

# **State of Alaska FY2020 Governor's Operating Budget**

## **Department of Public Safety Rural Trooper Housing Component Budget Summary**

**Component: Rural Trooper Housing**

**Contribution to Department's Mission**

Preserve public peace; protect life, property, and resources.

**Core Services**

- Provide leased and state-owned housing for state troopers in rural communities, which is essential for recruitment and retention in rural Alaska.

**Major Component Accomplishments in 2018**

The Department of Public Safety continued efforts to identify and consolidate RTH units and leases, while continuing to provide the services throughout Alaskan communities. The department worked to expand the two-on/two-off (2/2) shared housing program, whereby troopers are stationed on a two week duty tour sharing a housing unit with another trooper who is the replacement for the other two weeks of the month. Once fully implemented, this program will have multiple benefits with reduced costs to the State for leases, moving expenses for troopers and their families along with the cost savings for utilities or maintenance in these shared duty stations. Reducing the number of leases currently in the RTH program is proving to be a cost savings benefit for those areas where the operational needs allow for the two-on/two-off rotational assignments. Currently Aniak, Emmonak, Hooper Bay, Selawik and Togiak are locations using this model with additional locations, such as Tooksook Bay, under consideration.

The department entered into three new leases and completed numerous housing operations and maintenance projects either through direct project management using private sector contractors or through Reimbursable Services Agreements with DOT/PF.

**Key Component Challenges**

In order to accomplish their mission, the Alaska State Troopers (AST) and the Alaska Wildlife Troopers (AWT) must be able to transfer troopers to rural areas of the state, often on short notice. Troopers and their families must have habitable housing in rural locations where traditional real estate or rental markets are often non-existent. Affordable, decent, state-provided housing is essential for recruitment, safety, and retention of state troopers in rural Alaska. Experience has shown that if housing is unavailable, troopers are less willing to transfer to rural posts and their tenure at those locations is shorter.

The department currently has 62 housing units located in rural Alaska where housing is traditionally scarce. There are 14 state-owned units and 48 leased units in the following 20 communities: Aniak (2), Bethel (20), Cantwell (3), Coldfoot (1), Cordova (2), Dillingham (5), Dutch Harbor (1), Emmonak (1), Galena (3), Healy (2), Hooper Bay (1), King Salmon (4), Kotzebue (7), McGrath (1), Nenana (1), Northway (1), Selawik (1), St. Mary's (3), Togiak (1) and Unalakleet (2). Consolidation and reduction of leases took place in the following locations: Dutch Harbor (1), and King Salmon (1). Reduction of state owned trooper housing took place in the following locations: Dutch Harbor (1). Additional new leases took place in the following locations: King Salmon (1).

The 14 state-owned housing units Department of Public Safety (DPS) operates and maintains are in eight locations in western and interior Alaska. These units are all 40-plus years of age or older and in many cases were transferred to the department from federal agencies such as the Bureau of Land Management (BLM), Federal Aviation Administration (FAA), Health and Human Services (HHS), or the National Park Service (NPS). Eleven of these housing units are off the road system, resulting in significant logistical, maintenance, and manpower costs for contractors who are needed to travel to these locations. These cost increases also affect the shipment of necessary materials required to make needed repairs.

The Rural Trooper Housing Operating budget, funds lease payments and pays utilities with a minimal amount available for minor maintenance or emergency repairs for immediate health and safety concerns. Renovations are

usually associated with short-notice or unplanned trooper relocations. There are significant deferred maintenance issues at most of these facilities due to age, life cycle and limited capital funding.

The department is searching for options on temporary duty (TDY) housing in rural communities to provide additional housing for troopers visiting and working on limited duration stays. These units will service as offices and holding facilities in communities that do not have full time law enforcement presence or facilities.

### **Significant Changes in Results to be Delivered in FY2020**

The department will continue the search for surplus federal housing units. Deferred maintenance repairs will be accomplished as needed with the available funds. Continued coordination between Department of Transportation/Public Facilities (DOT/PF) and contractors who are going to rural areas is extremely important to maximize efforts sharing travel costs and other expenses when possible.

