

State of Alaska FY2021 Governor's Operating Budget

Department of Health and Social Services Adult Preventative Dental Medicaid Svcs Component Budget Summary

Component: Adult Preventative Dental Medicaid Svcs

Contribution to Department's Mission

Provide health care to Alaskans in need by enhancing the emergent dental services available to adult Medicaid recipients.

This component of Alaska Medicaid is under the programmatic oversight of the Department of Health and Social Services, Division of Health Care Services.

Core Services

- Preventive dental care
- Diagnostic examinations and radiographs
- Restorative dental services

Major Component Accomplishments in 2019

Adult Preventive Dental Program saw an increase of 4.2 percent increase in benefits provided over the previous year with the federal share making up 70.6 percent.

Key Component Challenges

- Maintain compliance with complex federal and state plan requirements.
- With few exceptions, Alaska's dentists are located only in larger communities; consequently, costly Medicaid travel, including airfare and in some instances overnight lodging and meals, is necessary. Although dental health aide therapists meet some of the minor dental needs in small communities, dental-related travel continues to be one of the greatest, and the costliest, challenges to the Adult Preventive Medicaid program.
- Members may utilize the upcoming year's benefit allowance when the allowance for a single year is insufficient to cover the cost of dentures. The complexity of processing claims and monitoring benefit limits for individuals who have exercised this option is administratively burdensome and continues to challenge the program. Detailed monitoring is required, which increases the likelihood that a manual pend resolution will be required.

Significant Changes in Results to be Delivered in FY2021

The department will continue to explore ways to increase the cost-effectiveness of the adult preventive dental program and maximize its impact on adult Medicaid recipients.

Statutory and Regulatory Authority

Alaska Statutes:

AS 47.07 Medical Assistance for Needy Persons

AS 47.25 Public Assistance

Administrative Code:

7 AAC 100 Medicaid Assistance Eligibility

7 AAC 105 - 7 AAC 160 Medicaid Coverage and Payment

Social Security Act:

Title XIX Medicaid

Title XVIII Medicare

Code of Federal Regulations:
42 CFR Chapter IV

Contact Information
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Component Detail All Funds
Department of Health and Social Services

Component: Adult Preventative Dental Medicaid Svcs (2839)
RDU: Medicaid Services (595)

Formula Component

	FY2019 Actuals	FY2020 Conference Committee	FY2020 Authorized	FY2020 Management Plan	FY2021 Governor	FY2020 Management Plan vs FY2021 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
73000 Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
74000 Commodities	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	23,059.2	27,004.5	0.0	0.0	27,004.5	27,004.5	100.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	23,059.2	27,004.5	0.0	0.0	27,004.5	27,004.5	100.0%
Fund Sources:							
1002 Fed Rcpts (Fed)	16,260.0	18,730.9	0.0	0.0	18,730.9	18,730.9	100.0%
1003 G/F Match (UGF)	6,799.2	8,273.6	0.0	0.0	8,273.6	8,273.6	100.0%
Unrestricted General (UGF)	6,799.2	8,273.6	0.0	0.0	8,273.6	8,273.6	100.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Federal Funds	16,260.0	18,730.9	0.0	0.0	18,730.9	18,730.9	100.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Health and Social Services

Component: Adult Preventative Dental Medicaid Svcs (2839)
RDU: Medicaid Services (595)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2020 Conference Committee To FY2020 Authorized *****												
FY2020 Conference Committee												
	ConfCom	27,004.5	0.0	0.0	0.0	0.0	0.0	27,004.5	0.0	0	0	0
1002 Fed Rcpts		18,730.9										
1003 G/F Match		8,273.6										
Eliminate Adult Dental Medicaid Benefit												
	Veto	-27,004.5	0.0	0.0	0.0	0.0	0.0	-27,004.5	0.0	0	0	0
1002 Fed Rcpts		-18,730.9										
1003 G/F Match		-8,273.6										

Eliminate this optional Medicaid service. Emergency dental services will remain covered.

The State's fiscal reality dictates a reduction in expenditures across all agencies.

Restore Adult Dental Medicaid Benefit

	Inc	27,004.5	0.0	0.0	0.0	0.0	0.0	27,004.5	0.0	0	0	0
1003 G/F Match		27,004.5										

Legislative add-back appropriation made in Chapter 2, SSSLA2019, of HB2001.

Restore adult dental Medicaid benefit.

