

# **State of Alaska FY2021 Governor's Operating Budget**

## **Department of Health and Social Services Delinquency Prevention Component Budget Summary**

**Component: Delinquency Prevention****Contribution to Department's Mission**

Ensure Alaska's compliance with the core mandates of the federal Juvenile Justice and Delinquency Prevention Act (JJDPA).

The Delinquency Prevention component includes programs of the Title II Federal Formula grant: the Non-Secure Shelter program; Rural Alaska Community Action Program (RurAL CAP); Compliance Monitoring; Disproportionate Minority Contact, Electronic Monitoring, Trauma Informed/Strength-Based and Resiliency efforts; Reducing Isolation efforts; Rural outreach and Tribal Diversion programs; the Co-Occurring Mental Health and Substance Abuse Treatment Improvements program; Transitional Services Improvements project; and compliance with the Interstate Compact for Juveniles (ICJ). In addition, the component includes the Workforce Innovation and Opportunity Act (WIOA) efforts and Marijuana Tax Funds reimbursable services agreement oversight.

**Core Services**

- Ensure that Alaska complies with the core mandates of the federal Juvenile Justice and Delinquency Prevention Act.

**Major Component Accomplishments in 2019**

- The federal Rural Out of Home Placement grant was revised to focus on diversion, resource development, and improved partnership with rural communities in the Bethel district. This effort is aimed at reducing the placement of rural youth outside their home communities through improved partnership and collaboration with local tribes and tribal programs. During FY2019, 32 rural visits were completed, and three tribal meetings/trainings were held.
- The Division of Juvenile Justice continued funding the Rural Alaska Community Action Program (RurAL CAP), in an effort to increase funding to rural communities for delinquency prevention programs and support the reduction of Alaska native youth in Alaska's juvenile justice system. Seven rural communities received funding from Rural Alaska Community Action Program in the form of six-month mini grants and provided support for such things as: youth leadership activities and culture camps focusing on traditional language, music, dance, crafts, and subsistence. In FY2019, 407 rural Alaskan youth in seven communities participated in this programming.
- Juvenile Probation Officers continue to travel to rural communities to complete compliance monitoring site audits. The Juvenile Probation Officers meet with tribal council members, elders, school staff, local law enforcement and other appropriate community members to help support interventions to keep youth from entering the juvenile justice system and to support youth transitioning back to communities after treatment in secure division facilities or residential programs. In FY2019, 30 site audits were completed.
- During FY2019, Division of Juvenile Justice completed a federal compliance monitoring audit with the Office of Juvenile Justice and Delinquency Prevention. The audit assessed Division of Juvenile Justice's statewide system of compliance monitoring and consisted of an in-depth document review and on-site visits at six different facility types. During the closing meeting, Division of Juvenile Justice received positive feedback about the statewide monitoring system, although final audit results are still pending.
- During FY2019, Division of Juvenile Justice partnered with Dr. Christopher Branson for a trauma-informed system assessment and training through funding from the Center for Coordinated Assistance to States (CCAS). Dr. Branson conducted staff surveys and interviews and provided a trauma-responsive training to mid- and senior-level managers. The final report was submitted in September 2019, and the division is following up on recommendations.
- During FY2019, 92 youth were served through the Workforce Integration Opportunity Act (WIOA) program. During FY2019, WIOA funding paid for education, training, and employment skills development. This included support for partnering with Big Brothers Big Sisters for mentoring; culinary skills training; and construction academies.
- In May of FY2019, the kick off meeting for the Alaska Substance Abuse and Mental Health Grant was held in Anchorage. Eight community partners attended along with the planning committee for this grant. During the

kick-off meeting, the Council of State Governments Technical Assistance providers presented on current best practice for supporting juvenile offenders who experience co-occurring disorders, conducted interviews with attendees, and reviewed data and information regarding current services. In addition, staff conducted additional focus groups to collect information regarding strengths, challenges, and areas for improvement in regard to mental health and substance abuse services. This information is being used to refine the project plan and identify service needs for the division.

