

State of Alaska FY2022 Governor's Operating Budget

Department of Health and Social Services Delinquency Prevention Component Budget Summary

Component: Delinquency Prevention**Contribution to Department's Mission**

The Delinquency Prevention component includes programs of the Title II federal formula grant, including juvenile holding programs, Rural Alaska Community Action Program (RurAL CAP), compliance monitoring, reducing racial and ethnic disparities and electronic monitoring, as well as division initiatives such as trauma-informed/strength-based and resiliency efforts, reducing isolation and room confinement efforts, rural outreach and tribal diversion programs, the co-occurring Mental Health and Substance Abuse Treatment Improvements program, Transitional Services Improvements project and compliance with the Interstate Compact for Juveniles (ICJ). In addition, the component includes the Workforce Innovation and Opportunity Act (WIOA) efforts and programs and incentives funded by marijuana tax funds.

Core Services

- Ensure that Alaska complies with the core mandates of the federal Juvenile Justice and Delinquency Prevention Act.

Major Component Accomplishments in 2020

The federal Reducing Out of Home Placement (ROOHP) grant is focused on diversion, resource development, and improved partnership with rural communities in the lower Yukon-Kuskokwim Delta. This effort is aimed at reducing the placement of rural youth outside their home communities through improved partnership and collaboration with local tribes and tribal programs. During FY2020, rural visits were limited due to COVID-19. However, staff continued outreach by checking in with local contacts remotely and continued making referrals to tribal courts. Due to the travel restrictions, the division was approved for a one-year extension to continue activities and complete grant requirements as travel resumes. Due to ROOHP efforts during FY2020, three additional communities signed Rural Diversion Agreements with the division, allowing greater partnership and expanded diversion opportunities in the lower Yukon-Kuskokwim Delta.

The Division of Juvenile Justice (DJJ) continued funding the Rural Alaska Community Action Program (RurAL CAP) in an effort to increase funding to rural communities for positive youth development programs and support the reduction of Alaska Native youth in Alaska's juvenile justice system. Nine rural communities received funding from RurAL CAP in the form of six-month mini grants and provided support for such things as: youth leadership activities and culture camps focusing on traditional language, music, dance, crafts and subsistence. In FY2020, 311 rural Alaskan youth in nine communities participated in this programming.

Despite the ongoing COVID-19 pandemic, Juvenile Probation Officers continued to travel to rural communities to complete compliance monitoring site audits when it was safe and reasonable to do so. The Juvenile Probation Officers meet with local law enforcement, inspect local holding facilities, review juvenile holding data for compliance with federal regulations, and provide training and technical assistance to help communities comply with federal requirements. When applicable, staff may also meet with tribal council members, elders, school staff, local law enforcement and other appropriate community members to help support interventions to keep youth from entering the juvenile justice system and to support youth transitioning back to communities after treatment in secure division facilities or residential programs. In FY2020, 14 site audits were completed.

During FY2020, 102 youth were served through the Workforce Innovation and Opportunity Act (WIOA) program. WIOA funding paid for education, training, and employment skills development. This included support for culinary skills training; OSHA and workplace safety training; welding training; and construction academies.

In December 2019, DJJ submitted the final plan for the Alaska Evidenced-based Substance Abuse and Mental Health Treatment Services grant, a program funded by the Office of Juvenile Justice and Delinquency Prevention (OJJDP.) The final plan incorporated systems change efforts from a broader division plan that creates specialized treatment programming at each of the four DJJ treatment facilities. Upon approval of the plan in January, DJJ has begun implementation of treatment programming to better serve the specialized needs of youth who require treatment due to

substance abuse disorders, severe mental health diagnosis, and violent offense histories. The division continues efforts to ensure youth needs are properly assessed and that staff have the skills and training to provide the identified programming in facilities.

During FY2020, the DJJ received marijuana tax funds from the Office of Substance Misuse and Addiction Prevention (OSMAP) for the purpose of promoting cultural activities, delinquency prevention, pro-social development, and staff development to support these activities. Activities funded included: WhyTry treatment program materials for the Johnson Youth Center Detention Unit; culture camps in Bethel; physical fitness and wellness programming at the Mat-Su Youth Facility; substance abuse treatment training for staff; and several other pro-social engagement, leadership, and delinquency prevention activities.

The Division of Juvenile Justice was awarded a Second Chance Act Reentry Services grant from the OJJDP. These grant funds will support assessment of current transitional services for quality assurance, practice improvement, and alignment with evidence-based best practices.

Key Component Challenges

The turnover of staff in tribal courts and with rural community partners made it difficult for DJJ field staff to maintain the level of training and familiarity with rural partners needed to ensure consistency in rural diversion referral outcomes.

The ongoing COVID-19 pandemic presented challenges with traveling to local communities to provide regular services, as well as created a disruption in community-based services and programming. At this time, there is not clear guidance from federal agencies about how COVID-19 related challenges will be interpreted with regard to meeting grant requirements and compliance standards.

