

State of Alaska FY2020 Governor's Operating Budget

Department of Health and Social Services Delinquency Prevention Component Budget Summary

Component: Delinquency Prevention

Contribution to Department's Mission

Ensure Alaska's compliance with the core mandates of the federal Juvenile Justice and Delinquency Prevention Act (JJDPA).

The Delinquency Prevention component includes programs of the Title II Federal Formula grant: the Non-Secure Shelter program; Rural Alaska Community Action Program (RurAL CAP); Compliance Monitoring; Disproportionate Minority Contact, Electronic Monitoring, Trauma Informed/Strength-Based and Resiliency efforts; Reducing Isolation efforts; Rural outreach and Tribal Diversion programs; Dual Status Youth Initiative; and compliance with the Interstate Compact for Juveniles (ICJ). In addition, the component includes the Workforce Innovation and Opportunity Act (WIOA) efforts.

Core Services

- Ensure that Alaska complies with the core mandates of the federal Juvenile Justice and Delinquency Prevention Act.

Major Component Accomplishments in 2018

- The federal Rural Out of Home Placement grant was revised to focus on diversion, resource development, and improved partnership with rural communities in the Bethel district. This effort is aimed at reducing the placement of rural youth outside their home communities through improved partnership and collaboration with local tribes and tribal programs.
- The Division of Juvenile Justice successfully entered into three additional tribal diversion agreements with Atmautluak, Emmonak, and Lower Kalskag. There are at least three additional communities in the process of reviewing the agreements with their tribal leaders. This brings the current number of agreements to ten.
- Program staff evaluated the Non-Secure shelter solicitation and funding structure and worked closely with the Department of Health Social and Services grants staff to revise the solicitation to a grant/provider agreement structure. This evaluation was triggered by reductions in referral rates and a reduction in federal formula funds available for this program. The new structure is composed of a small administrative grant coupled with a provider agreement to pay for services as provided. This structure allows the division to manage the funds according to service need and better evaluate program needs in the future. The FY2019 agreements have been entered into under this new structure.
- The division continued funding the Rural Alaska Community Action Program (RurAL CAP), in an effort to increase funding to rural communities for delinquency prevention programs and support the reduction of Alaska native youth in Alaska's juvenile justice system. Seven rural communities received funding from Rural Alaska Community Action Program in the form of six-month mini grants and provided support for such things as: youth leadership activities and culture camps focusing on traditional language, music, dance, crafts, and subsistence. In FY2018, 168 rural Alaskan youth in seven communities participated in this programming.
- Juvenile probation officers continue to travel to rural communities to complete compliance monitoring site audits. The juvenile probation officers meet with tribal council members, elders, school staff, local law enforcement and other appropriate community members to help support interventions to keep youth from entering the juvenile justice system and to support youth transitioning back to communities after treatment in secure division facilities or residential programs. In FY2018, 34 site audits were completed.

- The Tiers and Voices programs were fully implemented for the McLaughlin Girls Detention and Treatment Units with technical assistance provided through the Center for Coordinated Assistance to States and the Council of Juvenile Correctional Administrators. The training is aimed at ensuring that staff were better prepared to attend to the unique needs of girls within the facility.
- 99 youth were served through the Workforce Integration Opportunity Act (WIOA) program. The Program Unit was able to train new staff, support program activities and spending, and successfully apply for three additional years of funding through this grant program. Fairbanks started services this year, and Bethel has been brought on board for future participation in the program.
- The Program Unit facilitated a grant project with the Alaska State Council on the Arts (ASCA) to provide arts instruction to youth in treatment at McLaughlin Youth Center. The culminating project was a mural that will be hung at McLaughlin Youth Center and each participant received a hooded sweatshirt with a print design from the mural on the back.

Client Successes

- The Alaska State Council on the Arts Mural Project allowed ten residents from McLaughlin Youth Center to work with three different community artists and learn a range of art skills, including large scale painting, landscape painting, and graphic/graffiti painting. The residents were part of the unveiling activity in August.]
- 37 Workforce Integration Opportunity Act youth were released from the facility having received employment services during treatment.
- A Bethel Youth Facility youth who had very little work experience and significant behavioral struggles enrolled in the WIOA program. He has since completed multiple Occupational Safety and Health Administration (OSHA) workplace safety trainings, successfully met the requirements of a paid maintenance job at the facility, and had appropriate work clothing and tools purchased through WIOA support. Due to these trainings, resources, and work experiences, this youth has been able to obtain employment at a local construction company to begin upon release and has been tentatively accepted to Alaska Vocational Technical Center (AVTEC's) construction technology program.
- Division of Juvenile Justice maintained compliance with Office of Juvenile Justice and Delinquency Prevention's federal regulations for the four core mandates. Due to the narrow allowable margins (as few as one violation for some program areas), this success reflects the close work between Ellen Hackenmueller and probation staff around the state to ensure that all program partners know and understand the core mandates and compliance requirements.
- RurAL Cap shared the following success story: Thoughts shared from the Project Coordinator from the Native Village of Kotlik: "The youth are willing to learn and want to learn new things. I noticed that once they felt comfortable and had people there to help and listen to them they opened up. They started telling stories while working on projects and had fun doing so."
- Bethel Juvenile Probation Officers completed visits to 12 of the top 15 referral rate communities in the district as identified for the Rural Out of Home Placement project between April and June of 2018. Two communities have already entered into Tribal Diversion Agreements with Division of Juvenile Justice due to these initial visits, setting up the opportunity to better partner with the communities.

