

State of Alaska FY2024 Governor's Operating Budget

Department of Family and Community Services Designated Evaluation and Treatment Component Budget Summary

Component: Designated Evaluation and Treatment

Contribution to Department's Mission

Hospital-based Designated Evaluation and Treatment (DET)/Designated Evaluation and Stabilization (DES) services are provided to Alaskans experiencing mental health crises. When the needs of individuals in crisis exceed the treatment capacities of their local communities, including the service options of their grant-funded comprehensive behavioral health center staff, these individuals are court-ordered to a designated evaluation and treatment facility for involuntary evaluation and/or treatment. Designated evaluation and treatment services are generally provided as close to each individual's home as possible, as promptly as possible, in a manner that informs the individual of his/her rights, and allows him/her to participate, to the extent possible, in their own treatment.

Core Services

- The Designated Evaluation and Treatment component provides fee-for-service funding on a payer-of-last resort basis to designated local community hospitals. These designated hospitals provide involuntary evaluation and treatment services to people court-ordered under Alaska Statute 47.30.655 – 47.30.915, and to people who meet commitment criteria but have agreed to voluntary services in lieu of commitment under Alaska Statute 47.31.010(b)(1)(B).
- A Designated Evaluation and Treatment facility may provide up to 72 hours of inpatient psychiatric evaluation; seven to ten days of crisis stabilization and treatment services; and 30 to 40 days of inpatient psychiatric hospital services as close to the consumer's home, family, and support systems as possible. Component funding also supports consumer and escort travel to the designated hospitals and back to their discharge placement.
- Designated Evaluation and Stabilization / Designated Evaluation and Treatment psychiatric emergency services are one component within the division's continuum of behavioral health services and are essential to controlling admissions to Alaska Psychiatric Institute, Alaska's only public psychiatric hospital.
- There are Designated Evaluation and Stabilization hospitals located in Bethel and Ketchikan (Yukon Kuskokwim Delta Regional Hospital and PeaceHealth Ketchikan Medical Center) and Designated Evaluation and Treatment (DET) hospitals located in the Northern Interior and Southeast Alaska regions (Fairbanks Memorial Hospital and Bartlett Regional Hospital). DET hospitals feature self-contained behavioral health units within each of their hospitals including full psychiatric care.

Major Component Accomplishments in 2022

- The passage of House Bill 172 (HB 172) during the 2022 legislative session allows for the department to fulfill obligations to improve capacity for individuals to receive timely evaluations and treatment in the least restrictive settings. HB 172 provides funding and allows for a new facility type to seek departmental designation to become evaluation facilities for involuntary commitment, thereby expanding capacity for psychiatric stabilization and treatment, and providing more crisis stabilization services throughout Alaska.
- Provided 895 secure transports for complex case clients for placement.

Key Component Challenges

While Designated Evaluation and Treatment (DET) services are a significant aspect of the division's continuum of behavioral health services, these services are subject to significant and enduring challenges:

- Facilities: Communities often lack adequate facilities or the professional staff necessary to safely stabilize individuals experiencing local behavioral health emergencies.
- Workforce: Designated Evaluation and Treatment facilities and local community behavioral health centers will continue to struggle with workforce issues including staff shortages and turnover. There is a need for ongoing training in the management of psychiatric emergencies and the short-term stabilization and treatment process.
- Expansion of DET Hospitals: Over 80 percent of the Alaska Psychiatric Institute's annual admissions come from the Mat-Su Valley and Anchorage.
- Complex Funding Structures: DET services leverage federal funding in the Medicaid services component through Disproportionate Share Hospital (DSH) funds. It is a challenge to administer and distribute these funds due to the

complex fiscal analysis required for hospital eligibility and the required eligibility review to ensure that these funds are payor of last resort for each patient. In addition, some hospitals designated as a DET by the state may not qualify for the federal portion of this reimbursement for DSH services.

- COVID-19: Transportation costs have increased due to the closing of and limited flights on smaller regional airlines. Many individuals are being transported via charter flights. Transportation costs are also increasing due to longer wait times at airports for safety and health checks and additional time cleaning transport vehicles. Due to COVID-19, many hospitals have limited their admissions, and this has increased the burden on other DETs.