The COVID-19 pandemic also presented challenges with providing community-based programming. Specifically, the Workforce Innovation and Opportunity Act grant programs and reentry programs have historically relied heavily on community partnerships and activities. Precautions necessary for the health and safety of youth and staff during the pandemic, however, have severely limited these activities. The division has continued to provide these services, coordinating with service providers and community partners as able to provide services virtually through various video and teleconference mediums.

Significant Changes in Results to be Delivered in FY2022

The Division of Juvenile Justice will continue to assess, monitor, and implement changes in statutory requirements related to the Juvenile Justice Reauthorization Act, passed by Congress in December 2018. Changes to the jail removal and valid court order provisions will require significant systems-level changes, in addition to several necessary changes to state plans, reporting requirements and state advisory group requirements.

Continue to work with division staff to analyze overall department and division priorities to identify resource needs for community-based programs. Ensure that all funded services support the reduction of violations of the federal core mandates as well as support the division's mission and primary system improvement initiatives.

Program unit staff will partner with the Mental Health Clinician IV to implement the Alaska Planning and Implementation Guide for the Mental Health and Substance Abuse grant. Due to the scope of systems change efforts funded by the grant, the scope of services provided in DJJ treatment facilities will be expanded to increase specialized treatment, increase training for staff on working with youth experiencing mental health and substance abuse diagnosis, and expand on behavior management systems to better address youth behaviors related to these diagnosis.

If marijuana tax funds continue to be awarded, program unit staff will promote the intent and encourage staff to access the funds for appropriate youth development activities. As the fund grows, the program unit will advocate with OSMAP to increase funding for Division of Juvenile Justice activities.

Statutory and Regulatory Authority

AS 47.05.010(7) Duties of Department
AS 47.12 Delinquent Minors
AS 47.14 Juvenile Programs and Institutions
7 AAC 78 Grant Programs

Contact Information

Contact: Sylvan Robb, Division Director
Phone: (907) 465-1630
E-mail: sylvan.rob主@alaska.gov

Component Detail All Funds
Department of Health and Social Services

Component: Delinquency Prevention (248)
RDU: Juvenile Justice (319)

Non-Formula Component

	FY2020 Actuals	FY2021 Conference Committee	FY2021 Authorized	FY2021 Management Plan	FY2022 Governor	FY2021 Management Plan vs FY2022 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	63.0	242.4	242.4	290.1	290.1	0.0	0.0%
73000 Services	83.2	411.5	411.5	388.8	388.8	0.0	0.0%
74000 Commodities	4.5	44.8	44.8	59.8	59.8	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	269.0	616.3	616.3	666.3	666.3	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	419.7	1,315.0	1,315.0	1,405.0	1,405.0	0.0	0.0%
Fund Sources:							
1002 Fed Rcpts (Fed)	297.3	1,155.0	1,155.0	1,155.0	1,155.0	0.0	0.0%
1007 I/A Rcpts (Other)	117.9	145.0	145.0	220.0	220.0	0.0	0.0%
1108 Stat Desig (Other)	4.5	15.0	15.0	30.0	30.0	0.0	0.0%
Unrestricted General (UGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	122.4	160.0	160.0	250.0	250.0	0.0	0.0%
Federal Funds	297.3	1,155.0	1,155.0	1,155.0	1,155.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Health and Social Services

Component: Delinquency Prevention (248)
RDU: Juvenile Justice (319)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2021 Conference Committee To FY2021 Authorized *****												
Conference Committee												
	ConfCom	1,315.0	0.0	242.4	411.5	44.8	0.0	616.3	0.0	0	0	0
1002 Fed Rcpts		1,155.0										
1007 I/A Rcpts		145.0										
1108 Stat Desig		15.0										
Subtotal		1,315.0	0.0	242.4	411.5	44.8	0.0	616.3	0.0	0	0	0
***** Changes From FY2021 Authorized To FY2021 Management Plan *****												
Transfer Authority from McLaughlin Youth Center for Grants												
	Trin	15.0	0.0	0.0	0.0	15.0	0.0	0.0	0.0	0	0	0
1108 Stat Desig		15.0										
Transfer authority from McLaughlin Youth Center to Delinquency Prevention for grants received at juvenile facilities. The remaining McLaughlin Youth Center authority is sufficient to perform the core services of the component.												
Align Authority with Anticipated Expenditures												
	LIT	0.0	0.0	27.7	-27.7	0.0	0.0	0.0	0.0	0	0	0
Transfer authority from services to cover anticipated travel costs. The remaining services authority is sufficient to cover anticipated expenditures.												
Transfer from Probation Services for Marijuana Tax Fund Reimbursable Services Agreement												
	Trin	75.0	0.0	20.0	5.0	0.0	0.0	50.0	0.0	0	0	0
1007 I/A Rcpts		75.0										
Transfer authority from Probation Services to Delinquency Prevention for a Marijuana Tax Fund Reimbursable Services Agreement. This was a new unbudgeted Reimbursable Services Agreement (RSA) in FY2020 and is continued in FY2021. This transfer allows the RSA to be budgeted in FY2021. The remaining Probation Services authority is sufficient to perform the core services of the component.												
Subtotal		1,405.0	0.0	290.1	388.8	59.8	0.0	666.3	0.0	0	0	0
***** Changes From FY2021 Management Plan To FY2022 Governor *****												
Totals		1,405.0	0.0	290.1	388.8	59.8	0.0	666.3	0.0	0	0	0