Key Component Challenges

- Continue to meet the reporting requirements for all federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) grant programs. This includes the stability of federal grant appropriations and new OJJDP Title II Formula grant guidance.
- Continue the division's efforts regarding compliance with the core requirements of the federal Juvenile Justice and Delinquency Prevention Act, with particular emphasis on deinstitutionalization of status offenders,

reducing the number of juveniles held in adult jails or lockups, improving data collection on secure juvenile holds, training rural law enforcement and division staff on federal mandates, completing federally required site audits, and providing adequate division staffing to ensure compliance.

- Having assessed the low referral rates to Non-Secure Shelters over the past few years, the Program Unit pursued a Provider Agreement service that better allocates funds according to need. The process of changing to this new agreement type is still in progress and we continue to evaluate the community need.
- Workforce Innovation and Opportunity Act (WIOA) Program Staff turnover in both the facilities and state office posed a significant challenge in FY2018, resulting in some delays to service delivery. Additionally, the reporting database used for WIOA was inoperable for more than 3 months, causing an increased workload for field staff. Despite these challenges though, we were able to deliver services to all enrolled youth and effectively spend the entire grant award.
- Staff turnover created challenges this past year in meeting the depth of need for the WIOA, DMC, Tribal Diversion, and Youth Courts programs. Having filled the WIOA/Youth Courts position this spring, we were able to make progress there and anticipate growth and increased capacity with some stability in that position. The recently filled Program Coordinator I position will be picking up DMC and Tribal Diversion activities and we anticipate the same capacity improvements for these programs as well.

Significant Changes in Results to be Delivered in FY2020

- The implementation of the new Rural Out of Home Placement strategy will be fully rolled out with additional rural visits by both the local Juvenile Probation Officers in Bethel and the Rural Specialist. In addition, work has already commenced to coordinate the first of 2-3 mini-conferences with tribal leaders and tribal court judges from top referral rate communities. With increased Tribal Diversion Agreements, it is a goal of the program to see referrals to the Tribal Courts in this district increase during this first fiscal year.
- The Program Unit will support the implementation of the Secure Hold Provider Agreement in Sitka in an effort to better meet the community need.
- Continue to work with division staff to analyze overall department and division priorities to identify resource needs for community-based programs. Ensure that all funded services support the reduction of violations of the federal core mandates as well as support the division's mission and primary system improvement initiatives.
- Engage in further analysis of the Tribal Diversion program, explore options for expansion of services, and identify DMC related initiatives that target rural diversion.
- The non-secure shelter services will be evaluated closely to determine if the combination of administrative grants and provider agreements are an effective service strategy.

Statutory and Regulatory Authority

AS 47.05.010(7)	Duties of Department
AS 47.12	Delinquent Minors
AS 47.14	Juvenile Programs and Institutions
7 AAC 78	Grant Programs

Contact Information

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Component Detail All Funds
Department of Health and Social Services

Component: Delinquency Prevention (248)
RDU: Juvenile Justice (319)

Non-Formula Component

	FY2018 Actuals	FY2019 Conference Committee	FY2019 Authorized	FY2019 Management Plan	FY2020 Governor	FY2019 Management Plan vs FY2020 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	64.2	130.0	130.0	130.0	130.0	0.0	0.0%
73000 Services	87.8	591.5	591.5	511.5	511.5	0.0	0.0%
74000 Commodities	0.0	44.8	44.8	44.8	44.8	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	306.0	628.7	628.7	628.7	628.7	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	458.0	1,395.0	1,395.0	1,315.0	1,315.0	0.0	0.0%
Fund Sources:							
1002 Fed Rcpts (Fed)	339.4	1,235.0	1,235.0	1,155.0	1,155.0	0.0	0.0%
1004 Gen Fund (UGF)	4.9	0.0	0.0	0.0	0.0	0.0	0.0%
1007 I/A Rcpts (Other)	113.7	145.0	145.0	145.0	145.0	0.0	0.0%
1108 Stat Desig (Other)	0.0	15.0	15.0	15.0	15.0	0.0	0.0%
Unrestricted General (UGF)	4.9	0.0	0.0	0.0	0.0	0.0	0.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	113.7	160.0	160.0	160.0	160.0	0.0	0.0%
Federal Funds	339.4	1,235.0	1,235.0	1,155.0	1,155.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Health and Social Services