- During FY2019, Division of Juvenile Justice was awarded Marijuana Tax funds from the Office of Substance Misuse and Addiction Prevention (OSMAP) for the purpose of promoting Cultural Activities, Delinquency Prevention, Pro-Social Development, and Staff Development to support these activities. These funds were awarded in the last quarter, and staff worked diligently to identify appropriate activities to kick off the project. Activities funded included: Peer Allies Leadership development Groups at McLaughlin Youth Center; Why Try Treatment materials purchased for McLaughlin Youth Center, Mat-Su Youth Facility, and Kenai Peninsula Youth Facility; Culture Camps for Nome and Bethel; Sustainable Food Practices activities at Bethel Youth Facility; a Youth Resource Fair in Kenai, and several other pro-social engagement, leadership, and delinquency prevention activities.

### **Key Component Challenges**

- Continue to meet the reporting requirements for all federal Office of Juvenile Justice and Delinquency Prevention grant programs. This includes the stability of federal grant appropriations and new Office of Juvenile Justice and Delinquency Prevention Title II Formula grant guidance.
- Continue the division's efforts regarding compliance with the core requirements of the federal Juvenile Justice and Delinquency Prevention Act, with particular emphasis on deinstitutionalization of status offenders, reducing the number of juveniles held in adult jails or lockups, improving data collection on secure juvenile holds, training rural law enforcement and division staff on federal mandates, completing federally required site audits, and providing adequate division staffing to ensure compliance.
- The turnover of staff in tribal courts and rural community partners made it difficult for Division of Juvenile Justice field staff to maintain the level of training and familiarity with rural partners needed to ensure consistency in rural diversion referral outcomes.
- The Workforce Innovation and Opportunity Act program staff turnover in the facilities continued to pose a significant challenge in FY2019, resulting in some delays to service delivery at the end of the fiscal year. Despite these challenges, the Division of Juvenile Justice were able to deliver services to all enrolled youth.

### **Significant Changes in Results to be Delivered in FY2021**

- The Division of Juvenile Justice will continue to assess, monitor, and implement changes in statutory requirements related to the Juvenile Justice Reauthorization Act, passed by Congress in December 2018. Changes to the jail removal and valid court order provisions will require significant systems-level changes, in addition to a number of necessary changes to state plans, reporting requirements, and state advisory group requirements.
- The Division of Juvenile Justice received approval from Office of Juvenile Justice and Delinquency Prevention on the Second Chance Act Reentry Services grant application. These funds are available and will support assessment of current transitional services for quality assurance, practice improvement, and alignment with evidence-based best practices.
- Continue to work with division staff to analyze overall department and division priorities to identify resource needs for community-based programs. Ensure that all funded services support the reduction of violations of the federal core mandates as well as support the division's mission and primary system improvement initiatives.
- During FY2020 and continuing through FY2021, Program Unit staff will partner with the Mental Health Clinician IV to finalize the Alaska Planning and Implementation Guide for the Mental Health and Substance Abuse grant. The final plan will begin implementation, beginning with a roll-out meeting in Anchorage with the technical assistance provider and an assessments consultant.
- FY2020 Marijuana Tax Funds were awarded in September. Program Unit staff will continue to promote the intent of the fund and encourage staff to access the funds for appropriate youth development activities. As the fund grows, the Program Unit will advocate with Office of Substance Misuse and Addiction Prevention to increase funding for Division of Juvenile Justice activities. These activities will continue if these funds are available in FY2021.

### Statutory and Regulatory Authority

AS 47.05.010(7)	Duties of Department
AS 47.12	Delinquent Minors
AS 47.14	Juvenile Programs and Institutions
7 AAC 78	Grant Programs

Contact Information
<p><b>Contact:</b> Sana Efird, Division Director <b>Phone:</b> (907) 465-1630 <b>E-mail:</b> sana.efird@alaska.gov</p>

