State of Alaska
State and Local Fiscal Recovery Funds
Recovery Plan Performance Report

July 2023
State of Alaska
2023 Recovery Plan Performance Report

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GENERAL OVERVIEW

Executive Summary - Uses of Funds

The State of Alaska has fully appropriated its first and second tranches of Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) to address State priorities in response to the Coronavirus (COVID-19) pandemic and its negative economic and social impacts. Provided below is a summary table of the appropriations, obligations, and expenditures as of June 30, 2023. For this program, obligations include both expenditures and encumbrances. Four of the State’s appropriations were fully expended in the 2022 performance report period. To ensure a comprehensive report on the State’s CSLFRF allocation, the performance details for those appropriations is provided at the end of this report.

<table>
<thead>
<tr>
<th>Appropriation/Project</th>
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<th>Obligations</th>
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| Remaining Balance                                              | $ -            | $42,601,678  | $60,993,046  |
| Percentage Appropriated/Obligated/Expended                     | 100.0%         | 95.8%        | 94.0%        |

*Italics represent projects that were fully expended during the prior year 2022 performance period.*

To support a strong and equitable recovery from the COVID-19 pandemic and economic downturn, the State of Alaska has focused its efforts on addressing the most time sensitive needs within Alaska and those impacting our most vulnerable populations and disadvantaged communities.

Public Health (EC 1):

The State of Alaska committed $40 million to address the State’s most critical public health needs that are not covered by other available funding sources. This funding is necessary to ensure adequate COVID-19 mitigation, preparedness, and response efforts. Projects and investments include data modernization, additional COVID-19 testing and sequencing supplies, further community support to reopen large events around the state, a mobile integrated health project with Emergency Medical Services (EMS) around the state, and Certified Nursing Assistant (CNA) and Licensed Practical Nurse (LPN) workforce development projects.
The State also committed $8 million to ensure continued and safe 24-7 services for victims of domestic violence and sexual assault (DVSA). As COVID-19 spread rapidly around the globe beginning in 2020, unprecedented physical, mental, social, and economic impacts became alarmingly apparent and continued well beyond the initial surge, with devastating impact. The social and public health implications of COVID-19 were seen immediately, especially as they related to keeping victims and survivors of domestic violence and sexual assault safe and healthy in their community. Two primary issues that impacted DVSA most significantly were social isolation and reluctance to request services during a pandemic. Social isolation is already a significant risk-factor in families impacted by domestic violence and COVID-19 exacerbated these conditions. Reports across the country document alarming rates of increased domestic violence coinciding with the spread of COVID-19.

Alaska DVSA victim service providers experienced significant costs related to implementing the public health mandates necessary to keep people safe and healthy in a 24-7 shelter environment. Most DVSA victim services providers had to reduce shelter capacity to provide safe social distancing. Now having the knowledge about how easily COVID-19 can spread in shelters, many programs continue to limit shelter space and use alternative housing to provide safe and healthy support for victims at a higher cost. It is critical there is adequate capacity to provide the needed services, as well as for individuals to feel safe to seek these services. While the COVID-19 virus has settled into a more routine, yet still contagious, condition, it is critical that all DVSA services providers remain vigilant. During the past year, all CSLFRF funded DVSA programs remain cautious and careful, and prepared for any emergent conditions that will again impact Alaska and families impacted by DVSA.

These public health commitments reflect Governor Dunleavy’s number one policy initiative since taking office in December of 2018; ensuring the safety and protection of all Alaskans.

**Negative Economic Impacts (EC 2):**

Tourism losses are another major focus of the State’s CSLFRF investments; the combined negative economic impact from the canceled and reduced cruise ship seasons in 2020 and 2021 totals $6 billion, with 2,180 businesses at direct risk – many of which are small family-owned businesses. Governor Dunleavy pledged to take the necessary steps to help Alaskans by putting forth an aggressive aid package to keep these businesses viable through to the 2022 tourism season. The State appropriated $90 million of its CSLFRF funding for these efforts.

