

State of Alaska FY2024 Governor's Operating Budget

Department of Transportation/Public Facilities Whittier Access and Tunnel Component Budget Summary

Component: Whittier Access and Tunnel**Contribution to Department's Mission**

Preserve and operate the Whittier Tunnel in a manner that allows for the safe and efficient transportation of passengers and freight between Anchorage and Whittier, including coordination with the Alaska Railroad Corporation (ARRC) to provide for freight and passenger train services.

Core Services

- Operate the tunnel through a contractor on an 18-hour per day summer schedule and a 16-hour per day winter schedule.
- Collect tunnel tolls and account for all revenues that support tunnel operations.
- Maintain staging areas and access roads to and from tunnel during winter snow events.
- Coordinate with the ARRC on scheduling and use of the tunnel.

Major Component Accomplishments in 2022

- Continued to provide local traffic service in the absence of cruise traffic.
- Continued replacement of aging fire safety equipment as budget allows.
- Accommodated a total of 275,086 vehicle trips through the Whittier Tunnel.
- Record number of vehicles served for the busy month of September 2022 at 30,160 vehicles.
- Completed the drainage improvement project. Provided support for the surfacing project lead by the Alaska Railroad but funded by Alaska Department of Transportation and Public Facilities.
- Completed rock fall mitigation on the East Portal of the Portage Lake Tunnel in October 2022.

Key Component Challenges

- Accommodating the varying schedules of tourist and ferry traffic while maintaining scheduled openings for the existing users.
- Maintaining equipment that is approaching end of life until replacements can be installed.
- Accommodating additional freight traffic and highway traffic as demand grows.
- Coordinating access by the Alaska Railroad Corporation and various contractors to perform work inside the tunnel while maintaining scheduled vehicle access.
- Establishing the federal program to fund continued operation of the Anton Anderson Memorial Tunnel (AAMT).

Significant Changes in Results to be Delivered in FY2024

- Preventative rock fall work to secure additional rock at the east portal of Portage Lake Tunnel. Work eliminates risk to the public and a possible critical finding under the National Tunnel Inventory (NTI).
- Preventative rock fall work to secure rock in several locations inside the AAMT to correct for NTI list items.
- NTI tunnel inspection expected in April 2023, will generate a new list of repairs to be addresses.
- Expect the internet connectivity to be address, this provides support for the upgrade to the toll system and the upgrade to the tunnel emergency phone system.

Statutory and Regulatory Authority

AS 19.05.010 Highways and Ferries AAC 38.020.
AS 37.05.146(c)(32) & (b)(3) Definition of Program Receipts & Non-General Fund Program Receipts
AAC 14 Public Works
23 CFR Highways

Contact Information

Contact: Kirk Warren, Chief, Central Region Maintenance and Operations
Phone: (907) 269-0756
E-mail: kirk.warren@alaska.gov

Whittier Access and Tunnel Personal Services Information					
Authorized Positions			Personal Services Costs		
	<u>FY2023</u> <u>Management</u> <u>Plan</u>	<u>FY2024</u> <u>Governor</u>			
Full-time	1	1	Annual Salaries		111,420
Part-time	0	0	COLA		3,986
Nonpermanent	0	0	Premium Pay		1,372
			Annual Benefits		65,649
			<i>Less 0.00% Vacancy Factor</i>		(0)
			Lump Sum Premium Pay		0
Totals	1	1	Total Personal Services		182,427

Position Classification Summary					
Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Facilities Manager 1	1	0	0	0	1
Totals	1	0	0	0	1

Component Detail All Funds
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)
RDU: Highways, Aviation and Facilities (408)