To accomplish its mission, the department must be able to transfer troopers to rural areas of the state. Troopers and their families must have habitable housing in rural locations where traditional real estate or rental market are often non-existent. Healthy, safe, and well-maintained housing is essential for recruitment and retention of state troopers in rural Alaska. Currently there is reactive management of rural trooper housing, resulting in costs that could have been avoided through preventative maintenance. The department's FY2020 Operating and Capital budget requests will provide needed funding to establish a dedicated Rural Trooper Housing (RTH) unit with three new positions to identify and implement critical renovations and upgrades to state-owned rural trooper housing facilities, develop and implement proactive measures to maintain the condition of state-owned rural trooper housing such as scheduled maintenance inspections, and provide a specific liaison for coordination of issue resolution for leased rural trooper housing facilities. Implementing a RTH unit with the staff to proactively manage and administer the program to ensure good, habitable standards and safe conditions will have positive impact on the department's ability to recruit and retain troopers in rural Alaska.

### **Statutory and Regulatory Authority**

DPS - Powers and duties of department (AS 44.41.020)  
State Troopers (AS 18.65.010 - AS 18.65.110)  
Police Protection (AS 18.65.010 - AS 18.65.790)  
Law enforcement duties (AS 18.65.010 - AS 18.65.086)

<b>Contact Information</b>
<b>Contact:</b> Dan Spencer, Director, Administrative Services <b>Phone:</b> (907) 465-5505 <b>E-mail:</b> dan.spencer@alaska.gov

**Component Detail All Funds**  
**Department of Public Safety**

**Component:** Rural Trooper Housing (515)  
**RDU:** Alaska State Troopers (160)

Non-Formula Component

	<b>FY2018 Actuals</b>	<b>FY2019 Conference Committee</b>	<b>FY2019 Authorized</b>	<b>FY2019 Management Plan</b>	<b>FY2020 Governor</b>	<b>FY2019 Management Plan vs FY2020 Governor</b>	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	0.0	6.2	6.2	6.2	6.2	0.0	0.0%
73000 Services	2,038.0	2,798.8	2,798.8	2,834.8	2,934.8	100.0	3.5%
74000 Commodities	0.4	5.0	5.0	5.0	5.0	0.0	0.0%
75000 Capital Outlay	2.3	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
<b>Totals</b>	<b>2,040.7</b>	<b>2,810.0</b>	<b>2,810.0</b>	<b>2,846.0</b>	<b>2,946.0</b>	<b>100.0</b>	<b>3.5%</b>
<b>Fund Sources:</b>							
1004 Gen Fund (UGF)	1,004.7	1,312.4	1,312.4	1,312.4	1,412.4	100.0	7.6%
1005 GF/Prgm (DGF)	1,000.0	1,497.6	1,497.6	1,497.6	1,497.6	0.0	0.0%
1007 I/A Rcpts (Other)	36.0	0.0	0.0	36.0	36.0	0.0	0.0%
<b>Unrestricted General (UGF)</b>	<b>1,004.7</b>	<b>1,312.4</b>	<b>1,312.4</b>	<b>1,312.4</b>	<b>1,412.4</b>	<b>100.0</b>	<b>7.6%</b>
<b>Designated General (DGF)</b>	<b>1,000.0</b>	<b>1,497.6</b>	<b>1,497.6</b>	<b>1,497.6</b>	<b>1,497.6</b>	<b>0.0</b>	<b>0.0%</b>
<b>Other Funds</b>	<b>36.0</b>	<b>0.0</b>	<b>0.0</b>	<b>36.0</b>	<b>36.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Federal Funds</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Positions:</b>							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