Losses to local governments in Alaska most impacted by the tourism industry were not adequately addressed by direct allocations of Federal fiscal recovery funding that were population-based. Many local governments were also negatively impacted by lost fisheries revenue due to COVID-19. The State appropriated over $95 million for programs to provide additional support to these communities and ensure they could continue to provide essential local government services.

The State also appropriated $7.7 million of its CSLFRF funding to aid households negatively impacted by COVID-19 through targeted food security projects and a program to cover
delinquent electric utility accounts. Due to historically low king and chum salmon returns along Alaska’s Yukon River, residents were unable to participate in subsistence or commercial fishing activities, which exacerbated the ongoing food supply chain issues resulting from COVID-19. The State coordinated with community Tribal councils to distribute frozen salmon for communities in the Kusilvak Census Area and Yukon–Koyukuk Census Area determined by Qualified Census Tract (QTC) status as disproportionately impacted communities. Strong partnerships and collaboration between local businesses, tribal and village leaders, seafood processors, and shipping companies all played an integral role in the success of this project in state fiscal year 2022 (SFY2022) and SFY2023.

The State partnered with electric utility providers to ensure continued services to impacted households. The negative economic impacts of COVID-19 resulted in unpaid utility bills that remain in arrears. To address this negative economic impact and ensure services continue to Alaska households, funding was provided to electric utility companies to cover the accounts still in arrears.

Revenue Replacement (EC 6):

The State of Alaska experienced a significant loss in State revenues during the first year of the pandemic. In SFY2019, the last full fiscal year before the pandemic, the State generated $3.7 billion in general fund revenue. The average growth rate for State revenue from SFY2016
through SFY2019 was 12.2%. This growth rate applied to the SFY2019 revenue level results in a projected “counterfactual” revenue if COVID-19 had not occurred of $4.4 billion in calendar year 2020 (CY2020). The State’s actual revenue in CY2020 was $2.7 billion resulting in an estimated revenue loss due to COVID-19 of $1.7 billion. This exceeds the State’s CSLFRF allocation of $1 billion.

The State appropriated $750.7 million of its CSLFRF allocation to offset this revenue loss and support the provision of State government services. State government services supported by these appropriations include but are not limited to public advocacy, public defenders, corrections, troopers, the Alaska Court System, Alaska Pioneer Homes payment assistance, juvenile justice, and the Senior Benefits payment program. None of the State’s revenue replacement funding was used for non-federal cost-share or matching requirements for other federal programs.

Promoting Equitable Outcomes

The State’s programs focused on Alaska’s most vulnerable individuals such as DVSA victims, households that could not keep up with their electricity payments, and residents of disproportionately impacted communities facing food crises. The State partnered with Tanana Chiefs Conference (TCC), Association of Village Council Presidents (AVCP), and the Coastal Villages Regional Fund (CVRF) to assist in identifying communities not achieving their subsistence goals and to inform the indigenous communities they serve about available services from the SFY2022 and SFY2023 Yukon River Salmon Food Security Project. These partnerships are necessary to ensure equitable service to historically underserved, marginalized, or adversely affected groups and individuals in these disproportionately impacted communities.

The State’s Electric Utility program was applied universally to all identified delinquent accounts and kept the administrative burden of the program including tracking, reporting, and validating delinquent accounts between the State and the utility, which ensured benefits to households and individuals who may have otherwise been unintentionally disparately impacted.

The State partnered with the Alaska Municipal League (AML) to provide coordination and technical assistance to local governments to reduce the spread of COVID-19 through communication, testing, access to vaccines, and other mitigation activities. Most of these participants were local governments in rural areas that have historically been underserved and tend to have more barriers accessing health care and public health services.

Community Engagement

Both the Dunleavy Administration and Alaska State Legislature received a significant amount of community input on how best to use the State’s CSLFRF funding. This input helped inform the State’s final appropriations. Input ranged from letters to public testimony during hearings. On Friday April 9, 2021, Governor Mike Dunleavy directed then Lieutenant Governor Kevin Meyer to travel across the state to listen to community and business groups to gauge their needs and report their findings to the legislature. The Lt. Governor conducted in person and zoom
meetings. Those meetings ranged from Alaska’s urban centers to some of its most remote communities.