Non-Formula Component

	FY2022 Actuals	FY2023 Conference Committee	FY2023 Authorized	FY2023 Management Plan	FY2024 Governor	FY2023 Management Plan vs FY2024 Governor	
71000 Personal Services	175.9	175.4	175.4	175.4	182.4	7.0	4.0%
72000 Travel	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
73000 Services	5,649.8	5,625.4	5,626.2	5,626.2	5,623.5	-2.7	0.0%
74000 Commodities	44.9	62.2	62.2	62.2	62.2	0.0	0.0%
75000 Capital Outlay	190.5	207.5	207.5	207.5	207.5	0.0	0.0%
77000 Grants, Benefits	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	6,061.1	6,070.5	6,071.3	6,071.3	6,075.6	4.3	0.1%
Fund Sources:							
1061 CIP Rcpts (Other)	4,428.0	4,331.3	4,331.3	4,331.3	4,331.3	0.0	0.0%
1214 WhitTunnel (Other)	1,633.1	1,739.2	1,740.0	1,740.0	1,744.3	4.3	0.2%
Unrestricted General (UGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	6,061.1	6,070.5	6,071.3	6,071.3	6,075.6	4.3	0.1%
Federal Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Positions:							
Permanent Full Time	1	1	1	1	1	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)
RDU: Highways, Aviation and Facilities (408)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2023 Conference Committee To FY2023 Authorized *****												
FY2023 Conference Committee												
	ConfCom	6,070.5	175.4	0.0	5,625.4	62.2	207.5	0.0	0.0	1	0	0
1061 CIP Rcpts		4,331.3										
1214 WhitTunnel		1,739.2										
Align Authority for Unallocated Rates Adjustments												
	Unalloc	0.8	0.0	0.0	0.8	0.0	0.0	0.0	0.0	0	0	0
1214 WhitTunnel		0.8										

Reallocate unallocated rate adjustments across department's components.

Unallocated Rate Adjustments:

- FY2023 Administrative Systems Rate Adjusted Base Change \$101.4
- FY2023 Administrative Systems Upgrade Ongoing Cost Increases \$594.1
- FY2023 Human Resources Rate Adjusted Base Change \$619.2
- FY2023 Human Resources Rate AspireAlaska \$112.0
- FY2023 Office of Information Technology Core Services Rate Adjusted Base Change \$80.8
- FY2023 Office of Information Technology Core Services Rate Infrastructure Upkeep Increase \$229.9
- FY2023 Office of Information Technology Core Services Rate Software Increases \$509.9
- FY2023 Office of Information Technology Mainframe Increases -\$4.3
- FY2023 Office of Information Technology Other Non-Core Adjusted Base \$2.4
- FY2023 Travel and Accounts Payable Rate Adjusted Base Change -\$34.7

Department Components:

- Facilities Services \$99.9
- Leases \$4.0
- Commissioner's Office \$10.3
- Contracting and Appeals \$1.7
- Equal Employment and Civil Rights \$7.8
- Internal Review \$3.0
- Statewide Administrative Services \$47.6
- Information Systems and Services \$22.4
- Statewide Procurement \$18.3
- Central Region Support Services \$7.1
- Northern Region Support Services \$4.7
- Southcoast Region Support Services \$22.1
- Statewide Aviation \$26.3
- Program Development and Statewide Planning \$53.7
- Measurement Standards & Commercial Vehicle Compliance \$46.6
- Statewide Design and Engineering Services \$62.7
- Northern Region Design, Engineering, and Construction \$203.6

Change Record Detail - Multiple Scenarios with Descriptions
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)
RDU: Highways, Aviation and Facilities (408)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
Central Design and Engineering Services		\$145.4										
Southcoast Design and Engineering Services		\$59.1										
Central Region Construction and CIP Support		\$125.5										
Southcoast Region Construction		\$37.6										
State Equipment Fleet		\$96.8										
Central Region Highways and Aviation		\$115.4										
Northern Region Highways and Aviation		\$201.0										
Southcoast Region Highways and Aviation		\$55.1										
Whittier Access and Tunnel		\$0.8										
International Airport Systems Office		\$7.1										
Anchorage Airport Administration		\$24.3										
Anchorage Airport Facilities		\$84.9										
Anchorage Airport Field and Equipment Maintenance		\$65.3										
Anchorage Airport Operations		\$19.7										
Anchorage Airport Safety		\$64.2										
Fairbanks Airport Administration		\$11.1										
Fairbanks Airport Facilities		\$13.3										
Fairbanks Airport Field and Equipment Maintenance		\$16.3										
Fairbanks Airport Operations		\$6.4										
Fairbanks Airport Safety		\$26.2										
Marine Vessel Operations		\$294.8										
Marine Vessel Fuel		-\$0.1										
Marine Engineering		\$13.2										
Overhaul		-\$0.4										
Reservations and Marketing		\$10.3										
Marine Shore Operations		\$48.7										
Vessel Operations Management		\$26.9										
Subtotal		6,071.3	175.4	0.0	5,626.2	62.2	207.5	0.0	0.0	1	0	0

