the Alaska State Fair in Palmer.

Contact Information
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**Alaska State Troopers
RDU Financial Summary by Component**

All dollars shown in thousands

	FY2011 Actuals				FY2012 Management Plan				FY2013 Governor			
	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds
Formula Expenditures None.												
Non-Formula Expenditures												
Special Projects	462.8	3,641.4	2,867.5	6,971.7	1,258.1	9,128.8	2,785.4	13,172.3	1,570.4	8,864.9	2,235.3	12,670.6
AK ST Troopers Director's Office	392.9	0.0	0.0	392.9	386.3	0.0	0.0	386.3	395.0	0.0	0.0	395.0
AK Bureau of Judicial Svcs	8,890.3	0.0	0.0	8,890.3	4,467.2	0.0	0.0	4,467.2	4,553.5	0.0	0.0	4,553.5
Prisoner Transportation	2,859.2	48.7	0.0	2,907.9	2,534.2	70.0	0.0	2,604.2	2,534.2	70.0	0.0	2,604.2
Search and Rescue	559.3	0.0	0.0	559.3	577.9	0.0	0.0	577.9	577.9	0.0	0.0	577.9
Rural Trooper Housing	2,406.1	0.0	0.0	2,406.1	2,945.1	0.0	0.0	2,945.1	2,910.3	0.0	0.0	2,910.3
Narcotics Task Force	2,135.1	0.0	2,344.1	4,479.2	2,373.1	0.0	7,272.3	9,645.4	2,754.1	0.0	3,127.8	5,881.9
AST Detachments	52,762.9	753.5	0.0	53,516.4	61,174.0	507.5	0.0	61,681.5	62,388.6	512.3	0.0	62,900.9
Alaska Bureau of Investigation	5,521.5	0.0	0.0	5,521.5	6,635.3	0.0	0.0	6,635.3	6,817.5	0.0	0.0	6,817.5
AK Bureau of Alcohol and Drug	3,842.2	0.0	0.0	3,842.2	4,087.8	0.0	0.0	4,087.8	3,999.8	0.0	0.0	3,999.8
Alaska Wildlife Troopers	17,588.8	1,310.4	0.0	18,899.2	18,546.4	1,521.6	0.0	20,068.0	18,966.0	1,575.3	0.0	20,541.3
AK W-life Troopers Aircraft Sect	4,576.3	944.1	0.0	5,520.4	4,541.5	1,020.0	0.0	5,561.5	4,823.4	1,020.0	0.0	5,843.4
AK W-life Troopers Marine Enforc	3,258.2	61.8	0.0	3,320.0	3,153.8	42.5	0.0	3,196.3	3,200.3	42.5	0.0	3,242.8
AK W-life Troopers Director's Of	384.9	0.0	0.0	384.9	399.6	0.0	0.0	399.6	408.7	0.0	0.0	408.7
AK Wildlife Troopers Investigati	993.0	0.0	0.0	993.0	1,168.3	0.0	0.0	1,168.3	1,204.6	0.0	0.0	1,204.6
Totals	106,633.5	6,759.9	5,211.6	118,605.0	114,248.6	12,290.4	10,057.7	136,596.7	117,104.3	12,085.0	5,363.1	134,552.4

Alaska State Troopers
Summary of RDU Budget Changes by Component
From FY2012 Management Plan to FY2013 Governor

All dollars shown in thousands

	<u>Unrestricted</u> <u>Gen (UGF)</u>	<u>Designated</u> <u>Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal</u> <u>Funds</u>	<u>Total Funds</u>
FY2012 Management Plan	113,002.0	1,246.6	12,290.4	10,057.7	136,596.7
Adjustments which will continue current level of service:					
-Special Projects	-957.7	0.0	23.1	-550.1	-1,484.7
-AK ST Troopers Director's Office	8.7	0.0	0.0	0.0	8.7
-AK Bureau of Judicial Svcs	84.5	1.8	0.0	0.0	86.3
-Rural Trooper Housing	-34.8	0.0	0.0	0.0	-34.8
-Narcotics Task Force	-1,345.0	0.0	0.0	-4,112.9	-5,457.9
-AST Detachments	925.5	0.0	6.0	0.0	931.5
-Alaska Bureau of Investigation	182.2	0.0	0.0	0.0	182.2
-AK Bureau of Alcohol and Drug	-88.0	0.0	0.0	0.0	-88.0
-Alaska Wildlife Troopers	419.6	0.0	53.7	0.0	473.3
-AK W-life Troopers Aircraft Sect	-21.6	0.0	0.0	0.0	-21.6
-AK W-life Troopers Marine Enforc	46.5	0.0	0.0	0.0	46.5
-AK W-life Troopers Director's Of	9.1	0.0	0.0	0.0	9.1
-AK Wildlife Troopers Investigati	36.3	0.0	0.0	0.0	36.3
Proposed budget decreases:					
-Special Projects	0.0	0.0	-287.0	0.0	-287.0
-Narcotics Task Force	0.0	0.0	0.0	-31.6	-31.6
-AST Detachments	0.0	0.0	-1.2	0.0	-1.2
Proposed budget increases:					
-Special Projects	1,270.0	0.0	0.0	0.0	1,270.0
-Narcotics Task Force	1,726.0	0.0	0.0	0.0	1,726.0
-AST Detachments	289.1	0.0	0.0	0.0	289.1
-AK W-life Troopers Aircraft Sect	303.5	0.0	0.0	0.0	303.5
FY2013 Governor	115,855.9	1,248.4	12,085.0	5,363.1	134,552.4