The Dunleavy Administration created by Administrative Order two taskforces to address food insecurity in Alaska: the Alaska Bycatch Review Task Force (ABRT) and the Alaska Food Security and Independence Task Force (AFSIT). The ABRT is investigating the role of bycatch in salmon stock reductions impacting the Yukon River and surrounding areas and provides multiple ways for public and industry comment and questions. The AFSIT is investigating ways to improve food security on a broader scale for all Alaskans.

The State also partnered with the Alaska Hospital and Healthcare Association (AHHA) with the goal of increasing the number of CNAs that provide hands-on work in Alaska’s long-term care facilities and hospitals. This partnership included expanding training opportunities, providing incentives for retention and recruitment, implementing communications campaign to recruit and retain CNAs, and developing a plan for a CNA apprenticeship program.

**Labor Practices & Use of Evidence**

The State of Alaska did not appropriate any of its CSLFRF funding towards infrastructure projects or capital expenditures that require strong labor practices. The State’s assistance programs do not require evidence-based interventions and/or program evaluations.

**CURRENT YEAR 2023 PERFORMANCE REPORT & PROJECT INVENTORY**

**Project 062222601: Public Health COVID-19 Response Costs**

*Project Expenditure Category: 1.7 Other COVID-19 Public Health Expenses*

*Funding Amount: $40,000,000*

*Project Overview:*

- Address the State's most critical public health needs that are not covered by other available funding sources.
- This funding is necessary to ensure adequate COVID-19 mitigation, preparedness, and response efforts.
- This funding supports COVID-19 testing contract, testing materials and sequencing supplies that are beyond CDC federal funding levels.
- This funding supports communications to public about COVID-19 testing, vaccination and other resources; data modernization efforts related to enhanced data analytics for dashboards for public facing websites, improved data collections systems and electronic health records.
- This funding supports Alaska Division of Public Health staff time to support a COVID-19 call line and occasional non-permanent staff in Public Health Nursing, Public Health Laboratories and Epidemiology.
- This funding provides community Public Health support including the mobile integrated health project, safer large event planning, and projects related to recruitment and retention of CNA and LPN staff for nursing homes and hospitals.
• This funding supports Public Health administrative expenses such as supplies, postage, and Zoom account to support communications with the public.
• This funding will be used to support activities such as data modernization, additional COVID-19 testing and sequencing supplies, further community support to reopen large events around the state, a mobile integrated health project with EMS around the state, and CNA and LPN workforce development projects.

Performance Information:
• The CNA training program awarded 11 grants to facilities/training programs that served 195 individuals who completed the training and 21 individuals who completed dementia training.
• Also 18 nursing homes and hospitals received funding and used this funding for:
  o Incentive payments to 688 CNAs;
  o Retention payments to 613 CNAs; and
  o Recruitment payments to 61 CNAs.

Project 12ARPAC00: Domestic Violence & Sexual Assault Victim Services Grants
Project Expenditure Category: 1.14 Other Public Health Services
Funding Amount: $8,000,000
Project Overview:
• This past year these CSLFRF funds supported seven of the State’s 26 community-based victim services sub-grantees in Anchorage, Palmer, Dillingham, Kenai/Soldotna, Homer, Bethel, and Ketchikan.
• Victim Services are critical emergency and safety programs that intervene in life-or-death situations, are available 24-7, and are in a person's home community.
• In the prior year, the top five services requested and offered include shelter services, individual advocacy, individual counseling, emergency financial services, and hotline counseling.
• The five most common categories of victimization are family/domestic violence, adult sexual assault, adult physical assault, stalking/harassment, and bullying.
• Continuing concerns, as the pandemic conditions, recede are:
  o Most shelters have continued serving participants with reduced bed capacity to mitigate ongoing infection.
  o Programs also continue to use alternative housing to provide safe and healthy support for victims at a higher cost.
    ▪ Shelter costs increased due to social distancing and mitigation factors requiring more expensive overflow beds in rented apartments and hotel rooms.
  o Tele and distance service provision continue to be maintained as part of the service options available.
  o However, many individuals still feel more comfortable seeking services that are provided in person.
• These CSLFRF funded grants are administered by the Alaska Council for Domestic Violence and Sexual Assault (CDVSA).
• A key priority for CDVSA is the oversight, monitoring, and commitment to its fiduciary responsibilities as it relates to managing State and Federal public funding.
• **https://dps.alaska.gov/CDVSA/Home**