***** **Changes From FY2023 Management Plan To FY2024 Governor** *****

Transfer Authority for Anticipated Personal Services Costs

LIT	0.0	2.7	0.0	-2.7	0.0	0.0	0.0	0.0	0.0	0	0	0
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Transfer authority from services to personal services to cover anticipated personal services costs. The remaining services authority is sufficient to cover anticipated expenditures.

FY2024 PERS Rate Adjustment

SalAdj	0.3	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
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1214 WhitTunnel 0.3

FY2024 PERS rate adjustment to 25.10%: \$0.3

Change Record Detail - Multiple Scenarios with Descriptions
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)
RDU: Highways, Aviation and Facilities (408)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
FY2024 Salary and Health Insurance Increases												
1214 WhitTunnel	SalAdj	4.0	4.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
FY2024 Salary and Health Insurance Increases: \$4.0FY2024 GGU cost of living increase 2.5%: \$3.9												
FY2024 GGU health insurance increase from \$1,567.50 to \$1,573.50 per member per month.: \$0.1												
Totals		6,075.6	182.4	0.0	5,623.5	62.2	207.5	0.0	0.0	1	0	0

Line Item Detail (1676)
Department of Transportation/Public Facilities
Services

Component: Whittier Access and Tunnel (2510)

Line Number	Line Name		FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000	Services		5,649.8	5,626.2	5,623.5
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000 Services Detail Totals			5,649.8	5,626.2	5,623.5
3001	Financial Services	Service fees such as bank charge fees and credit card merchant processing fees.	36.8	32.2	30.3
3004	Telecommunications	Communications: the cost of phone, fax, cellular phone, toll costs and other dedicated line costs.	20.1	20.0	3.8
3006	Delivery Services	Postage, courier and freight expense.	0.0	0.2	0.1
3008	Utilities	Electricity, disposal and natural gas for the tunnel manager's office.	16.7	17.0	7.6
3009	Structure/Infrastructure/Land	Mechanical Inspections	0.0	1.0	1.0
3010	Equipment/Machinery	Coffing overhead crane, 2 ton inspection	14.1	0.0	0.0
3011	Other Services	Contractual obligation for the Whittier Tunnel operations and maintenance will be assigned to one contractor. The contract will cover a wide scope of operational items including, but not limited to: Operate and maintain the tunnel 365 days/year; Provide fire, safety and emergency response services; Operate control center; Maintain all Operating and Maintenance systems; And pay for electricity, gas, trash collection and disposal.	5,069.7	3,815.6	5,087.3
3011	Other Services	Safety services.	0.0	950.0	0.0
3011	Other Services	Safety services.	0.0	100.0	0.0

Line Item Detail (1676)
Department of Transportation/Public Facilities
Services

Component: Whittier Access and Tunnel (2510)

Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000 Services Detail Totals			5,649.8	5,626.2	5,623.5
3012	Inter-Agency Federal Indirect Rate Allocation	A portion of Whittier Access and Tunnel operational costs are paid for by a federally reimbursed capital project. Capital projects are assessed an indirect cost allocation plan (ICAP) fee.	216.5	328.1	125.0
3017	Inter-Agency Information Technology Non-Telecommunications	Computer services provided by Department of Administration such as central server, data storage, printing, network services, open connect, and task order system.	2.9	0.0	0.0
3017	Inter-Agency Information Technology Non-Telecommunications	Admin - Department-wide Computer services provided by Department of Administration such as central server, data storage, printing, network services, open connect, and task order system.	0.0	2.1	2.1
3021	Inter-Agency Mail	Chargeback fees for central mail services such as mailing vendor payments and payroll warrants.	0.0	0.1	0.0
3022	Inter-Agency Human Resources	Admin - Department-wide Interagency Human Resource chargeback fees.	0.6	0.0	0.0
3024	Inter-Agency Legal	Law - Department-wide Legal services provided by the Department of Law.	0.2	0.2	14.0
3026	Inter-Agency Insurance	Admin - Department-wide Risk Management charge back.	4.5	5.0	0.0
3027	Inter-Agency Financial	Chargeback fees for IRIS FIN/IRIS HRM/ALDER.	0.4	0.0	0.0
3027	Inter-Agency Financial	Admin - Department-wide Chargeback fees for AKPAY/IRIS/ALDER.	0.2	0.5	0.1
3031	Inter-Agency Construction	Miscellaneous construction services.	0.4	0.0	0.0
3035	Inter-Agency Other Equipment/Machinery	Other Equipment/Machinery.	0.0	0.0	0.0
3035	Inter-Agency Other Equipment/Machinery	Trans - Central Highways and Aviation (564) Reimbursable services agreement for equipment operators support	155.0	185.0	185.0

Line Item Detail (1676)
Department of Transportation/Public Facilities
Services

Component: Whittier Access and Tunnel (2510)

Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
3000 Services Detail Totals			5,649.8	5,626.2	5,623.5
		(labor only) for snow plowing up to and around the tunnel, and maintenance of tunnel routes.			
3037	State Equipment Fleet	Trans - State Equipment Fleet (2791)	156.8	167.2	167.2
		Motor Pool charges payable to State Equipment Fleet, include the Whittier Tunnel assets and the rolling stock state equipment. Total assets equate to 47 pieces. This includes service repairs to equipment and credit card fuel for vehicle usage.			
3039	DOT/PF Time & Equipment System		-45.1	2.0	0.0
		Vehicle usage billed to the operating budget based on established rates and actual usage of vehicles.			

Line Item Detail (1676)
Department of Transportation/Public Facilities
Commodities

Component: Whittier Access and Tunnel (2510)

Line Number	Line Name		FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
4000	Commodities		44.9	62.2	62.2
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
4000 Commodities Detail Totals			44.9	62.2	62.2
4000	Business	Computer and radio equipment.	3.4	0.0	0.0
4004	Safety	Firefighting supplies for Whittier Access and Tunnel.	40.3	25.0	10.0
4006	Signs and Markers	Signs and markers.	0.0	5.0	5.0
4015	Parts and Supplies	Parts and supplies.	0.0	10.0	16.8
4019	Small Tools/Minor Equipment	Small Tools/Minor Equipment.	0.6	22.2	30.4
4020	Equipment Fuel	Equipment fuel.	0.6	0.0	0.0

Line Item Detail (1676)
Department of Transportation/Public Facilities
Capital Outlay

Component: Whittier Access and Tunnel (2510)

Line Number	Line Name		FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
5000	Capital Outlay		190.5	207.5	207.5
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
5000 Capital Outlay Detail Totals			190.5	207.5	207.5
5003	Capital Lease Payments	Alaska Transportation Infrastructure Bank principal and interest payments for Tunnel construction load paid off in fiscal year 2019. A new tunnel energy project loan started up May 2019 through payoff date of May 2034.	188.0	207.5	207.5
5999	DOT/PF Personal Services	T&E's incorrectly coded to 5999 should be personal services object 1000.	2.5	0.0	0.0

Revenue Detail (1681)
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)

