

# **State of Alaska FY2018 Governor's Operating Budget**

## **Department of Health and Social Services Juvenile Justice Results Delivery Unit Budget Summary**

## Juvenile Justice Results Delivery Unit

### Contribution to Department's Mission

To hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

### Results

(Additional performance information is available on the web at <https://omb.alaska.gov/results>.)

### Core Services

- Probation
- Detention
- Treatment

### Measures by Core Service

(Additional performance information is available on the web at <https://omb.alaska.gov/results>.)

1. Probation
2. Detention
3. Treatment

### Major RDU Accomplishments in 2016

The Division of Juvenile Justice continued to develop and refine its systemic improvement efforts geared toward improving services and adopting a best-practice approach to juvenile justice to improve juvenile and system outcomes. Specific accomplishments include:

- Implementation of the evidence based Seven Challenges Substance Abuse treatment program at the Johnson Youth Center, Bethel Youth Facility, McLaughlin Youth Center and Fairbanks Youth Facility. Seven Challenges is a nationally recognized program that is effective for youth with substance abuse, trauma and mental health issues. The program is effective with a racially, ethnically and culturally diverse group of youth, both male and female.
- All division facilities continue to participate successfully in the national quality assurance program, Performance-based Standards (PbS), and all have attained at least Level two of the four-level system.
- The Division of Juvenile Justice (DJJ), Court System, and Office of Children's Services (OCS) are collaborating on an initiative offered through the Robert F. Kennedy National Resource Center for Juvenile Justice and the Office of Juvenile Justice and Delinquency Prevention to strengthen services for youth who are dually served through OCS and DJJ. The collaboration is an effort to impact recidivism rates, higher detention rates, frequent placement changes, poor permanency outcomes, behavioral health needs, poor education performance and the higher costs for youth with dual system involvement. The initiative is being piloted in Anchorage with the intent of statewide implementation.
- The Division of Juvenile Justice received technical assistance from the Office of Juvenile Justice and Delinquency Prevention focused on decreasing the instances and duration of isolation/room confinement for youth in secure detention and treatment. This technical assistance is supporting the division's efforts to strengthen the trauma informed/strength based approach for a more effective juvenile justice system for all youth.

- All DJJ facilities have been found compliant with the Prison Rape Elimination Act (PREA) as of October 2016. This achievement is credit to years of hard work of all staff to follow PREA standards to prevent, detect, report and respond to incidents of sexual abuse in DJJ detention and treatment facilities.

## **Key RDU Challenges**

- Minimizing the risks to youth, staff and visitors in our facilities and offices is an ongoing effort. DJJ facilities and probation officer have updated their emergency responses and general safety plans throughout Alaska and also increased their use of digital surveillance cameras to record events as they occur. There has been a division wide effort to improve the therapeutic relationships with at-risk youth through the reduction of room confinement, isolation and segregation. These initiatives along with improved training that work to de-escalate crisis situations in the workplace has been a 2016 DJJ focus in all service locations.
- Recruiting qualified applicants for facilities, probation and support positions throughout DJJ continue to be a challenge. This challenge extends to our rural facilities / probation offices and to our leadership positions throughout the division. In an effort to address this challenge DJJ has increased the number of ongoing recruitment posting on workplace Alaska, worked to recruit strong candidate pools and coordinate our efforts with the departments Human Resources personnel to expedite the approval and job offer process for the selected candidates. The division is also continuing to offer collage internship opportunities for students working towards justice related degree's and providing cross training opportunities that encourage existing employees to gain experience in our facilities, probation and state offices.
- The closure of the Ketchikan Regional Youth Facility in 2016 requires youth who need secure detention transported to the Johnson Youth Center in Juneau. This has resulted in increased travel/escort costs, reduced juvenile probation officer contact with detained youth and youth being housed further from their home communities / families. Efforts to identify alternatives to detention in Ketchikan are ongoing along with increased community based service providers and law enforcement agency collaborations.
- The reduction in total delinquency referrals and facility admissions to both detention and treatment units continue to present challenges and opportunities. The challenge is in relation to utilization of services, but more importantly, it represents an opportunity to make changes and improvements that would be impossible when utilization rates are high.
- Adequate staff training is an ongoing and critical need for the division. With increased emphasis on best practices at all levels of the division (particularly with regard to safety and security, client behavioral management, legal issues, mental health issues); the need to provide adequate training to all employees is a priority The division is eager to explore ways to deliver effective training to employees in a cost-effective manner that takes full advantage of technology and collaboration with other agencies offering similar services.

## **Significant Changes in Results to be Delivered in FY2018**

- The division continues to work towards implementation of a trauma informed system that supports the natural resiliency of youth and assists them in identifying their unique strengths and includes training for DJJ staff on secondary trauma and its effects. A trauma informed system focuses on working with youth to change behaviors, actions and responses. The division has completed basic and advanced trauma informed care training for all staff to understand the significant trauma histories of the youth we work with. DJJ will strengthen the trauma informed work with training focused on resiliency and builds on, and validates the strengths and resiliency factors for youth and supports the development of new skills for youth to be aware of their stress levels and personal control levels. This will be a multi-year effort with the development of a Train the Trainer model within DJJ to sustain efforts.
- The division continues to address the high recidivism rate for Alaska Native youth and the issues related to successful transition from treatment to home. The division's relationship with tribal entities and villages is considered an important factor in making improvements in these areas.
- The division continues to work with rural communities to develop diversion programs as an early intervention to

keep youth who commit lower level offenses in their communities. Presentations in communities to Tribal Councils and at Alaska Native conferences have gone well and the division is hopeful that a rural diversion system based on the agreement and tribal/state partnerships will continue to develop and show sustainability.