Line Item Detail (1676)
Department of Health and Social Services
Travel

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
2000	Travel		63.0	290.1	290.1
Object Class	Servicing Agency	Explanation	FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
2000 Travel Detail Totals			63.0	290.1	290.1
2000	In-State Employee Travel	In state travel for staff. Primarily this will be for staff to attend training that supports a federal grant and for compliance monitoring. Also for division staff to attend the Alaska Juvenile Justice Advisory Committee (AJJAC) meetings and briefings.	44.5	204.3	204.3
2001	In-State Non-Employee Travel	Travel costs for Alaska Juvenile Justice Advisory Committee members to travel to in-state meetings.	11.1	34.0	34.0
2002	Out of State Employee Travel	Travel costs for Alaska Juvenile Justice Advisory Committee members to travel to out-of-state meetings.	7.4	40.8	40.8
2003	Out of State Non-Employee Travel	Travel costs for Alaska Juvenile Justice Advisory Committee members to travel to out-of-state meetings.	0.0	11.0	11.0

Line Item Detail (1676)
Department of Health and Social Services
Services

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
3000	Services		83.2	388.8	388.8
Object Class	Servicing Agency	Explanation	FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
3000 Services Detail Totals			83.2	388.8	388.8
3000	Education Services	Conference fees for various trainings.	2.3	55.0	55.0
3004	Telecommunications	Various teleconferences and videoconferencing charges.	0.2	42.3	42.3
3011	Other Services	Contractual agreements with outside entities for professional services to meet the requirements of the federal grant programs administered by the Division of Juvenile Justice.	80.7	291.5	291.5

Line Item Detail (1676)
Department of Health and Social Services
Commodities

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
4000	Commodities		4.5	59.8	59.8
Object Class	Servicing Agency	Explanation	FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
4000 Commodities Detail Totals			4.5	59.8	59.8
4000	Business	Business supplies needed for the startup of a program funded by a grant.	4.5	39.8	39.8
4002	Household/Institutional	Other supplies used to support grant funded programs.	0.0	20.0	20.0

Line Item Detail (1676)
Department of Health and Social Services
Grants, Benefits

Component: Delinquency Prevention (248)

Line Number	Line Name		FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
7000	Grants, Benefits		269.0	666.3	666.3
Object Class	Servicing Agency	Explanation	FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
7000 Grants, Benefits Detail Totals			269.0	666.3	666.3
7001	Grants	Federally funded grants to non-profits for the following services: juvenile accountability, employment, electronic monitoring and prevention grants. The division also awards a Workforce Innovation and Opportunities Act grant with money received from the Department of Labor.	18.1	516.3	516.3
7002	Benefits	Costs for various client services.	108.4	150.0	150.0
7003	Sub-Recipient Pass-Through Grants		142.5	0.0	0.0

Revenue Detail (1681)
Department of Health and Social Services

Component: Delinquency Prevention (248)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2020 Actuals	FY2021 Management Plan	FY2022 Governor
5002 Fed Rcpts (1002 Fed Rcpts)			297.3	1,155.0	1,155.0
5019 Federal - Miscellaneous Grants		Federal grant programs providing funds to enhance the state's efforts to improve offender accountability.	297.3	1,155.0	1,155.0
5007 I/A Rcpts (1007 I/A Rcpts)			117.9	220.0	220.0
5301 Inter-Agency Receipts		Unprogrammed interagency receipt authority.	0.0	0.0	8.7
5301 Inter-Agency Receipts	Labor - Department-wide		117.9	0.0	0.0
5301 Inter-Agency Receipts		Interagency authority for marijuana tax funds from the Division of Behavioral Health for delinquency prevention.	0.0	0.0	75.0
5301 Inter-Agency Receipts	Labor - Department-wide	Interagency authority for federal pass-through grant from Department of Labor and Workforce Development for the Workforce Innovation and Opportunity Act federal grant. The division bills the Department of Labor and Workforce Development via the RSA process.	0.0	220.0	136.3
5108 Stat Desig (1108 Stat Desig)			4.5	30.0	30.0
5205 Statutory Dsgntd Prgrm Rcpts Development - Charges for Svcs			4.5	0.0	0.0
5206 Statutory Designated Program Receipts - Contracts		Federal grant interest income when federal grants dictate that 100 percent of the funds be released to the states at the beginning of the program period.	0.0	30.0	30.0