Revenue Type (OMB Fund Code) Revenue Source	Component	Comment	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
5061 CIP Rcpts (1061 CIP Rcpts)			4,428.0	4,331.3	4,331.3
5351 Capital Improvement Project Inter-Agency		Capital improvement project receipts for work in direct support of capital projects.	4,428.0	4,331.3	4,331.3
5214 WhitTunnel (1214 WhitTunnel)			3,716.0	1,740.0	1,744.3
5407 Whittier Tunnel Toll Receipts		Tolls collected for the use of Whittier Tunnel. Special language in the operating bill allows Whittier Tunnel Toll receipts to carry forward into the following fiscal year if not used in the fiscal year collected.	3,716.0	1,740.0	1,744.3

Inter-Agency Services (1682)
Department of Transportation/Public Facilities

Component: Whittier Access and Tunnel (2510)

				FY2022 Actuals	FY2023 Management Plan	FY2024 Governor
Component Totals				317.3	360.0	368.4
With Department of Administration				5.3	7.6	2.2
With Department of Law				0.2	0.2	14.0
With Department of Transportation/Public Facilities				311.8	352.2	352.2
Object Class	Servicing Agency	Explanation	FY2022 Actuals	FY2023 Management Plan	FY2024 Governor	
3017	Inter-Agency Information Technology Non-Telecommunications	Admin - Department-wide Computer services provided by Department of Administration such as central server, data storage, printing, network services, open connect, and task order system.	0.0	2.1	2.1	
3022	Inter-Agency Human Resources	Admin - Department-wide Interagency Human Resource chargeback fees.	0.6	0.0	0.0	
3024	Inter-Agency Legal	Law - Department-wide Legal services provided by the Department of Law.	0.2	0.2	14.0	
3026	Inter-Agency Insurance	Admin - Department-wide Risk Management charge back.	4.5	5.0	0.0	
3027	Inter-Agency Financial	Admin - Department-wide Chargeback fees for AKPAY/IRIS/ALDER.	0.2	0.5	0.1	
3035	Inter-Agency Other Equipment/Machinery	Trans - Central Highways and Aviation (564) Reimbursable services agreement for equipment operators support (labor only) for snow plowing up to and around the tunnel, and maintenance of tunnel routes.	155.0	185.0	185.0	
3037	State Equipment Fleet	Trans - State Equipment Fleet (2791) Motor Pool charges payable to State Equipment Fleet, include the Whittier Tunnel assets and the rolling stock state equipment. Total assets equate to 47 pieces. This includes service repairs to equipment and credit card fuel for vehicle usage.	156.8	167.2	167.2	

Personal Services Expenditure Detail
Department of Transportation/Public Facilities

Scenario: FY2024 Governor (19867)
Component: Whittier Access and Tunnel (2510)
RDU: Highways, Aviation and Facilities (408)

PCN	Job Class Title	Time Status	Retire Code	Barg Unit	Location	Salary Sched	Range / Step	Comp Months	Split / Count	Annual Salaries	COLA	Premium Pay	Annual Benefits	Total Costs	UGF Amount
25-0783	Facilities Manager 1	FT	A	GP	Anchorage	200	20Q	12.0		111,420	3,986	1,372	65,649	182,427	0
													Total Salary Costs:	111,420	
													Total COLA:	3,986	
													Total Premium Pay:	1,372	
													Total Benefits:	65,649	
													Total Pre-Vacancy:	182,427	
													Minus Vacancy Adjustment of 0.00%:	(0)	
													Total Post-Vacancy:	182,427	
													Plus Lump Sum Premium Pay:	0	
													Personal Services Line 100:	182,427	

PCN Funding Sources:	Pre-Vacancy	Post-Vacancy	Percent
1214 Whittier Tunnel Toll Receipts	182,427	182,427	100.00%
Total PCN Funding:	182,427	182,427	100.00%

Note: If a position is split, an asterisk (*) will appear in the Split/Count column. If the split position is also counted in the component, two asterisks (**) will appear in this column. [No valid job title] appearing in the Job Class Title indicates that the PCN has an invalid class code or invalid range for the class code effective date of this scenario.

Department of Transportation & Public Facilities

Whittier Access and Tunnel (2510)

RDU: Highways, Aviation and Facilities (408)

Position Totals: 1 PFT

25-0783
Facilities Manager 1
R20
Anchorage PFT CL