**Component Detail All Funds**  
**Department of Health and Social Services**

**Component:** Delinquency Prevention (248)  
**RDU:** Juvenile Justice (319)

Non-Formula Component

	FY2019 Actuals	FY2020 Conference Committee	FY2020 Authorized	FY2020 Management Plan	FY2021 Governor	FY2020 Management Plan vs FY2021 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	117.6	130.0	130.0	242.4	242.4	0.0	0.0%
73000 Services	124.4	511.5	511.5	411.5	411.5	0.0	0.0%
74000 Commodities	0.0	44.8	44.8	44.8	44.8	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	274.0	628.7	628.7	616.3	616.3	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
<b>Totals</b>	<b>516.0</b>	<b>1,315.0</b>	<b>1,315.0</b>	<b>1,315.0</b>	<b>1,315.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Fund Sources:</b>							
1002 Fed Rcpts (Fed)	402.2	1,155.0	1,155.0	1,155.0	1,155.0	0.0	0.0%
1007 I/A Rcpts (Other)	113.8	145.0	145.0	145.0	145.0	0.0	0.0%
1108 Stat Desig (Other)	0.0	15.0	15.0	15.0	15.0	0.0	0.0%
<b>Unrestricted General (UGF)</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Designated General (DGF)</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Other Funds</b>	<b>113.8</b>	<b>160.0</b>	<b>160.0</b>	<b>160.0</b>	<b>160.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Federal Funds</b>	<b>402.2</b>	<b>1,155.0</b>	<b>1,155.0</b>	<b>1,155.0</b>	<b>1,155.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Positions:</b>							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

**Change Record Detail - Multiple Scenarios with Descriptions**  
**Department of Health and Social Services**

**Component:** Delinquency Prevention (248)  
**RDU:** Juvenile Justice (319)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2020 Conference Committee To FY2020 Authorized *****												
<b>FY2020 Conference Committee</b>												
ConfCom		1,315.0	0.0	130.0	511.5	44.8	0.0	628.7	0.0	0	0	0
1002 Fed Rcpts		1,155.0										
1007 I/A Rcpts		145.0										
1108 Stat Desig		15.0										
<b>Subtotal</b>		<b>1,315.0</b>	<b>0.0</b>	<b>130.0</b>	<b>511.5</b>	<b>44.8</b>	<b>0.0</b>	<b>628.7</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
***** Changes From FY2020 Authorized To FY2020 Management Plan *****												
<b>Align Authority with Anticipated Expenditures</b>												
LIT		0.0	0.0	112.4	-100.0	0.0	0.0	-12.4	0.0	0	0	0
Transfer authority from services and grants to cover anticipated travel costs. The remaining services and grants authority is sufficient to cover anticipated expenditures.												
<b>Subtotal</b>		<b>1,315.0</b>	<b>0.0</b>	<b>242.4</b>	<b>411.5</b>	<b>44.8</b>	<b>0.0</b>	<b>616.3</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
***** Changes From FY2020 Management Plan To FY2021 Governor *****												
<b>Totals</b>		<b>1,315.0</b>	<b>0.0</b>	<b>242.4</b>	<b>411.5</b>	<b>44.8</b>	<b>0.0</b>	<b>616.3</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**Line Item Detail (1676)**  
**Department of Health and Social Services**  
**Travel**

**Component:** Delinquency Prevention (248)

Line Number	Line Name		FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
2000	Travel		117.6	242.4	242.4
Object Class	Servicing Agency	Explanation	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>2000 Travel Detail Totals</b>			<b>117.6</b>	<b>242.4</b>	<b>242.4</b>
2000	In-State Employee Travel	In state travel for staff. Primarily this will be for staff to attend training that supports a federal grant and for compliance monitoring. Also for division staff to attend the Alaska Juvenile Justice Advisory Committee (AJJAC) meetings and briefings.	73.8	212.5	212.5
2001	In-State Non-Employee Travel	Travel costs for Alaska Juvenile Justice Advisory Committee members to travel to in-state meetings.	28.3	22.9	22.9
2002	Out of State Employee Travel	Travel costs for Alaska Juvenile Justice Advisory Committee members to travel to out-of-state meetings.	10.6	7.0	7.0
2003	Out of State Non-Employee Travel		4.9	0.0	0.0