- The division continues to increase its capability to address the mental health needs of the youth in the juvenile justice system. A Mental Health Clinician IV was hired to provide supervision and clinical oversight of the division's clinicians. The Clinical Director provides oversight in areas such as clinical service delivery, case consultation, development of training plans, integration and development of statewide behavioral health services in the 24/7 juvenile facilities and for probation services as well as expertise related to confidentiality and ethical issues. The division continues with implementation of evidence based programs such as the Seven Challenges Substance Abuse treatment, Aggression Replacement Therapy (ART), transitional services and trauma informed/strength based programs.

<b>Contact Information</b>
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**Juvenile Justice  
RDU Financial Summary by Component**

*All dollars shown in thousands*

	FY2016 Actuals				FY2017 Management Plan				FY2018 Governor			
	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds	UGF+DGF Funds	Other Funds	Federal Funds	Total Funds
<b>Formula Expenditures</b> None.												
<b>Non-Formula Expenditures</b>												
McLaughlin Youth Center	18,264.9	550.5	0.0	18,815.4	16,966.2	572.8	0.0	17,539.0	17,663.5	574.7	0.0	18,238.2
Mat-Su Youth Facility	2,393.5	54.8	0.0	2,448.3	2,362.9	35.0	0.0	2,397.9	2,376.8	35.0	0.0	2,411.8
Kenai Peninsula Youth Facility	1,956.4	19.2	0.0	1,975.6	1,956.7	30.0	0.0	1,986.7	2,018.9	30.0	0.0	2,048.9
Fairbanks Youth Facility	4,629.8	54.2	0.0	4,684.0	4,664.2	74.8	0.0	4,739.0	4,720.3	74.8	0.0	4,795.1
Bethel Youth Facility	4,378.8	32.4	0.0	4,411.2	4,851.4	48.3	0.0	4,899.7	4,972.1	48.3	0.0	5,020.4
Nome Youth Facility	2,603.7	0.0	0.0	2,603.7	2,633.2	0.0	0.0	2,633.2	158.4	0.0	0.0	158.4
Johnson Youth Center	3,829.7	3.5	0.0	3,833.2	4,264.9	78.1	0.0	4,343.0	4,216.7	78.4	0.0	4,295.1
Ketchikan Regional Yth Facility	1,214.6	493.4	0.0	1,708.0	647.7	1,025.7	0.0	1,673.4	0.0	0.0	0.0	0.0
Probation Services	14,712.7	453.9	97.0	15,263.6	15,092.7	494.3	284.8	15,871.8	15,604.7	381.0	286.2	16,271.9
Delinquency Prevention	16.7	118.6	539.1	674.4	0.0	160.0	1,235.0	1,395.0	0.0	160.0	1,235.0	1,395.0
Youth Courts	446.8	0.0	0.0	446.8	530.7	0.0	0.0	530.7	530.9	0.0	0.0	530.9
Juvenile Justice Health Care	1,245.6	0.0	0.0	1,245.6	1,019.4	0.0	0.0	1,019.4	1,368.6	0.0	0.0	1,368.6
<b>Totals</b>	<b>55,693.2</b>	<b>1,780.5</b>	<b>636.1</b>	<b>58,109.8</b>	<b>54,990.0</b>	<b>2,519.0</b>	<b>1,519.8</b>	<b>59,028.8</b>	<b>53,630.9</b>	<b>1,382.2</b>	<b>1,521.2</b>	<b>56,534.3</b>

**Juvenile Justice**  
**Summary of RDU Budget Changes by Component**  
**From FY2017 Management Plan to FY2018 Governor**

*All dollars shown in thousands*

	<u>Unrestricted</u> <u>Gen (UGF)</u>	<u>Designated</u> <u>Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal</u> <u>Funds</u>	<u>Total Funds</u>
<b>FY2017 Management Plan</b>	<b>54,990.0</b>	<b>0.0</b>	<b>2,519.0</b>	<b>1,519.8</b>	<b>59,028.8</b>
<b>One-time items:</b>					
-Nome Youth Facility	-1,693.9	0.0	0.0	0.0	-1,693.9
-Probation Services	0.0	0.0	-273.5	0.0	-273.5
<b>Adjustments which continue current level of service:</b>					
-McLaughlin Youth Center	697.3	0.0	1.9	0.0	699.2
-Mat-Su Youth Facility	13.9	0.0	0.0	0.0	13.9
-Kenai Peninsula Youth Facility	62.2	0.0	0.0	0.0	62.2
-Fairbanks Youth Facility	56.1	0.0	0.0	0.0	56.1
-Bethel Youth Facility	120.7	0.0	0.0	0.0	120.7
-Nome Youth Facility	-780.9	0.0	0.0	0.0	-780.9
-Johnson Youth Center	-48.2	0.0	0.3	0.0	-47.9
-Ketchikan Regional Yth Facility	-647.7	0.0	0.0	0.0	-647.7
-Probation Services	512.0	0.0	160.2	1.4	673.6
-Youth Courts	0.2	0.0	0.0	0.0	0.2
-Juvenile Justice Health Care	349.2	0.0	0.0	0.0	349.2
<b>Proposed budget decreases:</b>					
-Ketchikan Regional Yth Facility	0.0	0.0	-1,025.7	0.0	-1,025.7
<b>FY2018 Governor</b>	<b>53,630.9</b>	<b>0.0</b>	<b>1,382.2</b>	<b>1,521.2</b>	<b>56,534.3</b>