Significant Changes in Results to be Delivered in FY2024

- The implementation of the 1115 Waiver has been a phased-in approach, as each region adopts new services and the crisis system responds to individuals in crisis with options to meet their needs. The new services include peer crisis support, mobile crisis response, 23-hour crisis stabilization, and short-term residential crisis stabilization. These services will reduce the high cost of emergency department care, treat people at the level of care that they need, and reduce the reliance on Designated Evaluation and Treatment beds. The department continues to pursue innovative ways to leverage these new service models to allow involuntary commitments to be served through Crisis Stabilization Centers.
- Designated Evaluation and Treatment will provide funding support for one additional hospital and two non-hospitals to stand up additional evaluation facilities for involuntary commitment clients.

Statutory and Regulatory Authority

AS 47.07.030	Medical Services to be Provided
AS 47.07.040	State Plan for Provision of Medical Assistance
AS 47.07.073	Uniform Accounting, Budgeting, and Reporting
AS 47.30.520 - 620	Community Mental Health Services Act
AS 47.30.655 - 915	State Mental Health Policy
AS 47.30.011 - 061	Mental Health Trust Authority
AS47.30.870	Transportation
7 AAC 43.687	Disproportionate Share Hospital
7 AAC 150.170(8)	Allowable Reasonable Operating Costs
7 AAC 150.180	Methodology and Criteria for Additional Payments as a Disproportionate Share Hospital
7 AAC 78	Grant Programs
7 AAC 71	Community Mental Health Services
7 AAC 72	Civil Commitment
13 AAC 60.010 – 900	Licensing of Security Guards and Security Guard Agencies
AS 18.65.400 – 490	Police Protection

Contact Information
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Designated Evaluation and Treatment Personal Services Information				
Authorized Positions			Personal Services Costs	
	<u>FY2023</u> <u>Management</u> <u>Plan</u>	<u>FY2024</u> <u>Governor</u>		
Full-time	0	0	Annual Salaries	0
Part-time	0	0	Premium Pay	0
Nonpermanent	0	0	Annual Benefits	0
			<i>Less % Vacancy Factor</i>	()
			Lump Sum Premium Pay	0
Totals	0	0	Total Personal Services	

Position Classification Summary					
Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
No personal services.					
Totals	0	0	0	0	0

Component Detail All Funds
Department of Family and Community Services

Component: Designated Evaluation and Treatment (3355)
RDU: Inpatient Mental Health (722)

Non-Formula Component

	FY2022 Actuals	FY2023 Conference Committee	FY2023 Authorized	FY2023 Management Plan	FY2024 Governor	FY2023 Management Plan vs FY2024 Governor	
71000 Personal Services	0.0	0.0	94.9	0.0	0.0	0.0	0.0%
72000 Travel	0.0	0.0	3.2	0.0	0.0	0.0	0.0%
73000 Services	0.0	0.0	108.0	225.1	0.0	-225.1	-100.0%
74000 Commodities	0.0	0.0	19.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	0.0	13,669.8	14,269.8	14,269.8	15,169.8	900.0	6.3%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	0.0	13,669.8	14,494.9	14,494.9	15,169.8	674.9	4.7%
Fund Sources:							
1003 G/F Match (UGF)	0.0	4,500.0	4,500.0	4,500.0	4,500.0	0.0	0.0%
1007 I/A Rcpts (Other)	0.0	4,500.0	4,650.0	4,650.0	4,800.0	150.0	3.2%
1037 GF/MH (UGF)	0.0	4,669.8	5,344.9	5,344.9	5,869.8	524.9	9.8%
Unrestricted General (UGF)	0.0	9,169.8	9,844.9	9,844.9	10,369.8	524.9	5.3%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	0.0	4,500.0	4,650.0	4,650.0	4,800.0	150.0	3.2%
Federal Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	1	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Family and Community Services

Component: Designated Evaluation and Treatment (3355)