**Line Item Detail (1676)**  
**Department of Health and Social Services**  
**Services**

**Component:** Delinquency Prevention (248)

Line Number	Line Name		FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
3000	Services		124.4	411.5	411.5
Object Class	Servicing Agency	Explanation	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>3000 Services Detail Totals</b>			<b>124.4</b>	<b>411.5</b>	<b>411.5</b>
3000	Education Services	Conference fees for various trainings.	1.9	50.0	50.0
3004	Telecommunications	Various teleconferences and videoconferencing charges.	0.1	70.0	70.0
3009	Structure/Infrastructure/Land		2.2	0.0	0.0
3011	Other Services	Contractual agreements with outside entities for professional services to meet the requirements of the federal grant programs administered by the Division of Juvenile Justice.	72.0	291.5	291.5
3029	Inter-Agency Education/Training	Univ - Department-wide	48.2	0.0	0.0



**Line Item Detail (1676)**  
**Department of Health and Social Services**  
**Commodities**

**Component:** Delinquency Prevention (248)

Line Number	Line Name		FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
4000	Commodities		0.0	44.8	44.8
Object Class	Servicing Agency	Explanation	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>4000 Commodities Detail Totals</b>			<b>0.0</b>	<b>44.8</b>	<b>44.8</b>
4000	Business	Business supplies needed for the startup of a program funded by a grant.	0.0	24.8	24.8
4002	Household/Institutional	Other supplies used to support grant funded programs.	0.0	20.0	20.0

**Line Item Detail (1676)**  
**Department of Health and Social Services**  
**Grants, Benefits**

**Component:** Delinquency Prevention (248)

Line Number	Line Name		FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
7000	Grants, Benefits		274.0	616.3	616.3
Object Class	Servicing Agency	Explanation	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>7000 Grants, Benefits Detail Totals</b>			<b>274.0</b>	<b>616.3</b>	<b>616.3</b>
7001	Grants	Federally funded grants to non-profits for the following services: juvenile accountability, employment, electronic monitoring and prevention grants.  The division also awards a Workforce Innovation and Opportunities Act grant with money received from the Department of Labor.	163.2	516.3	516.3
7002	Benefits	Costs for various client services.	98.3	100.0	100.0
7003	Sub-Recipient Pass-Through Grants		12.5	0.0	0.0

**Revenue Detail (1681)**  
**Department of Health and Social Services**

**Component:** Delinquency Prevention (248)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>5002 Fed Rcpts (1002 Fed Rcpts)</b>			<b>359.3</b>	<b>1,155.0</b>	<b>1,155.0</b>
5019 Federal - Miscellaneous Grants		Take note that this funding source has been identified as a potential shortfall, pending final closeout of encumbrances, the shortfall may clear itself or require action in the form of a ratification. Federal grant programs providing funds to enhance the state's efforts to improve offender accountability.	359.3	1,155.0	1,155.0
<b>5007 I/A Rcpts (1007 I/A Rcpts)</b>			<b>113.8</b>	<b>145.0</b>	<b>145.0</b>
5301 Inter-Agency Receipts	H&SS - Delinquency Prevention (248)		6.4	0.0	0.0
5301 Inter-Agency Receipts	Labor - Department-wide	Interagency authority to record revenue from the Department of Labor and Workforce Development for the Workforce Innovation and Opportunity Act federal grant. The division bills the Department of Labor and Workforce Development via the RSA process.	107.4	145.0	145.0
<b>5108 Stat Desig (1108 Stat Desig)</b>			<b>0.0</b>	<b>15.0</b>	<b>15.0</b>
5206 Statutory Designated Program Receipts - Contracts		Federal grant interest income when federal grants dictate that 100 percent of the funds be released to the states at the beginning of the program period.	0.0	15.0	15.0

**Inter-Agency Services (1682)**  
**Department of Health and Social Services**

**Component:** Delinquency Prevention (248)

				FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
<b>Component Totals</b>				<b>48.2</b>	<b>0.0</b>	<b>0.0</b>
With University of Alaska				48.2	0.0	0.0
Object Class	Servicing Agency	Explanation				
			FY2019 Actuals	FY2020 Management Plan	FY2021 Governor	
3029	Inter-Agency Education/Training	Univ - Department-wide	48.2	0.0	0.0	