Component: Delinquency Prevention (248)
RDU: Juvenile Justice (319)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2019 Conference Committee To FY2019 Authorized *****												
FY2019 Conference Committee												
	ConfCom	1,395.0	0.0	130.0	591.5	44.8	0.0	628.7	0.0	0	0	0
1002 Fed Rcpts		1,235.0										
1007 I/A Rcpts		145.0										
1108 Stat Desig		15.0										
Subtotal		1,395.0	0.0	130.0	591.5	44.8	0.0	628.7	0.0	0	0	0
***** Changes From FY2019 Authorized To FY2019 Management Plan *****												
Transfer Federal Authority to Youth Facilities for Increased Medicaid Administration Claiming												
	Trout	-80.0	0.0	0.0	-80.0	0.0	0.0	0.0	0.0	0	0	0
1002 Fed Rcpts		-80.0										
Subtotal		1,315.0	0.0	130.0	511.5	44.8	0.0	628.7	0.0	0	0	0
***** Changes From FY2019 Management Plan To FY2020 Governor *****												
Totals		1,315.0	0.0	130.0	511.5	44.8	0.0	628.7	0.0	0	0	0

Transfer federal authority to the McLaughlin Youth Center, Mat-Su Youth Facility, Kenai Peninsula Youth Facility, Fairbanks Youth Facility, Bethel Youth Facility, Nome Youth Facility, and Johnson Youth Center. The Division of Juvenile Justice youth facilities are in need of federal authority to maximize billing for Medicaid Administration Claiming and Indirect Medicaid activities.

Line Item Detail (1676)
Department of Health and Social Services
Travel

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2018 Actuals	FY2019 Management Plan
2000	Travel		64.2	130.0
Object Class	Servicing Agency	Explanation	FY2018 Actuals	FY2019 Management Plan
2000 Travel Detail Totals			64.2	130.0
2000	In-State Employee Travel	In state travel for staff. Primarily this will be for staff to attend training that supports a federal grant and for compliance monitoring. Also for division staff to attend the Alaska Juvenile Justice Advisory Committee (AJJAC) meetings and briefings.	48.4	120.0
2001	In-State Non-Employee Travel	Travel costs for AJJAC members to travel to in-state meetings.	6.0	10.0
2002	Out of State Employee Travel		3.9	0.0
2003	Out of State Non-Employee Travel		5.7	0.0
2006	Other Travel Costs		0.2	0.0

Line Item Detail (1676)
Department of Health and Social Services
Services

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2018 Actuals	FY2019 Management Plan
3000	Services		87.8	511.5
Object Class	Servicing Agency	Explanation	FY2018 Actuals	FY2019 Management Plan
3000 Services Detail Totals			87.8	511.5
3000	Education Services	Conference fees for various trainings.	2.0	50.0
3004	Telecommunications	Various teleconferences and videoconferencing charges.	0.4	170.0
3009	Structure/Infrastructure/Land		0.4	0.0
3010	Equipment/Machinery		0.2	0.0
3011	Other Services	Contractual agreements with outside entities for professional services to meet the requirements of the federal grant programs administered by the Division of Juvenile Justice.	84.8	291.5

Line Item Detail (1676)
Department of Health and Social Services
Commodities

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2018 Actuals	FY2019 Management Plan
4000	Commodities		0.0	44.8
Object Class	Servicing Agency	Explanation	FY2018 Actuals	FY2019 Management Plan
4000 Commodities Detail Totals			0.0	44.8
4000	Business	Business supplies needed for the startup of a program funded by a grant.	0.0	24.8
4002	Household/Institutional	Other supplies used to support grant funded programs.	0.0	20.0

Line Item Detail (1676)
Department of Health and Social Services
Grants, Benefits

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2018 Actuals	FY2019 Management Plan
7000	Grants, Benefits		306.0	628.7
Object Class	Servicing Agency	Explanation	FY2018 Actuals	FY2019 Management Plan
7000 Grants, Benefits Detail Totals			306.0	628.7
7001	Grants	Federally funded grants to non-profits for the following services: juvenile accountability, employment, electronic monitoring and prevention grants.	234.4	528.7
		The division also awards a Workforce Innovation and Opportunities Act grant with money received from the Department of Labor.		
7002	Benefits	Costs for various client services.	71.6	100.0

Revenue Detail (1681)
Department of Health and Social Services

Component: Delinquency Prevention (248)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2018 Actuals	FY2019 Management Plan
5002 Fed Rcpts (1002 Fed Rcpts)			339.4	1,155.0
5019 Federal - Miscellaneous Grants		Federal grant programs providing funds to enhance the state's efforts to improve offender accountability.	339.4	1,155.0
5007 I/A Rcpts (1007 I/A Rcpts)			113.7	145.0
5301 Inter-Agency Receipts	Labor - Department-wide	Interagency authority to record revenue from the Department of Labor and Workforce Development for the Workforce Innovation and Opportunity Act federal grant. The division bills the Department of Labor and Workforce Development via the RSA process.	113.7	145.0
5108 Stat Desig (1108 Stat Desig)			0.0	15.0
5206 Statutory Designated Program Receipts - Contracts		Federal grant interest income when federal grants dictate that 100% of the funds be released to the states at the beginning of the program period.	0.0	15.0