**Performance Information:**

- These one-time CSLFRF funded grants have provided significant stability for Alaska’s Victim Services and Enhanced Services.
- **2022 Victim Services Overview Data**
  - There are 26 Victim Services community sub-grantees, and 18 Enhanced Services community sub-grantees.
  - Victim Services sub-grantees served 7,366 unique men, women, and children; Child Advocacy Centers served 674 unique individuals; legal services were provided to 268 unique individuals; and mental health services for youth impacted by domestic violence served 453 young Alaskans.
    - 71% female; 24% male; over 50% were age 18-64
  - Community sub-grantees provided 65171 shelter nights, plus additional alternative shelter in hotels, apartments, etc.
- The additional CSLFRF funds, provided programs serving victims of domestic and sexual assault the ability to keep their doors open 24-7 and to meet the emergency and safety needs of victims and survivors in a COVID-safe environment.

**Project 3FSEP23YKN: SFY2023 Yukon River Salmon Food Security Project**

**Project Expenditure Category**: 2.1 Household Assistance: Food Programs  
**Funding Amount**: $262,125.36  
**Project Overview**:

- Poor salmon runs and COVID-19 related food supply chain concerns continued, and food assistance was necessary again in SFY2023.
- This project mirrored the one from SFY2022, which addressed the state’s most critical food security needs in communities disproportionately impacted by COVID-19 food supply chain disruptions due to other food supply concerns such as poor subsistence fish runs.
- This project was designed to address food security issues driven by COVID-19 economic impacts and focusing on disproportionately impacted communities.
- The project focused on the Yukon River communities that were impacted by poor salmon fisheries subsistence in addition to ongoing food supply issues resulting from COVID-19.
- Food security assistance was provided by purchasing frozen salmon for communities and distributed by native community tribal councils to reach the maximum number of those in need.
- Targeted communities for aid were selected in the Kusilvak Census Area and Yukon–Koyukuk Census Area.
- Community eligibility was determined by Qualified Census Tract (QTC) status and “disproportionately impacted community” status.
• Disproportionately impacted communities were identified by low to moderate median income thresholds and protected class status as outlined in the Interim Final Rule (released May 2021) and the Final Rule (released January 2022).

Performance Information:
• This program resulted in over 112,000 pounds of donated salmon being distributed to 40 communities throughout the Upper and Lower Yukon-Kuskokwim region.
• Every household in the 40 communities served by this project are a historically marginalized race (indigenous Alaskans) and/or fall below 60 percent of the Area Median Gross Income (AMGI) or have a poverty rate of 25 percent or more.
• The State partnered with Tanana Chiefs Conference, Association of Village Council Presidents, Coastal Villages Regional Fund, and the Fish for Families program to gauge community needs and success of distributing to all households identified for the project.

Project 088411269: Grants to Electric Utilities for Delinquent Accounts
Project Expenditure Category: 2.2 Household Assistance: Rent, Mortgage, and Utility Aid
Funding Amount: $7,000,000
Project Overview:
• The State is partnering with electric utility providers to ensure continued service to impacted households.
• The negative economic impacts of COVID-19 often resulted in unpaid utility bills that remain in arrears.
• To address this negative economic impact and ensure service continues to Alaska households, funding was provided to electric utility companies to cover the accounts still in arrears.

Performance Information:
• This program has served 3,874 households to date.
• The measure of success for this program is that no utility rate increase requests are needed in 2022 or 2023 because of COVID-19 related delinquent payments.
  o No utility rate increases were necessary in 2022 or 2023 due to COVID-19 related delinquent payments.