Eliminate Adult Dental Medicaid Benefit

	Veto	-27,004.5	0.0	0.0	0.0	0.0	0.0	-27,004.5	0.0	0	0	0
1003 G/F Match		-27,004.5										

Eliminate this optional Medicaid service. The State's current fiscal reality requires minimizing general fund spending in support of optional services to ensure adequate funding for federally-required Medicaid services. Emergency dental services will remain covered.

The funding for this program was previously vetoed in HB 39. After the veto in HB 39, a question was raised regarding whether the veto in HB 39 should be interpreted to provide that the entire \$27 million reduction resulting from the elimination of funding for this program should be allocated to the general fund rather than split between the general fund and federal funds. The Department of Law advised the Office of Management and Budget that HB 39 should be interpreted to accomplish its intent, which was to eliminate funding for the program. In order to implement that intent, the reduction in the general fund appropriation would not be \$27 million but instead would be \$8,273,600 with the remainder reduced from federal funding because the program is funded by a mix of state and federal funds. The Department of Law advised that its conclusion was based on the clear intent of the legislation as disclosed on the face of the bill which was to veto funding for the program and as disclosed in the veto message which provided that the veto would result in a reduction in spending of state and federal funds (not just state funds) of \$18,730,900 in federal receipts and \$8,273,600 in general fund.

It is noted that HB 2001 includes only general fund appropriations for Medicaid funding, including the adult dental program. It is clear from the appropriation in HB 2001 that the legislature intended to restore what it viewed as all the general fund money previously vetoed in HB 39. Although it is the position of this administration, upon advice from Department of Law, that the prior veto included approximately \$18,730,900 million in federal funds, the Governor has reduced

Change Record Detail - Multiple Scenarios with Descriptions
Department of Health and Social Services

Component: Adult Preventative Dental Medicaid Svcs (2839)
RDU: Medicaid Services (595)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
the general fund appropriation in HB 2001 to eliminate all funding for the adult preventative dental program and maintain the \$18,730,900 in general funds that were never intended to be vetoed in HB 39. This action resolves any question regarding the prior veto of funding for the program and ensures the original intent of the Governor's line-item veto is fulfilled. Namely, \$27,004,500 consisting of both general funds and federal funds has been stricken with the intent that all funding for the adult preventative dental program be eliminated.												
Subtotal		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
***** Changes From FY2020 Management Plan To FY2021 Governor *****												
Restore Adult Preventive Dental Program												
	Inc	27,004.5	0.0	0.0	0.0	0.0	0.0	27,004.5	0.0	0	0	0
1002 Fed Rcpts		18,730.9										
1003 G/F Match		8,273.6										
Reinstate Adult Preventative Dental program at the FY2019 level of funding. This program provides health care to Alaskan adult Medicaid recipients for preventative dental services. Preventive dental services help deter higher costs that would be incurred through utilization of emergency dental services instead.												
Core Services for the program: Preventative dental care Diagnostic examinations and radiographs Restorative dental services												
The Department will continue to explore ways to increase the cost-effectiveness of the adult preventative dental program and maximize its return on adult Medicaid recipients.												
Totals		27,004.5	0.0	0.0	0.0	0.0	0.0	27,004.5	0.0	0	0	0

Line Item Detail (1676)
Department of Health and Social Services
Grants, Benefits

Component: Adult Preventative Dental Medicaid Svcs (2839)

Line Number	Line Name		FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
7000	Grants, Benefits		23,059.2	0.0	27,004.5
Object Class	Servicing Agency	Explanation	FY2019 Actuals	FY2020 Management Plan	FY2021 Governor
7000 Grants, Benefits Detail Totals			23,059.2	0.0	27,004.5
7002	Benefits	<p>Medicaid Services for preventative and restorative dental services.</p> <p>This also includes payments for services for Medicaid clients who are/will be newly eligible through Medicaid expansion.</p>	23,059.2	0.0	27,004.5

Revenue Detail (1681)
Department of Health and Social Services

Component: Adult Preventative Dental Medicaid Svcs (2839)

Revenue Type (OMB Fund Code)				FY2020	
Revenue Source	Component	Comment	FY2019 Actuals	Management Plan	FY2021 Governor
5002 Fed Rcpts (1002 Fed Rcpts)			16,260.1	0.0	18,730.9
5019 Federal - Miscellaneous Grants		Title XIX Medicaid.	16,260.1	0.0	18,730.9