**Change Record Detail - Multiple Scenarios with Descriptions**  
**Department of Public Safety**

**Component:** Rural Trooper Housing (515)  
**RDU:** Alaska State Troopers (160)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
<b>***** Changes From FY2019 Conference Committee To FY2019 Authorized *****</b>												
<b>FY2019 Conference Committee</b>												
	ConfCom	2,810.0	0.0	6.2	2,798.8	5.0	0.0	0.0	0.0	0	0	0
1004 Gen Fund		1,312.4										
1005 GF/Prgm		1,497.6										
<b>Subtotal</b>		<b>2,810.0</b>	<b>0.0</b>	<b>6.2</b>	<b>2,798.8</b>	<b>5.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>***** Changes From FY2019 Authorized To FY2019 Management Plan *****</b>												
<b>Transfer Interagency Authority from Bureau of Highway Patrol</b>												
	Trin	36.0	0.0	0.0	36.0	0.0	0.0	0.0	0.0	0	0	0
1007 I/A Rcpts		36.0										
Transfer interagency receipt authority from Bureau of Highway Patrol to receive RSA revenue from DOTPF for sublease of a rural housing unit in Bethel.												
<b>Subtotal</b>		<b>2,846.0</b>	<b>0.0</b>	<b>6.2</b>	<b>2,834.8</b>	<b>5.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>***** Changes From FY2019 Management Plan To FY2020 Governor *****</b>												
<b>Manage the Maintenance/Renovation of Rural Trooper Housing</b>												
	Inc	100.0	0.0	0.0	100.0	0.0	0.0	0.0	0.0	0	0	0
1004 Gen Fund		100.0										
<b>Totals</b>		<b>2,946.0</b>	<b>0.0</b>	<b>6.2</b>	<b>2,934.8</b>	<b>5.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>

To accomplish its mission, the Department of Public Safety (DPS) must be able to transfer troopers to rural areas of the state. Troopers and their families must have habitable housing in rural locations where traditional real estate or rental markets are often non-existent. Healthy, safe, and well-maintained housing is essential for recruitment and retention of state troopers in rural Alaska. Experience has shown that if this housing is unavailable, troopers are less willing to transfer to rural posts and their tenure at those locations is shorter.

DPS operates and maintains 16 state-owned housing units in locations across Alaska. These units are all 40 years of age or older. Most were transferred to the department from federal agencies such as the Bureau of Land Management, Federal Aviation Administration, Health and Human Services, or the National Park Service. Currently there is reactive management of rural trooper housing, resulting in costs that could have been avoided through preventative maintenance. Most of these housing units are off the road system which results in significant logistical, maintenance, and manpower costs for contractors who are needed to travel to these locations. These cost increases also affect the shipment of necessary materials required to make needed repairs.

This request will identify and implement critical renovations and upgrades to state-owned rural trooper housing facilities, develop and implement proactive measures to maintain the condition of state-owned rural trooper housing such as scheduled maintenance inspections, and coordination of issue resolution for leased rural trooper housing facilities.

**Line Item Detail (1676)**  
**Department of Public Safety**  
**Travel**

**Component:** Rural Trooper Housing (515)

<b>Line Number</b>	<b>Line Name</b>		<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
2000	Travel		0.0	6.2
<b>Object Class</b>	<b>Servicing Agency</b>	<b>Explanation</b>	<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
<b>2000 Travel Detail Totals</b>			<b>0.0</b>	<b>6.2</b>
2000	In-State Employee Travel	Transportation costs to inspect and repair of rural trooper housing units throughout the State of Alaska.	0.0	6.2

**Line Item Detail (1676)**  
**Department of Public Safety**  
**Services**

**Component:** Rural Trooper Housing (515)

Line Number	Line Name		FY2018 Actuals	FY2019 Management Plan
3000	Services		2,038.0	2,834.8
Object Class	Servicing Agency	Explanation	FY2018 Actuals	FY2019 Management Plan
<b>3000 Services Detail Totals</b>			<b>2,038.0</b>	<b>2,834.8</b>
3001	Financial Services	Interest, penalties, and fines.	0.1	1.8
3006	Delivery Services	Postage, freight, and courier service.	0.0	5.0
3008	Utilities	Gas, electric, water and sewer, and other utility costs for rural trooper housing units.	446.5	800.0
3009	Structure/Infrastructure/Land	Rural Trooper Housing unit lease costs.	1,450.6	1,728.0
3010	Equipment/Machinery	Rural Trooper Housing unit equipment repair and maintenance services.	0.3	50.0
3011	Other Services	Snow removal, repairs and maintenance for rural trooper housing rental units (non-state owned).	0.0	45.0
3020	Inter-Agency Building Maintenance	Trans - Department-wide RSAs with ADOTPF for maintenance of state-owned rural trooper housing units (ADOTPF's Central, Northern, and Southeast Regions).	126.6	165.0
3023	Inter-Agency Building Leases	Trans - Department-wide Rental costs for rural trooper housing units located on ADOTPF land.	3.8	10.0
3026	Inter-Agency Insurance	Admin - Department-wide Risk management property insurance for state owned rural trooper housing.	10.0	25.0
3036	Inter-Agency Safety	Labor - Department-wide Boiler inspections services by the Dept. of Labor for rural trooper housing facilities.	0.1	5.0