Project 088391269: Tourism & Other Businesses COVID Relief
Project Expenditure Category: 1.8 COVID-19 Assistance to Small Businesses
Funding Amount: $90,000,000
Project Overview:
• This program was established to ensure small businesses impacted by revenue loss during the pandemic could remain viable.
• Businesses were required to provide documentation (e.g., federal tax return) and description of their revenue loss and how it was a direct result of how the COVID-19 impacted the economy related to their business.
• The State has partnered with the Juneau Economic Development Council for the administration of this program.

Performance Information:
• This program has provided grants to 389 small businesses across Alaska to date.
• The measure of success for this program is businesses receiving grants that are still in operation in calendar year 2023.
  o All small businesses that received grants are still currently operating in 2023.

**Project 088381269: Non-Profits to Offset Revenue Loss**

**Project Expenditure Category:** 2.10 Aid to Nonprofit Organizations

**Funding Amount:** $20,000,000

**Project Overview:**

• Alaska’s nonprofits played an essential role in the State’s pandemic response and recovery by delivering programs and services that address the needs of local communities.
• This program was established to enable nonprofits to provide ongoing support and critical services to Alaskans in their communities and help mitigate the lingering health and economic impacts of COVID-19.
• Grants under this program filled the gap for organizations in urgent need when the COVID-19 pandemic severely depleted other funding sources.
• Nonprofits were working in overdrive, trying to continue the increased level of service needed in communities still reeling from the pandemic but with less financial support.
• Grantees across the state collaborated with local businesses to leverage resources to address their community’s most pressing needs.
• The State has partnered with the Alaska Community Foundation for the administration of this program.

**Performance Information:**

• This program provided grants to 193 nonprofits across Alaska.
  o In Naknek, Camai Community Health Center used their grant funds for COVID-19 testing to slow the spread among their community members.
  o In Anchorage, the Alaska Children’s Trust used its grant funds to print various COVID-19 safety and child abuse prevention publications.
  o In interior Alaska, the Tanana Chiefs Conference used their funds to improve the food security of the communities they serve despite supply chain disruptions caused by the lingering effects of COVID-19.
• More details on the innovative ways nonprofits used this funding can be found in the enclosed American Rescue Plan ACT (ARPA) Nonprofit Recovery Fund Report (starting on page 16).

**Project 088401269: Local Governments to Offset Revenue Loss**

Project Expenditure Category: 2.37 Economic Impact Assistance: Other

Funding Amount: $50,000,000

Project Overview:

- Funds for local governments with significant revenue loss.
- This funding will help ensure the continued provision of local government services.

Performance Information:

- This program has provided grants to 40 communities across Alaska,
- To date 12 grants have closed with $18.2 million spent on the continued provision of government services to include but not limited to:
  - Police, fire, and other public safety services.
  - Maintenance and cleanup to the community water and sewer system.
- More details on these grants can be found in the enclosed LGLR Annual Performance thru 6.30.2023.xlsx (starting on page 36).
**Project 1271MULTI: State Government Services - Revenue Loss Replacement**

**Project Expenditure Category:** 6.1 Provision of Government Services  
**Funding Amount:** $750,711,396.29  
**Project Overview:**
- This funding supports the State’s general government services that would traditionally be supported with the State’s unrestricted general funds to offset losses experienced because of COVID-19.  
- The government services supported by these appropriations include but are not limited to public advocacy, public defenders, corrections, troopers, the Alaska Court System, Alaska Pioneer Homes payment assistance, juvenile justice, and the Senior Benefits payment program.