RDU: Inpatient Mental Health (722)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2023 Conference Committee To FY2023 Authorized *****												
FY2023 Conference Committee												
	ConfCom	13,669.8	0.0	0.0	0.0	0.0	0.0	13,669.8	0.0	0	0	0
1003 G/F Match		4,500.0										
1007 I/A Rcpts		4,500.0										
1037 GF/MH		4,669.8										
Mental Health Fac; Meds; Patients Ch41 SLA22 (HB172) (Sec2 Ch11 SLA22 P47 L9 (HB281) (Sec2 Ch12 SLA22 P10 L17 (HB282))												
	FisNot	825.1	94.9	3.2	108.0	19.0	0.0	600.0	0.0	1	0	0
1007 I/A Rcpts		150.0										
1037 GF/MH		675.1										
House Bill 172 allows for new "evaluation facilities" for involuntary commitment, similar to existing Designated Evaluation and Stabilization (DES) and Designated Evaluation and Treatment (DET) centers, thereby expanding capacity for psychiatric stabilization and treatment.												
Subtotal		14,494.9	94.9	3.2	108.0	19.0	0.0	14,269.8	0.0	1	0	0
***** Changes From FY2023 Authorized To FY2023 Management Plan *****												
Align Authority with Anticipated Expenditures												
	LIT	0.0	-94.9	-3.2	117.1	-19.0	0.0	0.0	0.0	0	0	0
Transfer authority from personal services, travel, and commodities to cover anticipated services costs. The remaining personal services, travel, and commodities authority is sufficient to cover anticipated expenditures. The transfer will support a reimbursable services agreement between the Commissioner's Office and Designated Evaluation and Treatment for the work of the Health Program Manager 2 located in Anchorage.												
House Bill 172 allows existing Designated Evaluation and Stabilization (DES) and Designated Evaluation and Treatment (DET) centers to be used as evaluation facilities for involuntary commitment, thereby expanding capacity for psychiatric stabilization and treatment.												
Transfer Health Program Manager 2 (26-#041) to Commissioner's Office												
	Trout	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	-1	0	0
The following position is transferred to support HB172. A reimbursable services agreement between the Commissioner's Office and Designated Evaluation will be created for the work: - Full-time Health Program Manager 2, (26-#041), range 19, located in Anchorage												
Subtotal		14,494.9	0.0	0.0	225.1	0.0	0.0	14,269.8	0.0	0	0	0
***** Changes From FY2023 Management Plan To FY2024 Governor *****												
Transfer to Commissioner's Office to Support Health Program Manager (26-?041)												
	Trout	-229.1	0.0	0.0	-229.1	0.0	0.0	0.0	0.0	0	0	0
1037 GF/MH		-229.1										

Change Record Detail - Multiple Scenarios with Descriptions
Department of Family and Community Services

Component: Designated Evaluation and Treatment (3355)
RDU: Inpatient Mental Health (722)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		
										PFT	PPT	NP
House Bill 172 provides funding to cover personal services, travel, services, and commodities for one full-time position. The position was transferred from Designated Evaluation and Treatment (DET) to the Commissioner's Office to manage DET funding on a department-wide level.												
Second Year of Mental Health Facilities & Meds (Ch11 SLA2022 (HB281)) (Ch12 SLA2022 (HB282))												
	FisNot	904.0	0.0	0.0	4.0	0.0	0.0	900.0	0.0	0	0	0
1007 I/A Rcpts		150.0										
1037 GF/MH		754.0										
House Bill 172 expands capacity for psychiatric stabilization and treatment by allowing new "evaluation facilities" for involuntary commitment, similar to existing Designated Evaluation and Stabilization (DES) and Designated Evaluation and Treatment (DET) centers.												
This increase compensates providers when there is no other payor source that is sufficient to pay for Designated Evaluation and Stabilization (DES) and Designated Evaluation and Treatment (DET) services.												
Totals		15,169.8	0.0	0.0	0.0	0.0	0.0	15,169.8	0.0	0	0	0

Line Item Detail (1676)
Department of Family and Community Services
Services

Component: Designated Evaluation and Treatment (3355)

Line Number	Line Name		FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000	Services		0.0	225.1	0.0
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000 Services Detail Totals			0.0	225.1	0.0
3032	Inter-Agency Health	Reimbursable Services Agreement with Department of Family and Community Services - Departmental Support Services - Commissioner's Office for Health Program Manager 2 position regarding HB172 Mental Health Facilities; Meds; Patients.	0.0	225.1	0.0

Line Item Detail (1676)
Department of Family and Community Services
Grants, Benefits

Component: Designated Evaluation and Treatment (3355)

Line Number	Line Name		FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
7000	Grants, Benefits		0.0	14,269.8	15,169.8
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
		7000 Grants, Benefits Detail Totals	0.0	14,269.8	15,169.8
7002	Benefits	Travel, Physician, and Hospital Psychiatric Emergency Services. Designated Evaluation and Treatment/ Designated Evaluation and Stabilization Agreements	0.0	14,269.8	15,169.8

Revenue Detail (1681)
Department of Family and Community Services

Component: Designated Evaluation and Treatment (3355)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
5007 I/A Rcpts (1007 I/A Rcpts)			0.0	4,650.0	4,800.0
5301 Inter-Agency Receipts		Reimbursable services agreement with Medicaid for Disproportionate Share Hospital (DSH).	0.0	4,650.0	4,800.0