**Line Item Detail (1676)**  
**Department of Public Safety**  
**Commodities**

**Component:** Rural Trooper Housing (515)

<b>Line Number</b>	<b>Line Name</b>		<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
4000	Commodities		0.4	5.0
<b>Object Class</b>	<b>Servicing Agency</b>	<b>Explanation</b>	<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
<b>4000 Commodities Detail Totals</b>			<b>0.4</b>	<b>5.0</b>
4000	Business	Small equipment/tools for housing unit repairs.	0.0	1.0
4002	Household/Institutional	Replacement of household items to maintain rural trooper housing units.	0.0	1.0
4005	Building Materials	Building material supplies.	0.0	1.0
4011	Electrical	Electrical supplies for rural trooper housing units.	0.0	0.5
4012	Plumbing	Plumbing materials for rural trooper housing units.	0.0	0.5
4015	Parts and Supplies	Small equipment, tools, plumbing parts, building material, and misc. supplies for housing unit repairs and maintenance.	0.4	1.0

**Line Item Detail (1676)**  
**Department of Public Safety**  
**Capital Outlay**

**Component:** Rural Trooper Housing (515)

<b>Line Number</b>	<b>Line Name</b>		<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
5000	Capital Outlay		2.3	0.0
<b>Object Class</b>	<b>Servicing Agency</b>	<b>Explanation</b>	<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>
<b>5000 Capital Outlay Detail Totals</b>			<b>2.3</b>	<b>0.0</b>
5004	Equipment		2.3	0.0

**Revenue Detail (1681)**  
**Department of Public Safety**

**Component:** Rural Trooper Housing (515)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2018 Actuals	FY2019 Management Plan
<b>5005 GF/Prgm (1005 GF/Prgm)</b>			<b>1,000.0</b>	<b>1,497.6</b>
5118 Program Receipts Public Protection - Rent and Royalties		Public Safety Employees Association (PSEA) contract negotiated housing, rent paid by employees serving in rural posts throughout Alaska. These rents are deducted from the employees' payroll and deposited into the Rural Trooper Housing component.	1,000.0	1,497.6
<b>5007 I/A Rcpts (1007 I/A Rcpts)</b>			<b>36.0</b>	<b>36.0</b>
5301 Inter-Agency Receipts		Sublease, #12-06-006, of Bethel rural trooper housing unit, to DOTPF M&O (Unbudgeted RSA FY17).	36.0	36.0
<b>6004 Gen Fund (1004 Gen Fund)</b>			<b>1.5</b>	<b>0.0</b>
6046 General Fund - Prior Year Reimbursement Recovery			1.5	0.0

**Inter-Agency Services (1682)**  
**Department of Public Safety**

**Component:** Rural Trooper Housing (515)

				FY2018 Actuals	FY2019 Management Plan
<b>Component Totals</b>				<b>140.5</b>	<b>205.0</b>
With Department of Transportation/Public Facilities				130.4	175.0
With Department of Administration				10.0	25.0
With Department of Labor and Workforce Development				0.1	5.0
<b>Object Class</b>	<b>Servicing Agency</b>	<b>Explanation</b>	<b>FY2018 Actuals</b>	<b>FY2019 Management Plan</b>	
3020	Inter-Agency Building Maintenance	Trans - Department-wide	126.6	165.0	
3023	Inter-Agency Building Leases	Trans - Department-wide	3.8	10.0	
3026	Inter-Agency Insurance	Admin - Department-wide	10.0	25.0	
3036	Inter-Agency Safety	Labor - Department-wide	0.1	5.0	