**PRIOR YEAR 2022 PERFORMANCE REPORT & PROJECT INVENTORY**

**Project 110321069: SFY2022 Yukon River Salmon Food Security Project**

**Project Expenditure Category:** 2.1 Household Assistance: Food Programs  
**Funding Amount:** $175,628.73  
**Project Overview:**
- Address the state’s most critical food security needs in communities.  
- disproportionately impacted by COVID-19 food supply chain disruptions due to other food supply concerns such as poor subsistence fish runs.  
- This project was designed to address food security issues driven by COVID-19 economic impacts and focusing on disproportionately impacted communities.  
- The project focused on the Yukon River communities that were impacted by poor salmon fisheries subsistence in addition to ongoing food supply issues resulting from COVID-19.  
- Food security assistance was provided by purchasing frozen salmon for communities and distributed by native community tribal councils to reach the maximum number of those in need.  
- Targeted communities for aid were selected in the Kusilvak Census Area and Yukon–Koyukuk Census Area.  
- Community eligibility was determined by Qualified Census Tract (QTC) status and “disproportionately impacted community” status.  
- Disproportionately impacted communities were identified by low to moderate median income thresholds and protected class status as outlined in the Interim Final Rule (released May 2021) and the Final Rule (released January 2022).

**Performance Information:**
- This program resulted in over 70,000 pounds of donated salmon being distributed to 3,284 households.  
- Every household in the 40 communities served by this project are a historically marginalized race (indigenous Alaskans) and/or fall below 60 percent of the Area Median Gross Income (AMGI) or have a poverty rate of 25 percent or more.  
- The State partnered with Tanana Chiefs Conference, Association of Village Council Presidents, Coastal Villages Regional Fund, and the Fish for Families program to
gauge community needs and success of distributing to all households identified for the project.

**Project 04CPV1269: Replace Lost SFY2021 Community Commercial Vessel Taxes**  
*Project Expenditure Category: 2.37 Economic Impact Assistance: Other*  
*Funding Amount: $21,230,720*

**Project Overview:**
- The amount of this appropriation is an estimate intended to make up for the loss of the Commercial Vessel Passenger (CPV) tax revenue shared with port of call communities for both SFY2021 and SFY2022.
- The language is written so that the amount shared with local governments for each of these years is the same as what was shared for calendar year 2019, less any tax revenues collected. The SFY2021 tax collections are based on collections in calendar year 2020.
- Since there were no major cruise ship sailings in Alaska in 2020, there were no tax monies collected.
- The amount of funds distributed in SFY2022 depend on tax revenues collected during calendar year 2021. There was a partial cruise ship season in 2021, details behind this appropriation are still in development.

**Performance Information:**
- This program has provided grants to 18 communities across Alaska.
- With this funding, these communities have been able to sustain government services or invest in necessary water and sewer infrastructure.

**Project 04CPV1269-FY22: Replace Lost SFY2022 Community Commercial Vessel Taxes**  
*Project Expenditure Category: 2.37 Economic Impact Assistance: Other*  
*Funding Amount: $19,463,845*

**Project Overview:**
- The amount of this appropriation is an estimate intended to make up for the loss of the Commercial Vessel Passenger (CPV) tax revenue shared with port of call communities for both SFY2021 and SFY2022.
- The language is written so that the amount shared with local governments for each of these years is the same as what was shared for calendar year 2019, less any tax revenues collected. The SFY2021 tax collections are based on collections in calendar year 2020.
- Since there were no major cruise ship sailings in Alaska in 2020, there were no tax monies collected.
- The amount of funds that distributed in SFY2022 depend on tax revenues collected during calendar year 2021. There was a partial cruise ship season in 2021, details behind this appropriation are still in development.

**Performance Information:**
- This program has provided grants to 18 communities across Alaska.
- With this funding these communities can sustain government services.
**Project 04FBT1269: Replace Lost Community Fisheries Business Taxes**

**Project Expenditure Category:** 2.37 Economic Impact Assistance: Other  
**Funding Amount:** $4,944,504.62

**Project Overview:**
- This appropriation is intended to make up for the loss in SFY2021 of the Fisheries Business tax revenue shared with communities where fishery resources were processed.
- The language is written so that the amount shared with local governments is the same as what was shared for SFY2019, less any tax revenues collected.

**Performance Information:**
- This program has provided grants to 37 communities across Alaska.
- With this funding these communities can sustain government services.